MISSISSIPPI LEGISLATURE

**REGULAR SESSION 2013** 

By: Representative Moore

To: Education

HOUSE BILL NO. 906

1 AN ACT TO CREATE THE OPPORTUNITY SCHOLARSHIP PROGRAM TO 2 PROVIDE LOW INCOME PUBLIC SCHOOL STUDENTS AN OPPORTUNITY TO ATTEND 3 AN APPROVED NONPUBLIC SCHOOL; TO PRESCRIBE ELIGIBILITY CRITERIA 4 FOR STUDENTS TO RECEIVE SCHOLARSHIPS AND FOR NONPUBLIC SCHOOLS TO 5 PARTICIPATE IN THE PROGRAM; TO REQUIRE THE STATE BOARD OF 6 EDUCATION TO SELECT A SCHOLARSHIP GRANTING ORGANIZATION TO 7 ADMINISTER THE PROGRAM; TO PROVIDE AN INCOME TAX CREDIT FOR CONTRIBUTIONS TO THE PROGRAM; AND FOR RELATED PURPOSES. 8

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 10 **SECTION 1.** (1) There is created the Opportunity Scholarship 11 Program, the purpose of which is to give low income public school 12 students an opportunity to enroll in and attend an approved nonpublic school. The program shall be administered by a 13 14 scholarship granting organization (SGO) selected by the State Board of Education, as required under Section 6 of this act. 15 16 (2) A public school student's parent or guardian may request

17 and receive from the SGO an opportunity scholarship for the 18 student to enroll in an approved nonpublic school in accordance 19 with the provisions of this section if:

20 (a) (i) The public school that the student attended in 21 the preceding school year was graded "D" or "F" in that school

H. B. No. 906 G3/5 13/HR12/R1156 PAGE 1 (RKM\DO) year and in two (2) school years during a period of four (4) years, and the student attended the school during a school year in which the school was graded "D" or "F"; or

(ii) The student is entering kindergarten or first grade and lives or will live within the attendance zone of a school described under subparagraph (i) of this paragraph during the next school year;

(b) The family income of the student is up to two
hundred fifty percent (250%) of the established poverty level; and

31 (c) The parent or guardian has obtained acceptance for 32 admission of the student to an approved nonpublic school and has 33 notified the SGO and the school district of the request for an 34 opportunity scholarship before July 1 of the first year in which 35 the student intends to use the scholarship.

36 (3) This section does not apply to students enrolled in a
 37 school operating to provide educational services to youth in a
 38 juvenile justice system commitment program.

39 <u>SECTION 2.</u> (1) For each school that has been graded "D" or 40 "F" for two (2) school years during a period of four (4) years, 41 the school district in which the school is located shall provide 42 timely notice to the parents and guardians of students enrolled in 43 or assigned to the "D" or "F" school of all options available for 44 students under this act. The notice from the school district must 45 be given to parents and guardians as soon as the "D" or "F"

H. B. No. 906 13/HR12/R1156 PAGE 2 (RKM\DO) ~ OFFICIAL ~

46 designation has been assigned to the school by the State Board of 47 Education.

48 (2) Any transportation costs that may be incurred for a
49 student to attend an approved nonpublic school on an opportunity
50 scholarship shall be the responsibility of the parent or guardian
51 of the student.

52 <u>SECTION 3.</u> (1) To be eligible to participate in the 53 Opportunity Scholarship Program, a school must be a nonpublic 54 school operating in Mississippi, may be sectarian or nonsectarian, 55 and must:

56 (a) Demonstrate fiscal soundness by being in operation 57 for one (1) school year or provide the State Department of 58 Education with a statement by a certified public accountant 59 confirming that the school desiring to participate is insured. In 60 addition, the owner or owners of the nonpublic school must have 61 sufficient capital or credit to operate the school for the 62 upcoming school year, serving the number of students anticipated with expected revenues from tuition and other sources that 63 64 reasonably may be expected. In lieu of such a statement from a 65 certified public accountant, a surety bond or letter of credit for 66 an amount equal to the opportunity scholarship funds available for 67 any quarter may be filed with the department.

(b) Notify the State Department of Education of its
intent to participate in the program before May 1 of the school
year preceding the school year in which the school intends to

H. B. No. 906	~ OFFICIAL ~
13/HR12/R1156	
PAGE 3 (RKM\DO)	

71 participate. The notice must specify the grade levels and 72 services that the school has available for the Opportunity 73 Scholarship Program.

74 (c) Comply with the antidiscrimination provisions of 4275 USCS sec. 2000d.

76 (d) Meet state and local health and safety laws and 77 codes.

(e) Accept scholarship students on an entirely random
and religious-neutral basis without regard to a student's past
academic history; however, the school may give preference in
accepting applications to siblings of students who already have
been accepted on a random and religious-neutral basis.

83 (f) Be academically accountable to the parent or 84 guardian for meeting the educational needs of the student. The 85 school must furnish to the parent or guardian a school profile 86 that includes student performance.

(g) Employ or contract with teachers who: hold a baccalaureate or higher degree; have at least three (3) years of teaching experience in public or nonpublic schools; or have special skills, knowledge or expertise that qualifies them to provide instruction in subjects taught.

92 (h) Comply with all state statutes relating to93 nonpublic schools.

H. B. No. 906 13/HR12/R1156 PAGE 4 (RKM\DO) 94 (i) Adhere to the tenets of its published disciplinary
95 procedures before the expulsion of any opportunity scholarship
96 student.

97 (2) The State Board of Education shall determine eligible 98 nonpublic schools based upon the criteria set forth in subsection 99 (1) of this section and shall maintain a list of approved 100 nonpublic schools.

101 <u>SECTION 4.</u> (1) Any student participating in the Opportunity 102 Scholarship Program must comply fully with the nonpublic school's 103 code of conduct.

104 (2) The parent or guardian of each student participating in 105 the Opportunity Scholarship Program must comply fully with the 106 nonpublic school's parental involvement requirements, unless 107 excused by the school for illness or other good cause.

108 **SECTION 5.** (1) The maximum opportunity scholarship that may 109 be granted for an eligible student must be a calculated amount 110 equal to ninety percent (90%) of the base student cost, as determined under the Mississippi Adequate Education Program, or 111 112 the amount of the approved nonpublic school's cost of educating 113 the child, whichever is less. Fees eligible for reimbursement 114 from the scholarship must include textbook fees, laboratory fees 115 and other fees related to instruction.

116 (2) No liability on the part of the state shall arise based 117 on any grant or use of an opportunity scholarship.

H. B. No. 906 **~ OFFICIAL ~** 13/HR12/R1156 PAGE 5 (RKM\DO) 118 <u>SECTION 6.</u> (1) The State Board of Education shall select a 119 scholarship granting organization (SGO) to serve as the 120 administrator of the Opportunity Scholarship Program and shall 121 establish compensation for services performed by the SGO. The SGO 122 shall demonstrate to the board that it has been granted exemption 123 from the federal income tax as an organization described in 124 Section 501(c)(3) of the Internal Revenue Code.

125 (2) The SGO shall:

(a) Create a fund to be designated the "Opportunity
Scholarship Fund," which shall consist of money designated for
deposit into the fund from gifts, donations or contributions from
individuals, corporations or any other source, public or private.
Unexpended monies in the fund and earned interest may not be used
or expended for any purpose except as authorized by this act.

(b) Notify the State Department of Education of
scholarships awarded to students attending approved nonpublic
schools.

(c) Distribute periodic scholarship payments as checks made out to a student's parent or guardian and mailed to the approved nonpublic school where the student is enrolled. The parent or guardian must endorse the check before it may be deposited.

140 (d) Provide a receipt approved by the State Department141 of Education to taxpayers for contributions made to the SGO.

H. B. No. 906 **~ OFFICIAL ~** 13/HR12/R1156 PAGE 6 (RKM\DO) (e) Ensure that at least ninety-three percent (93%) of
its revenue from donations is spent on scholarships and that all
revenue from interest or investments is spent on scholarships.

(f) Ensure that scholarships are portable during the school year and can be used at any approved nonpublic school that accepts the eligible student according to a parent or guardian's wishes. If a student moves to a new approved nonpublic school during a school year, the scholarship amount may be prorated.

(g) Publicly report to the State Department of Education before June 1 of each year the following information prepared by a certified public accountant regarding grants in the preceding calendar year:

(i) The total number and total dollar amount of contributions received by the SGO during the preceding calendar year; and

(ii) The total number and total dollar amount of scholarships awarded during the preceding calendar year, the total number and total dollar amount of scholarships awarded during the preceding year to students qualifying for the federal free and reduced-price lunch program, and the percentage of first-time scholarship recipients who were enrolled in a public school during the preceding year.

(h) Ensure scholarships are not provided for students
to attend a school with paid staff or board members, or their
relatives, in common with the SGO.

H. B. No. 906 **~ OFFICIAL ~** 13/HR12/R1156 PAGE 7 (RKM\DO) 167 (i) Annually submit to the State Department of
168 Education a financial information report for the organization
169 which complies with uniform financial accounting standards
170 established by the department and conducted by a certified public
171 accountant, certifying that the report is free of material
172 misstatements.

(3) Each participating school must demonstrate financial viability, if the school is to receive donations of Fifty Thousand Dollars (\$50,000.00) or more during the school year, by filing with the SGO, before the start of the school year, either:

177 (a) A surety bond payable to the SGO in an amount equal
178 to the aggregate amount of contributions expected to be received
179 during the school year; or

180 (b) Financial information that demonstrates the181 financial viability of the participating school.

182 (4) (a) The SGO shall ensure that each participating school183 that accepts its scholarship shall:

184 (i) Annually administer, to all participating
185 students in grades that require testing under the statewide
186 assessment testing program, either the uniform state assessment
187 tests or nationally recognized norm-referenced tests that measure
188 learning gains in math and language arts;

(ii) Allow costs of the testing requirements to becovered by the scholarships distributed by the SGO;

H. B. No. 906	~ OFFICIAL ~
13/HR12/R1156	
PAGE 8 (RKM\DO)	

191 (iii) Provide the parent or guardian of each 192 student who was tested with a copy of the results of the tests on an annual basis, beginning with the first year of testing; 193 194 Provide the test results to the State (iv) 195 Department of Education on an annual basis, beginning with the 196 first year of testing; 197 Report student information that will allow the (V) 198 state to aggregate data by grade level, gender, family income 199 level and race; and 200 (vi) Provide graduation rates of participating 201 students to the State Department of Education in a manner 202 consistent with nationally recognized standards. 203 The State Department of Education shall: (b) 204 Ensure compliance with all student privacy (i) 205 laws; 206 (ii) Collect all test results; and 207 (iii) Provide the test results and associated learning gains to the public via a state website after the third 208 209 year of test and test-related data collection. The findings must 210 be aggregated by the students' grade level, gender, family income 211 level, number of years of participation in the scholarship program 212 and race. 213 Individuals and corporations contributing to the (5)214 Opportunity Scholarship Fund are eligible for a tax credit under

Section 7 of this act. Donations accepted by the SGO in any one

215

216 (1) calendar year may not exceed Ten Million Dollars
217 (\$10,000,000.00).

(6) The SGO shall promulgate rules necessary to effectuate the purposes of this act. The rules must include a means of informing the public of the existence of the Opportunity Scholarship Program and the application process for scholarship candidates.

223 <u>SECTION 7.</u> (1) Any individual, corporation or other entity 224 having taxable income in this state is allowed an annual tax 225 credit for taxes imposed by Section 27-7-5 for donations made to 226 the Opportunity Scholarship Fund created by Section 6 of House 227 Bill No. 906, 2013 Regular Session. Any unused portion of the 228 credit may be carried forward for three (3) succeeding tax years.

(2) Any donation to the fund must be verified by submission to the Department of Revenue of a copy of the receipt provided to the donor taxpayer by the scholarship granting organization or such other written verification as may be required by the Department of Revenue.

(3) The maximum amount of donations accepted by the
administrator of the Opportunity Scholarship Program created by
House Bill No. 906, 2013 Regular Session, in any one (1) calendar
year may not exceed Ten Million Dollars (\$10,000,000.00).

238 **SECTION 8.** Section 7 of this act shall be codified as a new 239 section in Chapter 7, Title 27, Mississippi Code of 1972.

H. B. No. 906	~ OFFICIAL ~
13/HR12/R1156	
PAGE 10 (RKM\DO)	

240 **SECTION 9.** This act shall take effect and be in force from 241 and after July 1, 2013.

H. B. No. 906~ OFFICIAL ~13/HR12/R1156ST: Opportunity Scholarship Program; create for<br/>low income students to attend nonpublic schools.