MISSISSIPPI LEGISLATURE

REGULAR SESSION 2013

By: Representative Mettetal

To: Universities and Colleges

HOUSE BILL NO. 614

1 AN ACT TO AMEND SECTION 75-60-3, MISSISSIPPI CODE OF 1972, TO 2 AMEND THE MISSISSIPPI PROPRIETARY SCHOOL AND COLLEGE REGISTRATION 3 LAW TO REVISE AND ADD CERTAIN DEFINITIONS; TO AMEND SECTION 4 75-60-4, MISSISSIPPI CODE OF 1972, TO REVISE THE MEMBERSHIP 5 QUALIFICATIONS OF THE COMMISSIONERS; TO AMEND SECTION 75-60-5, 6 MISSISSIPPI CODE OF 1972, TO EXEMPT SCHOOLS OR COURSES OF 7 INSTRUCTION UNDER THE JURISDICTION OF THE BOARD OF NURSING TO THIS LAW; TO DELETE THE PROVISION OF LAW ALLOWING NATIONALLY ACCREDITED 8 SCHOOLS TO FOLLOW NATIONAL STANDARDS IN LIEU OF STATE STANDARDS 9 10 FOR HIRING AND TRAINING FACULTY; TO AMEND SECTION 75-60-11, MISSISSIPPI CODE OF 1972, TO DELETE THE PROVISION OF LAW ALLOWING 11 12 NATIONALLY ACCREDITED SCHOOLS TO SUBMIT NATIONAL ACCREDITATION 13 STATUS IN LIEU OF OTHER APPLICATION REQUESTS UNDER THIS LAW; TO AMEND SECTION 75-60-19, MISSISSIPPI CODE OF 1972, TO REQUIRE 14 15 CERTAIN NOTICE TO STUDENTS ABOUT THEIR RIGHT TO FILE A COMPLAINT 16 WITH THE COMMISSION; TO AMEND SECTION 75-60-23, MISSISSIPPI CODE 17 OF 1972, TO CLARIFY THAT ALL PERSONS INVOLVED IN RECRUITMENT MUST 18 REGISTER WITH THE COMMISSION AS AN AGENT; TO AMEND SECTION 75-60-25, MISSISSIPPI CODE OF 1972, TO ADD CAMPUS LOCATION AS A 19 20 REQUIREMENT FOR BUSINESS CARDS FOR AGENTS; AND FOR RELATED 21 PURPOSES.

22 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

23 SECTION 1. Section 75-60-3, Mississippi Code of 1972, is

24 amended as follows:

25 75-60-3. As used in this chapter:

26 (a) "Course of instruction" means the offering of

27 instruction to individuals for a charge, fee or contribution of

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28 any kind, to a person or persons for the purpose of training or 29 preparing such person(s) for a field of endeavor in a business, 30 trade, technical or industrial occupation.

31 (b) "Program of study" means a \* \* \* <u>series of</u>
32 <u>individual courses in an area of specialization for which a</u>
33 <u>diploma, degree, certificate or other written evidence of</u>
34 <u>proficiency or achievement is offered.</u>

35 (c) "Agent" means any \* \* \* person employed by an
36 institution licensed by the commission, regardless of job title,
37 job description, full-time or part-time employment status, who
38 either directly or indirectly influences the decision of any
39 prospective student to enroll for a fee in a course of

40 instruction.

(d) "Person" means an individual, corporation,
partnership, association or any other type of organization.
(e) "Board" means the \* \* <u>Mississippi Community</u>

44 <u>College Board</u> established in Section 37-4-3 et seq., Mississippi 45 Code of 1972.

46 (f) "Commission" means the Commission on Proprietary
47 School and College Registration established under this chapter.
48 (g) "Correspondence education" means a formal

49 educational process under which the institution provides

50 instructional materials, by mail or electronic transmission,

51 including examinations on the materials, to students who are

52 separated from the instructor. Interaction between the instructor

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## 53 and the student is limited, is not regular and substantive, and is

54 primarily initiated by the student; courses are typically

- 55 self-paced.
- (h) "Distance education" means a formal educational 56 57 process in which the majority of the instruction (interaction 58 between students and instructors and among students) in a course 59 occurs when students and instructors are not in the same place. 60 Instruction may be synchronous or asynchronous. A distance 61 education course may use the Internet; one-way and two-way 62 transmissions through open broadcast, closed circuit, cable, microwave, broadband lines, fiber optics, satellite or wireless 63 64 communications devices; audio conferencing; or video cassettes, 65 DVDs and CD-ROMs if used as part of the distance learning course 66 or program. 67 (i) "General education course" means a unit of learning 68 that is nontechnical in nature and is a fundamental part of a 69 The content is drawn from oral and written program. 70 communications, social studies, mathematics, natural sciences and 71 the humanities. (j) "Nontechnical course" means a unit of learning that 72 73 is nontechnical in nature and includes general education courses, 74 basic/college life skills and other related courses.
- 75 (k) "Occupational degree" means a credential awarded by 76 a school upon successful completion of an associate degree

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program. This program shall contain a minimum of sixty percent
(60%) technical course credits/clock hours.

79 (1) "Institution" means a proprietary school, career 80 college, school person or other organization that offers programs 81 that require registration in accordance with Section 75-60-5. 82 (m) "Technical course" means a unit of learning that

83 <u>yields skills, knowledge and understanding essential to the</u> 84 specific occupation for which the program is designed.

85 SECTION 2. Section 75-60-4, Mississippi Code of 1972, is 86 amended as follows:

The **\* \* \*** Mississippi Community College Board 87 75-60-4. (1) shall appoint a "Commission on Proprietary School and College 88 89 Registration" to be composed of five (5) qualified members, one 90 (1) appointed from each of the five (5) Mississippi congressional districts existing on January 1, 1992. 91 The membership of said 92 commission shall be composed of persons who have held a teaching, 93 managerial or other similar position with any public, private, trade, technical or other school; provided, however, that one (1) 94 95 member of the commission shall be actively engaged in, or retired 96 from, teaching, managerial or other similar position with a 97 privately owned trade, technical or other school. The membership 98 of said commission shall be appointed by the board within ninety 99 (90) days of the passage of this chapter. In making the first 100 appointments, two (2) members shall be appointed for three (3) years, two (2) members for four (4) years, and one (1) member for 101

102 five (5) years. Thereafter, all members shall be appointed for a 103 term of five (5) years. If one (1) of the members appointed by 104 the board resigns or is otherwise unable to serve, a new member 105 shall be appointed by the commission to fill the unexpired term. 106 All five (5) members of the commission have full voting rights. 107 The members shall not be paid for their services, but may be 108 compensated for the expenses necessarily incurred in the 109 attendance at meetings or in performing other services for the 110 commission at a rate prescribed under Section 25-3-69, Mississippi 111 Code of 1972, plus actual expenses and mileage as provided by 112 Section 25-3-41, Mississippi Code of 1972. Members of the 113 commission shall annually elect a chairman from among its members 114 that is not actively engaged with a privately owned trade or 115 technical school. The \* \* \* Mississippi Community College Board shall 116 (2)117 appoint such staff as may be required for the performance of the

118 commission's duties and provide necessary facilities.

(3) The \* \* Mississippi Community College Board shall levy only fees authorized in this chapter only in such amounts as may be required for the performance of the commission's duties.

122 (4) In addition to the fees authorized in this chapter, 123 the \* \* <u>Mississippi Community College Board</u> is authorized to 124 levy and collect fees from proprietary schools and colleges (a) to 125 recover the cost of audits, investigations and hearings relating 126 to such institutions, and (b) to recover the cost of activities

H. B. No. 614 **~ OFFICIAL ~** 13/HR12/R1503 PAGE 5 (CAA\DO) 127 conducted under Section 73-15-25 relating to the accreditation of 128 practical nursing programs.

129 It shall be the purpose of the Commission on Proprietary (5)School and College Registration to establish and implement the 130 131 registration program as provided in this chapter. All 132 controversies involving the registration of such schools shall be initially heard by a duly authorized hearing officer of the 133 134 commission before whom a complete record shall be made. After the 135 conclusion of the hearing, the duly authorized hearing officer of the commission shall make a recommendation to the commission as to 136 the resolution of the controversies, and the commission, after 137 considering the transcribed record and the recommendation of its 138 139 hearing officer, shall make its decision which becomes final unless the school or college or other person involved shall appeal 140 to the **\* \* \*** Mississippi Community College Board, which appeal 141 142 shall be on the record previously made before the commission's 143 hearing officer except as may be provided by rules and regulations adopted by the \* \* \* Mississippi Community College Board. 144 All 145 appeals from the \* \* \* Mississippi Community College Board shall 146 be on the record and shall be filed in the Chancery Court of the First Judicial District of Hinds County, Mississippi. 147

148 SECTION 3. Section 75-60-5, Mississippi Code of 1972, is 149 amended as follows:

150 75-60-5. (1) The provisions of this chapter do not apply to151 the following categories of courses, schools or colleges:

H. B. No. 614 ~ OFFICIAL ~ 13/HR12/R1503 PAGE 6 (CAA\DO) 152 (a) Tuition-free courses or schools conducted by153 employers exclusively for their own employees;

(b) Schools, colleges, technical institutes, community colleges, junior colleges or universities under the jurisdiction of the Board of Trustees of State Institutions of Higher Learning or the \* \* Mississippi Community College Board;

(c) Schools or courses of instruction under the
jurisdiction of the State Board of Cosmetology, State Board of
Barber Examiners \* \* \*, the State Board of Massage Therapy <u>or the</u>
State Board of Nursing;

(d) Courses of instruction required by law to be
approved or licensed, or given by institutions approved or
licensed, by a state board or agency other than the Commission on
Proprietary School and College Registration; however, a school so
approved or licensed may apply to the Commission on Proprietary
School and College Registration for a certificate of registration
to be issued in accordance with the provisions of this chapter;

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(e) Correspondence **\* \* \*** education;

(f) Nonprofit private schools offering academic credits at primary or secondary levels, or conducting classes for exceptional education as defined by regulations of the State Department of Education;

(g) Private nonprofit colleges and universities or any private school offering academic credits at primary, secondary or postsecondary levels;

H. B. No. 614 **~ OFFICIAL ~** 13/HR12/R1503 PAGE 7 (CAA\DO) 177 (h) Courses of instruction conducted by a public school178 district or a combination of public school districts;

179 (i) Courses of instruction conducted outside the United180 States;

(j) A school that offers only instruction in subjects that the Commission on Proprietary School and College Registration determines are primarily for a vocational, personal improvement or cultural purposes and that does not represent to the public that its course of study or instruction will or may produce income for those who take that study or instruction;

(k) Courses conducted primarily on an individual tutorial basis, where not more than one (1) student is involved at any one time, except in those instances where the Commission on Proprietary School and College Registration determines that the course is for the purpose of preparing for a vocational objective;

192 (1) Kindergartens or similar programs for preschool-age193 children.

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195 SECTION 4. Section 75-60-11, Mississippi Code of 1972, is 196 amended as follows:

197 75-60-11. (1) The Commission on Proprietary School and 198 College Registration shall issue a certificate of registration to 199 an applicant of good reputation, offering one or more courses of 200 instruction upon determining that the applicant has the 201 facilities, resources and faculty to provide students with the

H. B. No. 614 **~ OFFICIAL ~** 13/HR12/R1503 PAGE 8 (CAA\DO) 202 kind of instruction that it proposes to offer. A certificate of 203 registration shall be granted or denied within sixty (60) days of 204 the receipt of the application therefor by the commission. If the 205 commission has not completed its determination with respect to the 206 issuance of the certificate of registration within such sixty-day 207 period, it shall issue a temporary certificate to the applicant, 208 which certificate is sufficient to meet the requirements of 209 Section 75-60-13 until such time as determination is made. Any 210 certificate issued by the commission is valid only for the institution and courses for which it is issued and does not cover 211 212 other schools or branches operated by the owner. A certificate of 213 registration is valid for two (2) years unless earlier revoked for 214 cause by the commission. The commission shall adopt rules and 215 regulations for administration of the registration process. The commission may cause an investigation to be made into the 216 217 correctness of the information submitted in any application for 218 registration. If the commission believes that false, misleading or incomplete information has been submitted to it in connection 219 220 with any application for registration, the commission shall 221 conduct a hearing on the matter and may withhold a certificate of 222 registration upon finding that the applicant has failed to meet 223 the standards for such certificate or has submitted false, 224 misleading or incomplete information to the commission. 225 Application for a certificate of registration shall be made in 226 writing to the commission on forms furnished by the commission. Α

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227 certificate of registration is not transferable and shall be 228 prominently displayed on the premises of an institution.

(2) \* \* \* The commission shall assign registration numbers to all schools registered with it. Schools shall display their registration numbers on all school publications and on all advertisements bearing the name of the school.

233 SECTION 5. Section 75-60-19, Mississippi Code of 1972, is 234 amended as follows:

235 75-60-19. (1) The Commission on Proprietary School and 236 College Registration may suspend, revoke or cancel a certificate 237 of registration for any one (1) or any combination of the 238 following causes:

(a) Violation of any provision of the sections of thischapter or any regulation made by the commission;

(b) The furnishing of false, misleading or incompleteinformation requested by the commission;

(c) The signing of an application or the holding of a certificate of registration by a person who has pleaded guilty or has been found guilty of a felony or has pleaded guilty or been found guilty of any other indictable offense;

(d) The signing of an application or the holding of a
certificate of registration by a person who is addicted to the use
of any narcotic drug, or who is found to be mentally incompetent;
(e) Violation of any commitment made in an application
for a certificate of registration;

H. B. No. 614 **~ OFFICIAL ~** 13/HR12/R1503 PAGE 10 (CAA\DO) (f) Presentation to prospective students of misleading, false or fraudulent information relating to the course of instruction, employment opportunity, or opportunities for enrollment in accredited institutions of higher education after entering or completing courses offered by the holder of a certificate of registration;

(g) Failure to provide or maintain premises or equipment for offering courses of instruction in a safe and sanitary condition;

(h) Refusal by an agent to display his agent permitupon demand of a prospective student or other interested person;

(i) Failure to maintain financial resources adequate
for the satisfactory conduct of courses of study as presented in
the plan of operation or to retain a sufficient number and
qualified staff of instruction; however nothing in this chapter
shall require an instructor to be certificated by the Commission
on Proprietary School and College Registration or to hold any type
of post-high school degree;

(j) Offering training or courses of instruction other than those presented in the application; however, schools may offer special courses adapted to the needs of individual students where the special courses are in the subject field specified in the application;

(k) Accepting the services of an agent not licensed in
accordance with Sections 75-60-23 through 75-60-37, inclusive;

(1) Conviction or a plea of nolo contendere on the part
of any owner, operator or director of a registered school of any
felony under Mississippi law or the law of another jurisdiction;
(m) Continued employment of a teacher or instructor who

281 has been convicted of or entered a plea of nolo contendere to any 282 felony under Mississippi law or the law of another jurisdiction; 283 (n) Incompetence of any owner or operator to operate a

284 school.

285 Any person who believes he has been aggrieved by a (2) (a) violation of this section shall have the right to file a written 286 287 complaint within two (2) years of the alleged violation. The 288 commission shall maintain a written record of each complaint that 289 is made. The commission shall also send to the complainant a form 290 acknowledging the complaint and requesting further information if 291 necessary and shall advise the director of the school that a 292 complaint has been made and, where appropriate, the nature of the 293 complaint.

294 The commission shall within twenty (20) days of (b) 295 receipt of such written complaint commence an investigation of the 296 alleged violation and shall, within ninety (90) days of the 297 receipt of such written complaint, issue a written finding. The 298 commission shall furnish such findings to the person who filed the 299 complaint and to the chief operating officer of the school cited 300 in the complaint. If the commission finds that there has been a

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301 violation of this section, the commission shall take appropriate 302 action.

303 (c) <u>Schools shall disclose in writing to all</u> 304 prospective and current students their right to file a complaint 305 <u>with the commission.</u>

306 <u>(d) The existence of an arbitration clause in no way</u>
307 <u>negates the student's right to file a complaint with the</u>
308 commission.

309 (\*\*\*<u>e</u>) The commission may initiate an investigation 310 without a complaint.

311 (3) Hearing procedures. (a) Upon a finding that there is good cause to believe that a school, or an officer, agent, 312 313 employee, partner or teacher, has committed a violation of subsection (1) of this section, the commission shall initiate 314 315 proceedings by serving a notice of hearing upon each and every 316 such party subject to the administrative action. The school or 317 such party shall be given reasonable notice of hearing, including the time, place and nature of the hearing and a statement 318 319 sufficiently particular to give notice of the transactions or 320 occurrences intended to be proved, the material elements of each 321 cause of action and the civil penalties and/or administrative 322 sanctions sought.

323 (b) Opportunity shall be afforded to the party to 324 respond and present evidence and argument on the issues involved 325 in the hearing including the right of cross-examination. In a

H. B. No. 614 **~ OFFICIAL ~** 13/HR12/R1503 PAGE 13 (CAA\DO) hearing, the school or such party shall be accorded the right to have its representative appear in person or by or with counsel or other representative. Disposition may be made in any hearing by stipulation, agreed settlement, consent order, default or other informal method.

331 (c) The commission shall designate an impartial hearing332 officer to conduct the hearing, who shall be empowered to:

(i)

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Administer oaths and affirmations; and

(ii) Regulate the course of the hearings, set the
time and place for continued hearings, and fix the time for filing
of briefs and other documents; and

(iii) Direct the school or such party to appear and confer to consider the simplification of the issues by consent; and

340 (iv) Grant a request for an adjournment of the341 hearing only upon good cause shown.

The strict legal rules of evidence shall not apply, but the decision shall be supported by substantial evidence in the record.

(4) The commission, acting by and through its hearing officer, is hereby authorized and empowered to issue subpoenas for the attendance of witnesses and the production of books and papers at such hearing. Process issued by the commission shall extend to all parts of the state and shall be served by any person designated by the commission for such service. Where, in any proceeding before the hearing officer, any witness fails or

H. B. No. 614 **~ OFFICIAL ~** 13/HR12/R1503 PAGE 14 (CAA\DO) 351 refuses to attend upon a subpoena issued by the commission, 352 refuses to testify, or refuses to produce any books and papers the 353 production of which is called for by a subpoena, the attendance of 354 such witness, the giving of his testimony or the production of the 355 books and papers shall be enforced by any court of competent 356 jurisdiction of this state in the manner provided for the 357 enforcement of attendance and testimony of witnesses in civil 358 cases in the courts of this state.

359 Decision after hearing. The hearing officer shall make (5) written findings of fact and conclusions of law, and shall also 360 361 recommend in writing to the commission a final decision, including 362 penalties. The hearing officer shall mail a copy of his findings of fact, conclusions of law and recommended penalty to the party 363 364 and his attorney, or representative. The commission shall make 365 the final decision, which shall be based exclusively on evidence 366 and other materials introduced at the hearing. If it is 367 determined that a party has committed a violation, the commission 368 shall issue a final order and shall impose penalties in accordance 369 with this section. The commission shall send by certified mail, 370 return receipt requested, a copy of the final order to the party 371 and his attorney, or representative. The commission shall, at the 372 request of the school or such party, furnish a copy of the 373 transcript or any part thereof upon payment of the cost thereof.

374 (6) **Civil penalties and administrative sanctions**. (a) A 375 hearing officer may recommend, and the commission may impose, a

376 civil penalty not to exceed Two Thousand Five Hundred Dollars 377 (\$2,500.00) for any violation of this section. In the case of a 378 second or further violation committed within the previous five (5) 379 years, the liability shall be a civil penalty not to exceed Five 380 Thousand Dollars (\$5,000.00) for each such violation.

381 (b) Notwithstanding the provisions of paragraph (a) of 382 this subsection, a hearing officer may recommend and the 383 commission may impose a civil penalty not to exceed Twenty-five 384 Thousand Dollars (\$25,000.00) for any of the following violations: (i) operation of a school without a registration in violation of 385 386 this chapter; (ii) operation of a school knowing that the school's 387 registration has been suspended or revoked; (iii) use of false, 388 misleading, deceptive or fraudulent advertising; (iv) employment 389 of recruiters on the basis of a commission, bonus or quota, except 390 as authorized by the commission; (v) directing or authorizing 391 recruiters to offer guarantees of jobs upon completion of a course; (vi) failure to make a tuition refund when such failure is 392 part of a pattern of misconduct; or (vii) violation of any other 393 394 provision of this chapter, or any rule or regulation promulgated 395 pursuant thereto, when such violation constitutes part of a 396 pattern of misconduct which significantly impairs the educational 397 quality of the program or programs being offered by the school. 398 For each enumerated offense, a second or further violation 399 committed within the previous five (5) years shall be subject to a

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400 civil penalty not to exceed Fifty Thousand Dollars (\$50,000.00) 401 for each such violation.

(c) In addition to the penalties authorized in paragraphs (a) and (b) of this subsection, a hearing officer may recommend and the commission may impose any of the following administrative sanctions: (i) a cease and desist order; (ii) a mandatory direction; (iii) a suspension or revocation of a certificate of registration; (iv) a probation order; or (v) an order of restitution.

(d) The commission may suspend a registration upon the failure of a school to pay any fee, fine or penalty as required by this chapter unless such failure is determined by the commission to be for good cause.

(e) All civil penalties, fines and settlements received
shall accrue to the credit of the Commission on Proprietary School
and College Registration.

416 (7) Any penalty or administrative sanction imposed by the commission under this section may be appealed by the school, 417 418 college or other person affected to the **\* \* \*** Mississippi 419 Community College Board as provided in Section 75-60-4(3), which 420 appeal shall be on the record previously made before the 421 commission's hearing officer. All appeals from the \* \* \* Mississippi Community College Board shall be on the record and 422 423 shall be filed in the Chancery Court of the First Judicial District of Hinds County, Mississippi. 424

H. B. No. 614 **~ OFFICIAL ~** 13/HR12/R1503 PAGE 17 (CAA\DO) 425 SECTION 6. Section 75-60-23, Mississippi Code of 1972, is 426 amended as follows: 427 75-60-23. No person \* \* \* employed by an institution 428 licensed by the commission, regardless of job title, job 429 description, full-time or part-time employment status, shall 430 directly or indirectly influence the decision of any prospective 431 student to enroll for a fee in a course of instruction \* \* \* 432 without first \* \* \* securing a permit as an agent from the 433 Commission on Proprietary School and College Registration. Ιf the \* \* \* person represents more than one (1) \* \* \* institution, a 434 separate permit shall be obtained for each **\* \* \*** institution 435 436 represented \* \* \*. Agent permits shall only be issued to agents 437 of \* \* \* institutions that hold a certificate of 438 registration \* \* \* issued by the commission. 439 SECTION 7. Section 75-60-25, Mississippi Code of 1972, is 440 amended as follows: 441 75-60-25. The application for an agent permit shall be made on forms to be furnished by the Commission on Proprietary School 442 443 and College Registration. Any agent permit applied for shall be 444 granted or denied within sixty (60) days of the receipt of the 445 application therefor by the commission. If the commission has not 446 completed its determination with respect to the issuance of an 447 agent permit within such sixty-day period, it shall issue a 448 temporary agent permit to the applicant, which permit is sufficient to meet the requirements of Section 75-60-23 until such 449

H. B. No. 614 **~ OFFICIAL ~** 13/HR12/R1503 PAGE 18 (CAA\DO) time as such determination is made. Upon approval for an agent permit, the commission shall issue a pocket card to the person, giving his name, \* \* \* agent permit number and the name and \* \* \* <u>campus location</u> of his employing school, and certifying that the person whose name appears on the card is an authorized agent of the school. An agent permit is valid for one (1) year from the date on which it was issued.

457 **SECTION 8.** This act shall take effect and be in force from 458 and after July 1, 2013.

H. B. No. 614 13/HR12/R1503 PAGE 19 (CAA\DO) H. B. No. 614 ST: Mississippi Proprietary School and College Registration Laws; revise.