By: Senator(s) Jackson (15th)

To: Public Health and Welfare; Judiciary, Division A

SENATE BILL NO. 2664

AN ACT TO CREATE SECTION 41-41-50, MISSISSIPPI CODE OF 1972, TO ESTABLISH THE "PARENTAL INVOLVEMENT ENHANCEMENT ACT"; TO CREATE SECTION 41-41-50.1, MISSISSIPPI CODE OF 1972, TO EXPRESS THE LEGISLATURE'S INTENT TO STRENGTHEN A PARENT'S OR LEGAL GUARDIAN'S 1 2 3 4 5 INVOLVEMENT IN A MINOR'S DECISION TO HAVE AN ABORTION; TO AMEND SECTION 41-41-51, MISSISSIPPI CODE OF 1972, TO DEFINE ADDITIONAL TERMS RELEVANT TO THIS ACT; TO AMEND SECTION 41-41-53, MISSISSIPPI 6 7 CODE OF 1972, TO PROHIBIT THE PERFORMING OF AN ABORTION UPON A 8 WOMAN UNDER THE AGE OF 18 OR A WOMAN WITH AN INTELLECTUAL 9 DISABILITY WITHOUT THE NOTARIZED WRITTEN CONSENT OF THE WOMAN'S 10 PARENTS OR LEGAL GUARDIAN; TO RESTRICT THE VENUE WHEREIN A MINOR OR INTELLECTUALLY DISABLED WOMAN MAY SEEK A JUDICIAL WAIVER TO THE REQUISITE CONSENT; TO CREATE SECTION 41-41-54, MISSISSIPPI CODE OF 11 12 13 1972, TO REQUIRE THE PHYSICIAN TO VERIFY A PERSON'S IDENTITY AND 14 RELATIONSHIP TO THE MINOR OR INTELLECTUALLY DISABLED WOMAN BEFORE 15 ACCEPTING THE PERSON'S CONSENT TO THE WOMAN'S ABORTION; TO AMEND SECTION 41-41-55, MISSISSIPPI CODE OF 1972, TO AUTHORIZE A MENTAL 16 17 HEALTH EVALUATION OF THE MINOR OR INTELLECTUALLY DISABLED WOMAN 18 19 PRIOR TO DECIDING HER REQUEST TO WAIVE THE REQUISITE CONSENT; TO AMEND SECTION 41-41-57, MISSISSIPPI CODE OF 1972, TO REQUIRE A PHYSICIAN TO INFORM CERTAIN PERSONS FOLLOWING THE PERFORMING OF A MEDICAL EMERGENCY ABORTION UPON THE MINOR OR INTELLECTUALLY 20 21 22 23 DISABLED WOMAN; TO AMEND SECTION 41-41-63, MISSISSIPPI CODE OF 1972, TO PROVIDE HOW THIS ACT SHALL BE CONSTRUED AND TO PROVIDE 24 25 FOR THE LEGISLATURE'S RIGHT TO DEFEND A CHALLENGE TO THIS ACT; AND 26 FOR RELATED PURPOSES.

27 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

- 28 **SECTION 1.** The following shall be codified as Section
- 29 41-41-50, Mississippi Code of 1972:

30 <u>41-41-50</u>. This act may be cited as the "Parental Involvement

31 Enhancement Act."

32 SECTION 2. The following shall be codified as Section 33 41-41-50.1, Mississippi Code of 1972:

- 34 <u>41-41-50.1.</u> Legislative findings and purposes. (1) The
 35 Legislature of the State of Mississippi finds that:
- 36 (a) Immature minors often lack the ability to make
- 37 fully informed choices that take into account both immediate and
- 38 long-range consequences.

39

(b) The medical, emotional and psychological

40 consequences of abortion are sometimes serious and can be lasting, 41 particularly when the patient is immature.

42 (c) The capacity to become pregnant and the capacity
43 for mature judgment concerning the wisdom of an abortion are not
44 necessarily related.

(d) Parents ordinarily possess information essential to
a physician's exercise of his or her best medical judgment
concerning the child.

48 (e) Parents who are aware that their minor daughter has
49 had an abortion may better ensure that she receives adequate
50 medical attention after her abortion.

51 (f) Parental consultation is usually desirable and in52 the best interests of the minor.

53 (2) The Legislature's purposes in enacting this enhancement 54 to the State of Mississippi's parental consent law are to further 55 the important and compelling state interests of:

56 (a) Protecting minors against their own immaturity.

57 (b) Fostering family unity and preserving the family as 58 a viable social unit.

59 (c) Protecting the constitutional rights of parents to60 rear children who are members of their household.

61 (d) Reducing teenage pregnancy and abortion.

(e) In light of the foregoing statements of purpose,
allowing for judicial bypasses of the parental consent requirement
to be made only in exceptional or rare circumstances.

65 SECTION 3. Section 41-41-51, Mississippi Code of 1972, is 66 amended as follows:

41-41-51. For purposes of Sections 41-41-<u>50</u> through
41-41-63, the following definitions shall apply:

69 * * *

70 <u>(a)</u> "Abortion" means the use of any instrument,

71 medicine, drug or any other substance or device with intent to

S. B. No. 2664 12/SS02/R824 PAGE 2 terminate the pregnancy of a woman known to be pregnant, with intent other than to increase the probability of a live birth, to preserve the life or health of the child after live birth, or to remove a dead fetus.

76 (b) "Consent" means, in the case of a pregnant woman 77 who is less than eighteen (18) years of age, a notarized written 78 statement signed by the pregnant woman and her mother, father or 79 legal guardian declaring that the pregnant woman intends to seek 80 an abortion and that her mother, father or legal guardian consents to the abortion; or, in the case of a pregnant woman who is an 81 82 intellectually disabled person, a notarized written statement signed by the pregnant woman's guardian declaring that the 83 84 guardian consents to the performance of an abortion upon the 85 pregnant woman. (c) "Emancipated minor" means any minor who is or has 86 87 been married or has by court order or otherwise been freed from 88 the care, custody and control of her parents; 89 (d) "Intellectually disabled" means a "person with mental illness" or a "person with an intellectual disability" as 90 defined in Section 41-41-61 and who has had a guardian appointed 91 92 for her under Section 93-13-111. (e) "Medical emergency" means a condition that, on the 93 94 basis of the physician's good-faith clinical judgment, so complicates the medical condition of a pregnant woman as to 95 96 necessitate the immediate abortion of her pregnancy to avert her death or for which a delay will create serious risk of substantial 97 98 and irreversible impairment of a major bodily function. 99 (f) "Minor" means any person under the age of eighteen 100 (18) years; 101 "Neglect" means the failure of a parent or legal (g) 102 guardian to supply a minor with necessary food, clothing, shelter 103 or medical care when reasonably able to do so or the failure to protect a minor from conditions or actions that imminently and 104

S. B. No. 2664

105 seriously endanger the minor's physical or mental health when 106 reasonably able to do so. 107 (h) "Physical abuse" means any physical injury 108 intentionally inflicted by a parent or legal guardian on a minor. (i) "Physician," "attending physician" or "referring 109 110 physician" means any person licensed to practice medicine in this state. The term includes medical doctors and doctors of 111 112 osteopathy. 113 (j) "Pregnant woman" means a woman who is pregnant and is less than eighteen (18) years of age and not emancipated, or 114 115 who has been adjudged a "person with mental illness" or a "person with an intellectual disability" as defined in Section 41-41-61 116 117 and who has had a guardian appointed for her under Section 93-13-111. 118 "Sexual abuse" means any sexual conduct or sexual 119 (k) penetration as defined in Section 97-3-97 and committed against a 120 minor by a parent or legal guardian. 121 122 SECTION 4. Section 41-41-53, Mississippi Code of 1972, is 123 amended as follows: 124 41-41-53. (1) Except as otherwise provided in subsections 125 (2) and (4) of this section, no person shall perform an abortion 126 upon an unemancipated minor unless he or his agent first obtains 127 the notarized written consent of the unemancipated minor and 128 either both parents or the legal guardian of the minor. In the 129 case of a pregnant woman who is an intellectually disabled person, a person shall first obtain the notarized written consent of her 130 131 legal guardian. 132 (a) If the minor's parents are divorced or otherwise (2) unmarried and living separate and apart, then the notarized 133 134 written consent of the unemancipated minor and the parent with 135 primary custody, care and control of such minor shall be 136 sufficient.

S. B. No. 2664 12/SS02/R824 PAGE 4 (b) If the minor's parents are married and one (1)
parent is not available to the person performing the abortion in a
reasonable time and manner, then the <u>notarized</u> written consent of
the unemancipated minor and the parent who is available shall be
sufficient.

(c) If the minor's pregnancy was caused by sexual
intercourse with the minor's natural father, adoptive father or
stepfather, then the <u>notarized</u> written consent of <u>the</u>
unemancipated minor <u>and</u> the minor's mother shall be sufficient.

146 (3) <u>The physician shall keep the notarized written consent</u>
147 <u>of the parent or legal guardian in the medical file of the</u>
148 <u>pregnant woman for five (5) years past the majority of the</u>
149 <u>pregnant woman, but in no event less than seven (7) years.</u>

150 <u>(4)</u> A minor who elects not to seek or does not obtain 151 consent from her parents or legal guardian under this section may 152 petition, on her own behalf or by next friend, the chancery court 153 in the county in which the minor resides *** * *** for a waiver of the 154 consent requirement of this section pursuant to the procedures of 155 Section 41-41-55.

156 SECTION 5. The following shall be codified as Section 157 41-41-54, Mississippi Code of 1972:

<u>41-41-54.</u> Proof of identification and relationship to a
 pregnant woman. (1) The physician shall obtain from the parent
 or legal guardian entitled to consent:

161 (a) Government-issued proof of the identity of the162 parent or legal guardian; and

(b) Written documentation that establishes that the parent or legal guardian is the lawful parent or legal guardian of the pregnant woman.

166 (2) The physician shall keep a copy of the proof of
167 identification of the parent or legal guardian and the written
168 documentation that establishes the relationship of the parent or
169 legal guardian to the pregnant woman in the medical file of the
S. B. No. 2664

S. B. No. 2664 12/SS02/R824 PAGE 5 170 pregnant woman for five (5) years past the majority of the 171 pregnant woman, but in no event less than seven (7) years.

A physician receiving parental consent under this 172 (3) 173 section shall execute for inclusion in the medical record of the 174 pregnant woman an affidavit stating: "I, (insert name of 175 physician), certify that according to my best information and 176 belief, a reasonable person under similar circumstances would rely 177 on the information presented by both the pregnant woman and her 178 parent or legal guardian as sufficient evidence of identity and 179 relationship."

180 SECTION 6. Section 41-41-55, Mississippi Code of 1972, is 181 amended as follows:

182 41-41-55. (1) The requirements and procedures under Sections 41-41-50 through 41-41-63 shall apply and are available 183 184 to pregnant women whether or not they are residents of this state. Mental health evaluation. Prior to court proceedings 185 (2) addressing a petition for judicial waiver, the court may require 186 187 the pregnant woman to participate in an evaluation and counseling session with a mental health professional from the State 188 189 Department of Health or a staff member from the State Department of Mental Health, or both. Such evaluation shall be confidential 190 and scheduled expeditiously. 191

192 (a) Such evaluation and counseling session shall be for the purpose of developing trustworthy and reliable expert opinion 193 194 concerning the pregnant woman's sufficiency of knowledge, insight, judgment and maturity with regard to her abortion decision in 195 196 order to aid the court in its decision and to make the state's 197 resources available to the court for this purpose. Persons 198 conducting such sessions may employ the information and printed 199 materials referred to in Section 41-41-35 in examining how well the pregnant woman is informed about pregnancy, fetal development, 200 201 abortion risks and consequences, and abortion alternatives, and 202 should also endeavor to verify that the pregnant woman is seeking S. B. No. 2664

12/SS02/R824 PAGE 6 203 an abortion of her own free will and is not acting under coercion,

204 intimidation, threats, abuse, undue pressure, or extortion by any 205 other persons.

(b) The results of such evaluation and counseling shall
be reported to the court by the most expeditious means,
commensurate with security and confidentiality, to assure receipt
by the court prior to a hearing on the pregnant woman's petition.

210 (3) The pregnant woman may participate in proceedings in the 211 court on her own behalf. The court shall advise her that she has 212 a right to court-appointed counsel and shall provide her with such 213 counsel upon her request or if she is not already adequately 214 represented. <u>The court shall appoint a guardian ad litem for her.</u> 215 <u>Any guardian ad litem appointed under this section shall act to</u> 216 <u>maintain the confidentiality of the proceedings.</u>

217 (4) Court proceedings under this section shall be 218 confidential and anonymous and shall be given such precedence over other pending matters as is necessary to insure that the court may 219 220 reach a decision promptly, but in no case shall the court fail to 221 rule within seventy-two (72) hours of the time the application is 222 filed. If for any reason the court fails to rule within 223 seventy-two (72) hours of the time the application is filed, the 224 minor may proceed as if the consent requirement of Section 41-41-53 has been waived. 225

226 <u>(5)</u> Consent shall be waived if the court finds by clear and 227 convincing evidence either:

(a) That the minor <u>or intellectually disabled pregnant</u>
 woman is mature and well-informed enough to make the abortion
 decision on her own; or

(b) That performance of the abortion would be in the
best interests of the minor <u>or intellectually disabled woman</u>.
(6) A court that conducts proceedings under this section
shall issue written and specific factual findings and legal

S. B. No. 2664

235 conclusions supporting its decision and shall order that a 236 confidential record of the evidence be maintained.

237 <u>(7)</u> An expedited confidential and anonymous appeal shall be 238 available to any minor <u>or intellectually disabled woman</u> to whom 239 the court denies a waiver of consent. The Mississippi Supreme 240 Court shall issue promptly such rules and regulations as are 241 necessary to insure that proceedings under Sections 41-41-<u>50</u> 242 through 41-41-63 are handled in an expeditious, confidential and 243 anonymous manner.

244 (8) No filing fees shall be required of any minor or
 245 <u>intellectually disabled woman</u> who avails herself of the procedures
 246 provided by this section.

247 SECTION 7. Section 41-41-57, Mississippi Code of 1972, is 248 amended as follows:

41-41-57. (1) Sections 41-41-50 through 41-41-63 shall not 249 250 apply when, in the best clinical judgment of the physician on the facts of the case before him, a medical emergency exists that so 251 252 complicates the pregnancy as to require an immediate abortion. A 253 physician who does not comply with Sections 41-41-53 and 41-41-55 254 by reason of this exception shall state in the medical record of 255 the abortion the medical indications on which his judgment was 256 based. However, the attending physician shall, within twenty-four 257 (24) hours after completion of the abortion, notify one of the parents or the legal guardian of the minor or intellectually 258 259 disabled woman in the manner provided in this section that a 260 medical emergency abortion was performed on the minor or 261 intellectually disabled woman and of the circumstances that 262 warranted invocation of this section. 263 (2) Unless the minor or intellectually disabled woman gives 264 notice of her intent to seek a judicial waiver pursuant to Section

265 <u>41-41-55</u>, the attending physician shall verbally inform the parent

266 or legal guardian of the minor or intellectually disabled woman

267 within twenty-four (24) hours after the performance of a medical

268 emergency abortion that an abortion was performed on the minor or 269 intellectually disabled woman. The attending physician shall also 270 inform the parent or legal guardian of the basis for the 271 certification of the physician required under subsection (1) of 272 this section, and provide details regarding any additional risks to the minor or intellectually disabled woman. The attending 273 274 physician shall also send a written notice of the performed 275 abortion by certified mail to the last-known address of the parent 276 or legal guardian, restricted delivery, return receipt requested. 277 (3) If the minor or intellectually disabled woman gives 278 notice to the attending physician of her intent to seek a judicial 279 waiver pursuant to Section 41-41-55, the physician shall file a 280 notice with any judge of a court of competent jurisdiction that 281 the minor has given such notice and shall provide the information the physician would have been required to provide the parent under 282 283 subsection (2) of this section if the minor or intellectually disabled woman had not given notice of her intent to seek a 284 285 judicial waiver. 286 (4) The court shall expeditiously schedule a confidential 287 conference with notice to the minor or intellectually disabled 288 woman and the physician. If the minor or intellectually disabled 289 woman is able to participate in the proceedings, the court shall 290 advise her that she has the right to court-appointed counsel and shall, upon her request, provide the minor or intellectually 291 disabled woman with such counsel. If the minor or intellectually 292 disabled woman is unable to participate, the court shall appoint 293 294 counsel on her behalf. 295 (5) After an appropriate hearing, the court, taking into 296 account the medical condition of the minor or intellectually 297 disabled woman, shall set a deadline by which she must file a 298 petition or motion pursuant to Section 41-41-55. The court may 299 subsequently extend the deadline in light of the pregnant woman's medical condition or other equitable considerations. If the minor 300 S. B. No. 2664 12/SS02/R824

301 or intellectually disabled woman does not file a petition or

302 motion by the deadline, either in that court or in another court

303 of competent jurisdiction with a copy filed in that court, the

304 court shall direct that the court clerk provide the notice to a

305 parent or legal guardian.

306 **SECTION 8.** Section 41-41-63, Mississippi Code of 1972, is 307 amended as follows:

41-41-63. (1) If any provision, word, phrase or clause of 308 Sections 41-41-50 through 41-41-63 or the application thereof to 309 any person or circumstance shall be held invalid, such invalidity 310 311 shall not affect the provisions, words, phrases, clauses or 312 application of Sections 41-41-50 through 41-41-63 which can be given effect without the invalid provision, word, phrase, clause 313 314 or application, and to this end the provisions, words, phrases and clauses of Sections 41-41-51 through 41-41-63 are declared to be 315 316 severable.

317 (2) Nothing in this act shall be construed as creating or 318 recognizing a right to abortion. It is not the intention of this 319 law to make lawful an abortion that is unlawful as of June 30, 320 2012.

321 (3) The Legislature, by joint resolution, may appoint one or
 322 more of its members who sponsored or co-sponsored this act, as a
 323 matter of right and in his or her official capacity, to intervene
 324 to defend this law in any case in which its constitutionality is
 325 challenged.
 326 SECTION 9. This act shall take effect and be in force from

327 and after July 1, 2012.

ST: Parental Involvement Enhancement Act; provide for more protection of women who cannot legally consent to have an abortion.