MISSISSIPPI LEGISLATURE

To: Finance

COMMITTEE SUBSTITUTE FOR SENATE BILL NO. 3193

AN ACT TO AUTHORIZE THE ISSUANCE OF STATE GENERAL OBLIGATION BONDS IN THE AMOUNT OF \$9,827,600.00 TO PROVIDE MATCHING FUNDS FOR FEDERAL FUNDS FOR THE WATER POLLUTION CONTROL REVOLVING FUND; TO AMEND SECTION 49-17-85, MISSISSIPPI CODE OF 1972, TO AUTHORIZE INTEREST AND INVESTMENT EARNINGS ON MONEY IN THE WATER POLLUTION CONTROL REVOLVING FUND TO BE UTILIZED TO PAY DEBT SERVICE ON THE BONDS AUTHORIZED TO BE ISSUED BY THIS ACT; AND FOR RELATED PURPOSES.

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 10 SECTION 1. (1) As used in this section, the following words 11 shall have the meanings ascribed herein unless the context clearly 12 requires otherwise:

(a) "Accreted value" of any bonds means, as of any date of computation, an amount equal to the sum of (i) the stated initial value of such bond, plus (ii) the interest accrued thereon from the issue date to the date of computation at the rate, compounded semiannually, that is necessary to produce the approximate yield to maturity shown for bonds of the same maturity.

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(b) "State" means the State of Mississippi.

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(c) "Commission" means the State Bond Commission.

(2) The Commission on Environmental Quality, at one 22 (a) 23 time, or from time to time, may declare by resolution the 24 necessity for issuance of general obligation bonds of the State of Mississippi to provide funds for the Water Pollution Control 25 26 Revolving Fund established in Section 49-17-85. Upon the adoption of a resolution by the Commission on Environmental Quality, 27 28 declaring the necessity for the issuance of any part or all of the general obligation bonds authorized by this subsection, the 29 30 Commission on Environmental Quality shall deliver a certified copy \* SS01/ R1371CS\* S. B. No. 3193 R3/5 07/SS01/R1371CS PAGE 1

31 of its resolution or resolutions to the commission; however, the 32 commission shall declare the necessity for the issuance of bonds 33 only in the amount necessary to match projected federal funds available through the following federal fiscal year. Upon receipt 34 35 of such resolution, the commission, in its discretion, may act as 36 the issuing agent, prescribe the form of the bonds, advertise for 37 and accept bids, issue and sell the bonds so authorized to be sold 38 and do any and all other things necessary and advisable in connection with the issuance and sale of such bonds. 39 The total 40 amount of bonds issued under this section shall not exceed Nine Million Eight Hundred Twenty-seven Thousand Six Hundred Dollars 41 (\$9,827,600.00).42

(b) The proceeds of bonds issued pursuant to this
subsection of this act shall be deposited into the Water Pollution
Control Revolving Fund created pursuant to Section 49-17-85.

46 (3) The principal of and interest on the bonds authorized 47 under this section shall be payable in the manner provided in this section. Such bonds shall bear such date or dates, be in such 48 49 denomination or denominations, bear interest at such rate or rates 50 (not to exceed the limits set forth in Section 75-17-101, 51 Mississippi Code of 1972), be payable at such place or places 52 within or without the State of Mississippi, shall mature 53 absolutely at such time or times not to exceed twenty-five (25) years from date of issue, be redeemable before maturity at such 54 55 time or times and upon such terms, with or without premium, shall bear such registration privileges, and shall be substantially in 56 57 such form, all as shall be determined by resolution of the commission. 58

(4) The bonds authorized by this section shall be signed by the chairman of the commission, or by his facsimile signature, and the official seal of the commission shall be affixed thereto, attested by the secretary of the commission. The interest coupons, if any, to be attached to such bonds may be executed by S. B. No. 3193 \*SS01/R1371CS\* 07/SS01/R1371CS PAGE 2

the facsimile signatures of such officers. 64 Whenever any such 65 bonds shall have been signed by the officials designated to sign 66 the bonds who were in office at the time of such signing but who 67 may have ceased to be such officers before the sale and delivery 68 of such bonds, or who may not have been in office on the date such bonds may bear, the signatures of such officers upon such bonds 69 70 and coupons shall nevertheless be valid and sufficient for all purposes and have the same effect as if the person so officially 71 signing such bonds had remained in office until their delivery to 72 73 the purchaser, or had been in office on the date such bonds may 74 bear. However, notwithstanding anything herein to the contrary, 75 such bonds may be issued as provided in the Registered Bond Act of 76 the State of Mississippi.

(5) All bonds and interest coupons issued under the provisions of this section have all the qualities and incidents of negotiable instruments under the provisions of the Uniform Commercial Code, and in exercising the powers granted by this section, the commission shall not be required to and need not comply with the provisions of the Uniform Commercial Code.

83 The commission shall act as the issuing agent for the (6) 84 bonds authorized under this section, prescribe the form of the 85 bonds, advertise for and accept bids, issue and sell the bonds so 86 authorized to be sold, pay all fees and costs incurred in such 87 issuance and sale, and do any and all other things necessary and 88 advisable in connection with the issuance and sale of such bonds. 89 The commission is authorized and empowered to pay the costs that 90 are incident to the sale, issuance and delivery of the bonds authorized under this section from the proceeds derived from the 91 sale of such bonds. The commission shall sell such bonds on 92 sealed bids at public sale, and for such price as it may determine 93 to be for the best interest of the State of Mississippi, but no 94 95 such sale shall be made at a price less than par plus accrued interest to the date of delivery of the bonds to the purchaser. 96 \* SS01/ R1371CS\* S. B. No. 3193 07/SS01/R1371CS

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97 All interest accruing on such bonds so issued shall be payable 98 semiannually or annually; however, the first interest payment may 99 be for any period of not more than one (1) year.

Notice of the sale of any such bonds shall be published at least one time, not less than ten (10) days before the date of sale, and shall be so published in one or more newspapers published or having a general circulation in the City of Jackson, Mississippi, and in one or more other newspapers or financial journals with a national circulation, to be selected by the commission.

The commission, when issuing any bonds under the authority of this section, may provide that bonds, at the option of the State of Mississippi, may be called in for payment and redemption at the call price named therein and accrued interest on such date or dates named therein.

The bonds issued under the provisions of this section 112 (7) 113 are general obligations of the State of Mississippi, and for the payment thereof the full faith and credit of the State of 114 115 Mississippi is irrevocably pledged. Interest and investment 116 earnings on money in the Water Pollution Control Revolving Fund 117 shall be utilized to pay the principal and interest on such bonds 118 as they become due. If the interest and investment earnings of 119 the fund and any funds appropriated by the Legislature are 120 insufficient to pay the principal of and the interest on such 121 bonds as they become due, then the deficiency shall be paid by the 122 State Treasurer from any funds in the State Treasury not otherwise appropriated. All such bonds shall contain recitals on their 123 124 faces substantially covering the provisions of this section.

125 (8) Upon the issuance and sale of bonds under the provisions 126 of this section, the commission shall transfer the proceeds of any 127 such sale or sales to the Water Pollution Control Revolving Fund 128 created in Section 49-17-85. After the transfer of the proceeds 129 of any such sale or sales to the Water Pollution Control Revolving S. B. No. 3193 \*SS01/R1371CS\* 07/SS01/R1371CS PAGE 4

Fund, any investment earnings or interest earned on the proceeds 130 131 of such bonds shall be deposited to the credit of the Water 132 Pollution Control Revolving Fund and shall be used only for the 133 purposes provided in Section 49-17-85. The proceeds of such bonds 134 shall be disbursed solely upon the order of the Commission on 135 Environmental Quality under such restrictions, if any, as may be 136 contained in the resolution providing for the issuance of the 137 bonds.

The bonds authorized under this section may be issued 138 (9) 139 without any other proceedings or the happening of any other 140 conditions or things other than those proceedings, conditions and things which are specified or required by this section Any 141 142 resolution providing for the issuance of bonds under the provisions of this section shall become effective immediately upon 143 its adoption by the commission, and any such resolution may be 144 145 adopted at any regular or special meeting of the commission by a 146 majority of its members.

(10) The bonds authorized under the authority of this 147 148 section may be validated in the Chancery Court of the First 149 Judicial District of Hinds County, Mississippi, in the manner and 150 with the force and effect provided by Chapter 13, Title 31, 151 Mississippi Code of 1972, for the validation of county, municipal, 152 school district and other bonds. The notice to taxpayers required 153 by such statutes shall be published in a newspaper published or having a general circulation in the City of Jackson, Mississippi. 154

155 (11) Any holder of bonds issued under the provisions of this 156 section or of any of the interest coupons pertaining thereto may, 157 either at law or in equity, by suit, action, mandamus or other proceeding, protect and enforce any and all rights granted under 158 159 this section, or under such resolution, and may enforce and compel performance of all duties required by this section to be 160 161 performed, in order to provide for the payment of bonds and 162 interest thereon.

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(12) All bonds issued under the provisions of this section 163 164 shall be legal investments for trustees and other fiduciaries, and 165 for savings banks, trust companies and insurance companies 166 organized under the laws of the State of Mississippi, and such 167 bonds shall be legal securities which may be deposited with and 168 shall be received by all public officers and bodies of this state 169 and all municipalities and political subdivisions for the purpose of securing the deposit of public funds. 170

171 (13) Bonds issued under the provisions of this section and 172 income therefrom shall be exempt from all taxation in the State of 173 Mississippi.

174 (14) The proceeds of the bonds issued under this section 175 shall be used solely for the purposes therein provided, including 176 the costs incident to the issuance and sale of such bonds.

177 (15) The State Treasurer is authorized, without further 178 process of law, to certify to the Department of Finance and 179 Administration the necessity for warrants, and the Department of Finance and Administration is authorized and directed to issue 180 181 such warrants, in such amounts as may be necessary to pay when due 182 the principal of, premium, if any, and interest on, or the 183 accreted value of, all bonds issued under this section; and the 184 State Treasurer shall forward the necessary amount to the 185 designated place or places of payment of such bonds in ample time 186 to discharge such bonds, or the interest thereon, on the due dates 187 thereof.

188 (16) This section shall be deemed to be full and complete 189 authority for the exercise of the powers therein granted, but this 190 section shall not be deemed to repeal or to be in derogation of 191 any existing law of this state.

192 SECTION 2. Section 49-17-85, Mississippi Code of 1972, is 193 amended as follows:

194 49-17-85. (1) There is established in the State Treasury a
195 fund to be known as the "Water Pollution Control Revolving Fund"
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which shall be administered by the commission acting through the department. The revolving fund may receive bond proceeds and funds appropriated or otherwise made available by the Legislature in any manner and funds from any other source, public or private. The revolving fund shall be maintained in perpetuity for the purposes established in this section.

(2) There is established in the State Treasury a fund to be known as the "Water Pollution Control Hardship Grants Fund," which shall be administered by the commission acting through the department. The grants fund shall be maintained in perpetuity for the purposes established in this section. Any interest earned on monies in the grants fund shall be credited to that fund.

208 The commission shall promulgate regulations for the (3) 209 administration of the revolving fund program, the hardship grants program and for related programs authorized under this section. 210 211 The regulations shall be in accordance with the federal Water 212 Quality Act of 1987, as amended and regulations and guidance issued under that act. The commission may enter into 213 214 capitalization grant agreements with the United States 215 Environmental Protection Agency and may accept capitalization 216 grant awards made under Title VI of the Water Quality Act of 1987, 217 as amended.

218 (4) The commission shall establish a loan program which 219 shall commence after October 1, 1988, to assist political 220 subdivisions in the construction of water pollution control projects. Loans from the revolving fund may be made to political 221 222 subdivisions as set forth in a loan agreement in amounts not 223 exceeding one hundred percent (100%) of eligible project costs as 224 established by the commission. Notwithstanding loan amount 225 limitations set forth in Section 49-17-61, the commission may require local participation or funding from other sources, or 226 227 otherwise limit the percentage of costs covered by loans from the 228 revolving fund. The commission may establish a maximum amount for \* SS01/ R1371CS\* S. B. No. 3193

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The commission shall establish a hardship grants program 231 (5) 232 for rural communities, which shall commence after July 1, 1997, to 233 assist severely economically disadvantaged small rural political 234 subdivisions in the construction of water pollution control 235 projects. The commission may receive and administer state or federal funds, or both, appropriated for the operation of this 236 grants program and may take all actions necessary to implement the 237 238 program in accordance with the federal hardship grants program. 239 The hardship grants program shall operate in conjunction with the revolving loan program administered under this section. 240

(6) The commission shall act for the state in all matters and with respect to all determinations under Title VI of the federal Water Quality Act of 1987, as amended and the federal Omnibus Appropriations and Recision Act of 1996.

245 (7) Except as otherwise provided in this section, the 246 revolving fund may be used only:

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(a) To make loans on the condition that:

(i) The loans are made at or below market interest rates, at terms not to exceed the maximum time allowed by federal law after project completion; the interest rate and term may vary from time to time and from loan to loan at the discretion of the commission;

253 (ii) Periodic principal and interest payments will 254 commence when required by the commission but not later than one 255 (1) year after project completion and all loans will be fully 256 amortized when required by the commission but not later than the maximum time allowed by federal law after project completion; 257 258 (iii) The recipient of a loan will establish a 259 dedicated source of revenue for repayment of loans; 260 (b) To buy or refinance the debt obligation of 261 political subdivisions at or below market rates, where the debt \* SS01/ R1371CS\* S. B. No. 3193 07/SS01/R1371CS PAGE 8

262 obligations were incurred after March 7, 1985, and where the 263 projects were constructed in compliance with applicable federal 264 and state regulations;

265 (c) To guarantee, or purchase insurance for, 266 obligations of political subdivisions where the action would 267 improve credit market access or reduce interest rates;

268 (d) To provide loan guarantees for similar revolving
 269 funds established by municipalities or intermunicipal agencies;

270 (e) To earn interest on fund accounts;

271 (f) To establish nonpoint source pollution control 272 management programs;

273 (g) To establish estuary conservation and management 274 programs;

(h) For the reasonable costs of administering the revolving fund and conducting activities under this act, subject to the limitations established in Section 603(d)(7) of Title VI of the federal Clean Water Act, as amended, and subject to annual appropriation by the Legislature; \* \* \*

(i) In connection with the issuance, sale and purchase
of bonds under Section 31-25-1 et seq., related to the funding of
projects, to provide security or a pledge of revenues for the
repayment of the bonds; and

(j) To pay the principal and interest on bonds issued
pursuant to Section 1 of Senate Bill No. 3193, 2007, as they
become due; however, only interest and investment earnings on
money in the fund may be utilized for this purpose.

(8) The hardship grants program shall be used only to
provide hardship grants consistent with the federal hardship
grants program for rural communities, regulations and guidance
issued by the United States Environmental Protection Agency,
subsections (3) and (5) of this section and regulations
promulgated and guidance issued by the commission under this
section.

S. B. No. 3193 \* SS01/ R1371CS\* 07/SS01/R1371CS PAGE 9 (9) The commission shall establish by regulation a system of priorities and a priority list of projects eligible for funding with loans from the revolving fund.

(10) The commission may provide a loan from the revolving fund only with respect to a project if that project is on the priority list established by the commission.

301 (11)The revolving fund shall be credited with all payments 302 of principal and interest derived from the fund uses described in subsection (7) of this section. However, notwithstanding any 303 304 other provision of law to the contrary, all or any portion of 305 payments of principal and interest derived from the fund uses described in subsection (7) of this section may be designated or 306 307 pledged for repayment of a loan as provided for in Section 308 31-25-28 in connection with a loan from the Mississippi 309 Development Bank.

310 The commission may establish and collect fees to defray (12)311 the reasonable costs of administering the revolving fund if it determines that the administrative costs will exceed the 312 313 limitations established in Section 603(d)(7) of Title VI of the federal Clean Water Act, as amended. The administration fees may 314 315 be included in loan amounts to political subdivisions for the 316 purpose of facilitating payment to the commission. The fees may 317 not exceed five percent (5%) of the loan amount.

318 The commission may, on a case-by-case basis and to the (13)319 extent allowed by federal law, renegotiate the payment of principal and interest on loans made under this section to the six 320 321 (6) most southern counties of the state covered by the 322 Presidential Declaration of Major Disaster for the State of Mississippi (FEMA-1604-DR) dated August 29, 2005, and to political 323 324 subdivisions located in such counties; however, the interest on the loans shall not be forgiven for a period of more than 325 326 twenty-four (24) months and the maturity of the loans shall not be 327 extended for a period of more than forty-eight (48) months.

S. B. No. 3193 \* SS01/ R1371CS\* 07/SS01/R1371CS PAGE 10 328 **SECTION 3.** This act shall take effect and be in force from 329 and after July 1, 2007, and shall stand repealed from and after 330 June 30, 2007.