By: Senator(s) Frazier

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To: Housing; Finance

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SENATE BILL NO. 2848

1 2 3 4 5 6 7 8 9 10	AN ACT TO PROVIDE A PROGRAM FOR HOMEOWNER'S EMERGENCY ASSISTANCE ADMINISTERED BY THE MISSISSIPPI HOME CORPORATION; TO AUTHORIZE THE MISSISSIPPI HOME CORPORATION TO ADMINISTER THE PROGRAM; TO PROVIDE FOR ELIGIBILITY FOR SUCH LOANS BY NOTICE AND INSTITUTION OF FORECLOSURE PROCEEDINGS; TO PRESCRIBE ELIGIBILITY REQUIREMENTS FOR ASSISTANCE; TO PROVIDE FOR MAKING OF ASSISTANCE PAYMENTS TO THE MORTGAGEE ON BEHALF OF THE MORTGAGOR; TO PROVIDE FOR AGREEMENTS FOR REPAYMENT; TO PROVIDE FOR POST-ASSISTANCE COUNSELING; TO CREATE THE HOMEOWNER'S EMERGENCY MORTGAGE ASSISTANCE FUND; TO AUTHORIZE APPROPRIATION INTO THE FUND TO PROVIDE START-UP COSTS; AND FOR RELATED PURPOSES.
12	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI
13	SECTION 1. (1) Findings. The Legislature finds that:
14	(a) The State of Mississippi is facing a large number
15	of homeowners behind on their mortgage payments and facing
16	mortgage foreclosure;
17	(b) As a result of these adverse economic conditions,
18	the capacity of many homeowners to continue to make mortgage
19	payments has deteriorated and may further deteriorate in the
20	months ahead, leading to the possibility of widespread mortgage
21	foreclosures and distress sales of homes;
22	(c) Many of these homeowners could retain their homes
23	if they received temporary financial assistance until economic
24	conditions improve; and
25	(d) A program is needed to prevent similar emergencies
26	in the future.
27	(2) Purpose. It is the purpose of this act to improve

30 mortgage foreclosures and distress sales of homes which result

from default caused by circumstances beyond a homeowner's control.

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notice requirements and to establish a program which will, through

- 32 **SECTION 2. General authority.** (1) The Mississippi Home
- 33 Corporation, hereinafter referred to as the "agency," may make
- 34 loans secured by liens on residential real property located in
- 35 Mississippi to residents of Mississippi eligible for such loans as
- 36 described in this act.
- 37 (2) The agency shall carry out the program established by
- 38 this act. Within sixty (60) days of the effective date of this
- 39 act, the agency shall adopt program guidelines for the
- 40 implementation of this act. The agency shall report annually to
- 41 the Legislature on the effectiveness of the Homeowner's Emergency
- 42 Mortgage Assistance Loan Program in accomplishing the purposes of
- 43 this act.
- 44 (3) The agency shall develop uniform notices and rules and
- 45 regulations in order to implement the provisions of this act.
- 46 (4) The agency shall designate and approve nonprofit
- 47 consumer credit counseling agencies in each county to be available
- 48 to assist the agency in implementing the provisions of this act,
- 49 including, but not limited to, mandated counseling. A "consumer
- 50 credit counseling agency" shall be defined for the purpose of this
- 51 act as a nonprofit consumer credit counseling agency located in
- 52 Mississippi which is approved by the agency or a housing
- 53 counseling agency certified by the United States Department of
- 54 Housing and Urban Development.

55 SECTION 3. Notice and institution of foreclosure

- 56 **proceedings.** (1) Before any mortgagee may accelerate the
- 57 maturity of any mortgage obligation covered under this act,
- 58 commence any legal action including mortgage foreclosure to
- 59 recover under such obligation, or take possession of any security
- of the mortgage debtor for such mortgage obligation, such
- 61 mortgagee shall give the mortgagor notice as described in Section
- 62 4 of this act. Such notice shall be given in a form and manner
- 63 prescribed by the agency.



- 64 A mortgagee shall not accelerate the maturity of any mortgage obligation covered under this act, commence any legal 65 action including mortgage foreclosure to recover under such 66 67 obligation, or take possession of any security of the mortgage 68 debtor for such mortgage obligation until a determination has been 69 made on a mortgagor's application for emergency mortgage 70 assistance payments, or the applicable time periods provided for 71 in Section 4 have expired, whichever is earlier.
- All pending foreclosure actions by mortgagees on 72 73 mortgages covered under this act in which foreclosure sales have not been consummated on the effective date of this act shall be 74 75 temporarily stayed. The notice provided in Section 4 shall be 76 given to all mortgagors against whom such foreclosure actions are 77 pending on the effective date of this act. Such stay shall extend until the applicable time limits provided for in Section 4 have 78 expired or a mortgagor's request for assistance has been denied by 79 80 the agency, whichever is earlier.
- 81 <u>SECTION 4.</u> Notice requirements. (1) Any mortgagee who 82 desires to foreclose upon a mortgage shall send by registered mail 83 to such mortgagor at his or her last known address the two (2) 84 notices provided in subsection (2).
- 85 (2) The agency shall prepare uniform notices for purposes of 86 this section as follows:
- 87 (a) When the mortgagor first enters default, the
 88 mortgagee shall send to the mortgagor a notice of default, which
 89 advises the mortgagor of his delinquency or other default under
 90 the mortgage and includes the following:
- 91 (i) Statement advising the mortgagor of his 92 delinquency or other default under the mortgage and information 93 about the nature of the default, when and how to cure the default, 94 and what will happen if the mortgagor does not cure the default.
- 95 (ii) Notice that such mortgagor should contact the 96 mortgagee who sent the notice or a consumer credit counseling S. B. No. 2848

97	agency	to	attempt	to	resolve	the	delinquency	or	default	bу
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- 98 restructuring the loan payment schedule or otherwise.
- 99 (iii) Contact information for the mortgagee's
- 100 individual and/or department with authority to design a
- 101 loss-mitigation option for that mortgagor.
- 102 (iv) A list of consumer credit counseling agencies
- 103 with phone number, mailing address and physical address of each.
- 104 (v) A list of services available to help the
- 105 mortgagor avoid foreclosure, including loss-mitigation options and
- 106 counseling.
- 107 (b) Provided that such mortgagor shall be at least
- 108 sixty (60) days contractually delinquent in his mortgage payments
- 109 or be in violation of any other provision of such mortgage, the
- 110 mortgagee shall send a notice of intention to foreclose to the
- 111 mortgagor at least ninety (90) days prior to the scheduled
- 112 foreclosure sale. Such notice to the mortgagor shall include:
- 113 (i) Statement advising the mortgagor of his
- 114 delinquency or other default under the mortgage and that such
- 115 mortgagor has thirty (30) days to have a face-to-face meeting with
- 116 the mortgagee who sent the notice or a consumer credit counseling
- 117 agency to attempt to resolve the delinquency or default by
- 118 restructuring the loan payment schedule or otherwise.
- (ii) Statement that if the mortgagor is unable to
- 120 resolve the delinquency or default within thirty (30) calendar
- 121 days of the mortgagor's first contract with either the mortgagee
- 122 or a consumer credit counseling agency, and unless the agency has
- 123 published notice that there are no funds in the homeowner's
- 124 Emergency Mortgage Assistance Fund, notice that the mortgagor may
- 125 apply to the agency or its duly authorized agent at the address
- 126 and phone number listed in the notice in order to obtain an
- 127 application and information regarding the Homeowner's Emergency
- 128 Mortgage Assistance Loan Program.



129	(iii)	Α	list	of	consumer	credit	counseling
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- 130 agencies.
- 131 (iv) Information about the nature of the default,
- 132 when and how to cure the default, and what will happen if the
- 133 mortgagor does not cure the default.
- 134 (v) A list of services available in addition to
- 135 the Homeowner's Emergency Mortgage Assistance Loan Program to help
- 136 the mortgagor avoid foreclosure, including loss-mitigation
- 137 options, counseling programs, and other existing default loan
- 138 programs.
- 139 (vi) Contact information for the mortgagee's
- 140 individual and/or department with authority to design a
- 141 loss-mitigation option for that mortgagor.
- 142 (vii) Details of the scheduled foreclosure sale,
- 143 including the date, time and location of the sale.
- 144 (3) At least ninety (90) days prior to the scheduled
- 145 foreclosure sale, the mortgagee must send a notice of intention to
- 146 foreclose to all lienholders, co-signers, and tenants of the
- 147 subject property by registered mail to the address(es) of such
- 148 parties.
- 149 (4) If the mortgagor meets with a consumer credit counseling
- 150 agency, the consumer credit counseling agency shall promptly
- 151 notify all of the mortgagees secured by the mortgagor's real
- 152 property, and no mortgagee so notified shall commence any
- 153 foreclosure action against the mortgagor's real property for a
- 154 period not to exceed thirty (30) calendar days from the date that
- 155 the mortgagee first meets with the consumer credit counseling
- 156 agency. If the mortgagor applies for mortgage assistance
- 157 payments, the agency shall promptly notify all of the mortgagees
- 158 secured by the mortgagor's real property. The agency shall make a
- 159 determination of eligibility within sixty (60) calendar days of
- 160 receipt of the mortgagor's application. During the time that the

- application is pending, no mortgagee may commence foreclosure action to foreclose upon its mortgage with the mortgagor.
- (5) After the notice of intent to foreclose is sent, if the 163 164 mortgagor fails to meet with the mortgagee or consumer credit 165 counseling agency or meet any of the time limitations specified in the notices, or if the mortgagor's application for mortgage 166 167 assistance payments is denied, the mortgagee may at any time thereafter take any legal action to enforce the mortgage without 168 169 any further restriction or requirements under this act. Financial institutions shall not be the duly authorized agents of the agency 170 171 and shall not make the decision on the approval of assistance
- 173 <u>SECTION 5.</u> Eligibility for assistance. (1) No assistance 174 may be made with respect to a mortgage under this act unless all 175 of the following are established and documented:

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under this act.

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- 176 (a) The property securing the mortgage, or other
 177 security interest in the case of units in cooperative or
 178 condominium projects, is a one-family residence, or two-family
 179 owner-occupied residence including one-family units in a
 180 condominium project or a membership interest and occupancy
 181 agreement in a cooperative housing project, is the principal
 182 residence of the mortgagor, and is located in this state.
- 183 (b) (i) Any mortgagee has indicated to the mortgagor 184 its intention to foreclose; or
- 185 (ii) Payments under any mortgage have been 186 contractually delinquent for at least sixty (60) days.
- (c) The mortgagor is a permanent resident of this
 commonwealth and is suffering financial hardship due to
 circumstances beyond the mortgagor's control which render the
 mortgagor unable to correct the delinquency or delinquencies
 within a reasonable time and make full mortgage payments.
- 192 (d) The agency has determined that there is a

 193 reasonable prospect that the mortgagor will be able to resume full

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- 194 mortgage payments after the assistance payment(s) are provided 195 under this act.
- 196 (e) The mortgagor has applied to the agency for
- 197 assistance on an application form prescribed by the agency for
- 198 this use which includes a financial statement disclosing all
- 199 assets and liabilities of the mortgagor, whether singly or jointly
- 200 held, and all household income regardless of source. Any
- 201 applicant who intentionally misrepresents any financial
- 202 information in conjunction with the filing of an application for
- 203 assistance under this act may be denied assistance or required to
- 204 immediately repay any amount of assistance made as a result of
- 205 such misrepresentation, and the mortgagee may at any time
- 206 thereafter take any legal action to enforce the mortgage without
- 207 any further restrictions or requirements under this act.
- 208 (f) The mortgagor's household income is one hundred
- 209 twenty percent (120%) or less of the area median income, as
- 210 defined by the United States Department of Housing and Urban
- 211 Development.
- 212 (g) The mortgagee is not prevented by law from
- 213 foreclosing upon the mortgage.
- (h) The agency has determined, based on the mortgagor's
- 215 financial statement, that the mortgagor has insufficient household
- 216 income or net worth to correct the delinquency or delinquencies
- 217 within a reasonable period of time and make full mortgage
- 218 payments.
- 219 (i) Except for the current delinquency, the mortgagor
- 220 shall have had a favorable residential mortgage credit history for
- 221 the previous three (3) years. This requirement shall mean that if
- 222 the mortgagor has been more than three (3) consecutive months in
- 223 arrears on a residential mortgage within the previous three (3)
- 224 years, he shall be ineligible for assistance, unless the mortgagor
- 225 can demonstrate that the prior delinquency was the result of
- 226 financial hardship due to circumstances beyond his control.

- 227 (j) For purposes of this section, in order to determine 228 whether the financial hardship is due to circumstances beyond the mortgagor's control, the agency may consider information regarding 229 230 the mortgagor's employment record, credit history and current 231 income.
- 232 (k) The mortgagor agrees to participate in required homeowner counseling. 233
- 234 The mortgagor meets any other procedural 235 requirements established by the agency.
- 236 Upon a determination that the conditions of eligibility 237 described in subsection (1) have been met by a mortgagor and money 238 is available in the Homeowners' Emergency Mortgage Assistance Fund, the mortgagor shall become eligible for the assistance 239 240 described in Section 6 of this act. If the agency determines that a mortgagor has not met the conditions of eligibility described in 241 subsection (1), the mortgagor shall be prohibited from reapplying 242 243 for assistance under this act for a period of six (6) months from 244 the date of such determination unless there is a material change 245 in circumstances; provided, however, that nothing in this 246 subsection shall prohibit any mortgagee from commencing 247 foreclosure action to enforce the mortgage without any further 248 restriction or requirement under this act whenever the agency 249 determines that the mortgagor is ineligible for assistance as 250 provided in this section.
- 251 **SECTION 6.** Assistance payments. (1) If the agency 252 determines that a mortgagor is eligible for assistance under this 253 act, the agency shall pay directly to each mortgagee secured by 254 the mortgagor's real estate payments on behalf of the mortgagor. 255 The agency shall pay to each mortgagee the full amount then due to that mortgagee pursuant to the terms of the mortgage without 256 257 regard to any acceleration under the mortgage, or the full amount 258 of any alternate mortgage payments agreed to by the mortgagee and 259 This amount shall include, but not be limited to, the mortgagor.

260 amount of principal, interest, taxes, assessments, ground rents, 261 hazard insurance, any mortgage insurance or credit insurance 262 The payment made by the agency to each mortgagee shall premiums. 263 be an amount which makes each mortgage current and pays reasonable 264 costs and reasonable attorneys' fees already incurred by such mortgagee. If the mortgagor is receiving emergency mortgage 265 266 assistance under a program other than that established in this 267 act, the amount of the payment he or she is required to make to 268 the agency under this act shall take into consideration the amount 269 of assistance he is receiving under such other programs.

The amount paid by the agency to the mortgagee on behalf of the mortgagor to bring the mortgage current shall be secured by a mortgage lien on the property and by such other obligation as the agency may require. The priority of any lien obtained by the agency under this act shall be determined in the same manner as the lien of a general secured creditor of the mortgagor. The lien or other security interest of the agency shall not be deemed to take priority over any other secured lien or secured interest in effect against the mortgagor's property on the date assistance payments begin. The agency may allow subordination of the mortgage assistance lien if such subordination is necessary to permit the mortgagor to obtain a home improvement loan for repairs necessary to preserve the property. In cases of joint mortgagors who are husband and wife, where only one (1) spouse who is an occupant of the mortgaged premises makes application for and receives assistance under this act, the lien to secure repayment as aforesaid shall be a lien on the property of like, force and effect as a mechanic's lien.

288 SECTION 7. Repayment. Upon approval of mortgage assistance,
289 the agency shall enter into an agreement with the mortgagor for
290 repayment of the mortgage assistance made by the agency. All
291 mortgage assistance shall be in the form of a no interest,
292 deferred, forgivable second mortgage loan with a three-year term
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which requires the mortgagor to maintain the property as his/her principal residence, to participate in required counseling, and to comply with the other requirements of the agreement. If the mortgagor defaults on the loan, the mortgagor will be required to repay a portion of the loan amount.

SECTION 8. Post-assistance counseling. All mortgagors who receive emergency mortgage assistance will be required to meet with a consumer credit counseling agency approved by the agency for a period of six (6) months after receiving assistance payment(s) to receive mandated counseling. Such counseling must include budget and credit counseling and counseling to address the trigger event(s) which caused the mortgage default. The approved consumer credit counseling agency will be paid by the agency for their services.

307 <u>SECTION 9.</u> Homeowner's Emergency Mortgage Assistance Fund.

The Homeowner's Emergency Mortgage Assistance Fund is hereby created as a separate account within the agency for the sole purpose of implementing the provisions of this act. No other agency funds, monies or interest earnings shall be utilized for the purposes of this act. The Homeowner's Emergency Mortgage Assistance Fund shall only be utilized by the agency whenever funds are specifically authorized and appropriated by the Legislature pursuant to Section 11 of this act for the purposes provided for in this act.

SECTION 10. Insufficient funds. The provisions of Sections 5 through 9 of this act shall not be applicable to any mortgage which becomes delinquent at any time when the agency does not have money currently available in the Homeowner's Emergency Mortgage Assistance Fund to approve applications for emergency mortgage assistance or to continue making assistance payments on behalf of mortgagors previously approved. The State Treasurer shall have the duty to advise the agency not less frequently than once each calendar quarter of the amount available for the purposes of this S. B. No. 2848

326	act. In the event that the funds available to the agency in the
327	Homeowner's Emergency Mortgage Assistance Fund for purposes of
328	this act become insufficient to approve application for emergency
329	mortgage assistance, or to continue making assistance payments on
330	behalf of mortgagors previously approved, the agency shall
331	immediately publish an announcement to that effect.
332	SECTION 11. Funding. The Legislature is authorized to
332333	SECTION 11. Funding. The Legislature is authorized to appropriate the sum of One Million Dollars (\$1,000,000.00) or as
333	appropriate the sum of One Million Dollars (\$1,000,000.00) or as
333 334	appropriate the sum of One Million Dollars (\$1,000,000.00) or as much as may be necessary from the General Fund to the fund created

339 **SECTION 13.** This act shall expire three (3) years from the effective date of this act, except that mortgage assistance shall continue to be made available to mortgagors who were deemed eligible for mortgage assistance prior to the expiration of this act in accordance with the terms of this act.

mortgagees secured by a mortgage on the subject property.

- 344 <u>SECTION 14.</u> This act shall take effect immediately upon the 345 initial provision of money to the Homeowner's Emergency Mortgage 346 Assistance Fund through appropriations by the Legislature.
- Assistance Fund through appropriations by the Legislature.

 SECTION 15. This act shall take effect and be in force from and after its passage.