By: Senator(s) Chaney

PAGE 1

To: Education;
Appropriations

## SENATE BILL NO. 2818

1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16	AN ACT TO AMEND SECTIONS 43-21-321 AND 43-21-605, MISSISSIPP CODE OF 1972, TO REQUIRE NOTIFICATION TO THE SCHOOL DISTRICT OF A STUDENT'S INCARCERATION IN A JUVENILE DETENTION FACILITY AND TO SET STANDARDS FOR EDUCATIONAL SERVICES PROVIDED TO DETAINED STUDENTS IN THESE FACILITIES; TO AMEND SECTION 37-13-80, MISSISSIPPI CODE OF 1972, TO REQUIRE THE OFFICE OF DROPOUT PREVENTION TO DEVELOP A CHECKLIST AND MONITOR DATA COLLECTION CONCERNING THE TRACKING OF STUDENTS WHO ENTER AND LEAVE DETENTION CENTERS IN ORDER TO GATHER ACCURATE DATA ON YOUTH IN JUVENILE DETENTION CENTERS TO PROPERLY TRACK STUDENTS AND MONITOR THE EFFECTIVENESS OF THE PROGRAMS AND SERVICES OFFERED AT THE CENTERS TO AMEND SECTION 43-27-109, MISSISSIPPI CODE OF 1972, TO REQUIRE THE EMPLOYMENT OF FULL-TIME BEHAVIORAL SPECIALISTS AND ASSISTANT TEACHERS AT EACH OF THE 17 DETENTION CENTERS; TO AUTHORIZE A REQUEST FOR PROPOSALS TO SECURE NECESSARY TECHNOLOGY TO IMPLEMENT THE PURPOSES OF THIS ACT; AND FOR RELATED PURPOSES.
17	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI
18	SECTION 1. Section 43-21-321, Mississippi Code of 1972, is
19	amended as follows:
20	43-21-321. (1) All juveniles shall undergo a health
21	screening within one (1) hour of admission to any juvenile
22	detention center, or as soon thereafter as reasonably possible.
23	Information obtained during the screening shall include, but shall
24	not be limited to, the juvenile's:
25	(a) Mental health;
26	(b) Suicide risk;
27	(c) Alcohol and other drug use and abuse;
28	(d) Physical health;
29	(e) Aggressive behavior;
30	(f) Family relations;
31	(g) Peer relations;
32	(h) Social skills;
33	(i) Educational status; and
34	(j) Vocational status.
	S. B. No. 2818 * SS26/ R1266* G1/ 07/SS26/R1266

- 35 (2) If the screening instrument indicates that a juvenile is
- 36 in need of emergency medical care or mental health intervention
- 37 services, the detention staff shall refer those juveniles to the
- 38 proper health care facility or community mental health service
- 39 provider for further evaluation, as soon as reasonably possible.
- 40 If the screening instrument, such as the Massachusetts Youth
- 41 Screening Instrument version 2 (MAYSI-2) or other comparable
- 42 mental health screening instrument indicates that the juvenile is
- 43 in need of emergency medical care or mental health intervention
- 44 services, the detention staff shall refer the juvenile to the
- 45 proper health care facility or community mental health service
- 46 provider for further evaluation, recommendation and referral for
- 47 treatment, if necessary, within forty-eight (48) hours, excluding
- 48 Saturdays, Sundays and statutory state holidays.
- 49 (3) All juveniles shall receive a thorough orientation to
- 50 the center's procedures, rules, programs and services. The intake
- 51 process shall operate twenty-four (24) hours per day.
- 52 (4) The directors of all of the juvenile detention centers
- 53 shall amend or develop written procedures for admission of
- 54 juveniles who are new to the system. These shall include, but are
- 55 not limited to, the following:
- 56 (a) Determine that the juvenile is legally committed to
- 57 the facility;
- 58 (b) Make a complete search of the juvenile and his
- 59 possessions;
- 60 (c) Dispose of personal property;
- (d) Require shower and hair care, if necessary;
- (e) Issue clean, laundered clothing, as needed;
- (f) Issue personal hygiene articles;
- (g) Perform medical, dental and mental health
- 65 screening;
- 66 (h) Assign a housing unit for the juvenile;

67 (i	) Record	basic	personal	data	and	information	to	be
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- 68 used for mail and visiting lists;
- 69 (j) Assist juveniles in notifying their families of
- 70 their admission and procedures for mail and visiting;
- 71 (k) Assign a registered number to the juvenile; and
- 72 (1) Provide written orientation materials to the
- 73 juvenile.
- 74 (5) Upon a student's incarceration in a juvenile detention
- 75 center, the detention center shall notify school district
- 76 officials on the first school day following the student's
- 77 placement in the facility.
- 78 (6) All juvenile detention centers shall adhere to the
- 79 following minimum standards:
- 80 (a) Each center shall have a manual that states the
- 81 policies and procedures for operating and maintaining the
- 82 facility, and the manual shall be reviewed annually and revised as
- 83 needed;
- 84 (b) Each center shall have a policy that specifies
- 85 support for a drug-free workplace for all employees, and the
- 86 policy shall, at a minimum, include the following:
- 87 (i) The prohibition of the use of illegal drugs;
- 88 (ii) The prohibition of the possession of any
- 89 illegal drugs except in the performance of official duties;
- 90 (iii) The procedure used to ensure compliance with
- 91 a drug-free workplace policy;
- 92 (iv) The opportunities available for the treatment
- 93 and counseling for drug abuse; and
- 94 (v) The penalties for violation of the drug-free
- 95 workplace policy;
- 96 (c) Each center shall have a policy, procedure and
- 97 practice that ensures that personnel files and records are
- 98 current, accurate and confidential;

99	(d) Each center shall promote the safety and protection
100	of juvenile detainees from personal abuse, corporal punishment,
101	personal injury, disease, property damage and harassment;
102	(e) Each center shall have written policies that allow
103	for mail and telephone rights for juvenile detainees, and the
104	policies are to be made available to all staff and reviewed
105	annually;
106	(f) Center food service personnel shall implement
107	sanitation practices based on State Department of Health food
108	codes;
109	(g) Each center shall provide juveniles with meals that
110	are nutritionally adequate and properly prepared, stored and
111	served according to the State Department of Health food codes;
112	(h) Each center shall offer special diet food plans to
113	juveniles under the following conditions:
114	(i) When prescribed by appropriate medical or
115	dental staff; or
116	(ii) As directed or approved by a registered
117	dietitian or physician; and
118	(iii) As a complete meal service and not as a
119	supplement to or choice between dietary meals and regular meals;
120	(i) Each center shall serve religious diets when
121	approved and petitioned in writing by a religious professional on
122	behalf of a juvenile and approved by the juvenile detention center
123	director;
124	(j) Juvenile detention center directors shall provide a
125	written method of ensuring regular monitoring of daily
126	housekeeping, pest control and sanitation practices, and centers
127	shall comply with all federal, state and local sanitation and
128	health codes;
129	(k) Juvenile detention center staff shall screen

detainees for medical, dental and mental health needs during the

If medical, dental or mental health assistance is

intake process.

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- 132 indicated by the screening, or if the intake officer deems it
- 133 necessary, the detainee shall be provided access to appropriate
- 134 health care professionals for evaluation and treatment. Youth who
- 135 are held less than seventy-two (72) hours shall receive treatment
- 136 for emergency medical, dental or mental health assistance or
- 137 chronic conditions if a screening indicates such treatment is
- 138 needed. A medical history of all detainees shall be completed by
- 139 the intake staff of the detention center immediately after arrival
- 140 at the facility by using a medical history form which shall
- 141 include, but not be limited to, the following:
- 142 (i) Any medical, dental and mental health
- 143 treatments and medications the juvenile is taking;
- 144 (ii) Any chronic health problems such as
- 145 allergies, seizures, diabetes, hearing or sight loss, hearing
- 146 conditions or any other health problems; and
- 147 (iii) Documentation of all medications
- 148 administered and all health care services rendered;
- (1) Juvenile detention center detainees shall be
- 150 provided access to medical care and treatment while in custody of
- 151 the facility;
- 152 (m) Each center shall provide reasonable access by
- 153 youth services or county counselors for counseling opportunities.
- 154 The youth service or county counselor shall visit with detainees
- 155 on a regular basis;
- 156 (n) Juvenile detention center detainees shall be
- 157 referred to other counseling services when necessary including:
- 158 mental health services; crisis intervention; referrals for
- 159 treatment of drugs and alcohol and special offender treatment
- 160 groups;
- 161 (o) Local school districts shall work collaboratively
- 162 with juvenile detention center staff to provide special education
- 163 services as required by state and federal law;

164		(p) R	Recreati	ional	servic	ces	shall	be	made	available	to
165	juvenile	detaine	es for	purpo	se of	phy	rsical	exe	ercise	∋ <i>;</i>	

- (q) Juvenile detention center detainees shall have the opportunity to participate in the practices of their religious faith as long as such practices do not violate facility rules and are approved by the director of the juvenile detention center;
- (r) Each center shall provide sufficient space for a visiting room, and the facility shall encourage juveniles to maintain ties with families through visitation, and the detainees shall be allowed the opportunity to visit with the social workers, counselors and lawyers involved in the juvenile's care;
  - (s) Juvenile detention centers shall ensure that staffs create transition planning for youth leaving the facilities. Plans shall include providing the youth and his or her parents or guardian with copies of the youth's detention center education and health records, information regarding the youth's home community, referrals to mental and counseling services when appropriate, and providing assistance in making initial appointments with community service providers; the transition team will work together to help the detainee successfully transition back into the school district once released from detention; and
  - (t) The Juvenile Detention Facilities Monitoring Unit shall monitor the detention facilities for compliance with these minimum standards, and no child shall be housed in a detention facility the monitoring unit determines is substantially out of compliance with the standards prescribed in this subsection.
- 190 <u>(7)</u> Programs and services shall be initiated for all juveniles once they have completed the admissions process.
- 192 (8) (a) Programs and professional services may be provided

  193 by the detention staff, youth court staff or the staff of the

  194 local or state agencies, or those programs and professional

  195 services may be provided through contractual arrangements with

  196 community agencies.

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197	(b) School districts will contract with the appropriate
198	juvenile detention centers to ensure educational services are
199	provided to detainees.
200	(9) Persons providing the services required in this section
201	must be qualified or trained in their respective fields.
202	(10) (a) During the first ten (10) days of incarceration,
203	the detainee shall receive the following services:
204	(i) Computer-based diagnostic assessment of
205	grade-level mastery of ready and math skills;
206	(ii) Behavior modification counseling;
207	(iii) Individualized computer-based instruction to
208	address any weaknesses identified in the assessment conducted
209	under subparagraph (i); and
210	(iv) Computer-based character education to improve
211	behavior.
212	(b) After the first ten (10) days of incarceration, the
213	detainee shall begin a transition program.
214	(i) A transition team consisting of a school
215	district representative, school attendance officer, youth court
216	judge, behavior specialist and the detainee's parent or guardian
217	will develop an individualized transition plan for the detainee;
218	(ii) The school district shall be responsible for
219	providing the necessary instructional program for the student to
220	<pre>coincide with the district's curriculum; and</pre>
221	(iii) The detainee shall continue to receive
222	behavioral modification counseling.
223	(11) Each juvenile detention center shall have at least one
224	(1) computer for every five (5) detainees to provide each student
225	receiving educational services with the necessary access to a
226	<pre>computer.</pre>
227	(12) All directors of juvenile detention centers shall amend
228	or develop written procedures to fit the programs and services
229	described in this section.
	S. B. No. 2818 * SS26/R1266* 07/SS26/R1266 PAGE 7

230	SECTION 2.	Section	43-21-605,	Mississippi	Code	of	1972,	is
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- 231 amended as follows:
- 43-21-605. (1) In delinquency cases, the disposition order
- 233 may include any of the following alternatives:
- 234 (a) Release the child without further action;
- 235 (b) Place the child in the custody of the parents, a
- 236 relative or other persons subject to any conditions and
- 237 limitations, including restitution, as the youth court may
- 238 prescribe;
- 239 (c) Place the child on probation subject to any
- 240 reasonable and appropriate conditions and limitations, including
- 241 restitution, as the youth court may prescribe;
- 242 (d) Order terms of treatment calculated to assist the
- 243 child and the child's parents or guardian which are within the
- 244 ability of the parent or guardian to perform;
- (e) Order terms of supervision which may include
- 246 participation in a constructive program of service or education or
- 247 civil fines not in excess of Five Hundred Dollars (\$500.00), or
- 248 restitution not in excess of actual damages caused by the child to
- 249 be paid out of his own assets or by performance of services
- 250 acceptable to the victims and approved by the youth court and
- 251 reasonably capable of performance within one (1) year;
- 252 (f) Suspend the child's driver's license by taking and
- 253 keeping it in custody of the court for not more than one (1) year;
- 254 (g) Give legal custody of the child to any of the
- 255 following:
- 256 (i) The Department of Human Services for
- 257 appropriate placement; or
- 258 (ii) Any public or private organization,
- 259 preferably community-based, able to assume the education, care and
- 260 maintenance of the child, which has been found suitable by the
- 261 court; or

(iii) The Department of Human Services for 262 263 placement in a wilderness training program or the Division of 264 Youth Services for placement in a state-supported training school, 265 except that no child under the age of ten (10) years shall be 266 committed to a state training school, and no first-time nonviolent 267 youth offenders shall be committed to a state training school until all other options provided for in this section have been 268 considered and the court makes a specific finding of fact that 269 270 commitment is appropriate. 271 The training school may retain custody of the child until the 272 child's twentieth birthday but for no longer. When the child is committed to a training school, the child shall remain in the 273 274 legal custody of the training school until the child has made 275 sufficient progress in treatment and rehabilitation and it is in 276 the best interest of the child to release the child. However, the 277 superintendent of a state training school, in consultation with 278 the treatment team, may parole a child at any time he may deem it in the best interest and welfare of such child. Twenty (20) days 279 280 prior to such parole, the training school shall notify the 281 committing court of the pending release. The youth court may then 282 arrange subsequent placement after a reconvened disposition 283 hearing, except that the youth court may not recommit the child to 284 the training school or any other secure facility without an 285 adjudication of a new offense or probation or parole violation. 286 The Department of Human Services shall ensure that staffs create 287 transition planning for youth leaving the facilities. Plans shall 288 include providing the youth and his or her parents or guardian 289 with copies of the youth's training school education and health records, information regarding the youth's home community, 290 291 referrals to mental and counseling services when appropriate, and providing assistance in making initial appointments with community 292 293 service providers. Prior to assigning the custody of any child to 294 any private institution or agency, the youth court through its \* SS26/ R1266\* S. B. No. 2818

designee shall first inspect the physical facilities to determine 295 296 that they provide a reasonable standard of health and safety for 297 the child. No child shall be placed in the custody of a state 298 training school for a status offense or for contempt of or 299 revocation of a status offense adjudication unless the child is 300 contemporaneously adjudicated for having committed an act of 301 delinquency that is not a status offense. A disposition order 302 rendered under this subparagraph shall meet the following 303 requirements: 1. The disposition is the least restrictive

304 305 alternative appropriate to the best interest of the child and the 306 community;

307 2. The disposition allows the child to be in 308 reasonable proximity to the family home community of each child given the dispositional alternatives available and the best 309 310 interest of the child and the state; and

The disposition order provides that the court has considered the medical, educational, vocational, social and psychological guidance, training, social education, counseling, substance abuse treatment and other rehabilitative services required by that child as determined by the court;

(h) Recommend to the child and the child's parents or guardian that the child attend and participate in the Youth Challenge Program under the Mississippi National Guard, as created in Section 43-27-203, subject to the selection of the child for the program by the National Guard; however, the child must volunteer to participate in the program. The youth court shall not order any child to apply or attend the program;

(i) (i) Adjudicate the juvenile to the Statewide 323 324 Juvenile Work Program if the program is established in the court's jurisdiction. The juvenile and his parents or guardians must sign 325 326 a waiver of liability in order to participate in the work program.

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The judge will coordinate with the youth services counselors as to 327 328 placing participants in the work program; (ii) The severity of the crime, whether or not the 329 330 juvenile is a repeat offender or is a felony offender will be 331 taken into consideration by the judge when adjudicating a juvenile 332 to the work program. The juveniles adjudicated to the work program will be supervised by police officers or reserve officers. 333 334 The term of service will be from twenty-four (24) to one hundred twenty (120) hours of community service. A juvenile will work the 335 336 hours to which he was adjudicated on the weekends during school 337 and weekdays during the summer. Parents are responsible for a 338 juvenile reporting for work. Noncompliance with an order to perform community service will result in a heavier adjudication. 339 340 A juvenile may be adjudicated to the community service program only two (2) times; 341 342 (iii) The judge shall assess an additional fine on 343 the juvenile which will be used to pay the costs of implementation of the program and to pay for supervision by police officers and 344 reserve officers. 345 The amount of the fine will be based on the 346 number of hours to which the juvenile has been adjudicated; 347 (j) Order the child to participate in a youth court 348 work program as provided in Section 43-21-627; 349 Order the child into a juvenile detention center 350 operated by the county or into a juvenile detention center operated by any county with which the county in which the court is 351 352 located has entered into a contract for the purpose of housing 353 delinquents. The time period for detention cannot exceed ninety 354 (90) days, and any detention exceeding forty-five (45) days shall be administratively reviewed by the youth court no later than 355 356 forty-five (45) days after the entry of the order. The youth 357 court judge may order that the number of days specified in the 358 detention order be served either throughout the week or on 359 No first-time nonviolent youth offender shall be weekends only.

\* SS26/ R1266\*

S. B. No. 2818 07/SS26/R1266

PAGE 11

360	committed to a detention center for a period of ninety (90) days
361	until all other options provided for in this section have been
362	considered and the court makes a specific finding of fact that
363	commitment to a detention center is appropriate. However, if a
364	child is committed to a detention center ninety (90) consecutive
365	days, the disposition order shall meet the following requirements:
366	(i) The disposition order is the least restrictive
367	alternative appropriate to the best interest of the child and the
368	community;
369	(ii) The disposition order allows the child to be
370	in reasonable proximity to the family home community of each child
371	given the dispositional alternatives available and the best
372	interest of the child and the state; and
373	(iii) The disposition order provides that the
374	court has considered the medical, educational, vocational, social
375	and psychological guidance, training, social education,
376	counseling, substance abuse treatment and other rehabilitative
377	services required by that child as determined by the court; or
378	(1) Referral to A-team provided system of care
379	services.
380	(2) If a disposition order requires that a child miss school
381	due to other placement, the youth court shall notify a child's
382	school while maintaining the confidentiality of the youth court
383	process. If a disposition order requires placement of a child in
384	a juvenile detention facility, the facility shall comply with the
385	educational services requirements of Section 43-21-321.
386	(3) In addition to any of the disposition alternatives
387	authorized under subsection (1) of this section, the disposition
388	order in any case in which the child is adjudicated delinquent for

required under Section 63-11-30(9).

an offense under Section 63-11-30 shall include an order denying

the driver's license and driving privileges of the child as

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- If the youth court places a child in a state-supported 392 393 training school, the court may order the parents or guardians of 394 the child and other persons living in the child's household to 395 receive counseling and parenting classes for rehabilitative 396 purposes while the child is in the legal custody of the training 397 school. A youth court entering an order under this subsection (4) 398 shall utilize appropriate services offered either at no cost or 399 for a fee calculated on a sliding scale according to income unless 400 the person ordered to participate elects to receive other 401 counseling and classes acceptable to the court at the person's 402 sole expense.
- 403 (5) Fines levied under this chapter shall be paid into the 404 general fund of the county but, in those counties wherein the 405 youth court is a branch of the municipal government, it shall be 406 paid into the municipal treasury.
- 407 (6) Any institution or agency to which a child has been
  408 committed shall give to the youth court any information concerning
  409 the child as the youth court may at any time require.
- 410 (7) The youth court shall not place a child in another
  411 school district who has been expelled from a school district for
  412 the commission of a violent act. For the purpose of this
  413 subsection, "violent act" means any action which results in death
  414 or physical harm to another or an attempt to cause death or
  415 physical harm to another.
- 416 (8) The youth court may require drug testing as part of a
  417 disposition order. If a child tests positive, the court may
  418 require treatment, counseling and random testing, as it deems
  419 appropriate. The costs of such tests shall be paid by the parent,
  420 guardian or custodian of the child unless the court specifically
  421 finds that the parent, guardian or custodian is unable to pay.
- 422 (9) The Mississippi Department of Human Services, Division 423 of Youth Services, shall operate and maintain services for youth 424 adjudicated delinquent at Columbia and Oakley Training Schools.

The program shall be designed for children committed to the 425 426 training schools by the youth courts. The purpose of the program is to promote good citizenship, self-reliance, leadership and 427 428 respect for constituted authority, teamwork, cognitive abilities 429 and appreciation of our national heritage. The Division of Youth 430 Services shall issue credit towards academic promotions and high school completion. The Division of Youth Services may award 431 432 credits to each student who meets the requirements for a general education development certification. The Division of Youth 433 434 Services must also provide to each special education eligible youth the services required by that youth's individualized 435 436 education plan.

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- 438 SECTION 3. Section 37-13-80, Mississippi Code of 1972, is amended as follows: 439
- 440 37-13-80. (1) There is created the Office of Dropout 441 Prevention within the State Department of Education. The office 442 shall be responsible for the administration of a statewide dropout 443 prevention program and the Office of Compulsory School Attendance 444
- The State Superintendent of Public Education shall 445 (2) 446 appoint a director for the Office of Dropout Prevention, who shall 447 meet all qualifications established by the State Superintendent of 448 Public Education and the State Personnel Board. The director 449 shall be responsible for the proper administration of the Office 450 of Dropout Prevention and any other regulations or policies that 451 may be adopted by the State Board of Education. The director 452 shall report to the Legislature on the activities and programs of the office by January 1 of each year beginning in 2009. 453
- 454 (3) Each school district shall implement a dropout prevention program approved by the Office of Dropout Prevention of 455 456 the State Department of Education by the 2008-2009 school year.

Enforcement.

157	(4) (a) School attendance officers, working with school
458	district officials, shall gather accurate data on youth in
159	juvenile detention centers to properly track students and monitor
460	the effectiveness of the programs and services offered at centers.
461	(b) The state office of dropout prevention shall
462	develop a checklist so that data collection will maintain
163	consistency and provide useful information. The Department of
164	Education will initiate the tracking of students who enter and
465	leave detention centers through its statewide data collection
166	system, known as the Mississippi Student Information System.
167	(5) School districts will build into their dropout
168	prevention plans how to provide required educational services to
169	students who stay in centers longer than ten (10) days; transition
170	plans must meet accreditation standards and will follow the
171	student.
172	(6) It is the intent of the Legislature that, through the
173	statewide dropout prevention program and the dropout prevention
174	programs implemented by each school district, the graduation rate
475	for cohort classes will be increased to not less than eighty-five
476	percent (85%) by the 2018-2019 school year. The Office of Dropout
177	Prevention shall establish graduation rate benchmarks for each
178	two-year period from the 2008-2009 school year through the
179	2018-2019 school year, which shall serve as guidelines for
480	increasing the graduation rate for cohort classes on a systematic
481	basis to eighty-five percent (85%) by the 2018-2019 school year.
182	SECTION 4. Section 43-27-109, Mississippi Code of 1972, is
183	amended as follows:
184	43-27-109. <u>(1)</u> The Department of Human Services may employ
185	a sufficient number of new family protection specialists, youth
186	counselors and clerical staff to reduce the caseload sizes for
187	social workers and youth counselors of the department and to
188	reduce the workload on clerical staff, if funds are appropriated
189	to the department for that purpose.

490	(2) The Department of Education will develop the
491	qualifications for a full-time behavioral specialist and a
492	full-time assistant teacher and provide funding to the school
493	districts, which will then contract with the appropriate juvenile
494	detention centers to ensure the services are provided by qualified
495	personnel.
496	SECTION 5. The Department of Education will work with the
497	Department of Information and Technology Services to develop a
498	Request for Proposal Package for the selection of hardware and
499	software which will offer statewide consistency in computerized
500	assessment of student academic skills and to develop an
501	individualized plan in reading and mathematics instruction for
502	each student placed in a juvenile detention center. The
503	Department of Education shall monitor school districts and their
504	implementation of the entire process of serving youth in detention
505	centers.
506	SECTION 6. This act shall take effect and be in force from
507	and after July 1, 2007.