By: Representative Mayo

To: Judiciary En Banc

HOUSE BILL NO. 127

- AN ACT TO PROVIDE A MORATORIUM ON THE IMPOSITION AND EXECUTION OF THE DEATH PENALTY FOR THE PURPOSE OF COMPLETING A STUDY ON THE IMPACT OF THE DEATH PENALTY; TO CREATE THE DEATH PENALTY IMPACT COMMITTEE AND PRESCRIBE ITS MEMBERSHIP AND DUTIES; 5 TO AMEND SECTIONS 97-3-21, 99-19-51, 99-19-53, 99-19-55, 99-19-57, 6 99-19-101, 99-19-103 AND 99-19-105, MISSISSIPPI CODE OF 1972, IN CONFORMITY TO THE PROVISIONS OF THIS ACT; AND FOR RELATED 7
- 8 PURPOSES.
- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 9
- SECTION 1. (1) From and after the effective date of this 10
- 11 act, there shall be a moratorium on the imposition and execution
- of the death penalty in the state. This moratorium shall remain 12
- 13 in effect until the Death Penalty Impact Committee created by this
- 14 section makes its recommendations on the impact of the death
- 15 penalty.
- 16 (2) There is created the Death Penalty Impact Committee
- which shall be comprised of the following members: 17
- (a) Three (3) members of the Mississippi House of 18
- Representatives appointed by the Speaker; 19
- 20 (b) Three (3) members of the Mississippi State Senate
- 21 appointed by the Lieutenant Governor;
- (c) One (1) member from the Office of the Attorney 22
- 23 General;
- 24 (d) One (1) member from the Mississippi Prosecutor's
- Association; 25
- (e) One (1) member from the Mississippi Public 26
- Defenders Association; 27
- (f) One (1) member from the Conference of Circuit Court 28
- Judges. 29

- 30 (3) The committee shall elect from its membership a
- 31 chairman, vice chairman and a secretary. The members of the
- 32 committee shall be entitled to receive a per diem as provided in
- 33 Section 25-3-69 and reimbursement of travel expenses as provided
- 34 in Section 25-3-41 while in the performance of their duties under
- 35 this act.
- 36 (4) The committee shall study the impact the death penalty
- 37 has as a deterrence, the costs involved in the imposition of the
- 38 death penalty and any costs savings that could be realized if the
- 39 death penalty were abolished, the effectiveness and qualifications
- 40 of lawyers representing death penalty defendants, the profile of
- 41 death penalty defendants and any other pertinent information
- 42 regarding the death penalty. The committee shall report its
- 43 findings to the Legislature on December 1, 2011. After the
- 44 presentation of its report to the Legislature and Governor, the
- 45 committee shall be dissolved.
- SECTION 2. Section 97-3-21, Mississippi Code of 1972, is
- 47 amended as follows:
- 48 97-3-21. Every person who shall be convicted of murder shall
- 49 be sentenced by the court to imprisonment for life in the State
- 50 Penitentiary.
- 51 Every person who shall be convicted of capital murder shall
- 52 be sentenced (a) to death; (b) to imprisonment for life in the
- 53 State Penitentiary without parole; or (c) to imprisonment for life
- 54 in the State Penitentiary with eligibility for parole as provided
- 55 in Section 47-7-3(1)(f).
- 56 Until the completion of the study of the Death Penalty Impact
- 57 Committee, as provided in Section 1 of this act, there shall be a
- 58 moratorium on the imposition of the death penalty.
- SECTION 3. Section 99-19-51, Mississippi Code of 1972, is
- 60 amended as follows:
- 99-19-51. The manner of inflicting the punishment of death
- 62 shall be by continuous intravenous administration of a lethal

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- 63 quantity of an ultra short-acting barbiturate or other similar
- 64 drug in combination with a chemical paralytic agent until death is
- 65 pronounced by the county coroner where the execution takes place
- or by a licensed physician according to accepted standards of
- 67 medical practice. Until the completion of the study of the Death
- 68 Penalty Impact Committee, as provided in Section 1 of this act,
- 69 there shall be a moratorium on the imposition of the death
- 70 penalty.
- 71 **SECTION 4.** Section 99-19-53, Mississippi Code of 1972, is
- 72 amended as follows:
- 73 99-19-53. (1) The State Executioner, or his duly authorized
- 74 representative, shall supervise and inflict the punishment of
- 75 death as the same is hereby provided. All duties and necessary
- 76 acts pertaining to the execution of a convict shall be performed
- 77 by the Commissioner of Corrections except where such duties and
- 78 actions are vested in the State Executioner. The State
- 79 Executioner shall receive for his services in connection therewith
- 80 compensation in the sum of Five Hundred Dollars (\$500.00) plus all
- 81 actual and necessary expenses for each such execution, to be paid
- 82 by the county where the crime was committed. The county of
- 83 conviction shall likewise pay the fees of the attending physician
- 84 or physicians in attendance. The Executioner may appoint not more
- 85 than two (2) deputies who shall be paid One Hundred Fifty Dollars
- 86 (\$150.00) per execution and mileage as authorized by law, to be
- 87 paid by the county where the crime was committed, to assist in the
- 88 infliction of the punishment of death. The Executioner may
- 89 appoint such other assistants as may be required; however, such
- 90 assistants shall not be entitled to compensation or travel
- 91 expenses.
- 92 (2) Any infliction of the punishment of death by
- 93 administration of the required lethal substance or substances in
- 94 the manner required by law shall not be construed to be the
- 95 practice of medicine or nursing. Any pharmacist is authorized to

- 96 dispense drugs to the State Executioner without a prescription for 97 the purpose of this chapter.
- 98 (3) The State Executioner shall be custodian of all
- 99 equipment and supplies involved in the infliction of the death
- 100 penalty. All expenses for the maintenance and protection of the
- 101 property, together with operating expenses, which as a practical
- 102 matter cannot be allocated to the county of conviction, shall be
- 103 paid out of funds designated by law for that purpose or out of the
- 104 general support fund of the Mississippi Department of Corrections.
- 105 (4) The State Executioner shall receive the per diem
- 106 compensation authorized in Section 25-3-69 in addition to actual
- 107 and necessary expenses, including mileage as authorized by law,
- 108 for each day, not to exceed three (3) days each month, spent in
- 109 maintaining the equipment and supplies involved in the infliction
- 110 of the death penalty or preparing for an execution which does not
- 111 occur. Such payments shall be paid out of funds designated by law
- 112 for that purpose or out of the general support fund of the
- 113 Mississippi Department of Corrections.
- 114 (5) The Governor shall appoint the official State
- 115 Executioner who shall serve at the pleasure of the Governor and
- 116 until his successor shall have been duly appointed to replace him.
- 117 (6) Until the completion of the study of the Death Penalty
- 118 Impact Committee, as provided in Section 1 of this act, there
- 119 shall be a moratorium on the imposition of the death penalty.
- 120 **SECTION 5.** Section 99-19-55, Mississippi Code of 1972, is
- 121 amended as follows:
- 122 99-19-55. (1) Whenever any person shall be condemned to
- 123 suffer death for any crime for which such person shall have been
- 124 convicted in any court of any county of this state, such
- 125 punishment shall be inflicted at 6:00 p.m. or as soon as possible
- 126 thereafter within the next twenty-four (24) hours at an
- 127 appropriate place designated by the Commissioner of Corrections on
- 128 the premises of the Mississippi State Penitentiary at Parchman,

Mississippi. All male persons convicted of a capital offense 129 130 wherein the death sentence has been imposed shall be immediately committed to the Department of Corrections and transported to the 131 132 maximum security cell block at the Mississippi State Penitentiary 133 at Parchman, Mississippi. When the maximum inmate capacity at 134 such maximum security cell block has been reached, the 135 Commissioner of Corrections shall place such male convicts in an 136 appropriate facility on the grounds of the Mississippi State 137 Penitentiary at Parchman, Mississippi. All female persons convicted of a capital offense wherein the death sentence has been 138 139 imposed shall be immediately committed to the Department of 140 Corrections and housed in an appropriate facility designated by 141 the Commissioner of Corrections. Upon final affirmance of the 142 conviction, the punishment shall be imposed in the manner provided 143 by law. The State Executioner or his duly authorized deputy shall 144 supervise and perform such execution.

When a person is sentenced to suffer death in the manner provided by law, it shall be the duty of the clerk of the court to deliver forthwith to the Commissioner of Corrections a warrant for the execution of the condemned person. It shall be the duty of the commissioner forthwith to notify the State Executioner of the date of the execution and it shall be the duty of the said State Executioner, or any person deputized by him in writing, in the event of his physical disability, as hereinafter provided, to be present at such execution, to perform the same, and have general supervision over said execution. In addition to the above designated persons, the Commissioner of Corrections shall secure the presence at such execution of the sheriff, or his deputy, of the county of conviction, at least one (1) but not more than two (2) physicians or the county coroner where the execution takes place, and bona fide members of the press, not to exceed eight (8) in number, and at the request of the condemned, such ministers of the gospel, not exceeding two (2), as said condemned person shall

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name. The Commissioner of Corrections shall also name to be 162 163 present at the execution such officers or guards as may be deemed 164 by him to be necessary to insure proper security. No other 165 persons shall be permitted to witness the execution, except the 166 commissioner may permit two (2) members of the condemned person's 167 immediate family as witnesses, if they so request and two (2) 168 members of the victim's immediate family as witnesses, if they so 169 request. Provided further, that the Governor may, for good cause shown, permit two (2) additional persons of good and reputable 170 character to witness an execution. No person shall be allowed to 171 172 take photographs or other recordings of any type during the 173 execution. The absence of the sheriff, or deputy, after due 174 notice to attend, shall not delay the execution.

- representative, the Commissioner of Corrections, or his duly authorized representative, and the physician or physicians or county coroner who witnessed such execution shall prepare and sign officially a certificate setting forth the time and place thereof and that such criminal was then and there executed in conformity to the sentence of the court and the provisions of Sections 99-19-51 through 99-19-55, and shall procure the signatures of the other public officers and persons who witnessed such execution, which certificate shall be filed with the clerk of the court where the conviction of the criminal was had, and the clerk shall subjoin the certificate to the record of the conviction and sentence.
- immediately by the State Executioner, or his duly authorized
 representative, to the relatives of the dead person, or to such
 friends as may claim the body. The Commissioner of Corrections
 shall have sole charge of burial in the event the body is not
 claimed as aforesaid, and his discretion in the premises shall be
 final. The Commissioner may donate the unclaimed body of an

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executed person to the University of Mississippi Medical Center
for scientific purposes. The county of conviction shall bear the
reasonable expense of burial in the event the body is not claimed
by relatives or friends or donated to the University of
Mississippi Medical Center.

(5) Until the completion of the study of the Death Penalty

Impact Committee, as provided in Section 1 of this act, there

shall be a moratorium on the imposition of the death penalty.

SECTION 6. Section 99-19-57, Mississippi Code of 1972, is amended as follows:

99-19-57. (1) If the Commissioner of Corrections at any time is satisfied that any female offender in his custody under sentence of death is pregnant, he shall summon a physician to inquire into the pregnancy. The commissioner shall summons and swear all necessary witnesses and the commissioner after full examination shall certify under his hand what the truth may be in relation to the alleged pregnancy, and in case the offender is found to be pregnant, the commissioner shall immediately transmit his findings to the Governor, and the Governor shall suspend the execution of the sentence until he is satisfied that the offender is not or is no longer pregnant. The Governor shall then order, by his warrant to the commissioner, the execution of the offender on a day to be appointed by the Governor according to the sentence and judgment of the court.

If it is believed that an offender under sentence of death has become mentally ill since the judgment of the court, the following shall be the exclusive procedural and substantive procedure. The offender, or a person acting as his next friend, or the Commissioner of Corrections may file an appropriate application seeking post-conviction relief with the Mississippi Supreme Court. If it is found that the offender is a person with mental illness, as defined in this subsection, the court shall suspend the execution of the sentence. The offender shall then be

committed to the forensic unit of the Mississippi State Hospital 228 229 at Whitfield. The order of commitment shall require that the 230 offender be examined and a written report be furnished to the 231 court at that time and every month thereafter, stating whether 232 there is a substantial probability that the offender will become 233 sane under this subsection within the foreseeable future and 234 whether progress is being made toward that goal. If at any time 235 during the commitment, the appropriate official at the state hospital considers the offender to be sane under this subsection, 236 the official shall promptly notify the court to that effect in 237 238 writing and place the offender in the custody of the Commissioner 239 of Corrections. The court then shall conduct a hearing on the 240 sanity of the offender. The finding of the circuit court is a 241 final order appealable under the terms and conditions of the 242 Mississippi Uniform Post-Conviction Collateral Relief Act. 243

- (b) For the purposes of this subsection, a person shall be deemed to be a person with mental illness if the court finds that the offender does not have sufficient intelligence to understand the nature of the proceedings against him, what he was tried for, the purpose of his punishment, the impending fate that awaits him, and a sufficient understanding to know any fact that might exist that would make his punishment unjust or unlawful and the intelligence requisite to convey that information to his attorneys or the court.
- 252 (3) Until the completion of the study of the Death Penalty
 253 Impact Committee, as provided in Section 1 of this act, there
 254 shall be a moratorium on the imposition of the death penalty.
 255 CREMION 7 Continuo 00 10 101 Mississippi Code of 1072 is
- 255 **SECTION 7.** Section 99-19-101, Mississippi Code of 1972, is 256 amended as follows:
- 99-19-101. (1) Upon conviction or adjudication of guilt of
 a defendant of capital murder or other capital offense, the court
 shall conduct a separate sentencing proceeding to determine
 whether the defendant should be sentenced to death, life

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imprisonment without eligibility for parole, or life imprisonment. 261 262 The proceeding shall be conducted by the trial judge before the trial jury as soon as practicable. If, through impossibility or 263 264 inability, the trial jury is unable to reconvene for a hearing on 265 the issue of penalty, having determined the guilt of the accused, 266 the trial judge may summon a jury to determine the issue of the 267 imposition of the penalty. If the trial jury has been waived, or 268 if the defendant pleaded guilty, the sentencing proceeding shall 269 be conducted before a jury impaneled for that purpose or may be conducted before the trial judge sitting without a jury if both 270 271 the State of Mississippi and the defendant agree thereto in 272 writing. In the proceeding, evidence may be presented as to any 273 matter that the court deems relevant to sentence, and shall 274 include matters relating to any of the aggravating or mitigating 275 circumstances. However, this subsection shall not be construed to 276 authorize the introduction of any evidence secured in violation of the Constitution of the United States or of the State of 277 278 Mississippi. The state and the defendant and/or his counsel shall

- 281 (2) After hearing all the evidence, the jury shall 282 deliberate on the following matters:
- 283 (a) Whether sufficient factors exist as enumerated in 284 subsection (7) of this section;

be permitted to present arguments for or against the sentence of

- 285 (b) Whether sufficient aggravating circumstances exist 286 as enumerated in subsection (5) of this section;
- (c) Whether sufficient mitigating circumstances exist as enumerated in subsection (6) of this section, which outweigh the aggravating circumstances found to exist; and
- 290 (d) Based on these considerations, whether the 291 defendant should be sentenced to life imprisonment, life 292 imprisonment without eligibility for parole, or death.

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death.

- 293 (3) For the jury to impose a sentence of death, it must 294 unanimously find in writing the following:
- 295 (a) That sufficient factors exist as enumerated in 296 subsection (7) of this section;
- 297 (b) That sufficient aggravating circumstances exist as 298 enumerated in subsection (5) of this section; and
- 299 (c) That there are insufficient mitigating
 300 circumstances, as enumerated in subsection (6), to outweigh the
 301 aggravating circumstances.
- 302 In each case in which the jury imposes the death sentence, 303 the determination of the jury shall be supported by specific 304 written findings of fact based upon the circumstances in subsections (5) and (6) of this section and upon the records of 305 306 the trial and the sentencing proceedings. If, after the trial of 307 the penalty phase, the jury does not make the findings requiring 308 the death sentence or life imprisonment without eligibility for parole, or is unable to reach a decision, the court shall impose a 309 310 sentence of life imprisonment.
- 311 The judgment of conviction and sentence of death shall 312 be subject to automatic review by the Supreme Court of Mississippi 313 within sixty (60) days after certification by the sentencing court 314 of entire record, unless the time is extended for an additional period by the Supreme Court for good cause shown. Such review by 315 the Supreme Court shall have priority over all other cases and 316 317 shall be heard in accordance with rules promulgated by the Supreme 318 Court.
- 319 (5) Aggravating circumstances shall be limited to the 320 following:
- 321 (a) The capital offense was committed by a person under 322 sentence of imprisonment.
- 323 (b) The defendant was previously convicted of another 324 capital offense or of a felony involving the use or threat of 325 violence to the person.

326			(C)	The	defendant	knowingly	created	a	great	risk	of
327	death	to	many	perso	ons.						

- 328 (d) The capital offense was committed while the 329 defendant was engaged, or was an accomplice, in the commission of, 330 or an attempt to commit, or flight after committing or attempting
- 331 to commit, any robbery, rape, arson, burglary, kidnapping,
- 332 aircraft piracy, sexual battery, unnatural intercourse with any
- 333 child under the age of twelve (12), or nonconsensual unnatural
- 334 intercourse with mankind, or felonious abuse and/or battery of a
- 335 child in violation of subsection (2) of Section 97-5-39,
- 336 Mississippi Code of 1972, or the unlawful use or detonation of a
- 337 bomb or explosive device.
- 338 (e) The capital offense was committed for the purpose
- 339 of avoiding or preventing a lawful arrest or effecting an escape
- 340 from custody.
- 341 (f) The capital offense was committed for pecuniary
- 342 gain.
- 343 (g) The capital offense was committed to disrupt or
- 344 hinder the lawful exercise of any governmental function or the
- 345 enforcement of laws.
- 346 (h) The capital offense was especially heinous,
- 347 atrocious or cruel.
- 348 (6) Mitigating circumstances shall be the following:
- 349 (a) The defendant has no significant history of prior
- 350 criminal activity.
- 351 (b) The offense was committed while the defendant was
- 352 under the influence of extreme mental or emotional disturbance.
- 353 (c) The victim was a participant in the defendant's
- 354 conduct or consented to the act.
- 355 (d) The defendant was an accomplice in the capital
- 356 offense committed by another person and his participation was
- 357 relatively minor.

358		(e) <u> </u>	Гhе	defendan	t a	acted	under	extreme	duress	or	under
359	the :	substantial	dor	mination	of	anoth	ner pe	rson.			

- 360 (f) The capacity of the defendant to appreciate the 361 criminality of his conduct or to conform his conduct to the 362 requirements of law was substantially impaired.
- 363 (g) The age of the defendant at the time of the crime.
- 364 (7) In order to return and impose a sentence of death the 365 jury must make a written finding of one or more of the following:
- 366 (a) The defendant actually killed;
- 367 (b) The defendant attempted to kill;
- 368 (c) The defendant intended that a killing take place;
- 369 (d) The defendant contemplated that lethal force would
- 370 be employed.
- 371 (8) Until the completion of the study of the Death Penalty
- 372 Impact Committee, as provided in Section 1 of this act, there
- 373 shall be a moratorium on the imposition of the death penalty.
- 374 **SECTION 8.** Section 99-19-103, Mississippi Code of 1972, is
- 375 amended as follows:
- 376 99-19-103. (1) The statutory instructions as determined by
- 377 the trial judge to be warranted by the evidence shall be given in
- 378 the charge and in writing to the jury for its deliberation. The
- 379 jury, if its verdict be a unanimous recommendation of death, shall
- 380 designate in writing, signed by the foreman of the jury, the
- 381 statutory aggravating circumstance or circumstances which it
- 382 unanimously found beyond a reasonable doubt. Unless at least one
- 383 (1) of the statutory aggravated circumstances enumerated in
- 384 Section 99-19-101 is so found or if it is found that any such
- 385 aggravating circumstance is overcome by the finding of one or more
- 386 mitigating circumstances, the death penalty shall not be imposed.
- 387 If the jury cannot, within a reasonable time, agree as to
- 388 punishment, the judge shall dismiss the jury and impose a sentence
- 389 of imprisonment for life.



390 (2) Until the completion of the study of the Death Penalty Impact Committee, as provided in Section 1 of this act, there 391 shall be a moratorium on the imposition of the death penalty. 392 393 SECTION 9. Section 99-19-105, Mississippi Code of 1972, is 394 amended as follows: 395 99-19-105. (1) Whenever the death penalty is imposed, and 396 upon the judgment becoming final in the trial court, the sentence shall be reviewed on the record by the Mississippi Supreme Court. 397 398 The clerk of the trial court, within ten (10) days after receiving the transcript, shall transmit the entire record and transcript to 399 the Mississippi Supreme Court together with a notice prepared by 400 401 the clerk and a report prepared by the trial judge. The notice 402 shall set forth the title and docket number of the case, the name 403 of the defendant and the name and address of his attorney, a 404 narrative statement of the judgment, the offense, and the punishment prescribed. The report shall be in the form of a 405 406 standard questionnaire prepared and supplied by the Mississippi 407 Supreme Court, a copy of which shall be served upon counsel for 408 the state and counsel for the defendant. 409 The Mississippi Supreme Court shall consider the 410 punishment as well as any errors enumerated by way of appeal. 411 With regard to the sentence, the court shall determine: Whether the sentence of death was imposed under the 412 influence of passion, prejudice or any other arbitrary factor; 413

- 414 (b) Whether the evidence supports the jury's or judge's 415 finding of a statutory aggravating circumstance as enumerated in
- 416 Section 99-19-101;
- 417 (c) Whether the sentence of death is excessive or 418 disproportionate to the penalty imposed in similar cases,
- 419 considering both the crime and the defendant; and

- 420 (d) Should one or more of the aggravating circumstances
- 421 be found invalid on appeal, the Mississippi Supreme Court shall
- 422 determine whether the remaining aggravating circumstances are

- 423 outweighed by the mitigating circumstances or whether the
- 424 inclusion of any invalid circumstance was harmless error, or both.
- 425 (4) Both the defendant and the state shall have the right to
- 426 submit briefs within the time provided by the court, and to
- 427 present oral argument to the court.
- 428 (5) The court shall include in its decision a reference to
- 429 those similar cases which it took into consideration. In addition
- 430 to its authority regarding correction of errors, the court, with
- 431 regard to review of death sentences, shall be authorized to:
- 432 (a) Affirm the sentence of death;
- 433 (b) Reweigh the remaining aggravating circumstances
- 434 against the mitigating circumstances should one or more of the
- 435 aggravating circumstances be found to be invalid, and (i) affirm
- 436 the sentence of death $_{\underline{\prime}}$ or (ii) hold the error in the sentence
- 437 phase harmless error and affirm the sentence of death, or (iii)
- 438 remand the case for a new sentencing hearing; or
- 439 (c) Set the sentence aside and remand the case for
- 440 modification of the sentence to imprisonment for life.
- 441 (6) The sentence review shall be in addition to direct
- 442 appeal, if taken, and the review and appeal shall be consolidated
- 443 for consideration. The court shall render its decision on legal
- 444 errors enumerated, the factual substantiation of the verdict, and
- 445 the validity of the sentence.
- 446 (7) Until the completion of the study of the Death Penalty
- 447 Impact Committee, as provided in Section 1 of this act, there
- 448 shall be a moratorium on the imposition of the death penalty.
- SECTION 10. This act shall take effect and be in force from
- 450 and after its passage.