By: Representatives Perkins, Coleman (65th), To: Corrections; Bailey, Burnett, Campbell (72nd), Ellis, Myers, Thomas, Watson

Appropriations

## HOUSE BILL NO. 640

AN ACT TO CREATE COMPENSATION FOR THE WRONGFULLY INCARCERATED; TO CREATE THE COMMITTEE ON COMPENSATION FOR WRONGFUL INCARCERATION AND TO PROVIDE ITS MEMBERSHIP; TO GIVE SUCH COMMITTEE IMMUNITY FROM CIVIL LIABILITY FOR CERTAIN ACTS; TO PROVIDE THE OFFICE OF FISCAL MANAGEMENT OF THE DEPARTMENT OF 5 6 FINANCE AND ADMINISTRATION SHALL ASSIST IN VERIFYING THAT A PERSON IS ELIGIBLE FOR COMPENSATION DUE TO BEING WRONGFULLY INCARCERATED; 7 8 TO PROVIDE THE ELIGIBILITY CRITERIA FOR INDIVIDUALS WHO HAVE BEEN 9 WRONGFULLY INCARCERATED; TO PROVIDE THE EVIDENCE THAT AN INDIVIDUAL MUST HAVE IN ORDER TO APPLY FOR COMPENSATION; TO 10 PROVIDE THE APPLICATION AND NOTICE PROCESS FOR THOSE APPLYING FOR 11 COMPENSATION; TO PROVIDE THE AMOUNTS THAT WRONGFULLY INCARCERATED 12 PERSONS ARE ELIGIBLE FOR COMPENSATION; TO PROVIDE THAT CERTAIN 13 INDIVIDUALS ARE NOT ELIGIBLE FOR COMPENSATION; TO PROVIDE THE 14 15 METHODS OF PAYMENT AND THE ELIGIBILITY OF INDIVIDUALS' ESTATES TO RECEIVE COMPENSATION; TO AMEND SECTION 27-104-103, MISSISSIPPI 16 CODE OF 1972; TO AUTHORIZE THE DEPARTMENT OF FINANCE AND 17 ADMINISTRATION TO ASSIST IN THE ADMINISTRATING OF THE COMPENSATION 18 FOR THE WRONGFULLY INCARCERATED ACT; AND FOR RELATED PURPOSES. 19 20 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 21 **SECTION 1.** This act shall be known as the "Compensation for the Wrongfully Incarcerated Act," and it shall serve as the method 22 23 of compensating certain innocent persons who have been wrongfully incarcerated by the State of Mississippi. 24 25 SECTION 2. There is hereby created the Committee on 26 Compensation for Wrongful Incarceration. The Committee on Compensation for Wrongful Incarceration may hereinafter be 27 referred to as the "committee." The committee shall certify 28

33 **SECTION 3.** (1) The Committee on Compensation for Wrongful

applications that have met the eligibility criteria for payment

pursuant to this act and may recommend to the Legislature an

amount of additional compensation to be paid by the state as

34 Incarceration shall consist of the following seven members:

authorized under Section 7 of this act.

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- 35 (a) The Chair of the House Ways and Means Committee;
- 36 (b) The Chair of the Senate Finance Committee;
- 37 (c) The Chair of the House Judiciary A Committee;
- 38 (d) The Chair of the Senate, Division B Committee;
- 39 (e) The Speaker of the House of Representatives or his
- 40 or her designee;
- 41 (f) The Lieutenant Governor or his or her designee; and
- 42 (g) The Executive Director of the Department of Finance
- 43 and Administration or his or her designee.
- 44 (2) Each year the committee shall elect a chair and vice
- 45 chair from its membership. From time to time the committee shall
- 46 establish rules and regulations for the administration of its
- 47 duties and responsibilities as well as those of the Office of
- 48 Fiscal Management of the Department of Finance and Administration
- 49 as they relate to this act.
- 50 (3) Any four (4) members of the committee shall be required
- 51 to be in attendance for the purpose of transacting the business of
- 52 the committee and a vote of four members in favor of a motion
- 53 shall be necessary for any decision regarding certification of
- 54 compensation pursuant to this act or a recommendation for
- 55 additional compensation pursuant to Section 7 of this act. The
- 56 term of service on this committee shall be the same as the term of
- 57 service for the Legislature.
- 58 (4) The committee shall meet as often as necessary but at
- 59 least quarterly if an applicant's eligibility for compensation has
- 60 been verified by the Office of Fiscal Management of the
- 61 Department of Finance and Administration. The Office of Fiscal
- 62 Management shall make a record of and file in such office a
- 63 history of each case, together with the findings of the office and
- 64 certification of awards by the committee. Such office shall also
- 65 provide the necessary administrative and legal support to the
- 66 committee.

67 Members of the committee shall not receive any 68 compensation or per diem, but may receive travel reimbursement provided for under Section 25-3-41, except that legislators shall 69 70 receive per diem and expenses which shall be paid from the 71 contingent expense funds of their respective houses in the same amounts as provided for committee meetings when the Legislature is 72 73 not in session; however, no per diem and expenses for attending 74 meetings of the board shall be paid while the legislature is in The nonlegislative member shall be paid from funds made 75 session. 76 available by the Department of Finance and Administration or from 77 any other funds made available to the committee for that purpose.

SECTION 4. No civil action may be brought against the
committee or any of its members, for providing any reports,
records, opinions, or any actions or recommendations pursuant to
this act. In addition, any persons acting in good faith and
without negligence or malicious intent in providing information to
the committee in furtherance of this act shall have immunity from
civil liability that might otherwise be incurred or imposed.

85 <u>SECTION 5.</u> (1) In order to be eligible to receive 86 compensation for wrongful incarceration, a person must:

- (a) Have been convicted by the state of one or more felony offenses, all of which the person was innocent, and have served time in prison as a result of the conviction or convictions; or
- 91 (b) Have been incarcerated pretrial on a state felony 92 charge, for at least two (2) years through no fault of his or her 93 own, before having charges dismissed based on innocence.
- 94 (2) For purposes of determination of eligibility for 95 compensation for wrongful incarceration, innocence shall be 96 evidenced by at least one of the following:
- 97 (a) The conviction vacated or reversed and the 98 accusatory instrument dismissed on grounds of innocence; or

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- 99 (b) The accusatory instrument dismissed on a ground 100 consistent with innocence.
- SECTION 6. (1) Any person who meets the eligibility

  102 criteria established in this act and desires compensation shall

  103 submit an application to the Office of Fiscal Management of the

  104 Department of Finance and Administration which shall immediately

  105 provide notice to the members of the committee.
- 106 (2) An application for compensation shall include a full 107 statement of the facts upon which the claim is based, which shall be verified by the Office of Fiscal Management in the manner 108 109 provided for verifying complaints in civil actions, and may be 110 supported by affidavits substantiating such claim. If the Office 111 of Fiscal Management of the Department of Finance and 112 Administration verifies that a person is eligible to receive compensation under this act, notification of that fact shall be 113 made to the committee within one hundred twenty (120) days of such 114 verification. The committee shall within ninety (90) days of such 115 116 notification meet to certify the award. If after receiving 117 verification of compensation over the amount designated in Section 118 7 of this act, the committee shall fix a time and place for a 119 hearing, and shall mail notice to the applicant, and shall notify 120 the Attorney General and the appropriate district attorney, at least 30 days before the time fixed for such hearing. 121
- SECTION 7. If an applicant's eligibility is verified by 122 (1) 123 the Department of Finance and Administration, the committee shall 124 certify to the applicant an amount equal to the value of any lost wages, salary, or other earned income which directly resulted from 125 126 the applicant's conviction and wrongful imprisonment, with a maximum payment of Fifty Thousand Dollars (\$50,000.00) for each 127 128 year of imprisonment, but no less than Twenty-f ive Thousand Dollars (\$25,000.00) for each year of imprisonment. 129
- 130 (2) The committee, after hearing testimony, shall have the
  131 authority to recommend some discretionary amount in addition to
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- 132 the base amount if circumstances warrant such a supplemental
- 133 award. Any such supplemental amount shall be in the form of a
- 134 bill to be presented to the Legislature.
- 135 (3) At the hearing on additional compensation the applicant
- 136 may introduce evidence in the form of affidavits or testimony to
- 137 support the additional compensation as provided in this section
- 138 and the Attorney General or the local prosecutor's office under
- 139 whose jurisdiction the case was prosecuted may introduce counter
- 140 affidavits or testimony in refutation. If the committee finds
- 141 from the evidence that the applicant warrants additional
- 142 compensation, it shall recommend the amount the applicant is
- 143 eligible to be paid over the base amount and shall make a
- 144 recommendation to the Legislature.
- 145 (4) The State Comptroller upon proper certification from the
- 146 committee shall pay the amount of the base award to the applicant
- 147 out of any available state funds appropriated by the Legislature
- 148 for such purpose. Any amounts for additional compensation passed
- 149 by the Legislature shall be paid as provided for in such
- 150 Legislation.
- 151 (5) The committee shall give written notice of its
- 152 certification within 10 days to all parties involved in the
- 153 process as well as the appropriate state officials charged with
- 154 processing the compensation. The determination shall not be
- 155 subject to review upon appeal of the claimant or the state.
- 156 **SECTION 8.** (1) A person serving a term of imprisonment for
- 157 a crime other than a crime for which the person was wrongfully
- 158 incarcerated shall not be eligible to receive compensation
- 159 pursuant to this act.
- 160 (2) A person shall not be eligible to receive compensation
- 161 pursuant to this act if the sentence for the crime of which the
- 162 person was mistakenly convicted was served concurrently with the
- 163 sentence for the conviction of another crime.

- (3) A person shall not be eligible for compensation if he or she was convicted of any of the acts charged with in conjunction with the charge which resulted in the wrongful conviction or his or her acts or omissions constituted a felony or misdemeanor against the state.
- (4) To be eligible to recover a sum of money as described in this act because of his or her wrongful incarceration, an individual shall not have been the subject of an act of the Legislature that authorized an award of compensation for his or her wrongful incarceration.
- 174 (5) A person awarded compensation and subsequently convicted 175 of a felony crime will not be eligible to receive any unpaid 176 amounts from any compensation authorized by this act.
- 177 SECTION 9. (1) The committee in its discretion may direct 178 that payment of compensation claims be in a lump sum or in such installments as it deems appropriate, but no part of such claim 179 180 shall be directed by the committee to any person other than the 181 person so pardoned or exonerated, nor shall have the person so 182 pardoned or exonerated pay any part of the sum received to any 183 person for services rendered in connection with its collection. 184 Notwithstanding this subsection, in the event that a person 185 awarded compensation dies before receiving the full amount of his 186 or her compensation, such person's estate shall be eligible to 187 receive any remaining compensation.
- 188 (2) Any right to apply for compensation under this act shall 189 cease upon the death of the claimant.
- 190 (3) If a person has submitted an application for

  191 compensation to the Department of Finance and Administration, but

  192 dies prior to the application being certified for compensation,

  193 the estate of the person shall be eligible to receive the

  194 compensation.
- 195 (4) In awarding compensation under this act, the committee

  196 shall not offset the award by any expenses incurred by the state

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197 or any political subdivision of the state in connection with the

198 arrest, prosecution, and imprisonment of the individual,

199 including, but not limited to, expenses for food, clothing,

200 shelter and medical care.

201 **SECTION 10.** Any person applying for compensation under this

202 act based on exoneration that was granted before July 1, 2008, or

203 the dismissal of an accusatory instrument that occurred before

204 July 1, 2008, shall file his or her application within two (2)

205 years after July 1, 2008. Any persons applying for compensation

under this act based on exoneration that was granted on or after

July 1, 2008, or the dismissal of any accusatory instrument that

occurred on or after July 1, 2008, shall file his or her

application within two (2) years after the exoneration or

210 dismissal.

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211 **SECTION 11.** The Office of Fiscal Management of the

212 Department of Finance and Administration shall be responsible for

213 verifying all information submitted by an applicant meeting the

214 criteria established in Section 7 of this act, and shall verify

that the applicant is not ineligible due to any of the exceptions

216 provided in Sections 8 and 9 of this act.

217 **SECTION 12.** Agencies of state government shall cooperate

218 with the committee and the staff of the Office of Fiscal

219 Management of the Department of Finance and Administration as

220 necessary for the committee and the department to carry out its

221 responsibilities. Upon the request of the committee or the

222 division, each agency and department of the state shall make its

223 services, equipment, personnel, facilities, and information

224 available to the greatest practicable extent to the committee in

225 the execution of its functions without cost to the committee.

226 **SECTION 13.** Notwithstanding any other provisions of this

227 act, payment and receipt of any base or supplemental compensation

228 as provided by Section 7 of this act is contingent upon the

229 Legislature appropriating funds for that purpose. This act does

230 not provide an entitlement to compensation to persons determined

231 to have been wrongfully incarcerated, and it does not require that

- 232 the Legislature appropriate funds for payment of the base or
- 233 supplemental compensation, and it does not require or authorize
- 234 the State Comptroller to pay any such compensation until funds
- 235 have been appropriated by the Legislature for that purpose.
- 236 **SECTION 14.** Section 27-104-103, Mississippi Code of 1972, is
- 237 amended as follows:
- 238 27-104-103. (1) The Department of Finance and
- 239 Administration shall have the following duties and powers:
- 240 (a) To provide administrative guidance to the various
- 241 departments and agencies of state government;
- 242 (b) To facilitate the expedient delivery of services
- 243 and programs for the benefit of the citizens of the state;
- 244 (c) To analyze and develop efficient management
- 245 practices and assist departments and agencies in implementing
- 246 effective and efficient work management systems;
- 247 (d) To conduct management review of state agencies and
- 248 departments and recommend a management plan to state departments
- 249 and agencies when corrective action is required;
- (e) To, at least annually, report to the Governor and
- 251 the Legislature on programs and actions taken to improve the
- 252 conduct of state operations and to prepare and recommend
- 253 management programs for effective and efficient management of the
- 254 operations of state government;
- 255 (f) To allocate the federal-state programs funds to the
- 256 departments responsible for the delivery of the programs and
- 257 services for which the appropriation was made;
- 258 (g) To coordinate the planning functions of all
- 259 agencies in the executive branch of government and review any and
- 260 all plans which are developed by those agencies and departments;
- 261 (h) To collect and maintain the necessary data on which
- 262 to base budget and policy development issues;

263	(i) To develop and analyze policy recommendations to
264	the Governor;
265	(j) To develop and manage the executive budget process;
266	(k) To prepare the executive branch budget
267	recommendations;
268	(1) To review and monitor the expenditures of the
269	executive agencies and departments of government;
270	<pre>(m) To manage the state's fiscal affairs;</pre>
271	(n) To administer programs relating to general
272	services, public procurement, insurance and the Bond Advisory
273	Division;
274	(o) To administer the state's aircraft operation;
275	(p) To help administer the Compensation for the
276	Wrongfully Incarcerated Act as provided in Sections 1 through 13
277	of this act.
278	(2) The department shall have the following additional
279	powers and duties under Chapter 18 of Title 17:
280	(a) It shall acquire the site submitted by the
281	Mississippi Hazardous Waste Facility Siting Authority and, if
282	determined necessary, design, finance, construct and operate a
283	state commercial hazardous waste management facility;
284	(b) It may acquire by deed, purchase, lease, contract,
285	gift, devise or otherwise any real or personal property,
286	structures, rights-of-way, franchises, easements and other
287	interest in land which is necessary and convenient for the
288	construction or operation of the state commercial hazardous waste
289	management facility, upon such terms and conditions as it deems
290	advisable, hold, mortgage, pledge or otherwise encumber the same,
291	and lease, sell, convey or otherwise dispose of the same in such a
292	manner as may be necessary or advisable to carry out the purposes
293	of Chapter 18 of Title 17;
294	(c) It shall develop and implement, in consultation

with the Department of Environmental Quality, schedules of user

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297 penalties and surcharges applicable to the state commercial

- 298 hazardous waste management facility;
- 299 (d) It may employ consultants and contractors to
- 300 provide services including site acquisition, design, construction,
- 301 operation, closure, post-closure and perpetual care of the state
- 302 commercial hazardous waste management facility;
- 303 (e) It may apply for and accept loans, grants and gifts
- 304 from any federal or state agency or any political subdivision or
- 305 any private or public organization;
- 306 (f) It shall make plans, surveys, studies and
- 307 investigations as may be necessary or desirable with respect to
- 308 the acquisition, development and use of real property and the
- 309 design, construction, operation, closure and long-term care of the
- 310 state commercial hazardous waste management facility;
- 311 (g) It shall have the authority to preempt any local
- 312 ordinance or restriction which prohibits or has the effect of
- 313 prohibiting the establishment or operation of the state commercial
- 314 hazardous waste management facility;
- 315 (h) It may negotiate any agreement for site
- 316 acquisition, design, construction, operation, closure,
- 317 post-closure and perpetual care of the state commercial hazardous
- 318 waste management facility and may negotiate any agreement with any
- 319 local governmental unit pursuant to Chapter 18 of Title 17;
- 320 (i) It may promulgate rules and regulations necessary
- 321 to effectuate the purposes of Chapter 18 of Title 17 not
- 322 inconsistent therewith;
- 323 (j) If funds are not appropriated or if the
- 324 appropriated funds are insufficient to carry out the provisions of
- 325 Chapter 18 of Title 17, the department shall expend any funds
- 326 available to it from any source to defray its costs to implement
- 327 Chapter 18 of Title 17 through February 1, 1991.



328 **SECTION 15.** This act shall take effect and be in force from 329 and after July 1, 2008.