

REPORT OF CONFERENCE COMMITTEE

MADAM PRESIDENT AND MR. SPEAKER:

We, the undersigned conferees, have had under consideration the amendments to the following entitled BILL:

S. B. No. 2818: Juvenile detention facilities; provide educational services to detainees.

We, therefore, respectfully submit the following report and recommendation:

1. That the House recede from its Amendment No. 1.
2. That the Senate and House adopt the following amendment:

Amend by striking all after the enacting clause and inserting in lieu thereof the following:

10 **SECTION 1.** Section 43-21-321, Mississippi Code of 1972, is
11 amended as follows:

12 43-21-321. (1) All juveniles shall undergo a health
13 screening within one (1) hour of admission to any juvenile
14 detention center, or as soon thereafter as reasonably possible.
15 Information obtained during the screening shall include, but shall
16 not be limited to, the juvenile's:

- 17 (a) Mental health;
- 18 (b) Suicide risk;
- 19 (c) Alcohol and other drug use and abuse;
- 20 (d) Physical health;
- 21 (e) Aggressive behavior;
- 22 (f) Family relations;
- 23 (g) Peer relations;
- 24 (h) Social skills;
- 25 (i) Educational status; and
- 26 (j) Vocational status.

27 (2) If the screening instrument indicates that a juvenile is
28 in need of emergency medical care or mental health intervention
29 services, the detention staff shall refer those juveniles to the
30 proper health care facility or community mental health service

31 provider for further evaluation, as soon as reasonably possible.
32 If the screening instrument, such as the Massachusetts Youth
33 Screening Instrument version 2 (MAYSI-2) or other comparable
34 mental health screening instrument indicates that the juvenile is
35 in need of emergency medical care or mental health intervention
36 services, the detention staff shall refer the juvenile to the
37 proper health care facility or community mental health service
38 provider for further evaluation, recommendation and referral for
39 treatment, if necessary, within forty-eight (48) hours, excluding
40 Saturdays, Sundays and statutory state holidays.

41 (3) All juveniles shall receive a thorough orientation to
42 the center's procedures, rules, programs and services. The intake
43 process shall operate twenty-four (24) hours per day.

44 (4) The directors of all of the juvenile detention centers
45 shall amend or develop written procedures for admission of
46 juveniles who are new to the system. These shall include, but are
47 not limited to, the following:

48 (a) Determine that the juvenile is legally committed to
49 the facility;

50 (b) Make a complete search of the juvenile and his
51 possessions;

52 (c) Dispose of personal property;

53 (d) Require shower and hair care, if necessary;

54 (e) Issue clean, laundered clothing, as needed;

55 (f) Issue personal hygiene articles;

56 (g) Perform medical, dental and mental health
57 screening;

58 (h) Assign a housing unit for the juvenile;

59 (i) Record basic personal data and information to be
60 used for mail and visiting lists;

61 (j) Assist juveniles in notifying their families of
62 their admission and procedures for mail and visiting;

63 (k) Assign a registered number to the juvenile; and
64 (l) Provide written orientation materials to the
65 juvenile.

66 (5) Upon a student's detention in a juvenile detention
67 center, the detention center staff shall notify school district
68 officials where the detainee last attended school by the first
69 school day following the student's placement in the facility.

70 (6) All juvenile detention centers shall adhere to the
71 following minimum standards:

72 (a) Each center shall have a manual that states the
73 policies and procedures for operating and maintaining the
74 facility, and the manual shall be reviewed annually and revised as
75 needed;

76 (b) Each center shall have a policy that specifies
77 support for a drug-free workplace for all employees, and the
78 policy shall, at a minimum, include the following:

79 (i) The prohibition of the use of illegal drugs;

80 (ii) The prohibition of the possession of any
81 illegal drugs except in the performance of official duties;

82 (iii) The procedure used to ensure compliance with
83 a drug-free workplace policy;

84 (iv) The opportunities available for the treatment
85 and counseling for drug abuse; and

86 (v) The penalties for violation of the drug-free
87 workplace policy;

88 (c) Each center shall have a policy, procedure and
89 practice that ensures that personnel files and records are
90 current, accurate and confidential;

91 (d) Each center shall promote the safety and protection
92 of juvenile detainees from personal abuse, corporal punishment,
93 personal injury, disease, property damage and harassment;

94 (e) Each center shall have written policies that allow
95 for mail and telephone rights for juvenile detainees, and the
96 policies are to be made available to all staff and reviewed
97 annually;

98 (f) Center food service personnel shall implement
99 sanitation practices based on State Department of Health food
100 codes;

101 (g) Each center shall provide juveniles with meals that
102 are nutritionally adequate and properly prepared, stored and
103 served according to the State Department of Health food codes;

104 (h) Each center shall offer special diet food plans to
105 juveniles under the following conditions:

106 (i) When prescribed by appropriate medical or
107 dental staff; or

108 (ii) As directed or approved by a registered
109 dietitian or physician; and

110 (iii) As a complete meal service and not as a
111 supplement to or choice between dietary meals and regular meals;

112 (i) Each center shall serve religious diets when
113 approved and petitioned in writing by a religious professional on
114 behalf of a juvenile and approved by the juvenile detention center
115 director;

116 (j) Juvenile detention center directors shall provide a
117 written method of ensuring regular monitoring of daily
118 housekeeping, pest control and sanitation practices, and centers
119 shall comply with all federal, state and local sanitation and
120 health codes;

121 (k) Juvenile detention center staff shall screen
122 detainees for medical, dental and mental health needs during the
123 intake process. If medical, dental or mental health assistance is
124 indicated by the screening, or if the intake officer deems it
125 necessary, the detainee shall be provided access to appropriate

126 health care professionals for evaluation and treatment. Youth who
127 are held less than seventy-two (72) hours shall receive treatment
128 for emergency medical, dental or mental health assistance or
129 chronic conditions if a screening indicates such treatment is
130 needed. A medical history of all detainees shall be completed by
131 the intake staff of the detention center immediately after arrival
132 at the facility by using a medical history form which shall
133 include, but not be limited to, the following:

134 (i) Any medical, dental and mental health
135 treatments and medications the juvenile is taking;

136 (ii) Any chronic health problems such as
137 allergies, seizures, diabetes, hearing or sight loss, hearing
138 conditions or any other health problems; and

139 (iii) Documentation of all medications
140 administered and all health care services rendered;

141 (l) Juvenile detention center detainees shall be
142 provided access to medical care and treatment while in custody of
143 the facility;

144 (m) Each center shall provide reasonable access by
145 youth services or county counselors for counseling opportunities.
146 The youth service or county counselor shall visit with detainees
147 on a regular basis;

148 (n) Juvenile detention center detainees shall be
149 referred to other counseling services when necessary including:
150 mental health services; crisis intervention; referrals for
151 treatment of drugs and alcohol and special offender treatment
152 groups;

153 (o) Local school districts shall work collaboratively
154 with juvenile detention center staff to provide special education
155 services as required by state and federal law. Upon the written
156 request of the youth court judge for the county in which the
157 detention center is located, a local school district in the county

158 in which the detention center is located, or a private provider
159 agreed upon by the youth court judge and sponsoring school
160 district, shall provide a certified teacher to provide educational
161 services to detainees. The youth court judge shall designate said
162 school district which shall be defined as the sponsoring school
163 district. The local home school district shall be defined as the
164 school district where the detainee last attended prior to
165 detention. Teacher selection shall be in consultation with the
166 youth court judge. The Legislature shall annually appropriate
167 sufficient funds for the provision of educational services, as
168 provided under this act, to detainees in detention centers.

169 (p) The sponsoring school district, or a private
170 provider agreed upon by the youth court judge and sponsoring
171 school district, shall be responsible for providing the necessary
172 instructional program for the student. After forty-eight (48)
173 hours of detention, excluding legal holidays and weekends, the
174 detainee shall receive the following services which may be
175 computer-based:

176 (i) Diagnostic assessment of grade-level mastery
177 of reading and math skills;

178 (ii) Individualized instruction and practice to
179 address any weaknesses identified in the assessment conducted
180 under subparagraph (i), provided such detainee is in the center
181 for more than forty-eight (48) hours; and

182 (iii) Character education to improve behavior.

183 (q) No later than the tenth day of detention, the
184 detainee shall begin an extended detention education program. A
185 team consisting of a certified teacher provided by the local
186 sponsoring school district or a private provider agreed upon by
187 the youth court judge and sponsoring school district, the
188 appropriate official from the local home school district, and the
189 youth court counselor or representative will develop an

190 individualized education program for the detainee, where
191 appropriate as determined by the teacher of the sponsoring school
192 district, or a private provider agreed upon by the youth court
193 judge and sponsoring school district. The detainee's parent or
194 guardian shall participate on the team unless excused by the youth
195 court judge. Failure of any party to participate shall not delay
196 implementation of this education program.

197 (r) The sponsoring school district, or a private
198 provider agreed upon by the youth court judge and sponsoring
199 school district, shall provide the detention center with an
200 appropriate and adequate computer lab to serve detainees. The
201 Legislature shall annually appropriate sufficient funds to equip
202 and maintain the computer labs. The computer lab shall become the
203 property of the detention centers and the sponsoring school
204 districts shall maintain and update the labs.

205 (s) The Mississippi Department of Education will
206 collaborate with the appropriate state and local agencies,
207 juvenile detention centers and local school districts to ensure
208 the provision of educational services to every student placed in a
209 juvenile detention center. Such services may include, but not be
210 limited to: assessment and math and reading instruction,
211 character education and behavioral counseling. The Mississippi
212 Department of Education shall work with the appropriate state and
213 local agencies, juvenile detention centers and local school
214 districts to annually determine the proposed costs for educational
215 services to youth placed in juvenile detention centers and
216 annually request sufficient funding for such services as
217 necessary.

218 (t) Recreational services shall be made available to
219 juvenile detainees for purpose of physical exercise;

220 (u) Juvenile detention center detainees shall have the
221 opportunity to participate in the practices of their religious

222 faith as long as such practices do not violate facility rules and
223 are approved by the director of the juvenile detention center;

224 (v) Each center shall provide sufficient space for a
225 visiting room, and the facility shall encourage juveniles to
226 maintain ties with families through visitation, and the detainees
227 shall be allowed the opportunity to visit with the social workers,
228 counselors and lawyers involved in the juvenile's care;

229 (w) Juvenile detention centers shall ensure that staffs
230 create transition planning for youth leaving the facilities.
231 Plans shall include providing the youth and his or her parents or
232 guardian with copies of the youth's detention center education and
233 health records, information regarding the youth's home community,
234 referrals to mental and counseling services when appropriate, and
235 providing assistance in making initial appointments with community
236 service providers; the transition team will work together to help
237 the detainee successfully transition back into the home school
238 district once released from detention. The transition team will
239 consist of a certified teacher provided by the local sponsoring
240 school district, or a private provider agreed upon by the youth
241 court judge and sponsoring school district, the appropriate
242 official from the local home school district, the school
243 attendance officer assigned to the local home school district, and
244 the youth court counselor or representative. The detainee's
245 parent or guardian shall participate on the team unless excused by
246 the youth court judge. Failure of any party to participate shall
247 not delay implementation of this education program; and

248 (x) The Juvenile Detention Facilities Monitoring Unit
249 shall monitor the detention facilities for compliance with these
250 minimum standards, and no child shall be housed in a detention
251 facility the monitoring unit determines is substantially out of
252 compliance with the standards prescribed in this subsection.

253 (7) Programs and services shall be initiated for all
254 juveniles once they have completed the admissions process.

255 (8) Programs and professional services may be provided by
256 the detention staff, youth court staff or the staff of the local
257 or state agencies, or those programs and professional services may
258 be provided through contractual arrangements with community
259 agencies.

260 (9) Persons providing the services required in this section
261 must be qualified or trained in their respective fields.

262 (10) All directors of juvenile detention centers shall amend
263 or develop written procedures to fit the programs and services
264 described in this section.

265 **SECTION 2.** Section 43-21-605, Mississippi Code of 1972, is
266 amended as follows:

267 43-21-605. (1) In delinquency cases, the disposition order
268 may include any of the following alternatives:

269 (a) Release the child without further action;

270 (b) Place the child in the custody of the parents, a
271 relative or other persons subject to any conditions and
272 limitations, including restitution, as the youth court may
273 prescribe;

274 (c) Place the child on probation subject to any
275 reasonable and appropriate conditions and limitations, including
276 restitution, as the youth court may prescribe;

277 (d) Order terms of treatment calculated to assist the
278 child and the child's parents or guardian which are within the
279 ability of the parent or guardian to perform;

280 (e) Order terms of supervision which may include
281 participation in a constructive program of service or education or
282 civil fines not in excess of Five Hundred Dollars (\$500.00), or
283 restitution not in excess of actual damages caused by the child to
284 be paid out of his own assets or by performance of services

285 acceptable to the victims and approved by the youth court and
286 reasonably capable of performance within one (1) year;

287 (f) Suspend the child's driver's license by taking and
288 keeping it in custody of the court for not more than one (1) year;

289 (g) Give legal custody of the child to any of the
290 following:

291 (i) The Department of Human Services for
292 appropriate placement; or

293 (ii) Any public or private organization,
294 preferably community-based, able to assume the education, care and
295 maintenance of the child, which has been found suitable by the
296 court; or

297 (iii) The Department of Human Services for
298 placement in a wilderness training program or the Division of
299 Youth Services for placement in a state-supported training school,
300 except that no child under the age of ten (10) years shall be
301 committed to a state training school, and no first-time nonviolent
302 youth offenders shall be committed to a state training school
303 until all other options provided for in this section have been
304 considered and the court makes a specific finding of fact that
305 commitment is appropriate.

306 The training school may retain custody of the child until the
307 child's twentieth birthday but for no longer. When the child is
308 committed to a training school, the child shall remain in the
309 legal custody of the training school until the child has made
310 sufficient progress in treatment and rehabilitation and it is in
311 the best interest of the child to release the child. However, the
312 superintendent of a state training school, in consultation with
313 the treatment team, may parole a child at any time he may deem it
314 in the best interest and welfare of such child. Twenty (20) days
315 prior to such parole, the training school shall notify the
316 committing court of the pending release. The youth court may then

317 arrange subsequent placement after a reconvened disposition
318 hearing, except that the youth court may not recommit the child to
319 the training school or any other secure facility without an
320 adjudication of a new offense or probation or parole violation.
321 The Department of Human Services shall ensure that staffs create
322 transition planning for youth leaving the facilities. Plans shall
323 include providing the youth and his or her parents or guardian
324 with copies of the youth's training school education and health
325 records, information regarding the youth's home community,
326 referrals to mental and counseling services when appropriate, and
327 providing assistance in making initial appointments with community
328 service providers. Prior to assigning the custody of any child to
329 any private institution or agency, the youth court through its
330 designee shall first inspect the physical facilities to determine
331 that they provide a reasonable standard of health and safety for
332 the child. No child shall be placed in the custody of a state
333 training school for a status offense or for contempt of or
334 revocation of a status offense adjudication unless the child is
335 contemporaneously adjudicated for having committed an act of
336 delinquency that is not a status offense. A disposition order
337 rendered under this subparagraph shall meet the following
338 requirements:

339 1. The disposition is the least restrictive
340 alternative appropriate to the best interest of the child and the
341 community;

342 2. The disposition allows the child to be in
343 reasonable proximity to the family home community of each child
344 given the dispositional alternatives available and the best
345 interest of the child and the state; and

346 3. The disposition order provides that the
347 court has considered the medical, educational, vocational, social
348 and psychological guidance, training, social education,

349 counseling, substance abuse treatment and other rehabilitative
350 services required by that child as determined by the court;

351 (h) Recommend to the child and the child's parents or
352 guardian that the child attend and participate in the Youth
353 Challenge Program under the Mississippi National Guard, as created
354 in Section 43-27-203, subject to the selection of the child for
355 the program by the National Guard; however, the child must
356 volunteer to participate in the program. The youth court shall
357 not order any child to apply or attend the program;

358 (i) (i) Adjudicate the juvenile to the Statewide
359 Juvenile Work Program if the program is established in the court's
360 jurisdiction. The juvenile and his parents or guardians must sign
361 a waiver of liability in order to participate in the work program.
362 The judge will coordinate with the youth services counselors as to
363 placing participants in the work program;

364 (ii) The severity of the crime, whether or not the
365 juvenile is a repeat offender or is a felony offender will be
366 taken into consideration by the judge when adjudicating a juvenile
367 to the work program. The juveniles adjudicated to the work
368 program will be supervised by police officers or reserve officers.
369 The term of service will be from twenty-four (24) to one hundred
370 twenty (120) hours of community service. A juvenile will work the
371 hours to which he was adjudicated on the weekends during school
372 and weekdays during the summer. Parents are responsible for a
373 juvenile reporting for work. Noncompliance with an order to
374 perform community service will result in a heavier adjudication.
375 A juvenile may be adjudicated to the community service program
376 only two (2) times;

377 (iii) The judge shall assess an additional fine on
378 the juvenile which will be used to pay the costs of implementation
379 of the program and to pay for supervision by police officers and

380 reserve officers. The amount of the fine will be based on the
381 number of hours to which the juvenile has been adjudicated;

382 (j) Order the child to participate in a youth court
383 work program as provided in Section 43-21-627;

384 (k) Order the child into a juvenile detention center
385 operated by the county or into a juvenile detention center
386 operated by any county with which the county in which the court is
387 located has entered into a contract for the purpose of housing
388 delinquents. The time period for detention cannot exceed ninety
389 (90) days, and any detention exceeding forty-five (45) days shall
390 be administratively reviewed by the youth court no later than
391 forty-five (45) days after the entry of the order. The youth
392 court judge may order that the number of days specified in the
393 detention order be served either throughout the week or on
394 weekends only. No first-time nonviolent youth offender shall be
395 committed to a detention center for a period of ninety (90) days
396 until all other options provided for in this section have been
397 considered and the court makes a specific finding of fact that
398 commitment to a detention center is appropriate. However, if a
399 child is committed to a detention center ninety (90) consecutive
400 days, the disposition order shall meet the following requirements:

401 (i) The disposition order is the least restrictive
402 alternative appropriate to the best interest of the child and the
403 community;

404 (ii) The disposition order allows the child to be
405 in reasonable proximity to the family home community of each child
406 given the dispositional alternatives available and the best
407 interest of the child and the state; and

408 (iii) The disposition order provides that the
409 court has considered the medical, educational, vocational, social
410 and psychological guidance, training, social education,

411 counseling, substance abuse treatment and other rehabilitative
412 services required by that child as determined by the court; or

413 (1) Referral to A-team provided system of care
414 services.

415 (2) If a disposition order requires that a child miss school
416 due to other placement, the youth court shall notify a child's
417 school while maintaining the confidentiality of the youth court
418 process. If a disposition order requires placement of a child in
419 a juvenile detention facility, the facility shall comply with the
420 educational services requirements of Section 43-21-321.

421 (3) In addition to any of the disposition alternatives
422 authorized under subsection (1) of this section, the disposition
423 order in any case in which the child is adjudicated delinquent for
424 an offense under Section 63-11-30 shall include an order denying
425 the driver's license and driving privileges of the child as
426 required under Section 63-11-30(9).

427 (4) If the youth court places a child in a state-supported
428 training school, the court may order the parents or guardians of
429 the child and other persons living in the child's household to
430 receive counseling and parenting classes for rehabilitative
431 purposes while the child is in the legal custody of the training
432 school. A youth court entering an order under this subsection (4)
433 shall utilize appropriate services offered either at no cost or
434 for a fee calculated on a sliding scale according to income unless
435 the person ordered to participate elects to receive other
436 counseling and classes acceptable to the court at the person's
437 sole expense.

438 (5) Fines levied under this chapter shall be paid into the
439 general fund of the county but, in those counties wherein the
440 youth court is a branch of the municipal government, it shall be
441 paid into the municipal treasury.

442 (6) Any institution or agency to which a child has been
443 committed shall give to the youth court any information concerning
444 the child as the youth court may at any time require.

445 (7) The youth court shall not place a child in another
446 school district who has been expelled from a school district for
447 the commission of a violent act. For the purpose of this
448 subsection, "violent act" means any action which results in death
449 or physical harm to another or an attempt to cause death or
450 physical harm to another.

451 (8) The youth court may require drug testing as part of a
452 disposition order. If a child tests positive, the court may
453 require treatment, counseling and random testing, as it deems
454 appropriate. The costs of such tests shall be paid by the parent,
455 guardian or custodian of the child unless the court specifically
456 finds that the parent, guardian or custodian is unable to pay.

457 (9) The Mississippi Department of Human Services, Division
458 of Youth Services, shall operate and maintain services for youth
459 adjudicated delinquent at Columbia and Oakley Training Schools.
460 The program shall be designed for children committed to the
461 training schools by the youth courts. The purpose of the program
462 is to promote good citizenship, self-reliance, leadership and
463 respect for constituted authority, teamwork, cognitive abilities
464 and appreciation of our national heritage. The Division of Youth
465 Services shall issue credit towards academic promotions and high
466 school completion. The Division of Youth Services may award
467 credits to each student who meets the requirements for a general
468 education development certification. The Division of Youth
469 Services must also provide to each special education eligible
470 youth the services required by that youth's individualized
471 education plan.

472 * * *

473 **SECTION 3.** Section 37-13-80, Mississippi Code of 1972, is
474 amended as follows:

475 37-13-80. (1) There is created the Office of Dropout
476 Prevention within the State Department of Education. The office
477 shall be responsible for the administration of a statewide dropout
478 prevention program and the Office of Compulsory School Attendance
479 Enforcement.

480 (2) The State Superintendent of Public Education shall
481 appoint a director for the Office of Dropout Prevention, who shall
482 meet all qualifications established by the State Superintendent of
483 Public Education and the State Personnel Board. The director
484 shall be responsible for the proper administration of the Office
485 of Dropout Prevention and any other regulations or policies that
486 may be adopted by the State Board of Education. The director
487 shall report to the Legislature on the activities and programs of
488 the office by January 1 of each year beginning in 2009.

489 (3) Each school district shall implement a dropout
490 prevention program approved by the Office of Dropout Prevention of
491 the State Department of Education by the 2008-2009 school year.

492 (4) (a) School attendance officers, working with school
493 district officials, shall gather accurate data on youth in
494 juvenile detention centers to properly track students.

495 (b) The Office of Dropout Prevention in the Department
496 of Education shall establish the procedure for the tracking of
497 students who enter and leave detention centers on a statewide
498 basis.

499 (5) Each school district's dropout prevention plan shall
500 address how students will transition to the home school district.

501 (6) It is the intent of the Legislature that, through the
502 statewide dropout prevention program and the dropout prevention
503 programs implemented by each school district, the graduation rate
504 for cohort classes will be increased to not less than eighty-five

505 percent (85%) by the 2018-2019 school year. The Office of Dropout
506 Prevention shall establish graduation rate benchmarks for each
507 two-year period from the 2008-2009 school year through the
508 2018-2019 school year, which shall serve as guidelines for
509 increasing the graduation rate for cohort classes on a systematic
510 basis to eighty-five percent (85%) by the 2018-2019 school year.

511 **SECTION 4.** This act shall take effect and be in force from
512 and after July 1, 2007.

**Further, amend by striking the title in its entirety and
inserting in lieu thereof the following:**

1 AN ACT TO AMEND SECTIONS 43-21-321 AND 43-21-605, MISSISSIPPI
2 CODE OF 1972, TO REQUIRE NOTIFICATION TO THE SCHOOL DISTRICT OF A
3 STUDENT'S DETENTION IN A JUVENILE DETENTION FACILITY AND TO SET
4 STANDARDS FOR EDUCATIONAL SERVICES PROVIDED BY LOCAL SCHOOL
5 DISTRICTS TO DETAINED STUDENTS IN THESE FACILITIES; TO AMEND
6 SECTION 37-13-80, MISSISSIPPI CODE OF 1972, TO REQUIRE THE OFFICE
7 OF DROPOUT PREVENTION TO ESTABLISH A PROCEDURE FOR THE TRACKING OF
8 STUDENTS IN JUVENILE DETENTION CENTERS; AND FOR RELATED PURPOSES.

CONFEREES FOR THE SENATE

CONFEREES FOR THE HOUSE

X (SIGNED)
Chaney

X (SIGNED)
Brown

X (SIGNED)
Gordon

X (SIGNED)
Holloway

X (SIGNED)
Tollison

(NOT SIGNED)
Malone