To: Judiciary, Division A

By: Senator(s) Harden

## SENATE BILL NO. 2181

AN ACT TO AMEND SECTION 23-15-813, MISSISSIPPI CODE OF 1972, 1 2 TO REMOVE THE PROVISION IN THE CAMPAIGN FINANCE DISCLOSURE LAWS 3 WHICH PROHIBITS THE FAILURE OF A CANDIDATE OR POLITICAL COMMITTEE 4 TO RECEIVE NOTICE OF THE FAILURE TO TIMELY FILE A CAMPAIGN FINANCE DISCLOSURE REPORT TO BE CONSIDERED AS A MITIGATING CIRCUMSTANCE IN 5 THE ASSESSMENT OF ANY CIVIL PENALTY; AND FOR RELATED PURPOSES. 6 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

8 SECTION 1. Section 23-15-813, Mississippi Code of 1972, is 9 amended as follows:

23-15-813. (a) In addition to any other penalty permitted 10 11 by law, the Secretary of State shall require any candidate or 12 political committee, as identified in Section 23-15-805(a), and any other political committee registered with the Secretary of 13 14 State, who fails to file a campaign finance disclosure report as required under Sections 23-15-801 through 23-15-813, or Sections 15 16 23-17-47 through 23-17-53, or who shall file a report which fails 17 to substantially comply with the requirements of Sections 18 23-15-801 through 23-15-813, or Sections 23-17-47 through 23-17-53, to be assessed a civil penalty as follows: 19 (i) Within five (5) calendar days after any deadline 20 for filing a report pursuant to Sections 23-15-801 through 21 22 23-15-813, or Sections 23-17-47 through 23-17-53, the Secretary of 23 State shall compile a list of those candidates and political committees who have failed to file a report. The Secretary of 24 25 State shall provide each candidate or political committee, who has failed to file a report, notice of the failure by first-class 26 27 mail. (ii) Beginning with the tenth calendar day after which 28 29 any report shall be due, the Secretary of State shall assess the \* SS01/ R381\*

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delinquent candidate and political committee a civil penalty of 30 31 Fifty Dollars (\$50.00) for each day or part of any day until a 32 valid report is delivered to the Secretary of State, up to a maximum of ten (10) days. However, in the discretion of the 33 34 Secretary of State, the assessing of the fine may be waived in 35 whole or in part if the Secretary of State determines that 36 unforeseeable mitigating circumstances, such as the health of the candidate, interfered with timely filing of a report. \* \* \* 37

38 (iii) Filing of the required report and payment of the 39 fine within ten (10) calendar days of notice by the Secretary of 40 State that a required statement has not been filed, constitutes 41 compliance with Sections 23-15-801 through 23-15-813, or Sections 42 23-17-47 through 23-17-53.

(iv) Payment of the fine without filing the required
report does not in any way excuse or exempt any person required to
file from the filing requirements of Sections 23-15-801 through
23-15-813, and Sections 23-17-47 through 23-17-53.

If any candidate or political committee is assessed 47 (v) a civil penalty, and the penalty is not subsequently waived by the 48 49 Secretary of State, the candidate or political committee shall pay 50 the fine to the Secretary of State within ninety (90) days of the 51 date of the assessment of the fine. If, after one hundred twenty 52 (120) days of the assessment of the fine the payment for the entire amount of the assessed fine has not been received by the 53 54 Secretary of State, the Secretary of State shall notify the Attorney General of the delinquency, and the Attorney General 55 56 shall file, where necessary, a suit to compel payment of the civil 57 penalty.

(b) (i) Upon the sworn application, made within sixty (60)
calendar days of the date upon which the required report is due,
of a candidate or political committee against whom a civil penalty
has been assessed pursuant to paragraph (a), the Secretary of
State shall forward the application to the State Board of Election
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Commissioners. The State Board of Election Commissioners shall 63 64 appoint one or more hearing officers who shall be former 65 chancellors, circuit court judges, judges of the Court of Appeals or justices of the Supreme Court, and who shall conduct hearings 66 67 held pursuant to this article. The hearing officer shall fix a time and place for a hearing and shall cause a written notice 68 69 specifying the civil penalties that have been assessed against the 70 candidate or political committee and notice of the time and place of the hearing to be served upon the candidate or political 71 72 committee at least twenty (20) calendar days before the hearing 73 The notice may be served by mailing a copy thereof by date. 74 certified mail, postage prepaid, to the last known business 75 address of the candidate or political committee.

(ii) The hearing officer may issue subpoenas for the attendance of witnesses and the production of books and papers at the hearing. Process issued by the hearing officer shall extend to all parts of the state and shall be served by any person designated by the hearing officer for the service.

81 (iii) The candidate or political committee has the
82 right to appear either personally, by counsel or both, to produce
83 witnesses or evidence in his behalf, to cross-examine witnesses
84 and to have subpoenas issued by the hearing officer.

85 (iv) At the hearing, the hearing officer shall administer oaths as may be necessary for the proper conduct of the 86 87 hearing. All hearings shall be conducted by the hearing officer, who shall not be bound by strict rules of procedure or by the laws 88 89 of evidence in the conduct of the proceedings, but the determination shall be based upon sufficient evidence to sustain 90 91 it. The scope of review at the hearing shall be limited to making a determination of whether failure to file a required report was 92 due to an unforeseeable mitigating circumstance. 93

94 (v) Where, in any proceeding before the hearing 95 officer, any witness fails or refuses to attend upon a subpoena S. B. No. 2181 \* SS01/R381\* 07/SS01/R381 PAGE 3 96 issued by the commission, refuses to testify, or refuses to 97 produce any books and papers the production of which is called for 98 by a subpoena, the attendance of the witness, the giving of his 99 testimony or the production of the books and papers shall be 100 enforced by any court of competent jurisdiction of this state in 101 the manner provided for the enforcement of attendance and 102 testimony of witnesses in civil cases in the courts of this state.

(vi) Within fifteen (15) calendar days after conclusion of the hearing, the hearing officer shall reduce his or her decision to writing and forward an attested true copy of the decision to the last known business address of the candidate or political committee by way of United States first-class, certified mail, postage prepaid.

(c) (i) The right to appeal from the decision of the 109 hearing officer in an administrative hearing concerning the 110 111 assessment of civil penalties authorized pursuant to this section 112 is granted. The appeal shall be to the Circuit Court of Hinds County and shall include a verbatim transcript of the testimony at 113 114 the hearing. The appeal shall be taken within thirty (30) 115 calendar days after notice of the decision of the commission 116 following an administrative hearing. The appeal shall be 117 perfected upon filing notice of the appeal and by the prepayment 118 of all costs, including the cost of the preparation of the record 119 of the proceedings by the hearing officer, and the filing of a 120 bond in the sum of Two Hundred Dollars (\$200.00), conditioned that 121 if the decision of the hearing officer be affirmed by the court, 122 the candidate or political committee will pay the costs of the 123 appeal and the action in court. If the decision is reversed by the court, the Secretary of State will pay the costs of the appeal 124 125 and the action in court.

(ii) If there is an appeal, the appeal shall act as a supersedeas. The court shall dispose of the appeal and enter its decision promptly. The hearing on the appeal may be tried in S. B. No. 2181 \*SS01/R381\* 07/SS01/R381 PAGE 4 129 vacation, in the court's discretion. The scope of review of the 130 court shall be limited to a review of the record made before the hearing officer to determine if the action of the hearing officer 131 132 is unlawful for the reason that it was 1. not supported by 133 substantial evidence, 2. arbitrary or capricious, 3. beyond the 134 power of the hearing officer to make, or 4. in violation of some statutory or constitutional right of the appellant. The decision 135 136 of the court may be appealed to the Supreme Court in the manner provided by law. 137

138 (d) If, after forty-five (45) calendar days of the date of 139 the administrative hearing procedure set forth in paragraph (b), the candidate or political committee identified in paragraph (a) 140 141 of this section fails to pay the monetary civil penalty imposed by the hearing officer, the Secretary of State shall notify the 142 Attorney General of the delinquency. The Attorney General shall 143 144 investigate the offense in accordance with the provisions of this 145 chapter, and where necessary, file suit to compel payment of the 146 unpaid civil penalty.

147 If, after twenty (20) calendar days of the date upon (e) 148 which a campaign finance disclosure report is due, a candidate or 149 political committee identified in paragraph (a) of this section 150 shall not have filed a valid report with the Secretary of State, 151 the Secretary of State shall notify the Attorney General of those 152 candidates and political committees who have not filed a valid 153 report, and the Attorney General shall thereupon prosecute the 154 delinquent candidates and political committees.

SECTION 2. The Attorney General of the State of Mississippi shall submit this act, immediately upon approval by the Governor, or upon approval by the Legislature subsequent to a veto, to the Attorney General of the United States or to the United States District Court for the District of Columbia in accordance with the provisions of the Voting Rights Act of 1965, as amended and

161 extended.

S. B. No. 2181 \* SS01/ R381\* 07/SS01/R381 PAGE 5 162 **SECTION 3.** This act shall take effect and be in force from 163 and after the date it is effectuated under Section 5 of the Voting 164 Rights Act of 1965, as amended and extended.