By: Senator(s) Flowers, Brown

To: Accountability, Efficiency, Transparency

COMMITTEE SUBSTITUTE FOR SENATE BILL NO. 2736

AN ACT TO CREATE NEW SECTION 25-9-120.1, MISSISSIPPI CODE OF

- 2 1972, TO PROHIBIT STATE AGENCIES FROM USING RADIO AND TELEVISION
- 3 ADVERTISING TO PROMOTE AGENCY PROGRAMS, EXCEPT IN CERTAIN
- 4 INSTANCES; TO AMEND SECTION 25-9-120, MISSISSIPPI CODE OF 1972, TO
- 5 REQUIRE THE BIDDING OF AGENCY ADVERTISING CONTRACTS, AND TO
- 6 PROVIDE A PROCEDURE FOR BIDDING CONTRACTS FOR TELEVISION AND RADIO
 - ADVERTISING WHEN PROCURED WITH FEDERAL FUNDS; AND FOR RELATED
- 8 PURPOSES.

- 9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 10 **SECTION 1.** The following shall be codified as Section
- 11 25-9-120.1, Mississippi Code of 1972:
- 12 25-9-120.1. (1) No state agency, as defined in Section
- 13 25-9-107(d), shall expend any appropriated funds for the purpose
- 14 of advertising any program of the agency on radio or television.
- 15 For purposes of this section, "advertising" shall mean the
- 16 purchase of promotional time the purpose of which is to promote
- 17 agency programs and activities. Any contract entered into between
- 18 an agency and a radio or television broadcaster, or any agent
- 19 hired by the agency, to buy radio or television time for
- 20 advertising shall be void and unenforceable.
- 21 (2) The Department of Finance and Administration shall not
- 22 issue any warrant to pay for any radio or television advertising
- 23 described herein.
- 24 (3) The provision of this section shall not apply in cases
- 25 wherein the agency has received grants from the United States
- 26 government the terms of which require that the grant recipient use
- 27 radio or television advertising to assist in accomplishing the
- 28 purposes of the grant. Any agency wishing to procure advertising
- 29 for such purposes must comply with the provisions of Section

- 30 25-9-120. Any agency using federal funds to procure radio or
- 31 television advertising shall, upon requesting the issuance of a
- 32 warrant through the Department of Finance and Administration to
- 33 pay for such services, provide the Department of Finance and
- 34 Administration with all necessary documentation supporting the
- 35 purchase, including any federal requirement that the agency use
- 36 radio or television advertising, and all procedures followed to
- 37 comply with a competitive procurement.
- 38 (4) This section shall not be applicable to any agency that
- 39 obtains public service announcements from radio and television
- 40 broadcasters at no cost to the agency and shall not apply to
- 41 agency use of services offered by the Mississippi Authority for
- 42 Education Television.
- 43 (5) This section shall not apply to any state institution of
- 44 higher learning or any community and junior college.
- 45 **SECTION 2.** Section 25-9-120, Mississippi Code of 1972, is
- 46 amended as follows:
- 47 25-9-120. (1) Contract personnel, whether classified as
- 48 contract workers or independent contractors shall not be deemed
- 49 state service or nonstate service employees of the State of
- 50 Mississippi, and shall not be eligible to participate in the
- 51 Public Employees' Retirement System, or the State and School
- 52 Employees Health Insurance Plan, nor be allowed credit for
- 53 personal and sick leave and other leave benefits as employees of
- 54 the State of Mississippi, notwithstanding Sections 25-3-91 through
- 55 25-3-101; 25-9-101 through 25-9-151; 25-11-1 through 25-11-126;
- 56 25-11-128 through 25-11-131; 25-15-1 through 25-15-23 and for the
- 57 purpose set forth herein. Contract workers, i.e., contract
- 58 personnel who do not meet the criteria of independent contractors,
- 59 shall be subject to the provisions of Section 25-11-127.

- 60 (2) There is hereby created the Personal Service Contract
- 61 Review Board, which shall be composed of the State Personnel
- 62 Director, the Executive Director of the Department of Finance and

- Administration, or his designee, the Commissioner of Corrections, or his designee, the Executive Director of the Mississippi 64 Department of Wildlife, Fisheries and Parks, or his designee, and 65 66 the Executive Director of the Department of Environmental Quality, 67 or his designee. The State Personnel Director shall be chairman 68 and shall preside over the meetings of the board. The board shall 69 annually elect a vice chairman, who shall serve in the absence of 70 the chairman. No business shall be transacted, including adoption 71 of rules of procedure, without the presence of a quorum of the 72 Three (3) members shall be a quorum. No action shall be 73 valid unless approved by the chairman and two (2) other of those 74 members present and voting, entered upon the minutes of the board 75 and signed by the chairman. Necessary clerical and administrative
- copies of which shall be filed on a monthly basis with the Legislative Budget Office. 79 80 The Personal Service Contract Review Board shall have

support for the board shall be provided by the State Personnel

Board. Minutes shall be kept of the proceedings of each meeting,

- the following powers and responsibilities: 81 82 Promulgate rules and regulations governing the
- 83 solicitation and selection of contractual services personnel 84 including personal and professional services contracts for any 85 form of consulting, policy analysis, public relations, marketing, public affairs, legislative advocacy services or any other 86
- 87 contract that the board deems appropriate for oversight, with the exception of any personal service contracts entered into for
- 89 computer or information technology-related services governed by
- 90 the Mississippi Department of Information Technology
- 91 Services, * * * and any contract for attorney, accountant,
- 92 auditor, physician, dentist, architect, engineer, veterinarian and
- utility rate expert services. Any such rules and regulations 93
- 94 shall provide for maintaining continuous internal audit covering
- the activities of such agency affecting its revenue and 95

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- expenditures as required under Section 7-7-3(6)(d), Mississippi 96
- 97 Code of 1972;
- (b) Approve all personal and professional services 98
- 99 contracts involving the expenditures of funds in excess of One
- 100 Hundred Thousand Dollars (\$100,000.00);
- Develop standards with respect to contractual 101
- 102 services personnel which require invitations for public bid,
- requests for proposals, record keeping and financial 103
- responsibility of contractors. The Personal Service Contract 104
- Review Board may, in its discretion, require the agency involved 105
- 106 to advertise such contract for public bid, and may reserve the
- 107 right to reject any or all bids;
- (d) Prescribe certain circumstances whereby agency 108
- 109 heads may enter into contracts for personal and professional
- 110 services without receiving prior approval from the Personal
- Service Contract Review Board. The Personal Service Contract 111
- Review Board may establish a preapproved list of providers of 112
- 113 various personal and professional services for set prices with
- which state agencies may contract without bidding or prior 114
- 115 approval from the board;
- 116 To provide standards for the issuance of requests (e)
- 117 for proposals, the evaluation of proposals received, consideration
- 118 of costs and quality of services proposed, contract negotiations,
- the administrative monitoring of contract performance by the 119
- 120 agency and successful steps in terminating a contract;
- 121 To present recommendations for governmental (f)
- 122 privatization and to evaluate privatization proposals submitted by
- 123 any state agency;
- To authorize personal and professional service 124
- 125 contracts to be effective for more than one (1) year provided a
- funding condition is included in any such multiple year contract, 126
- 127 except the State Board of Education, which shall have the
- authority to enter into contractual agreements for student 128

129	assessment for a period up to ten (10) years. The State Board of
130	Education shall procure these services in accordance with the
131	Personal Service Contract Review Board procurement regulations;
132	(h) To request the State Auditor to conduct a
133	performance audit on any personal or professional service
134	contract;
135	(i) Prepare an annual report to the Legislature
136	concerning the issuance of personal service contracts during the
137	previous year, collecting any necessary information from state
138	agencies in making such report;
139	(j) (i) Promulgate rules and regulations for the
140	procurement of advertising by state agencies. For purposes of
141	this paragraph, the term "advertising" shall include state agency
142	purchases of promotional space or time with appropriated funds
143	from newspapers, radio and television advertising described in
144	Section 1(3) of this act, billboards, pamphlets, brochures,
145	flyers, professional publications, magazines, yellow pages and
146	telephone directories, Internet or other similar media, the
147	purpose of which is to promote a program or other activity of an
148	agency.
149	(ii) For purposes of this paragraph, advertising
150	shall not include classified advertisements purchased in
151	newspapers or other media announcing employment opportunities or
152	the placement of legal notices in newspapers of general
153	circulation.
154	(iii) Regulations promulgated under this paragraph
155	shall be applicable to all advertising purchases made by state
156	agencies without regard to the value of the purchase. The board
157	shall review all proposed state agency advertising contracts prior
158	to their becoming effective to ensure compliance with board
159	regulations and this paragraph.

160	(iv) This paragraph shall not apply to any state
161	institution of higher learning or any community and junior
162	college.
163	(4) No member of the Personal Service Contract Review Board
164	shall use his official authority or influence to coerce, by threat
165	of discharge from employment, or otherwise, the purchase of
166	commodities or the contracting for personal or professional
167	services under this section.
168	SECTION 3. This act shall take effect and be in force from
169	and after July 1, 2012.