By: Representative Clarke

To: Public Health and Human Services

HOUSE BILL NO. 1049

AN ACT TO AMEND SECTION 41-21-61, MISSISSIPPI CODE OF 1972, 1 TO DEFINE THE TERM "SUBSTANTIAL LIKELIHOOD OF BODILY HARM" FOR THE 2 3 PURPOSES OF THE COMMITMENT LAWS FOR PERSONS IN NEED OF MENTAL TREATMENT; TO AMEND SECTION 41-21-67, MISSISSIPPI CODE OF 1972, TO 4 5 PROVIDE THAT THE SEVENTY-TWO-HOUR PERIOD FOR HOLDING PERSONS UNDER 6 THE COMMITMENT LAWS MAY BE EXTENDED OR DISCONTINUED UNDER CERTAIN CONDITIONS; TO CREATE NEW SECTION 41-4-10, MISSISSIPPI CODE OF 7 1972, TO PROVIDE FOR IMPLEMENTATION OF CRISIS INTERVENTION TEAMS; 8 TO PROVIDE THAT CRISIS INTERVENTION TEAMS BE OPERATED WITHIN LOCAL 9 CATCHMENT AREAS SERVED BY CERTAIN LAW ENFORCEMENT AGENCIES; TO 10 PROVIDE THAT ONLY ONE LICENSED MEDICAL FACILITY WILL SERVE AS A 11 SINGLE POINT OF ENTRY FOR A CRISIS INTERVENTION TEAM CATCHMENT 12 AREA; TO PROVIDE FOR LOCAL COMMUNITY MENTAL HEALTH CENTERS TO 13 COORDINATE AND OVERSEE THE DEVELOPMENT OF CRISIS INTERVENTION 14 TEAMS IN THE DISTRICT SERVED; TO AUTHORIZE CERTAIN TRAINED LAW 15 ENFORCEMENT OFFICERS TO TAKE INTO CUSTODY PERSONS WITH SUBSTANTIAL 16 LIKELIHOOD OF BODILY HARM FOR THE PURPOSE OF EMERGENCY TREATMENT 17 IN A LICENSED MEDICAL FACILITY SERVING AS A SINGLE POINT OF ENTRY; 18 TO EXEMPT LAW ENFORCEMENT OFFICERS FROM CIVIL AND CRIMINAL 19 LIABILITY FOR DETAINING A MENTALLY ILL PERSON IN GOOD FAITH; TO 20 AUTHORIZE CERTAIN LICENSED PSYCHIATRIC NURSE PRACTITIONERS TO HOLD 21 22 A PATIENT FOR TREATMENT IN A LICENSED MEDICAL FACILITY SERVING AS 23 A SINGLE POINT OF ENTRY; TO EXEMPT PSYCHIATRIC NURSE PRACTITIONERS FROM CIVIL AND CRIMINAL LIABILITY FOR DETAINING A MENTALLY ILL 24 25 PERSON IN GOOD FAITH; TO PROVIDE FOR COMPREHENSIVE PSYCHIATRIC EMERGENCY SERVICES OPERATED BY A LICENSED MEDICAL FACILITY THAT IS 26 SERVING AS THE SINGLE POINT OF ENTRY FOR A CRISIS INTERVENTION 27 TEAM CATCHMENT AREA; TO REQUIRE THAT COMPREHENSIVE PSYCHIATRIC 28 EMERGENCY SERVICES PROVIDE BEDS NEEDED FOR EXTENDED TREATMENT AND 29 30 TO REQUIRE THAT THESE BEDS BE LICENSED BY THE STATE DEPARTMENT OF 31 HEALTH; TO PROVIDE THAT A COMPREHENSIVE PSYCHIATRIC EMERGENCY 32 SERVICE MAY PROVIDE TREATMENT OF A PERSON WITH MENTAL ILLNESS UP 33 TO BUT NOT EXCEEDING SEVENTY-TWO HOURS; TO REQUIRE THAT THE STATE DEPARTMENT OF MENTAL HEALTH SHALL ENCOURAGE AND FACILITATE 34 35 COMMUNITY MENTAL HEALTH CENTERS IN THE DEVELOPMENT OF CRISIS INTERVENTION TEAMS AND COMPREHENSIVE PSYCHIATRIC EMERGENCY 36 SERVICES; TO ENCOURAGE COLLEGES AND UNIVERSITIES THAT HAVE 37 CRIMINAL JUSTICE PROGRAMS TO COLLABORATE WITH LAW ENFORCEMENT 38 39 AGENCIES IN TRAINING CRISIS INTERVENTION TEAM OFFICERS; AND FOR RELATED PURPOSES. 40

- 41 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 42 SECTION 1. Section 41-21-61, Mississippi Code of 1972, is
- 43 amended as follows:

H. B. No. 1049 10/HR40/R1539 PAGE 1 (RF\BD) 44 41-21-61. As used in Sections 41-21-61 through 41-21-107,
45 unless the context otherwise requires, the following terms defined
46 have the meanings ascribed to them:

47 (a) "Chancellor" means a chancellor or a special master48 in chancery.

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(b) "Clerk" means the clerk of the chancery court.

50 (c) "Director" means the chief administrative officer 51 of a treatment facility or other employee designated by him as his 52 deputy.

(d) "Interested person" means an adult, including but not limited to, a public official, and the legal guardian, spouse, parent, legal counsel, adult, child next of kin, or other person designated by a proposed patient.

57 "Mentally ill person" means any person who has a (e) 58 substantial psychiatric disorder of thought, mood, perception, 59 orientation, or memory which grossly impairs judgment, behavior, capacity to recognize reality, or to reason or understand, which 60 61 (i) is manifested by instances of grossly disturbed behavior or faulty perceptions; and (ii) poses a substantial likelihood of 62 63 physical harm to himself or others as demonstrated by (A) a recent attempt or threat to physically harm himself or others, or (B) a 64 65 failure to provide necessary food, clothing, shelter or medical 66 care for himself, as a result of the impairment. "Mentally ill person" includes a person who, based on treatment history and 67 68 other applicable psychiatric indicia, is in need of treatment in order to prevent further disability or deterioration which would 69 70 predictably result in dangerousness to himself or others when his 71 current mental illness limits or negates his ability to make an 72 informed decision to seek or comply with recommended treatment. 73 "Mentally ill person" does not include a person having only one or 74 more of the following conditions: (1) epilepsy, (2) mental 75 retardation, (3) brief periods of intoxication caused by alcohol

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76 or drugs, (4) dependence upon or addiction to any alcohol or 77 drugs, or (5) senile dementia.

78 "Mentally retarded person" means any person (i) who (f) 79 has been diagnosed as having substantial limitations in present 80 functioning, manifested before age eighteen (18), characterized by 81 significantly subaverage intellectual functioning, existing concurrently with related limitations in two or more of the 82 83 following applicable adaptive skill areas: communication, 84 self-care, home living, social skills, community use, self-direction, health and safety, functional academics, leisure 85 86 and work, and (ii) whose recent conduct is a result of mental 87 retardation and poses a substantial likelihood of physical harm to 88 himself or others in that there has been (A) a recent attempt or threat to physically harm himself or others, or (B) a failure and 89 inability to provide necessary food, clothing, shelter, safety, or 90 medical care for himself. 91

92 (g) "Physician" means any person licensed by the State93 of Mississippi to practice medicine in any of its branches.

94 (h) "Psychologist" when used in Sections 41-21-61
95 through 41-21-107, means a licensed psychologist who has been
96 certified by the State Board of Psychological Examiners as
97 qualified to perform examinations for the purpose of civil
98 commitment.

99 (i) "Treatment facility" means a hospital, community
100 mental health center, or other institution qualified to provide
101 care and treatment for mentally ill, mentally retarded, or
102 chemically dependent persons.

103	(j) "Substantial likelihood of bodily harm" means that:
104	(i) The person has threatened or attempted suicide
105	or to inflict serious bodily harm to himself; or
106	(ii) The person has threatened or attempted
107	homicide or other violent behavior; or

H. B. No. 1049 10/HR40/R1539 PAGE 3 (RF\BD) 108 (iii) The person has placed others in reasonable fear of violent behavior and serious physical harm to them; or 109 (iv) The person is unable to avoid severe 110 111 impairment or injury from specific risks; and 112 (v) There is substantial likelihood that serious 113 harm will occur unless the person is placed under emergency 114 treatment. SECTION 2. Section 41-21-67, Mississippi Code of 1972, is 115 116 amended as follows: 41-21-67. (1) Whenever the affidavit provided for in 117 118 Section 41-21-65 is filed with the chancery clerk, the clerk, upon 119 direction of the chancellor of the court, shall issue a writ 120 directed to the sheriff of the proper county to take into his or 121 her custody the person alleged to be in need of treatment and to 122 bring the person before the clerk or chancellor, who shall order 123 pre-evaluation screening and treatment by the appropriate community mental health center established under Section 41-19-31 124 125 and for examination as set forth in Section 41-21-69. However, 126 when the affidavit fails to set forth factual allegations and 127 witnesses sufficient to support the need for treatment, the 128 chancellor shall refuse to direct issuance of the writ. 129 Reapplication may be made to the chancellor. If a pauper's 130 affidavit is filed by a guardian for commitment of the ward of the guardian, the court shall determine if the ward is a pauper and if 131 132 the ward is determined to be a pauper, the county of the residence of the respondent shall bear the costs of commitment, unless funds 133 134 for those purposes are made available by the state. 135 Upon issuance of the writ, the chancellor shall (2) 136 immediately appoint and summon two (2) reputable, licensed 137 physicians or one (1) reputable, licensed physician and either one 138 (1) psychologist, nurse practitioner or physician assistant to 139 conduct a physical and mental examination of the person at a place to be designated by the clerk or chancellor and to report their 140 H. B. No. 1049

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findings to the clerk or chancellor. Provided, however, that any 141 142 nurse practitioner or physician assistant conducting the examination shall be independent from, and not under the 143 144 supervision of, the other physician conducting the examination. 145 In all counties in which there is a county health officer, the county health officer, if available, may be one (1) of the 146 147 physicians so appointed. Neither of the physicians nor the 148 psychologist, nurse practitioner or physician assistant selected 149 shall be related to that person in any way, nor have any direct or 150 indirect interest in the estate of that person nor shall any 151 full-time staff of residential treatment facilities operated 152 directly by the Department of Mental Health serve as examiner.

(3) The clerk shall ascertain whether the respondent is represented by an attorney, and if it is determined that respondent does not have an attorney, the clerk shall immediately notify the chancellor of that fact. If the chancellor determines that respondent for any reason does not have the services of an attorney, the chancellor shall immediately appoint an attorney for the respondent at the time the examiners are appointed.

160 (4) If the chancellor determines that there is probable 161 cause to believe that the respondent is mentally ill and that 162 there is no reasonable alternative to detention, the chancellor 163 may order that the respondent be retained as an emergency patient at any available regional mental health facility or any other 164 165 available suitable location as the court may so designate pending 166 an admission hearing and may, if necessary, order a peace officer 167 or other person to transport the respondent to that mental health 168 facility or suitable location. Any respondent so retained may be 169 given such treatment by a licensed physician as is indicated by 170 standard medical practice. However, the respondent shall not be held in a hospital operated directly by the Department of Mental 171 172 Health, and shall not be held in jail unless the court finds that there is no reasonable alternative. 173

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174 (5) Whenever a licensed physician or psychologist certified 175 to complete examinations for the purpose of commitment has reason to believe that a person poses an immediate substantial likelihood 176 177 of physical harm to himself or others or is gravely disabled and 178 unable to care for himself by virtue of mental illness, as defined 179 in Section 41-21-61(e), then the physician or psychologist may 180 hold the person or the physician may admit the person to and treat the person in a licensed medical facility, without a civil order 181 182 or warrant for a period not to exceed seventy-two (72) hours or the end of the next business day of the chancery clerk's office. 183 184 However, if the seventy-two-hour period begins when the chancery clerk's office is closed, or within three (3) hours of closing, 185 186 and the chancery clerk's office will be continuously closed for a 187 time that exceeds seventy-two (72) hours, then the seventy-two-hour period is extended until the end of the next 188 business day that the chancery clerk's office is open. The person 189 may be held and treated as an emergency patient at any licensed 190 191 medical facility, available regional mental health facility, or 192 crisis intervention center. The physician or psychologist who 193 holds the person shall certify in writing the reasons for the need 194 If a person is being held and treated in a licensed for holding. 195 medical facility and that person decides to continue treatment by 196 voluntarily signing consent for admission and treatment, the seventy-two-hour hold may be discontinued without filing an 197 198 affidavit for commitment. Any respondent so held may be given such treatment by a licensed physician as indicated by standard 199 200 medical practice. Persons acting in good faith in connection with 201 the detention of a person believed to be mentally ill shall incur no liability, civil or criminal, for those acts. 202 203 SECTION 3. The following shall be codified as Section

"Crisis intervention team" means a community

204 41-4-10, Mississippi Code of 1972:

(a)

205 41-4-10. (1) As used in this section:

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H. B. No. 1049 10/HR40/R1539 PAGE 6 (RF\BD) 207 partnership among a law enforcement agency, a community mental 208 health center, a hospital, other mental health providers, 209 consumers and family members of consumers.

(b) "Participating partner" means a law enforcement agency, a community mental health center or a hospital that have each entered into collaborative agreements needed to implement a crisis intervention team.

(c) "Catchment area" means a geographical area in which a crisis intervention team operates and is defined by the jurisdictional boundaries of the law enforcement agency that is the participating partner.

(d) "Crisis intervention team officer" means a law enforcement officer who is authorized to make arrests under Section 99-3-1 and who is trained and certified in crisis intervention and who is working for a law enforcement agency that is a participating partner in a crisis intervention team.

(e) "Substantial likelihood of bodily harm" means that:
(i) The person has threatened or attempted suicide
or to inflict serious bodily harm to himself; or

(ii) The person has threatened or attemptedhomicide or other violent behavior; or

(iii) The person has placed others in reasonable
fear of violent behavior and serious physical harm to them; or
(iv) The person is unable to avoid severe
impairment or injury from specific risks; and

(v) There is substantial likelihood that serious harm will occur unless the person is placed under emergency treatment.

(f) "Single point of entry" means a specific hospital that is the participating partner in a crisis intervention team and that has agreed to provide psychiatric emergency services and triage and referral services.

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"Psychiatric emergency services" means services

designed to reduce the acute psychiatric symptoms of a person who is mentally ill and, when possible, to stabilize that person so that continuing treatment can be provided in the local community.

(h) "Triage and referral services" means services
designed to provide evaluation of a person with mental illness in
order to direct that person to a mental health facility or other
mental health provider that can provide appropriate treatment.

(i) "Comprehensive psychiatric emergency service" means
a specialized psychiatric service, operated by the single point of
entry and located in or near the hospital emergency department
that can provide psychiatric emergency services for a period of
time greater than can be provided in the hospital emergency
department.

(j) "Extended observation bed" means a hospital bed that is utilized by a comprehensive psychiatric emergency service and is licensed by the State Department of Health for that purpose.

(k) "Psychiatric nurse practitioner" means a registered nurse who has completed the educational requirements specified by the Mississippi Board of Nursing, has successfully passed either the adult or family psychiatric nurse practitioner examination and is licensed by the Board of Nursing to work under the supervision of a physician at a single point of entry following protocols approved by the Board of Nursing.

(2) The intent of the Legislature in establishing crisis
intervention teams is to provide for psychiatric emergency
services and triage and referral services for persons who are at
substantial likelihood of bodily harm as a more humane alternative
to confinement in a jail.

(3) The intent of the Legislature in establishing a single point of entry is to require that a crisis intervention team have one (1) designated hospital within the specified catchment area that has agreed to provide psychiatric emergency services, triage

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and referral services and other appropriate medical services for persons in custody of a crisis intervention team officer (CIT officer) or referred by the community mental health center within the specified catchment area.

(4) 277 The intent of the Legislature in establishing comprehensive psychiatric emergency services is to provide 278 279 psychiatric emergency services to a person with mental illness for 280 a period of time greater than allowed in a hospital emergency department, when, in the opinion of the treating physician or 281 psychiatric nurse practitioner, that person likely can be 282 283 stabilized within seventy-two (72) hours so that continuing 284 treatment can be provided in the local community rather than a crisis intervention center or state psychiatric hospital. 285

(5) Community mental health centers shall have oversight of crisis intervention teams operating within their service area. Proposals for crisis intervention teams must include the necessary collaborative agreements among the community mental health center, a law enforcement agency and a hospital that will serve as the single point of entry for the crisis intervention team catchment area.

293 (6) The collaborative agreements shall specify that the 294 hospital acting as the single point of entry shall accept all persons who are in custody of a CIT officer operating within the 295 catchment area, when custody has been taken because of substantial 296 297 likelihood of bodily harm, and shall accept all persons with 298 mental illness who are referred by the community mental health 299 center serving the catchment area, when a qualified staff member 300 of the community mental health center has evaluated the person and 301 determined that the person needs acute psychiatric emergency 302 services that are beyond the capability of the community mental 303 health center.

304 (7) The director of the community mental health center shall 305 determine if all collaborative agreements address the needs of the

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(8) If the director of the community mental health center has reason to believe that an authorized crisis intervention team is not operating in accordance with the collaborative agreements and within general acceptable guidelines and standards, the director has the authority to review the operation of the crisis intervention team and, if necessary, suspend operation until corrective measures are taken.

(9) The director of the community mental health center shall establish a process by which complaints from the public regarding the operation of a crisis intervention team can be evaluated and addressed and provide for the inclusion of consumer representatives in that process.

(10) The internal operation of a single point of entry shall be governed by the administration of the hospital and regulated by the State Department of Health, the Joint Commission on Accreditation of Healthcare Organizations and other state and federal agencies that have regulatory authority over hospitals. All collaborative agreements must be in compliance with these governing authorities.

(11) Notwithstanding any other provision of law, nothing in this section shall be interpreted to create an entitlement for any individual to receive psychiatric emergency services at a single point of entry.

335 (12) A hospital operating as a single point of entry for a 336 crisis intervention team shall appoint a medical director to 337 oversee the operation of the hospital-based service. The medical 338 director shall assure that the services provided are within the

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340 (13) If a CIT officer determines that a person has a 341 substantial likelihood of bodily harm, that officer may take the 342 person into custody for the purpose of transporting the person to 343 the designated single point of entry serving the catchment area in 344 which the officer works. The CIT officer shall certify in writing 345 the reasons for taking the person into custody.

(14) A CIT officer shall have no further legal
responsibility or other obligations once a person taken into
custody has been transported and received at the single point of
entry.

350 (15) A CIT officer acting in good faith in connection with 351 the detention of a person believed to have a substantial 352 likelihood of bodily harm shall incur no liability, civil or 353 criminal, for those acts.

(16) Only CIT officers authorized to operate within a catchment area may bring persons in custody to the single point of entry for that catchment area. Law enforcement officers working outside the designated catchment area are not authorized to transport any person into the catchment area for the purpose of bringing that person to the single point of entry.

360 (17) Any person transported by a CIT officer to the single 361 point of entry or any person referred by the community mental health center following guidelines of the collaborative agreements 362 363 shall be examined by a physician or psychiatric nurse 364 practitioner. If the person does not consent to voluntary evaluation and treatment, and the examiner determines that the 365 366 person has a mental illness, as defined in Section 41-21-61(e), 367 the examiner shall then determine if that person can be held under 368 the provisions of Section 41-21-67(5). All other provisions of Section 41-21-67(5) shall apply and be extended to include 369 370 licensed psychiatric nurse practitioners employed by the single

371 point of entry.

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372 (18) To implement a comprehensive psychiatric emergency 373 service, a single point of entry must request licensure from the 374 State Department of Health for the number of extended observation 375 beds that are required to adequately serve the designated 376 catchment area. A license for the requested beds must be obtained 377 before beginning operation.

(19) If the Executive Director of the State Department of Health determines that a comprehensive psychiatric emergency service can provide for the privacy and safety of all patients receiving services in the hospital, he or she may approve the location of one or more of the extended observation beds within another area of the hospital rather than in proximity to the emergency department.

385 (20) Each comprehensive psychiatric emergency service shall 386 provide or contract to provide qualified physicians, psychiatric 387 nurse practitioners and ancillary personnel necessary to provide 388 services twenty-four (24) hours per day, seven (7) days per week.

389 (21) A comprehensive psychiatric emergency service shall 390 have at least one (1) physician or psychiatric nurse practitioner, 391 who is a member of the staff of the hospital, on duty and 392 available at all times. However, the medical director of the 393 service may waive this requirement if provisions are made for a 394 physician in the emergency department to assume responsibility and 395 provide initial evaluation and treatment of a person in custody of 396 a CIT officer or referred by the community mental health center 397 and provisions are made for the physician or licensed psychiatric nurse practitioner on call for the comprehensive psychiatric 398 399 emergency service to evaluate the person onsite within thirty (30) 400 minutes of notification that the person has arrived.

401 (22) Any person admitted to a comprehensive psychiatric 402 emergency service must have a final disposition within a maximum 403 of seventy-two (72) hours. If a person cannot be stabilized 404 within seventy-two (72) hours, that person shall be transferred

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405 from an extended observation bed to a more appropriate inpatient 406 unit.

407 (23) Community mental health center directors shall actively 408 encourage hospitals to develop comprehensive psychiatric emergency 409 services. If a collaborative agreement can be negotiated with a 410 hospital that can provide a comprehensive psychiatric emergency 411 service, that hospital shall be given priority when designating 412 the single point of entry.

413 (24) The State Department of Mental Health shall encourage 414 community mental health center directors to actively work with 415 hospitals and law enforcement agencies to develop crisis 416 intervention teams and comprehensive psychiatric emergency 417 services and shall facilitate the development of these programs.

418 (25) State universities and colleges that provide classes in 419 criminal justice are encouraged to collaborate with law 420 enforcement agencies to develop training guidelines and standards 421 for CIT officers and to provide educational classes and continuing 422 education programs by which CIT officers can earn continuing 423 education credits.

424 (26) For the purpose of addressing unique rural service 425 delivery needs and conditions, the State Department of Mental 426 Health may authorize two (2) or more community mental health 427 centers to collaborate in the development of crisis intervention 428 teams and comprehensive psychiatric emergency services and shall 429 facilitate the development of these programs.

430 **SECTION 4.** This act shall take effect and be in force from 431 and after July 1, 2010.

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ST: Crisis intervention teams; provide for implementation of to provide mental health services.