By: Representatives Compretta, Rogers (61st) To: Judiciary B

HOUSE BILL NO. 900 (As Sent to Governor)

1 AN ACT TO AMEND SECTIONS 83-39-1, 83-39-3 AND 83-39-15, 2 MISSISSIPPI CODE OF 1972, TO CLARIFY THE DEFINITION OF 3 PROFESSIONAL BAIL AGENT; TO PROHIBIT CERTAIN RELATIVES OF AGENTS FROM WRITING BONDS; TO REQUIRE CRIMINAL BACKGROUND CHECKS; TO 4 5 PROVIDE FOR LICENSE REVOCATION FOR IMPERSONATING A BAIL AGENT; ТΟ 6 AMEND SECTION 21-23-8, MISSISSIPPI CODE OF 1972, TO REVISE THE PROCEDURE FOR FORFEITURE OF BAIL BONDS IN MUNICIPAL COURT; TO 7 8 BRING FORWARD SECTIONS 83-39-27 AND 83-39-29, MISSISSIPPI CODE OF 9 1972, FOR PURPOSES OF AMENDMENT; AND FOR RELATED PURPOSES. 10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: SECTION 1. Section 83-39-1, Mississippi Code of 1972, is 11 12 amended as follows: 13 83-39-1. The following terms when used in this chapter shall have the following meanings: 14 15 (a) "Department" means the Department of Insurance. "Commissioner" means the Commissioner of Insurance. 16 (b) 17 "Insurer" means any domestic or foreign insurance (C) corporation or association engaged in the business of insurance or 18 19 suretyship which has qualified to transact surety or casualty business in this state. 20 (d) "Professional bail agent" means any individual who 21 shall furnish bail, acting as a licensed personal surety agent or 22 23 as a licensed limited surety agent representing an insurer as defined by this chapter. The above definition shall not include, 24 25 and this chapter does not apply to, any individual who is not 26 licensed under this chapter who acts as personal surety in 27 instances where there is no compensation charged or received for such service. 28 (e) "Soliciting bail agent" means any person who, as an 29 30 agent or employee of a professional bail agent, or as an H. B. No. 900 G3/5

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independent contractor, for compensation or otherwise, shall solicit, advertise or actively seek bail bond business for or on behalf of a professional bail agent and who assists the professional bail agent in presenting the defendant in court when required or assists in the apprehension and surrender of the defendant to the court or keeps the defendant under necessary surveillance.

38 (f) "Bail enforcement agent" means a person who assists 39 the professional bail agent in presenting the defendant in court 40 when required, or who assists in the apprehension and surrender of 41 the defendant to the court or who keeps the defendant under 42 necessary surveillance. Nothing herein shall affect the right of 43 professional bail agents to have counsel or to ask assistance of 44 law enforcement officers.

(g) "Limited surety agent" means any individual who is appointed by an insurer by power of attorney to execute or countersign bail bonds in connection with judicial proceedings, and who is duly licensed by the commissioner to represent such insurer for the restricted lines of bail, fidelity and surety, after successfully completing a limited examination by the department for the restricted lines of business.

52 (h) "Personal surety agent" means any individual who, 53 having posted the necessary qualification bond with the commissioner as required by Section 83-39-7, and duly licensed by 54 55 the commissioner, may execute and sign bail bonds in connection with judicial proceedings. All new personal surety agents 56 57 licensed after July 1, 1994, shall complete successfully a limited examination by the department for the restricted lines of 58 59 business.

(i) "Surety" means the insurer or the personal surety
agent guaranteeing the bail bond and for the purpose of process
does not mean the agent of such insurer or personal surety agent.

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63 (j) "Bail" means the use of money, property or other 64 security to cause the release of a defendant from custody and secure the appearance of a defendant in criminal court 65 66 proceedings, or the monitoring or supervision of defendants who 67 are released from custody on recognizance, parole or probation, 68 except when such monitoring or supervision is conducted after 69 conviction, sentencing or other adjudication and solely by public employees. 70 SECTION 2. Section 83-39-3, Mississippi Code of 1972, is 71

72 amended as follows:

73 83-39-3. (1) No person shall act in the capacity of 74 professional bail agent, soliciting bail agent or bail enforcement 75 agent, as defined in Section 83-39-1, or perform any of the 76 functions, duties or powers of the same unless that person shall 77 be qualified and licensed as provided in this chapter. The terms 78 of this chapter shall not apply to any automobile club or 79 association, financial institution, insurance company or other 80 organization or association or their employees who execute bail 81 bonds on violations arising out of the use of a motor vehicle by their members, policyholders or borrowers when bail bond is not 82 the principal benefit of membership, the policy of insurance or of 83 84 a loan to such member, policyholder or borrower.

85 No license shall be issued except in compliance (2) (a) with this chapter, and none shall be issued except to an 86 87 individual. No firm, partnership, association or corporation, as such, shall be so licensed. No professional bail agent shall 88 operate under more than one (1) trade name. A soliciting bail 89 90 agent and bail enforcement agent shall operate only under the 91 professional bail agent's name. No person who has ever been 92 convicted of a felony or any crime involving moral turpitude, or who has not been a resident of this state for at least one (1) 93 94 year, unless presently licensed for bail bonds, or who is under twenty-one (21) years of age, shall be issued a license hereunder. 95

H. B. No. 900 10/HR03/R1342SG PAGE 3 (CJR\LH) 96 No person engaged as a law enforcement or judicial official or 97 attorney shall be licensed hereunder. A person who is employed in 98 any capacity at any jail or corrections facility that houses 99 state, county or municipal inmates who are bailable, whether the 100 person is a public employee, independent contractor, or the 101 employee of an independent contractor, may not be licensed under 102 this section.

(b) (i) No person who is a spouse of * * * a county or municipal law enforcement official, an employee of a county or municipal law enforcement official or * * * an employee of a law enforcement entity shall write a bond for a person arrested by the spouse or the law enforcement entity which the person's spouse serves as a law enforcement official or employee; violation of this prohibition shall result in license revocation.

110 (ii) No person who is a relative of either a sworn 111 state, county or municipal law enforcement official or judicial official or an employee, independent contractor or employee of any 112 113 jail or corrections facility that houses state, county or municipal inmates who are bailable, shall write a bond in the 114 115 county where the law enforcement entity or court in which the person's relative serves is located. "Relative" means a parent, 116 117 grandparent, child, sister, brother, or a consanguineous aunt or 118 uncle. Violation of this prohibition shall result in license 119 revocation.

120 <u>(iii)</u> No person licensed under this chapter shall 121 act as a personal surety agent in the writing of bail during a 122 period he or she is licensed as a limited surety agent, as defined 123 herein.

124 <u>(iv)</u> No person licensed under this chapter shall 125 give legal advice or a legal opinion in any form.

(3) The department is vested with the authority to enforce
this chapter. The department may conduct investigations or
request other state, county or local officials to conduct

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129 investigations and promulgate such rules and regulations as may be 130 necessary for the enforcement of this chapter. The department may 131 establish monetary fines and collect such fines as necessary for 132 the enforcement of such rules and regulations. All fines 133 collected shall be deposited in the Special Insurance Department 134 Fund for the operation of that agency.

135 Each license issued hereunder shall expire biennially on (4) 136 the last day of September, unless revoked or suspended prior 137 thereto by the department, or upon notice served upon the commissioner by the insurer that the authority of a limited surety 138 139 agent to act for or in behalf of such insurer had been terminated, 140 or upon notice served upon the commissioner by a professional bail 141 agent that the employment of a soliciting bail agent or bail 142 enforcement agent had been terminated by such professional bail 143 agent. Every license, except for temporary licenses, issued between June 1, 2007, and September 30, 2007, shall expire on 144 September 30, 2009. Each license issued after September 30, 2007, 145 146 shall expire on the last day of September of each odd-numbered 147 year.

148 (5) The department shall prepare and deliver to each 149 licensee a certificate showing the name, address and 150 classification of such licensee, and shall certify that the person is a licensed professional bail agent, being either a personal 151 surety agent or a limited surety agent, a soliciting bail agent or 152 153 a bail enforcement agent. In addition, the certificate, if for a 154 soliciting bail agent or bail enforcement agent, shall show the 155 name of the professional bail agent and any other information as 156 the commissioner deems proper.

(6) The commissioner, after a hearing under Section
83-39-17, may refuse to issue a privilege license for a soliciting
bail agent to change from one (1) professional bail agent to
another if he owes any premium or debt to the professional bail
agent with whom he is currently licensed. The commissioner, after

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162 a hearing under Section 83-39-17, may refuse to issue a license 163 for a limited surety agent if he owes any premium or debt to an 164 insurer to which he has been appointed.

165 (7) (a) Before the issuance of any professional bail agent, 166 soliciting bail agent or bail enforcement agent license, the applicant shall submit proof of successful completion of forty 167 168 (40) classroom hours of prelicensing education approved by the 169 Professional Bail Agents Association of Mississippi, Inc., and 170 conducted by persons or entities approved by the Professional Bail Agents Association of Mississippi, Inc. The hours required by 171 172 this subsection shall be classroom hours and may not be acquired 173 through correspondence or over the Internet.

174 (b) Beginning on July 1, 2011, in order to assist the 175 department in determining an applicant's suitability for a license under this chapter, the applicant shall submit a set of 176 177 fingerprints with the submission of an application for license. The department shall forward the fingerprints to the Department of 178 179 Public Safety for the purpose of conducting a criminal history 180 record check. If no disqualifying record is identified at the 181 state level, the fingerprints shall be forwarded by the Department 182 of Public Safety to the Federal Bureau of Investigation for a 183 national criminal history record check. Fees related to the criminal history record check shall be paid by the applicant to 184 the commissioner and the monies from such fees shall be deposited 185 186 in the special fund in the State Treasury designated as the "Insurance Department Fund." 187 Before the renewal of the license of any 188 (8) (a) professional bail agent, soliciting bail agent or bail enforcement 189 190 agent, the applicant shall submit proof of successful completion

191 of continuing education hours as follows:

192 (i) There shall be no continuing education193 required for the first year of an original license;

H. B. No. 900 10/HR03/R1342SG PAGE 6 (CJR\LH) (ii) Except as provided in subparagraph (i), eight
(8) classroom hours of continuing education for each year or part
of a year of the two-year license period, for a total of sixteen
(16) hours per license period.

198 (b) If an applicant for renewal failed to obtain the required eight (8) hours for each year of the license period 199 200 during the actual license year in which the education was required 201 to be obtained, the applicant shall not be eligible for a renewal 202 license but shall be required to obtain an original license and be subject to the education requirements set forth in subsection (7). 203 204 The commissioner shall not be required to comply with Section 205 83-39-17 in denying an application for a renewal license under 206 this paragraph (b).

(c) The education hours required under this subsection
(8) shall consist of classroom hours approved by the Professional
Bail Agents Association of Mississippi, Inc., and provided by
persons or entities approved by the Professional Bail Agents
Association of Mississippi, Inc. The hours required by this
subsection shall be classroom hours and may not be acquired
through correspondence or over the Internet.

214 SECTION 3. Section 83-39-15, Mississippi Code of 1972, is 215 amended as follows:

216 83-39-15. (1) The department may deny, suspend, revoke or 217 refuse to renew, as may be appropriate, <u>a</u> license <u>to</u> engage in the 218 business of professional bail agent, soliciting bail agent, or 219 bail enforcement agent for any of the following reasons:

(a) Any cause for which the issuance of the license
 would have been refused had it then existed and been known to the
 department.

(b) Failure to post a qualification bond in the required amount with the department during the period the person is engaged in the business within this state or, if the bond has been posted, the forfeiture or cancellation of the bond.

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(c) Material misstatement, misrepresentation or fraudin obtaining the license.

(d) Willful failure to comply with, or willful
violation of, any provision of this chapter or of any proper
order, rule or regulation of the department or any court of this
state.

(e) Conviction of felony or crime involving moralturpitude.

(f) Default in payment to the court should any bondissued by such bail agent be forfeited by order of the court.

(g) Being elected or employed as a law enforcement orjudicial official.

(h) Engaging in the practice of law.

240 (i) Writing a bond <u>in violation of Section</u>

241 83-39-3(2)(b)(i) and (ii).

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(j) Giving legal advice or a legal opinion in any form.

(k) Acting as or impersonating a bail agent without a

244 <u>license</u>.

245 In addition to the grounds specified in subsection (1) (2) 246 of this section, the department shall be authorized to suspend the 247 license, registration or permit of any person for being out of 248 compliance with an order for support, as defined in Section 249 93-11-153. The procedure for suspension of a license, registration or permit for being out of compliance with an order 250 251 for support, and the procedure for the reissuance or reinstatement 252 of a license, registration or permit suspended for that purpose, and the payment of any fees for the reissuance or reinstatement of 253 254 a license, registration or permit suspended for that purpose, shall be governed by Section 93-11-157 or 93-11-163, as the case 255 256 may be. If there is any conflict between any provision of Section 257 93-11-157 or 93-11-163 and any provision of this chapter, the 258 provisions of Section 93-11-157 or 93-11-163, as the case may be, 259 shall control.

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SECTION 4. Section 21-23-8, Mississippi Code of 1972, is 260 261 amended as follows: 21-23-8. (1) (a) The purpose of bail is to guarantee 262 263 appearance and a bail bond shall not be forfeited for any other 264 reason. 265 (b) If a defendant in any criminal case, proceeding or 266 matter fails to appear for any proceeding as ordered by the 267 municipal court, then the court shall order the bail forfeited and 268 a judgment nisi and a bench warrant issued at the time of nonappearance. The clerk of the municipal court shall notify the 269 270 surety of the forfeiture by writ of scire facias, with a copy of the judgment nisi and bench warrant attached thereto, within ten 271 272 (10) working days of such order of judgment nisi either by personal service or by certified mail. Failure of the clerk to 273 274 provide the required notice within ten (10) working days shall 275 constitute prima facie evidence that the order should be set 276 aside. 277 (c) The judgment nisi shall be returnable for ninety (90) days from the date of issuance. If during such period the 278 279 defendant appears before the municipal court, or is arrested and 280 surrendered, then the judgment nisi shall be set aside. If the 281 surety produces the defendant or provides to the municipal court 282 reasonable mitigating circumstances upon such showing, then the forfeiture shall not be made final. If the forfeiture is made 283 284 final, a copy of the final judgment shall be served on the surety within ten (10) working days by either personal service or 285 286 certified mail. Reasonable mitigating circumstances shall be that 287 the defendant is incarcerated in another jurisdiction, that the defendant is hospitalized under a doctor's care, that the 288 289 defendant is in a recognized drug rehabilitation program, that the defendant has been placed in a witness protection program and it 290 shall be the duty of any such agency placing such defendant into a 291 292 witness protection program to notify the municipal court and the H. B. No. 900

293 municipal court to notify the surety, or any other reason

294 justifiable to the municipal court.

295 (2) If a final judgment is entered against a surety licensed 296 by the Department of Insurance and has not been set aside after 297 ninety (90) days, or later if such time is extended by the 298 municipal court issuing the judgment nisi, then the municipal 299 court shall order the department to revoke the authority of such surety to write bail bonds. The Commissioner of Insurance shall, 300 301 upon notice of the municipal court, notify said surety within five (5) working days of receipt of revocation. If after ten (10) 302 303 working days of such notification the revocation order has not 304 been set aside by the municipal court, then the commissioner shall 305 revoke the authority of the surety and all agents of the surety 306 and shall notify the sheriff of every county of such revocation. (3) If within twelve (12) months of the date of the final 307

308 <u>forfeiture the defendant appears for municipal court, is arrested</u> 309 <u>or surrendered to the municipal court, or if the defendant is</u> 310 <u>found to be incarcerated in another jurisdiction and a hold order</u> 311 <u>placed on the defendant, then the amount of bail, less reasonable</u> 312 <u>extradition cost, excluding attorney fees, shall be refunded by</u> 313 <u>the municipal court upon application by the surety.</u>

314 **SECTION** <u>5.</u> Section 83-39-27, Mississippi Code of 1972, is 315 brought forward as follows:

316 83-39-27. It is unlawful for a licensee to engage in any of 317 the following activities:

318 (a) Specify, suggest or advise the employment of any319 particular attorney to represent his principal.

320 (b) Pay a fee or rebate or give or promise to give 321 anything of value to a jailer, policeman, peace officer, clerk, 322 deputy clerk, any other employee of any court, district attorney 323 or any of his employees or any person who has power to arrest or 324 to hold any person in custody.

H. B. No. 900 10/HR03/R1342SG PAGE 10 (CJR\LH) 325 (c) Pay a fee or rebate or give anything of value to an 326 attorney in bail bond matters, except in defense of any act on a 327 bond, or as counsel to represent such bail agent, his agent or 328 employees.

329 (d) Pay a fee or rebate or give or promise to give330 anything of value to the person on whose bond he is surety.

(e) Accept anything of value from a person on whose
bond he is surety, or from others on behalf of such person, except
the fee or premium on the bond, but the bail agent may accept
collateral security or other indemnity.

(f) Coerce, suggest, aid and abet, offer promise of favor or threaten any person on whose bond he is surety or offers to become surety, to induce that person to commit any crime.

338 (g) Give legal advice or a legal opinion in any form.
 339 SECTION <u>6.</u> Section 83-39-29, Mississippi Code of 1972, is
 340 brought forward as follows:

83-39-29. (1) The department may provide information to the 341 342 district attorney in the district in which a professional bail 343 agent, a soliciting bail agent or bail enforcement agent is 344 domiciled so that proper legal action may be pursued against any 345 licensee who is alleged to have violated any provision of Chapter 346 39 of Title 83. Such licensee is guilty of a misdemeanor and shall be subject to a fine of not more than One Thousand Dollars 347 (\$1,000.00), imprisonment in the county jail for not more than one 348 349 (1) year, or both. Any insurer violating any provision of Chapter 350 39 of Title 83 may be fined in an amount not to exceed Fifty Thousand Dollars (\$50,000.00). 351

(2) Any person who acts or attempts to solicit, write or present a bail bond as a professional bail agent, soliciting bail agent, or bail enforcement agent as defined in this chapter and who is not licensed under this chapter is guilty of a misdemeanor and, upon conviction, shall be subject to a fine of not more than

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357 One Thousand Dollars (\$1,000.00), imprisonment in the county jail 358 for not more than one (1) year, or both.

359 (3) Any person who acts or attempts to act, represents 360 himself to be, or impersonates a professional bail agent, a 361 soliciting bail agent or a bail enforcement agent as defined in this chapter by attempting to arrest or detaining any person, and 362 363 who is not licensed under this chapter, is guilty of a misdemeanor and, upon conviction, shall be subject to a fine of not more than 364 365 Five Thousand Dollars (\$5,000.00), imprisonment for not more than 366 one (1) year, or both.

(4) A bail agent, bail enforcement agent or bail enforcement agent from another state shall report to the sheriff's department of the county in which he is attempting to locate a fugitive prior to beginning to look for the fugitive to prove his licensing and legal right to the fugitive. Failure to prove licensing shall be an offense punishable by a fine not to exceed One Thousand Dollars (\$1,000.00).

374 (5) Any person charged with a criminal violation who has 375 obtained his release from custody by having a professional bail 376 agent, insurer, agent of a bail agent or insurer, or any person 377 other than himself furnish his bail bond and who fails to appear 378 in court, at the time and place ordered by the court, is guilty of "bond jumping" and, upon conviction, shall be subject to a fine of 379 not more than One Thousand Dollars (\$1,000.00), imprisonment in 380 381 the county jail for not more than one (1) year, or both, and 382 payment of restitution for reasonable expenses incurred returning the defendant to court. 383

(6) Any person who knowingly and intentionally aids and abets any person in the commission of the offense of bond jumping, whether the person committing the principal offense is actually convicted, shall be guilty of aiding and abetting bond jumping and, upon conviction, shall be subject to a fine of not more than One Thousand Dollars (\$1,000.00) or imprisonment in the county

H. B. No. 900 10/HR03/R1342SG PAGE 12 (CJR\LH) 390 jail for not more than one (1) year, or both, and payment of 391 restitution for reasonable expenses incurred in returning the 392 defendant to court. Any person who is convicted of aiding and 393 abetting shall be jointly and severally liable for payment of 394 restitution for reasonable expenses incurred in returning the 395 defendant to court.

396 (7) Any bail agent who is prejudiced or injured by the 397 commission of any of the offenses set forth in this section shall 398 have standing to file a complaint alleging the commission of the 399 offense or offenses.

400 **SECTION** <u>7.</u> This act shall take effect and be in force from 401 and after July 1, 2010.