By: Representative Dixon

To: Public Health and Human Services; Judiciary B

## HOUSE BILL NO. 1003

AN ACT TO CREATE THE MISSISSIPPI SMOKE-FREE AIR ACT OF 2012; 1 TO EXPRESS CERTAIN LEGISLATIVE FINDINGS REGARDING THE EFFECTS OF 2 3 SECONDHAND SMOKE AND OTHER RISKS OF SMOKING; TO DEFINE CERTAIN TERMS; TO PROHIBIT SMOKING IN ENCLOSED PUBLIC PLACES AND PLACES OF 4 5 EMPLOYMENT, IN CERTAIN NONENCLOSED AREAS, AND IN ALL PUBLIC 6 TRANSPORATIONS STATIONS; TO AUTHORIZE PERSONS TO VOLUNTARILY DESIGNATE AREAS WITHIN THEIR CONTROL AS SMOKE-FREE PLACES; TO 7 PRESCRIBE THE MINIMUM REQUIREMENTS FOR PERSONS IN CONTROL OF AREAS 8 TO BE IN COMPLIANCE WITH THIS ACT; TO REQUIRE PERSONS IN CONTROL 9 OF AREAS TO POST "NO SMOKING" SIGNS AT ALL ENTRANCES TO AREAS 10 WHERE SMOKING IS PROHIBITED BY THIS ACT; TO AUTHORIZE THE STATE 11 BOARD OF HEALTH TO PROMULGATE RULES AND REGULATIONS SPECIFYING 12 SMOKING IN OUTDOOR COMMON AREAS OF ANY FACILITY OR ENTITY REQUIRED 13 TO BE LICENSED OR PERMITTED BY THE STATE DEPARTMENT OF HEALTH; TO 14 PROVIDE FOR CERTAIN EXEMPTIONS FROM THE PROHIBITIONS ON SMOKING IN 15 THIS ACT; TO PROVIDE FOR ENFORCEMENT OF THIS ACT BY LOCAL LAW 16 ENFORCEMENT OFFICERS AND AGENTS OF GOVERNMENTAL REGULATORY 17 AGENCIES WHEN UNDERGOING AUTHORIZED INSPECTIONS; TO AUTHORIZE 18 CERTAIN OFFICIALS AND OTHER PERSONS TO APPLY FOR INJUNCTIVE RELIEF 19 IN COURT TO ENFORCE THE PROVISIONS OF THIS ACT; TO PROVIDE 20 PENALTIES FOR VIOLATIONS OF THIS ACT; TO PRESCRIBE THE DUTIES OF 21 22 THE STATE DEPARTMENT OF HEALTH REGARDING THIS ACT; TO ALLOW 23 POLITICAL SUBDIVISIONS TO ADOPT LOCAL ORDINANCES RELATING TO 24 SMOKING THAT ARE MORE RESTRICTIVE THAN THIS ACT; TO REPEAL SECTIONS 29-5-160 THROUGH 29-5-163, MISSISSIPPI CODE OF 1972, 25 WHICH ARE THE MISSISSIPPI CLEAN INDOOR AIR ACT; AND FOR RELATED 26 PURPOSES. 27

28 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

29 **SECTION 1.** This act shall be known as the Mississippi

30 Smoke-free Air Act of 2012.

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**SECTION 2.** (1) The Legislature finds that:

32 (a) The 2010 United States Surgeon General's Report,33 How Tobacco Smoke Causes Disease concluded:

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(i) Low levels of secondhand-smoke exposure lead

35 to a rapid and sharp increase in dysfunction and inflammation of

36 the lining of the blood vessels, which are implicated in heart

37 attacks and stroke;

38 (ii) When inhaling secondhand cigarette smoke, 39 individuals breathe in more than seven thousand (7,000) chemicals, hundreds of which are hazardous and known to cause cancer. 40 These 41 chemicals are rapidly absorbed by cells in the body and produce 42 disease-causing cellular change; and 43 (iii) There is no safe level of exposure to 44 secondhand-smoke. 45 (b) The 2006 United States Surgeon General's Report, The Health Consequences of Involuntary Exposure to Tobacco Smoke, 46 47 concluded: 48 (i) Secondhand-smoke exposure causes disease and premature death in children and adults who do not smoke; 49 50 (ii) Children exposed to secondhand smoke are at 51 an increased risk for sudden infant death syndrome (SIDS), acute 52 respiratory problems, ear infections, and asthma attacks; 53 (iii) Exposure of adults to secondhand smoke has immediate adverse effects on the cardiovascular system and causes 54 55 coronary heart disease and lung cancer; 56 (iv) Establishing smoke-free air workplaces fully 57 protects employees and the public from exposure to secondhand smoke in those places. Separating smokers from nonsmokers, 58 59 cleaning the air, and ventilating buildings cannot eliminate 60 exposure to secondhand smoke; Evidence from peer-reviewed studies shows that 61 (V) 62 smoke-free policies and laws do not have an adverse economic impact on the hospitality industry. 63 The National Cancer Institute determined in 1999 64 (C) that secondhand smoke is responsible for the early deaths of 65 approximately fifty-three thousand (53,000) Americans annually. 66 67 Secondhand smoke has been designated as a "known (d) human carcinogen" (cancer-causing agent) by the United States 68 69 Environmental Protection Agency, National Toxicology Program and the International Agency for Research on Cancer (IARC). 70 The H. B. No. 1003 12/HR40/R212 PAGE 2 (RF\BD)

National Institute for Occupational Safety and Health hasconcluded that secondhand smoke is an occupational carcinogen.

73 (e) The Institute of Medicine's report, Secondhand 74 Smoke Exposure and Cardiovascular Effects: Making Sense of the 75 Evidence concludes: there is scientific consensus that there is a 76 causal relationship between secondhand-smoke exposure and 77 cardiovascular disease. The results of a number of meta-analyses 78 of the epidemiologic studies showed increases of twenty-five 79 percent (25%) to thirty percent (30%) in the risk of 80 cardiovascular disease caused by various exposures. Studies of 81 hospital admissions for acute myocardial infarction in many states and municipalities have determined that communities see an 82 83 immediate reduction in heart attack admissions after the 84 implementation of comprehensive smoke-free laws, including 85 Starkville, Mississippi, (twenty-seven and seven-tenths percent 86 (27.7%) reduction, resulting in a cost savings of Two Hundred Eighty-eight Thousand Two Hundred Seventy Dollars (\$288,270.00)) 87 88 and Hattiesburg, Mississippi, (thirteen and four-tenths percent (13.4%) reduction, resulting in a cost savings of Two Million 89 90 Three Hundred Sixty-seven Thousand Nine Hundred Nine Dollars 91 (\$2,367,909.00)).

92 (f) The Society of Actuaries has determined that 93 secondhand-smoke costs the United States economy roughly Ten 94 Billion Dollars (\$10,000,000,000.00) a year: Five Billion Dollars 95 (\$5,000,000,000.00) in estimated medical costs associated with 96 secondhand-smoke exposure and Four Billion Six Hundred Million 97 Dollars (\$4,600,000,000.00) in lost productivity.

98 (g) Business owners have no legal or constitutional 99 right to expose their employees to the toxic chemicals and 100 carcinogens in secondhand smoke. On the contrary, employers have 101 a common law duty to provide their workers with a workplace that 102 is not unreasonably dangerous.

H. B. No. 1003 12/HR40/R212 PAGE 3 (RF\BD) 103 (2) Accordingly, the Legislature declares that the intent of 104 this act is:

105 (a) To protect the public health and welfare of all 106 citizens, including workers in their places of employment, by 107 prohibiting exposure to secondhand smoke in public places and 108 places of employment; and

109 (b) To recognize that the need to breathe smoke-free110 air shall have priority over the desire to smoke.

111 <u>SECTION 3.</u> The following words and phrases, whenever used in 112 this act, shall be construed as defined in this section:

(a) "Public place" means any area used by, and open to the public; to which the public is invited; or in which the public is permitted.

(b) "Business" means a sole proprietorship,
partnership, joint venture, corporation, or other business entity,
either for-profit or not-for-profit.

(c) "Employer" means a person, business, partnership, association, and corporation, including a municipal corporation, trust, or nonprofit entity that employs the services of one or more individual persons.

(d) "Employee" means a person who is employed by an employer in consideration for direct or indirect monetary wages or profit, and a person who volunteers his or her services for an employer.

(e) "Place of employment" means an area under the control of a public or private employer that employees access during the course of employment, including, but not limited to, private offices, employee lounges, restrooms, conference rooms, meeting rooms, classrooms, employee cafeterias, hallways, and vehicles.

(f) "Enclosed area" means all space between a floor and ceiling that is enclosed on at least two (2) sides by permanent or

135 temporary walls or windows (exclusive of doorways), which extend 136 from the floor to the ceiling.

137 "Private club" means an organization, whether (q) 138 incorporated or not, that is the owner, lessee or occupant of a 139 building or portion thereof used exclusively for club purposes at 140 all times, that is operated solely for a recreational, fraternal, 141 social, patriotic, political, benevolent or athletic purpose, but 142 not for pecuniary gain, and that only sells alcoholic beverages 143 incidental to its operation. The affairs and management of the organization are conducted by a board of directors, executive 144 145 committee, or similar body chosen by the members at an annual 146 meeting. The organization has established bylaws and/or a 147 constitution to govern its activities. The organization has been 148 granted an exemption from the payment of federal income tax as an exempt organization under 26 USCS Section 501. A private club is 149 150 a "public place" when it is being used for a function to which the general public is invited. 151

(h) "Person in control" means any owner, operator, manager, or other employee of a public place, business, place of employment, and/or enclosed area that is considered to be serving as the person in charge of the daily operations of said public place, business, place of employment, and/or enclosed area.

(i) "Smoking" means inhaling, exhaling, burning, or
carrying any lighted or heated cigar, cigarette, or pipe, or any
lighted or heated tobacco product meant for inhalation, in any
manner or in any form.

161 <u>SECTION 4.</u> All facilities, including buildings and vehicles 162 owned, leased, or operated by the State of Mississippi or any 163 agency, department, institution or political subdivision of the 164 state, shall be subject to the provisions of this act.

165 <u>SECTION 5.</u> (1) Smoking shall be prohibited in the following 166 enclosed areas within the State of Mississippi:

(a) Public places; and

H. B. No. 1003 12/HR40/R212 PAGE 5 (RF\BD)

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## (b) Places of employment.

Subject to the provisions of Section 10 of this act, 169 (2) smoking shall be prohibited in the following nonenclosed areas: 170 171 (a) Within twenty (20) feet outside entrances, operable 172 windows, and ventilation systems of any enclosed public place or place of employment within the State of Mississippi, so as to 173 174 ensure that secondhand smoke does not enter the area comprising 175 the public place or place of employment to ensure that employees can work and the public can enter without undue exposure to 176

177 secondhand smoke.

178 (b) In public places including, but not limited to, 179 arenas, stadiums, amphitheaters, amusement parks, zoos, 180 playgrounds, recreational parks, and other similar venues when 181 open to the public, except in designated smoking areas, which may 182 be established only in perimeter areas at least twenty (20) feet from any entrance, seating area, bleachers, grandstand, concession 183 stand, or areas specifically designed or landscaped for play or 184 185 sports activities.

(3) Smoking shall be prohibited in all public transportation
stations, platforms, and shelters operating under the authority of
the state or any agency, department, institution or political
subdivision of the state.

190 <u>SECTION 6.</u> (1) Notwithstanding any other provision of this 191 act, a person in control may designate any area under his or her 192 control that does not fall under the requirements of this act as a 193 smoke-free place.

194 (2) In addition to the prohibition in this act, smoking
195 shall be prohibited in any area designated by a person in control
196 as a smoke free place when a "No Smoking" sign or the
197 international "No Smoking" symbol (consisting of a pictorial
198 representation of a burning cigarette enclosed in a red circle
199 with a red bar across it) sign is posted under the provisions of
200 Section 8(1)(a) of this act.

(3) With respect to any area designated as smoke free under this section, the remedies for violators as set forth in this act shall be applied as if the designated area were subject to the mandatory requirements of Section 5 of this act.

205 <u>SECTION 7.</u> A person in control of any area where smoking is 206 prohibited as described in Sections 5 and 6 of this act shall 207 communicate those restrictions to all employees and to those 208 affected within those areas on and after July 1, 2012.

209 <u>SECTION 8.</u> (1) This section establishes the "minimum 210 requirements" of persons in control for purposes of compliance 211 with this act.

(a) All persons in control shall make sure that "No
Smoking" signs or the international "No Smoking" symbol
(consisting of a pictorial representation of a burning cigarette
enclosed in a red circle with a red bar across it) are clearly and
conspicuously posted at all entrances to an area where smoking is
prohibited by this act, and on the exterior of every vehicle that
constitutes a place of employment under this act.

(b) All persons in control shall remove all ashtraysfrom any area where smoking is prohibited by this act.

(c) All persons in control of a place where smoking is
 prohibited by this act shall request all individuals violating
 this act to cease smoking.

(2) All persons in control where smoking is prohibited by
this act shall refuse services or ask a violator of this act to
leave the premises without recourse, and shall seek assistance of
law enforcement for removal of noncompliant individuals.

(3) No person in control where smoking is prohibited by this
act shall be subject to any fines or civil actions if those
persons conform to the minimum requirements established in this
section.

232 <u>SECTION 9.</u> (1) The State Board of Health is authorized to 233 promulgate rules and regulations specifying smoking in outdoor

H. B. No. 1003 12/HR40/R212 PAGE 7 (RF\BD) common areas of any health facility, business or other entity that is required by law to obtain from the State Department of Health a permit, certificate, or license to conduct its activities.

(2) The Mississippi Department of Human Services is
authorized to promulgate rules and regulations to limit the
exposure to secondhand smoke of children in Mississippi foster
care, while in the home of their foster care provider.

241 <u>SECTION 10.</u> Unless otherwise designated in a manner 242 described in Section 6 of this act, the following areas shall be 243 exempt from the mandatory provisions of Section 5 of this act:

(a) Private residences, except when the residence is
used in a capacity that requires licensure under the regulations
of the State Department of Health, or during the hours of
operation as a business when employees of the business who are not
the residents of the private residence or are not related to the
owner are present.

(b) Private clubs that have no employees, except when being used as a public place, provided that smoke from those clubs does not infiltrate into areas where smoking is prohibited under the provisions of this act. This exemption shall not apply to any organization that is established for the purpose of avoiding compliance with this act.

(c) Areas used for smoking when that smoking is
associated with a religious ceremony practiced under the American
Indian Religious Freedom Act of 1978.

259 <u>SECTION 11.</u> (1) This act, when applicable, shall be 260 enforceable by local law enforcement officers.

(2) Any person who desires to register a complaint under
this act may initiate action with local law enforcement or through
the toll-free hotline established in Section 13(2) of this act.

(3) Any agents of the State Department of Health, the State
Fire Marshal's office, local fire departments, or other regulatory
agencies or entities recognized by the state or federal

267 government, while an establishment is undergoing otherwise 268 authorized inspections, shall inspect for compliance with this 269 act.

(4) Any state agency or local governmental authority having jurisdiction with respect to a public place or place of employment shall be authorized to promulgate rules and regulations for the enforcement of the provisions of this act by the imposition of fines and penalties, subject to administrative procedures reasonably made available in connection with the challenge or appeal of the fine or penalty.

277 (5) In addition to the remedies provided by the provisions 278 of this section, the following may apply for injunctive relief to 279 enforce the provisions of this act in any court of competent 280 jurisdiction: local health authorities; municipal mayors, councils/board of aldermen, or attorneys; county attorneys, boards 281 282 of supervisors or sheriffs; and any persons aggrieved by the failure of the owner, operator, manager or other person in control 283 284 of a public place or a place of employment to comply with this 285 act.

286 <u>SECTION 12.</u> (1) A person who smokes in an area where 287 smoking is prohibited by the provisions of this act is guilty of a 288 misdemeanor, punishable by a fine not exceeding Fifty Dollars 289 (\$50.00).

(2) Unless a person in control establishes that the minimum requirements set forth in Section 8(1) were met at the time of the alleged violation, a person in control of a place where smoking is prohibited by this act and who fails to comply with the provisions of this act is guilty of a misdemeanor, punishable by:

(a) A fine not exceeding One Hundred Dollars (\$100.00)for a first violation.

(b) A fine not exceeding Two Hundred Dollars (\$200.00)for a second violation within one (1) year.

(c) A fine not exceeding Five Hundred Dollars (\$500.00)for each additional violation within one (1) year.

. . .

301 (3) In addition to the fines established by this section, 302 violation of this act by a person that owns, manages, operates, or 303 otherwise controls a public place or place of employment may 304 result in the suspension or revocation of any permit or license 305 issued to the person by the State of Mississippi for the premises 306 on which the violation occurred.

307 (4) Violation of this act is declared to be a public 308 nuisance, which may be abated by restraining order, preliminary 309 and permanent injunction, or other means provided for by law. An 310 offense constituting a willful violation of this act may be 311 prosecuted under Section 97-35-5.

312 (5) Each day on which a violation of this act occurs shall313 be considered a separate and distinct violation.

314 **SECTION 13.** The State Department of Health shall have the 315 following duties:

(a) The Office of Tobacco Control of the State
Department of Health shall engage in a continuing program to
explain and clarify the purposes and requirements of this act to
persons affected by it, and to guide persons in control in their
compliance with it. The program may include publication of a
brochure explaining the provisions of this act.

322 (b) The Office of Tobacco Control shall maintain a 323 toll-free line for any person wishing to report a violation of 324 this act, and shall notify the proper regulatory or governing 325 agency having possible jurisdiction with respect to the violation.

326 (c) The Office of Tobacco Control shall provide free of 327 charge to a person in control, upon the request of the person of 328 control, a sign of the department's choice that conforms to the 329 requirements of this act.

330 (d) The State Department of Health shall be solely
331 responsible for the issuance of any declaratory opinion described
H. B. No. 1003

H. B. No. 1003 12/HR40/R212 PAGE 10 (RF\BD) in Section 25-43-2.103 regarding interpretations of this act, and shall be authorized to request the assistance of the Attorney General and other state agencies in connection with the preparation of a declaratory opinion.

336 SECTION 14. Nothing in this act shall be construed to prevent a political subdivision of the state from adopting local 337 338 ordinances or regulations relating to smoking or other use of 339 tobacco products in public places and places of employment that 340 are more restrictive than this act, nor does this act repeal any existing local ordinances or regulations that provide restrictions 341 342 on smoking that are equivalent to or greater than those provided 343 by this act.

344 **SECTION 15.** This act shall not be interpreted or construed 345 to permit smoking where it is otherwise restricted by other 346 applicable federal, tribal, state or local laws, or regulations or 347 other applicable rules.

348 <u>SECTION 16.</u> This act shall be liberally construed so as to 349 further its purposes.

350 <u>SECTION 17.</u> This act shall not be construed as amending or 351 repealing Sections 41-114-1, 97-32-29 or 97-35-1(4).

352 SECTION 18. Sections 29-5-160, 29-5-161 and 29-5-163, 353 Mississippi Code of 1972, which are the Mississippi Clean Indoor 354 Air Act, are repealed.

355 **SECTION 19.** This act shall take effect and be in force from 356 and after July 1, 2012.