MISSISSIPPI LEGISLATURE

By: Representative Watson

To: Corrections; Judiciary A

## COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 1510

AN ACT TO CREATE A COMMUNITY CORRECTIONS PROGRAM FOR THE 12TH 1 JUDICIAL CIRCUIT COURT DISTRICT, WHICH IS COMPRISED OF FORREST AND PERRY COUNTIES; TO PROVIDE THAT THE COMMUNITY CORRECTIONS PROGRAM BE KNOWN AS THE 12TH CIRCUIT COURT COMMUNITY CORRECTIONS; TO 2 3 4 PROVIDE THAT THE NAME OF THE COMMISSION WHICH OPERATES PROGRAMS 5 б AND SUPPORT SERVICES FOR THE 12TH CIRCUIT COURT COMMUNITY 7 CORRECTIONS SHALL BE THE 12TH CIRCUIT COURT COMMUNITY CORRECTIONS 8 COMMISSION, WHICH SHALL OVERSEE AND OPERATE ALL PROGRAMS, SERVICES, AND ADMINISTRATIVE FUNCTIONS OF THE 12TH CIRCUIT COURT COMMUNITY CORRECTIONS; TO PROVIDE FOR THE COMPOSITION OF THE 9 10 11 COMMISSION; TO ALLOW THE COMMISSION TO APPOINT AN EXECUTIVE DIRECTOR, WHO SHALL SERVE AT ITS PLEASURE; TO INCORPORATE INTO THE 12TH CIRCUIT COURT COMMUNITY CORRECTIONS, PROGRAMS AND SUPPORT SERVICES CONCERNING PRETRIAL RELEASE, COMMUNITY SERVICE PROGRAM, SUPERVISION FOR PARTICIPANTS ENTERING A PLEA OF GUILT PURSUANT, 12 13 14 15 16 POST-ADJUDICATION SUPERVISION, A VOCATIONAL/EDUCATIONAL AND EMPLOYMENT PROGRAM, RESIDENTIAL REHABILITATION AND WORK RELEASE, A 17 18 REENTRY RESIDENTIAL AND NONRESIDENTIAL PROGRAM, ADULT AND JUVENILE DRUG AND DUI COURT PROGRAMS AND SERVICES, INCLUDING, BUT NOT 19 LIMITED TO, DEFERRED PROSECUTION AND PRETRIAL DIVERSION, AND ANY 20 21 OTHER SIMILAR OR RELATED PROGRAM; TO DEFINE PERSONS ELIGIBLE TO PARTICIPATE IN SUCH PROGRAMS AND SERVICES AND TO ALLOW THE REFUSAL OF THE PARTICIPATION IN PROGRAMS AND SERVICES OF OTHERWISE 22 23 ELIGIBLE PERSONS WHOSE PARTICIPATION WOULD NOT BE IN THE PUBLIC 24 25 INTEREST OR WOULD INVALIDATE THE INTENT OF THE PROGRAMS OR SERVICES OFFERED; TO AUTHORIZE THE COMMISSION TO CONTRACT FOR ITS 26 PROGRAMS AND SERVICES WITH A NOT-FOR-PROFIT CORPORATION; TO AUTHORIZE THE 12TH CIRCUIT COURT COMMUNITY CORRECTIONS TO COLLECT 27 28 REASONABLE FEES FROM PARTICIPANTS OF ITS PROGRAMS AND SERVICES; TO 29 30 PROVIDE FOR AN AUDIT OF THE 12TH CIRCUIT COURT COMMUNITY CORRECTIONS EVERY THREE YEARS; TO AUTHORIZE THE 12TH CIRCUIT COURT COMMUNITY CORRECTIONS THE ABILITY TO HIRE LEGAL, ACCOUNTING, AND OTHER PROFESSIONAL SERVICES; TO AUTHORIZE THE DISCRETION OF THE 31 32 33 EXECUTIVE DIRECTOR TO DEFER OR WAIVE THE PAYMENT OF ANY FEES BASED 34 35 UPON THE FINANCIAL HARDSHIP OF A PARTICIPANT OR HIS OR HER DEPENDENT; TO PROVIDE THAT ANY PARTICIPANT IN A RESIDENTIAL PROGRAM WHO WILLFULLY FAILS TO REPORT TO SUCH PROGRAM AS ORDERED, 36 37 OR WHO WILLFULLY FAILS TO RETURN TO SUCH PROGRAM FROM A JOB OR 38 TEMPORARY PASS, SHALL BE GUILTY OF ESCAPE; TO PROVIDE THAT THE 39 40 PROVISIONS AND ENUMERATED POWERS DESCRIBED SHALL NOT INTERFERE WITH, OR CHANGE IN ANY MANNER, THE DRUG COURT OR PRETRIAL 41 DIVERSION PROGRAMS CURRENTLY OPERATING IN THE 12TH JUDICIAL 42 43 CIRCUIT COURT DISTRICT AUTHORIZED BY OTHER STATE STATUTES; AND FOR 44 RELATED PURPOSES.

45 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 46 SECTION 1. This act shall be known as the "12th Circuit 47 Court Community Corrections Act of 2007."

\* HR03/ R1475CS\* H. B. No. 1510 07/HR03/R1475CS PAGE 1 (OM\LH)

48 <u>SECTION 2.</u> The community corrections program authorized by 49 this act shall be known as the 12th Circuit Court Community 50 Corrections.

51 <u>SECTION 3.</u> (1) The 12th Circuit Court Community Corrections 52 Commission shall oversee and operate all programs, services, and 53 administrative functions of the 12th Circuit Court Community 54 Corrections. The number of members comprising the commission 55 shall be seven (7) and shall be comprised of the following 56 individuals:

57 (a) The District Attorney of Forrest and Perry58 Counties, or his designee;

(b) The Sheriff of Forrest County, or his designee;
(c) The Sheriff of Perry County, or his designee;
(d) The Commissioner of the Mississippi Department of
Corrections, or his designee;

63 (e) A member of the criminal defense bar practicing in64 the district, to be appointed by the circuit judge; and

(f) Two members to be appointed by the circuit judge
from a list of individuals recommended by the district attorney,
the sheriffs, and the commissioner, or their designees.

68 (2) The term of service of the commission shall be 69 commensurate with the elected terms of the district attorney and 70 sheriffs and shall expire at the end of their regular terms of 71 office. A new commission shall be appointed in the manner 72 directed by this act at the beginning of each new regular term of 73 office for the district attorney and sheriffs.

74 (3) The commission shall have full authority to implement 75 this act and superintend all administrative functions, services, 76 and programs of the 12th Circuit Court Community Corrections. The 77 commission shall select from its membership a president and other 78 officers as needed, and may appoint an executive director, who 79 shall serve at the pleasure of the commission.

H. B. NO. 1510 \* HR03/ R1475CS\* 07/HR03/R1475CS PAGE 2 (OM\LH) 80 (4) The commission shall make and publish its own rules for 81 the conduct of its affairs. Commission meetings shall be held at 82 least once a quarter, at the call of the president, or upon the 83 request of any three (3) commission members.

84 <u>SECTION 4.</u> The commission shall be vested with all authority 85 necessary to create or manage, or both, all of the following:

(a) A supervised pretrial release program so that no
person be needlessly incarcerated pending adjudication in Forrest
or Perry County due to his or her personal economic circumstances
and inability to post bail, provided that his or her release shall
not be contrary to the public interest or a danger to the public
at large and also shall serve the purpose of assuring the presence
of the defendant at trial.

93 (b) A supervised nonresidential community service 94 program designed to provide close supervision of the participant's 95 activities, compliance with conditions of any suspended sentence, 96 performance of community service work, and payment of restitution 97 and other court-ordered monies.

98 (c) A supervised post-adjudication rehabilitation 99 program designed to provide close supervision of the participant's 100 activities, compliance with conditions of any suspended sentence, 101 and payment of restitution and other court-ordered monies.

(d) A supervised nonresidential program designed to
provide close supervision of the participant's activities,
compliance with conditions of any suspended sentence, performance
of community service work, and payment of restitution and other
court-ordered monies for those participants who have entered a
plea of guilt but had his or her sentence deferred pursuant to
Section 99-15-26.

(e) An educational, vocational and job fair program
designed to enable participants to obtain the educational and
vocational skills necessary to find and retain employment and

H. B. No. 1510 \* HR03/ R1475CS\* 07/HR03/R1475CS PAGE 3 (OM\LH) 112 which will provide assistance to participants in exploring 113 employment opportunities.

(f) A residential rehabilitation and work release program for certain inmates incarcerated in county jails for the purpose of working at gainful employment, enabling them to pay for the cost of their crimes, and to provide a means for them to pay the cost of their supervision from their gross earnings.

(g) A reentry residential and nonresidential rehabilitation and work release program for inmates being released from the custody of the Mississippi Department of Corrections which will assist participants in reentry to noncustodial life and in finding employment opportunities.

(h) Support services for Forrest and Perry Counties
 juvenile and adult drug courts, deferred prosecution and pretrial
 diversion programs.

(i) Any other such lawful services or programs which
the commission deems appropriate for the furtherance of this act. **SECTION 5.** The commission shall also be vested with all
authority necessary to implement this act, to include, but not be
limited to, those necessary to do all of the following:

(a) To create or remove employment positions, set or
alter pay scales, employ, direct, regulate, supervise, and dismiss
personnel; obtain fidelity bonds for the faithful performance of
the personnel's duties.

(b) To buy, sell, lease, or otherwise hold real orpersonal property in its own name.

138 (c) To contract with other persons or entities for the 139 provision of goods and services required by it, on terms and 140 conditions as may be convenient, as allowed by the laws and 141 regulations concerning purchases made by public bodies in the 142 State of Mississippi.

H. B. NO. 1510 \* HR03/ R1475CS\* 07/HR03/R1475CS PAGE 4 (OM\LH) 143 (d) To charge reasonable fees to the participants in 144 any 12th Circuit Court Community Corrections program for any 145 services they receive.

146

(e) To open and maintain financial accounts.

147 (f) To hire legal, accounting, and other professions to 148 aid in the furtherance of this act.

149 (g) To contract with the Mississippi Department of 150 Corrections and any other state agency to receive funding.

To promote gainful employment and education for 151 (h) 152 those participating in any of the 12th Circuit Court Community 153 Corrections services or programs.

(i) To provide transportation, if financially feasible, 154 155 for participants to and from any job site within the county, and in doing so, the commission and its members and the 12th Circuit 156 157 Court Community Corrections, its executive director, employees, 158 and agents, shall be exempt from all civil liability for any act 159 or omission occurring during any part of such transportation.

160 (j) To apply for, receive, and administer any financial 161 grants, gifts, or donations of funds from the United States 162 Government or any federal agency, from the State of Mississippi or 163 any state agency, from Forrest or Perry County or any county 164 agency, from any private or quasi-governmental foundation, 165 corporation, partnership, firm, or agency, and from any individual 166 or group of individuals.

167 (k) To refuse to have any person participate in any of 168 the 12th Circuit Court Community Corrections services and programs 169 when it is contrary to the public interest, is not in the interest 170 of public safety, is a clear and present danger to either the public at large or to another participant, is a clear and present 171 172 danger to the executive director, employees, and agents of the 12th Circuit Court Community Corrections, when, as a previous 173 174 participant, the person undermined, caused disruption to, or 175 interfered with the intent of this act or any of the 12th Circuit H. B. No. 1510

07/HR03/R1475CS PAGE 5 (OM\LH)

\* HR03/ R1475CS\*

176 Court Community Corrections services and programs, or where a 177 former participant has previously failed to abide by the 12th 178 Circuit Court Community Corrections rules and procedures.

(1) To exercise incidental powers and authority to do
any and all things necessary to carry out the intent and purposes
of this act.

182 SECTION 6. The commission may contract for its programs and 183 services with a not-for-profit corporation to help provide for supervised pretrial release, community service program, 184 185 supervision for participants entering a plea of guilty pursuant to 186 Section 99-15-26, post-adjudication rehabilitation supervision, a 187 vocational/educational and employment program, residential 188 rehabilitation, support services for Forrest and Perry Counties 189 juvenile and adult drug courts, deferred prosecution and pretrial diversion programs, reentry residential and nonresidential 190 191 program, and any other court-related or rehabilitation services or 192 programs as the commission deems appropriate.

193 <u>SECTION 7.</u> As used in this act the following words shall
194 have the following meanings:

195 "Eligible person" means one who is not currently (a) 196 charged with, or in the past was not convicted of a crime of 197 violence, including murder, aggravated assault, rape, sexual 198 battery, armed robbery, robbery, manslaughter, burglary of a 199 dwelling, offense pertaining to the sale, barter, or transfer, 200 manufacture, or distribution of a controlled substance pursuant to 201 Section 41-29-139(a)(1), except less than one (1) ounce of 202 marijuana, or have been charged with the possession of one (1) 203 kilogram or more of marijuana, or who has previously demonstrated 204 a pattern of violent behavior. In reaching a determination, as to 205 the latter, the judicial officer with jurisdiction may consider prior convictions, juvenile or youthful offender adjudications, 206 207 other criminal charges, and the behavior of the offender during 208 However, if a person is ineligible based solely incarceration. \* HR03/ R1475CS\* H. B. No. 1510

07/HR03/R1475CS PAGE 6 (OM\LH) 209 upon a previous conviction, that person may be allowed to become a 210 participant with the approval of the district attorney.

211 Otherwise, an eligible person is as follows:

(i) Any person who is incarcerated in the Forrest
County Regional Jail or Perry County Jail awaiting adjudication
and is financially unable to post bail.

(ii) Any person whose criminal sentence has been suspended, in whole or in part, and who is placed under terms of probation by a Forrest or Perry County judicial officer.

(iii) Any person who, having been adjudicated for
a criminal offense, would be sentenced to incarceration in the
Mississippi Department of Corrections, or in the Forrest County
Regional Jail or the Perry County Jail.

(iv) Any person who would otherwise be incarcerated in the Forrest County Regional Jail or the Perry County Jail for violation of any previous civil or criminal court order, or for any failure to pay child support, or for civil or criminal contempt of court, or for any other criminal or civil offense.

228 (b) "Judicial officer" means any circuit, chancery or 229 county court judge in Forrest or Perry County, or any duly 230 appointed referee or special master in Forrest or Perry County, or 231 any other circuit judge from any other county of this state, 232 provided, however, that the Executive Director of the 12th Circuit 233 Court Community Corrections shall approve the participation of all 234 persons directed to the 12th Circuit Court Community Corrections 235 from a non-12th Judicial District Court, chancery or county court 236 judge.

(3) "Participant" means a person who is under an order from
a judicial officer to participate in the services and programs
provided by the 12th Circuit Community Corrections.

240 <u>SECTION 8.</u> It is the intent of the Legislature that the 241 provisions of this act pertaining to pretrial release shall be a H. B. No. 1510 \*HR03/R1475CS\* 07/HR03/R1475CS PAGE 7 (OM\LH) 242 guide to judicial officers in Forrest and Perry Counties to ensure 243 that no person be needlessly detained in the county jail, because 244 of his or her personal economic circumstances or inability to post 245 bail, provided that his or her release shall not be contrary to 246 the public interest or a danger to the public at large, and also 247 shall serve the purpose of assuring the presence of the defendant 248 at trial. It is not the intent of the Legislature that this act 249 be so liberally construed as to allow the indiscriminate release of accused persons. Therefore, any judicial officer may order 250 251 that any eligible person incarcerated before trial or adjudication 252 be released on an unsecured appearance bond supervised by the 12th Circuit Court Community Corrections, under any conditions ordered 253 by the judicial officer and in accord with all the 12th Circuit 254 255 Court Community Corrections rules and procedures. Such rules and procedures shall include, but are not limited to, the participant 256 257 reporting to the 12th Circuit Court Community Corrections on a 258 periodic basis pending adjudication, abiding by all of the 12th Circuit Court Community Corrections rules and procedures, 259 260 submitting to, paying for, and passing random drug and alcohol 261 tests as directed by the 12th Circuit Court Community Corrections; 262 and to offset the costs of such a program by the participant 263 periodically paying to the 12th Circuit Court Community 264 Corrections a reasonable supervision fee set by the commission. 265 Failure to abide by any conditions may result in the participant's 266 bail being revoked and the participant being re-incarcerated. 267 SECTION 9. Any judicial officer may order that any eligible 268 person whose criminal sentence has been suspended, in whole or in 269 part, upon certain conditions and who is placed under terms of 270 probation, shall have the suspension supervised by the 12th 271 Circuit Court Community Corrections under any conditions ordered by the judicial officer, and in accord with all of the 12th 272 273 Circuit Court Community Corrections rules and procedures. These 274 conditions shall include, but are not limited to, the participant, \* HR03/ R1475CS\*

H. B. No. 1510 07/HR03/R1475CS PAGE 8 (OM\LH)

during the term of the suspended sentence, reporting to the 12th 275 276 Circuit Court Community Corrections on a periodic basis; abiding 277 by all of the 12th Circuit Court Community Corrections rules and 278 procedures; submitting to, paying for, and passing random drug and 279 alcohol tests as directed by the 12th Circuit Court Community 280 Corrections; and to offset the costs of such a program by the 281 participant periodically paying to the 12th Circuit Court 282 Community Corrections a reasonable supervision fee set by the commission. Failure to abide by any conditions may result in the 283 284 participant's probation being revoked and the sentence of 285 incarceration being reinstated.

286 **<u>SECTION 10.</u>** (1) In lieu of incarceration, any judicial 287 officer may order that any eligible person who, having been 288 adjudicated for a criminal offense, probation violation, or violation of a suspended sentence, and who would otherwise be 289 290 sentenced to incarceration, or any eligible person who would 291 otherwise be incarcerated for violation of any previous civil or 292 criminal court order, or for any failure to pay child support, or 293 for failure to pay court ordered restitution, or for civil or 294 criminal contempt of court, or for any other criminal or civil 295 offense, be placed in the 12th Circuit Court Community Corrections 296 residential rehabilitation and work release center for the purpose 297 of obtaining and working at gainful employment to enable the 298 paying of fines, court costs, child support payments, family 299 support payments, or any other court-ordered monies, or for any 300 other purposes the judicial officer may deem conducive to 301 rehabilitation or otherwise appropriate, for the time or intervals 302 of time and under the terms and conditions as the judicial officer may order and in accord with all of the 12th Circuit Court 303 304 Community Corrections rules and procedures. The terms and conditions shall include, but are not limited to, the following: 305 306 (a) the participant, during his or her participation in the 307 residential program, abiding by all of the 12th Circuit Court \* HR03/ R1475CS\* H. B. No. 1510 07/HR03/R1475CS

PAGE 9 (OM\LH)

308 Community Corrections rules and procedures; (b) the participant 309 submitting to, paying for, and passing random drug and alcohol 310 tests as directed by the 12th Circuit Court Community Corrections 311 and (c) the participant offsetting the costs of such program by 312 paying a sum equal to forty percent (40%) of his or her gross 313 earnings earned while participating in the residential program 314 and, if possible, establishing a payroll deduction for the payment of any sums due pursuant to this act, or establish that the 315 employer pay the participant's wages directly to the 12th Circuit 316 317 Court Community Corrections from which the sums can be taken 318 before remitting the remainder to the participant.

(2) The judicial officer may also require the participant in the program to perform community service hours for nonprofit entities, civic organizations, or governmental agencies as directed and supervised by the 12th Circuit Court Community Corrections. Failure to abide by any conditions may result in the participant's arrest and the remainder of the sentence of incarceration being served.

326 (3) Any jail credit shall be calculated in the customary 327 manner and deducted from the time ordered for participation in the 328 residential program, unless otherwise ordered by the judicial 329 officer. Any part of a day spent within the residential center 330 under the order of the judicial officer shall be counted as a full 331 day toward the serving of the sentence unless otherwise provided 332 by the judicial officer. However, in no event shall the number of days in the program exceed the number of days in the original 333 334 sentence. If any participant in this residential program 335 willfully fails to report to the program as ordered, or who 336 willfully fails to return to the program from a job or a temporary 337 pass, then such failure and conduct shall be considered the same as an escape from a work release or restitution center. 338 339 SECTION 11. (1) The commission, if it is financially 340 feasible, shall provide support services at the request of the \* HR03/ R1475CS\* H. B. No. 1510 07/HR03/R1475CS

07/HR03/R1475C PAGE 10 (OM\LH) 341 judicial officer responsible for administering the juvenile and 342 adult drug courts of Forrest and Perry Counties, deferred 343 prosecution and pretrial diversion programs, or any other such 344 The services may include, but are not limited to, program. 345 providing drug and alcohol evaluation, assessments, treatment, 346 case management, personnel, drug and alcohol testing, electronic 347 monitoring, alcohol monitoring, supervision of those participating 348 in the program, and any other service or program the judicial 349 officer may request.

350 (2) The commission may charge those participating in these 351 support services reasonable fees as established by the commission 352 and commensurate with the service or program provided.

353 (1) Any and all fees collected from any SECTION 12. 354 participant, whether by payroll deduction or otherwise, shall be 355 paid over to and collected by the 12th Circuit Court Community 356 Corrections and deposited into its accounts for the purposes set 357 out in this act. The sums shall be expended only for implementation of this act, and shall include, but not be limited 358 359 to, paying salaries and other expenses involved in the execution 360 of this act; supervision of participants; housing and 361 transportation of participants; matching any federal, state, 362 foundation, and personal financial grants which may be available 363 in relation to the purpose of this act, investigation and 364 screening of participants subject to this act, and any other 365 purpose reasonably related to carrying out or in furtherance of 366 the intent of this act.

(2) Where it is determined by the executive director that 367 368 payment of the fees and sums mandated by operation of this act imposes a definite and substantial financial hardship on the 369 370 participant, or his or her dependents, the collection and payment of the fees or sums may be deferred or waived in whole or in part. 371 372 However, in making that determination, the executive director or 373 the judicial officer shall consider that the purpose of this act \* HR03/ R1475CS\* H. B. No. 1510

```
07/HR03/R1475CS
PAGE 11 (OM\LH)
```

is not only to promote the rehabilitation of offenders, but insofar as possible, to make the implementation of this act self-supporting. Nothing in this act shall allow the 12th Circuit Court Community Corrections or its executive director to waive any court ordered restitution, recoupment, or court costs.

(3) The 12th Circuit Court Community Corrections shall maintain a complete and accurate record of all sums collected and expended and there shall be an audit of the same by an appropriate authority at lease every three (3) years; however, the initial audit shall occur before July 1, 2009.

384 <u>SECTION 13.</u> The commission and its members and the 12th 385 Circuit Court Community Corrections, its executive director, 386 employees, and agents, shall be exempt from all civil liability 387 for any act or omission occurring while acting in an official 388 capacity on behalf of the 12th Circuit Court Community 389 Corrections.

390 <u>SECTION 14.</u> Upon the voluntary dissolution of the 12th 391 Circuit Court Community Corrections or upon its termination by law 392 or rule of a judicial officer, all of its assets, other than those 393 assets held for the benefit of some other person or entity, 394 whether real or personal, tangible or intangible, shall become the 395 property of Forrest and Perry Counties on a pro rata basis.

396 <u>SECTION 15.</u> (1) This act shall not interfere with or 397 prevent the exercise by any judicial officer of Mississippi of its 398 power to punish for contempt.

399 This act shall not interfere with or change in any (2) 400 manner the operation of the 12th Circuit Court Adult Drug and DUI 401 Court, the Forrest County Juvenile Drug Court, or the Pretrial Diversion Program operated by the district attorney's office. 402 403 The procedures described in this act shall be (3) 404 cumulative and in addition to all other bail and release 405 procedures provided by law.

H. B. No. 1510 \* HR03/ R1475CS\* 07/HR03/R1475CS PAGE 12 (OM\LH) 406 <u>SECTION 16.</u> The provisions of this act are severable. If 407 any part of this act is declared invalid or unconstitutional, that 408 declaration shall not affect the part which remains.

409 <u>SECTION 17.</u> Upon its passage and approval by the Governor, 410 or upon it otherwise becoming a law, this act shall be retroactive 411 to the extent allowed by law.

412 **SECTION 18.** This act shall stand repealed from and after 413 July 1, 2009.

414 **SECTION 19.** This act shall take effect and be in force from 415 and after July 1, 2007.