By: Senator(s) Robertson, Albritton, Butler, Dawkins, Dearing, Frazier, Horhn, Hyde-Smith, Jackson (32nd), Jordan, Simmons, Thomas, Walls

To: Finance

SENATE BILL NO. 2526

1 2 3 4 5	AN ACT TO AMEND SECTION 69-2-13, MISSISSIPPI CODE OF 1972, TO AUTHORIZE THE MISSISSIPPI DEVELOPMENT AUTHORITY TO SECURE LETTERS OF CREDIT TO GUARANTEE BID, PERFORMANCE AND PAYMENT BONDS THAT MINORITY BUSINESS ENTERPRISES ARE REQUIRED TO OBTAIN IN ORDER TO CONTRACT WITH GOVERNMENTAL ENTITIES; AND FOR RELATED PURPOSES.
6	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
7	SECTION 1. Section 69-2-13, Mississippi Code of 1972, is
8	amended as follows:
9	69-2-13. (1) There is hereby established in the State
10	Treasury a fund to be known as the "Emerging Crops Fund," which
11	shall be used to pay the interest on loans made to farmers for
12	nonland capital costs of establishing production of emerging crops
13	on land in Mississippi, and to make loans and grants which are
14	authorized under this section to be made from the fund. The fund
15	shall be administered by the Mississippi Development Authority. A
16	board comprised of the directors of the authority, the Mississippi
17	Cooperative Extension Service, the Mississippi Small Farm
18	Development Center and the Mississippi Agricultural and Forestry
19	Experiment Station, or their designees, shall develop definitions,
20	guidelines and procedures for the implementation of this chapter.
21	Funds for the Emerging Crops Fund shall be provided from the
22	issuance of bonds or notes under Sections 69-2-19 through 69-2-37
23	and from repayment of interest loans made from the fund.
24	(2) (a) The Mississippi Development Authority shall develop
25	a program which gives fair consideration to making loans for the

processing and manufacturing of goods and services by

agribusiness, greenhouse production horticulture, and small

business concerns. It is the policy of the State of Mississippi

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- 29 that the Mississippi Development Authority shall give due
- 30 recognition to and shall aid, counsel, assist and protect, insofar
- 31 as is possible, the interests of agribusiness, greenhouse
- 32 production horticulture, and small business concerns. To ensure
- 33 that the purposes of this subsection are carried out, the
- 34 Mississippi Development Authority shall loan not more than One
- 35 Million Dollars (\$1,000,000.00) to finance any single
- 36 agribusiness, greenhouse production horticulture, or small
- 37 business concern. Loans made pursuant to this subsection shall be
- 38 made in accordance with the criteria established in Section
- 39 57-71-11.
- 40 (b) The Mississippi Development Authority may, out of
- 41 the total amount of bonds authorized to be issued under this
- 42 chapter, make available funds to any planning and development
- 43 district in accordance with the criteria established in Section
- 44 57-71-11. Planning and development districts which receive monies
- 45 pursuant to this provision shall use such monies to make loans to
- 46 private companies for purposes consistent with this subsection.
- 47 (c) The Mississippi Development Authority is hereby
- 48 authorized to engage legal services, financial advisors,
- 49 appraisers and consultants if needed to review and close loans
- 50 made hereunder and to establish and assess reasonable fees,
- 51 including, but not limited to, liquidation expenses.
- 52 (3) (a) The Mississippi Development Authority shall, in
- 53 addition to the other programs described in this section, provide
- 54 for a program of loans to be made to agribusiness or greenhouse
- 55 production horticulture enterprises for the purpose of encouraging
- 56 thereby the extension of conventional financing and the issuance
- 57 of letters of credit to such agribusiness or greenhouse production
- 58 horticulture enterprises by private institutions. Monies to make
- 59 such loans by the Mississippi Development Authority shall be drawn
- 60 from the Emerging Crops Fund. The amount of a loan to any single
- 61 agribusiness or greenhouse production horticulture enterprise

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62 under this paragraph (a) shall not exceed twenty percent (20%) of
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- 63 the total cost of the project for which financing is sought or Two
- 64 Hundred Thousand Dollars (\$200,000.00), whichever is less. No
- 65 interest shall be charged on such loans, and only the amount
- 66 actually loaned shall be required to be repaid. Repayments shall
- 67 be deposited into the Emerging Crops Fund.
- (b) The Mississippi Development Authority shall, in
- 69 addition to the other programs described in this section, provide
- 70 for a program of loans or loan guaranties, or both, to be made to
- 71 or on behalf of any agribusiness enterprise engaged in beef
- 72 processing for the purpose of encouraging thereby the extension of
- 73 conventional financing and the issuance of letters of credit to
- 74 such agribusiness enterprises by private institutions. Monies to
- 75 make such loans or loan guaranties, or both, by the Mississippi
- 76 Development Authority shall be drawn from the Emerging Crops Fund
- 77 and shall not exceed Thirty-five Million Dollars (\$35,000,000.00)
- 78 in the aggregate. The amount of a loan to any single agribusiness
- 79 enterprise or loan guaranty on behalf of such agribusiness
- 80 enterprise, or both, under this paragraph (b) shall not exceed the
- 81 total cost of the project for which financing is sought or
- 82 Thirty-five Million Dollars (\$35,000,000.00), whichever is less.
- 83 The interest charged on a loan made under this paragraph (b) shall
- 84 be at a rate determined by the Mississippi Development Authority.
- 85 All repayments of any loan made under this paragraph (b) shall be
- 86 deposited into the Emerging Crops Fund. Assistance received by an
- 87 agribusiness enterprise under this paragraph (b) shall not
- 88 disqualify the agribusiness enterprise from obtaining any other
- 89 assistance under this chapter.
- 90 (4) (a) Through June 30, 2010, the Mississippi Development
- 91 Authority may loan or grant to qualified planning and development
- 92 districts, and to small business investment corporations,
- 93 bank-based community development corporations, the Recruitment and
- 94 Training Program, Inc., the City of Jackson Business Development

- 95 Loan Fund, the Lorman Southwest Mississippi Development
- 96 Corporation, the West Jackson Community Development Corporation,
- 97 the East Mississippi Development Corporation, and other entities
- 98 meeting the criteria established by the Mississippi Development
- 99 Authority (all referred to hereinafter as "qualified entities"),
- 100 funds for the purpose of establishing loan revolving funds to
- 101 assist in providing financing for minority economic development.
- 102 The monies loaned or granted by the Mississippi Development
- 103 Authority shall be drawn from the Emerging Crops Fund and shall
- 104 not exceed Twenty-six Million Dollars (\$26,000,000.00) in the
- 105 aggregate. Planning and development districts or qualified
- 106 entities which receive monies pursuant to this provision shall use
- 107 such monies to make loans to minority business enterprises
- 108 consistent with criteria established by the Mississippi
- 109 Development Authority. Such criteria shall include, at a minimum,
- 110 the following:
- 111 (i) The business enterprise must be a private,
- 112 for-profit enterprise.
- 113 (ii) If the business enterprise is a
- 114 proprietorship, the borrower must be a resident citizen of the
- 115 State of Mississippi; if the business enterprise is a corporation
- or partnership, at least fifty percent (50%) of the owners must be
- 117 resident citizens of the State of Mississippi.
- 118 (iii) The borrower must have at least five percent
- 119 (5%) equity interest in the business enterprise.
- 120 (iv) The borrower must demonstrate ability to
- 121 repay the loan.
- 122 (v) The borrower must not be in default of any
- 123 previous loan from the state or federal government.
- (vi) Loan proceeds may be used for financing all
- 125 project costs associated with development or expansion of a new
- 126 small business, including fixed assets, working capital, start-up

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costs, rental payments, interest expense during construction and
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     professional fees related to the project.
                    (vii) Loan proceeds shall not be used to pay off
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     existing debt for loan consolidation purposes; to finance the
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     acquisition, construction, improvement or operation of real
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     property which is to be held primarily for sale or investment; to
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     provide for, or free funds, for speculation in any kind of
     property; or as a loan to owners, partners or stockholders of the
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     applicant which do not change ownership interest by the applicant.
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     However, this does not apply to ordinary compensation for services
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     rendered in the course of business.
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                    (viii) The maximum amount that may be loaned to
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     any one (1) borrower shall be Two Hundred Fifty Thousand Dollars
     ($250,000.00).
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                    (ix) The Mississippi Development Authority shall
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     review each loan before it is made, and no loan shall be made to
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     any borrower until the loan has been reviewed and approved by the
     Mississippi Development Authority.
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               (b) For the purpose of this subsection, the term
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     "minority business enterprise" means a socially and economically
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     disadvantaged small business concern, organized for profit,
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     performing a commercially useful function which is owned and
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     controlled by one or more minorities or minority business
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     enterprises certified by the Mississippi Development Authority, at
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     least fifty percent (50%) of whom are resident citizens of the
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     State of Mississippi. Except as otherwise provided, for purposes
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     of this subsection, the term "socially and economically
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     disadvantaged small business concern" shall have the meaning
     ascribed to such term under the Small Business Act (15 USCS,
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     Section 637(a)), or women, and the term "owned and controlled"
     means a business in which one or more minorities or minority
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business enterprises certified by the Mississippi Development

Authority own sixty percent (60%) or, in the case of a

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corporation, sixty percent (60%) of the voting stock, and control 160 161 sixty percent (60%) of the management and daily business 162 operations of the business. However, an individual whose personal 163 net worth exceeds Five Hundred Thousand Dollars (\$500,000.00) 164 shall not be considered to be an economically disadvantaged 165 individual. From and after July 1, 2010, monies not loaned or granted by 166 167 the Mississippi Development Authority to planning and development districts or qualified entities under this subsection, and monies 168 169 not loaned by planning and development districts or qualified 170 entities, shall be deposited to the credit of the sinking fund 171 created and maintained in the State Treasury for the retirement of 172 bonds issued under Section 69-2-19. 173 (c) Notwithstanding any other provision of this subsection to the contrary, if federal funds are not available for 174 175 commitments made by a planning and development district to provide 176 assistance under any federal loan program administered by the 177 planning and development district in coordination with the Appalachian Regional Commission or Economic Development 178 179 Administration, or both, a planning and development district may 180 use funds in its loan revolving fund, which have not been 181 committed otherwise to provide assistance, for the purpose of 182 providing temporary funding for such commitments. and development district uses uncommitted funds in its loan 183 184 revolving fund to provide such temporary funding, the district 185 shall use funds repaid to the district under the temporarily 186 funded federal loan program to replenish the funds used to provide the temporary funding. Funds used by a planning and development 187 188 district to provide temporary funding under this paragraph (c) 189 must be repaid to the district's loan revolving fund no later than twelve (12) months after the date the district provides the 190 191 temporary funding. A planning and development district may not 192 use uncommitted funds in its loan revolving fund to provide

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193 temporary funding under this paragraph (c) on more than two (2) 194 occasions during a calendar year. A planning and development 195 district may provide temporary funding for multiple commitments on 196 each such occasion. The maximum aggregate amount of uncommitted 197 funds in a loan revolving fund that may be used for such purposes 198 during a calendar year shall not exceed seventy percent (70%) of 199 the uncommitted funds in the loan revolving fund on the date the 200 district first provides temporary funding during the calendar 201 year.

(d) If the Mississippi Development Authority determines that a planning and development district or qualified entity has provided loans to minority businesses in a manner inconsistent with the provisions of this subsection, then the amount of such loans so provided shall be withheld by the Mississippi Development Authority from any additional grant funds to which the planning and development district or qualified entity becomes entitled under this subsection. If the Mississippi Development Authority determines, after notifying such planning and development district or qualified entity twice in writing and providing such planning and development district or qualified entity a reasonable opportunity to comply, that a planning and development district or qualified entity has consistently failed to comply with this subsection, the Mississippi Development Authority may declare such planning and development district or qualified entity in default under this subsection and, upon receipt of notice thereof from the Mississippi Development Authority, such planning and development district or qualified entity shall immediately cease providing loans under this subsection, shall refund to the Mississippi Development Authority for distribution to other planning and development districts or qualified entities all funds held in its revolving loan fund and, if required by the Mississippi Development Authority, shall convey to the Mississippi Development

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225 Authority all administrative and management control of loans 226 provided by it under this subsection.

227 If the Mississippi Development Authority 228 determines, after notifying a planning and development district or 229 qualified entity twice in writing and providing copies of such 230 notification to each member of the Legislature in whose district 231 or in a part of whose district such planning and development district or qualified entity is located and providing such 232 planning and development district or qualified entity a reasonable 233 234 opportunity to take corrective action, that a planning and 235 development district or qualified entity administering a revolving 236 loan fund under the provisions of this subsection is not actively 237 engaged in lending as defined by the rules and regulations of the 238 Mississippi Development Authority, the Mississippi Development Authority may declare such planning and development district or 239 240 qualified entity in default under this subsection and, upon 241 receipt of notice thereof from the Mississippi Development 242 Authority, such planning and development district or qualified 243 entity shall immediately cease providing loans under this 244 subsection, shall refund to the Mississippi Development Authority 245 for distribution to other planning and development districts or 246 qualified entities all funds held in its revolving loan fund and, 247 if required by the Mississippi Development Authority, shall convey 248 to the Mississippi Development Authority all administrative and 249 management control of loans provided by it under this subsection.

(5) The Mississippi Development Authority shall develop a program which will assist minority business enterprises by guaranteeing bid, performance and payment bonds which such minority businesses are required to obtain in order to contract with federal agencies, state agencies or political subdivisions of the state. The Mississippi Development Authority may secure letters of credit, as determined necessary by the authority, to guarantee bid, performance and payment bonds pursuant to this

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- 258 subsection. Monies for such program shall be drawn from the 259 monies allocated under subsection (4) of this section to assist 260 the financing of minority economic development and shall not 261 exceed Three Million Dollars (\$3,000,000.00) in the aggregate. 262 The Mississippi Development Authority may promulgate rules and 263 regulations for the operation of the program established pursuant 264 to this subsection. For the purpose of this subsection (5) the term "minority business enterprise" has the meaning assigned such 265 266 term in subsection (4) of this section.
- 267 (6) The Mississippi Development Authority may loan or grant 268 to public entities and to nonprofit corporations funds to defray 269 the expense of financing (or to match any funds available from 270 other public or private sources for the expense of financing) 271 projects in this state which are devoted to the study, teaching and/or promotion of regional crafts and which are deemed by the 272 273 authority to be significant tourist attractions. The monies 274 loaned or granted shall be drawn from the Emerging Crops Fund and shall not exceed Two Hundred Fifty Thousand Dollars (\$250,000.00) 275 276 in the aggregate.
- 277 (7) Through June 30, 2006, the Mississippi Development 278 Authority shall make available to the Mississippi Department of 279 Agriculture and Commerce funds for the purpose of establishing 280 loan revolving funds and other methods of financing for 281 agribusiness programs administered under the Mississippi 282 Agribusiness Council Act of 1993. The monies made available by 283 the Mississippi Development Authority shall be drawn from the 284 Emerging Crops Fund and shall not exceed One Million Two Hundred 285 Thousand Dollars (\$1,200,000.00) in the aggregate. Mississippi Department of Agriculture and Commerce shall establish 286 287 control and auditing procedures for use of these funds. funds will be used primarily for quick payment to farmers for 288 289 vegetable and fruit crops processed and sold through vegetable

- 290 processing plants associated with the Department of Agriculture 291 and Commerce and the Mississippi State Extension Service.
- 292 (8) From and after July 1, 1996, the Mississippi Development
- 293 Authority shall make available to the Mississippi Small Farm
- 294 Development Center One Million Dollars (\$1,000,000.00) to be used
- 295 by the center to assist small entrepreneurs as provided in Section
- 296 37-101-25, Mississippi Code of 1972. The monies made available by
- 297 the Mississippi Development Authority shall be drawn from the
- 298 Emerging Crops Fund.
- 299 (9) The Mississippi Development Authority shall make
- 300 available to the Agribusiness and Natural Resource Development
- 301 Center through Alcorn State University an amount not to exceed Two
- 302 Hundred Fifty Thousand Dollars (\$250,000.00) in fiscal year 2001
- 303 and Two Hundred Fifty Thousand Dollars (\$250,000.00) in fiscal
- 304 year 2002 from the cash balance of the Emerging Crops Fund to
- 305 support the development of a cooperative program for agribusiness
- 306 development, marketing and natural resources development. This
- 307 subsection (9) shall stand repealed on June 30, 2006.
- 308 (10) The Mississippi Development Authority shall make
- 309 available to the Small Farm Development Center at Alcorn State
- 310 University funds in an aggregate amount not to exceed Three
- 311 Hundred Thousand Dollars (\$300,000.00), to be drawn from the cash
- 312 balance of the Emerging Crops Fund. The Small Farm Development
- 313 Center at Alcorn State University shall use such funds to make
- 314 loans to producers of sweet potatoes and cooperatives anywhere in
- 315 the State of Mississippi owned by sweet potato producers to assist
- 316 in the planting of sweet potatoes and the purchase of sweet potato
- 317 production and harvesting equipment. A report of the loans made
- 318 under this subsection shall be furnished by January 15 of each
- 319 year to the Chairman of the Senate Agriculture Committee and the
- 320 Chairman of the House Agriculture Committee.
- 321 (11) The Mississippi Development Authority shall make
- 322 available to the Mississippi Department of Agriculture and

323 Commerce "Make Mine Mississippi" program an amount not to exceed 324 One Hundred Fifty Thousand Dollars (\$150,000.00) to be drawn from 325 the cash balance of the Emerging Crops Fund. 326 The Mississippi Development Authority shall make 327 available to the Mississippi Department of Agriculture and 328 Commerce an amount not to exceed One Hundred Fifty Thousand 329 Dollars (\$150,000.00) to be drawn from the cash balance of the 330 Emerging Crops Fund to be used for the rehabilitation and maintenance of the Mississippi Farmers Central Market in Jackson, 331 332 Mississippi. 333 (13) The Mississippi Development Authority shall make 334 available to the Mississippi Department of Agriculture and Commerce an amount not to exceed Twenty-five Thousand Dollars 335 336 (\$25,000.00) to be drawn from the cash balance of the Emerging Crops Fund to be used for advertising purposes related to the 337 338 Mississippi Farmers Central Market in Jackson, Mississippi. 339 (14) (a) The Mississippi Development Authority shall, in 340 addition to the other programs described in this section, provide 341 for a program of loan guaranties to be made on behalf of any 342 nonprofit entity qualified under Section 501(c)(3) of the Internal 343 Revenue Code and certified by the United States Department of the 344 Treasury as a community development financial institution for the 345 purpose of encouraging the extension of financing to such an 346 entity which financing the entity will use to make funds available 347 to other entities for the purpose of making loans available in 348 low-income communities in Mississippi. Monies to make such loan 349 guaranties by the Mississippi Development Authority shall be drawn 350 from the Emerging Crops Fund and shall not exceed Two Million Dollars (\$2,000,000.00) in the aggregate. The amount of a loan 351 352 guaranty on behalf of such an entity under this subsection (14) shall not exceed Two Million Dollars (\$2,000,000.00). Assistance 353

received by an entity under this subsection (14) shall not

355	disqualify the entity from obtaining any other assistance under
356	this chapter.
357	(b) An entity desiring assistance under this subsection
358	(14) must submit an application to the Mississippi Development
359	Authority. The application must include any information required
360	by the Mississippi Development Authority.
361	(c) The Mississippi Development Authority shall have
362	all powers necessary to implement and administer the program
363	established under this subsection (14), and the Mississippi
364	Development Authority shall promulgate rules and regulations, in
365	accordance with the Mississippi Administrative Procedures Law,
366	necessary for the implementation of this subsection (14).
367	SECTION 2. This act shall take effect and be in force from

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and after July 1, 2007.