By: Representative Brown

To: Education

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 1084

1 2 3 4 5 6 7 8	AN ACT TO AMEND SECTION 37-17-6, REQUIRE THE STATE BOARD OF EDUCATION LEGISLATIVE EDUCATION COMMITTEES REGAINCLUSION OF GRADUATION RATE AND DROPACCOUNTABILITY SYSTEM; TO BRING FORWA 37-3-49, MISSISSIPPI CODE OF 1972, WHOF EDUCATIONAL ACCOUNTABILITY AND ASS PURPOSES OF POSSIBLE AMENDMENT; AND F	TO EVALUATE AND REPORT TO THE RDING A RECOMMENDATION ON THE OUT RATE IN THE SCHOOL LEVEL RD SECTIONS 37-3-46 AND ICH RELATE TO A STATE PROGRAM ESSMENT OF PERFORMANCE, FOR						
9	BE IT ENACTED BY THE LEGISLATURE	OF THE STATE OF MISSISSIPPI:						
10	SECTION 1. Section 37-17-6, Mis	sissippi Code of 1972, is						
11	amended as follows:							
12	37-17-6. (1) The State Board o	f Education, acting through						
13	the Commission on School Accreditatio	n, shall establish and						
14	implement a permanent performance-bas	ed accreditation system, and						
15	all public elementary and secondary s	chools shall be accredited						
16	under this system.							
17	(2) * * * The State Board of Ed	ucation, acting through the						
18	Commission on School Accreditation, shall require school districts							
19	to provide school classroom space that is air conditioned as a							
20	minimum requirement for accreditation							
21	(3) (a) * * * The State Board	of Education, acting through						
22	the Commission on School Accreditatio	n, shall require that school						
23	districts employ certified school lib	rarians according to the						
24	following formula:							
25	Number of Students	Number of Certified						
26	Per School Library	School Librarians						
27	0 - 499 Students	1/2 Full-time Equivalent						
28		Certified Librarian						
29	500 or More Students	1 Full-time Certified						
30		Librarian						

- 31 (b) The State Board of Education, however, may increase
- 32 the number of positions beyond the above requirements.
- 33 (c) The assignment of such school librarians to the
- 34 particular schools shall be at the discretion of the local school
- 35 district. No individual shall be employed as a certified school
- 36 librarian without appropriate training and certification as a
- 37 school librarian by the State Department of Education.
- 38 (d) School librarians in such district shall spend at
- 39 least fifty percent (50%) of direct work time in a school library
- 40 and shall devote no more than one-fourth (1/4) of the workday to
- 41 administrative activities which are library related.
- 42 (e) Nothing in this subsection shall prohibit any
- 43 school district from employing more certified school librarians
- 44 than are provided for in this section.
- 45 (f) Any additional mileage levied to fund school
- 46 librarians required for accreditation under this subsection shall
- 47 be included in the tax increase limitation set forth in Sections
- 48 37-57-105 and 37-57-107 and shall not be deemed a new program for
- 49 purposes of the limitation.
- 50 (4) * * * The State Board of Education shall implement the
- 51 performance-based accreditation system for school districts and
- 52 for individual schools which shall include the following:
- 53 (a) High expectations for students and high standards
- 54 for all schools, with a focus on the basic curriculum;
- (b) Strong accountability for results with appropriate
- 56 local flexibility for local implementation;
- 57 (c) A process to implement accountability at both the
- 58 school district level and the school level;
- 59 (d) Individual schools shall be held accountable for
- 60 student growth and performance;
- (e) Set annual performance standards for each of the
- 62 schools of the state and measure the performance of each school
- 63 against itself through the standard that has been set for it;

64		(f)	A	dete	ermiı	nation	of v	which	schools	exc	ceed the	ir	
65	standards	and	a	plan	for	provid	ding	recog	gnition	and	rewards	to	such
66	schools;												

- (g) A determination of which schools are failing to
 meet their standards and a determination of the appropriate role
 of the State Board of Education and the State Department of
 Education in providing assistance and initiating possible
 intervention;
- 72 (h) Development of a comprehensive student assessment 73 system to implement these requirements; and
 - written request that contains specific reasons for requesting a waiver from the school districts affected by Hurricane Katrina of 2005, hold harmless school districts from assignment of district and school level accountability ratings for the 2005-2006 school year. The State Board of Education upon finding an extreme hardship in the school district may grant the request. It is the intent of the Legislature that all school districts maintain the highest possible academic standards and instructional programs in all schools as required by law and the State Board of Education.
- all schools as required by law and the State Board of Education.

 The State Board of Education may continue to assign school

 district performance levels by using a number classification and

 may assign individual school performance levels by using a number

 classification to be consistent with school district performance

 levels.
- (5) Nothing in this section shall be deemed to require a nonpublic school which receives no local, state or federal funds for support to become accredited by the State Board of Education.
- 92 (6) The State Board of Education shall create an 93 accreditation audit unit under the Commission on School 94 Accreditation to determine whether schools are complying with 95 accreditation standards.

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- 96 (7) The State Board of Education shall be specifically
 97 authorized and empowered to withhold * * * adequate education
 98 program fund allocations * * * to any public school district for
 99 failure to timely report student, school personnel and fiscal data
 100 necessary to meet state and/or federal requirements.
- 101 (8) Deleted.
- The State Board of Education shall establish, for those 102 103 school districts failing to meet accreditation standards, a 104 program of development to be complied with in order to receive 105 state funds, except as otherwise provided in subsection (14) of 106 this section when the Governor has declared a state of emergency 107 in a school district or as otherwise provided in Section 206, 108 Mississippi Constitution of 1890. The state board, in 109 establishing these standards, shall provide for notice to schools and sufficient time and aid to enable schools to attempt to meet 110 111 these standards, unless procedures under subsection (14) of this 112 section have been invoked.
- 113 (10) * * * The State Board of Education shall be charged 114 with the implementation of the program of development in each 115 applicable school district as follows:
- 116 (a) Develop an impairment report for each district
 117 failing to meet accreditation standards in conjunction with school
 118 district officials;
- (b) Notify any applicable school district failing to 119 120 meet accreditation standards that it is on probation until 121 corrective actions are taken or until the deficiencies have been 122 removed. The local school district shall develop a corrective action plan to improve its deficiencies. For district academic 123 124 deficiencies, the corrective action plan for each such school 125 district shall be based upon a complete analysis of the following: student test data, student grades, student attendance reports, 126 127 student drop-out data, existence and other relevant data. The
- 128 corrective action plan shall describe the specific measures to be

- taken by the particular school district and school to improve: 129 130 (a) instruction; (b) curriculum; (c) professional development; (d) 131 personnel and classroom organization; (e) student incentives for 132 performance; (f) process deficiencies; and (g) reporting to the 133 local school board, parents and the community. The corrective action plan shall describe the specific individuals responsible 134 135 for implementing each component of the recommendation and how each will be evaluated. All corrective action plans shall be provided 136 to the State Board of Education as may be required. 137 The decision 138 of the State Board of Education establishing the probationary period of time shall be final; 139 140 (c) Offer, during the probationary period, technical
- 141 assistance to the school district in making corrective actions. * * * Subject to the availability of funds, the State Department 142 of Education shall provide technical and/or financial assistance 143 144 to all such school districts in order to implement each measure 145 identified in that district's corrective action plan through 146 professional development and on-site assistance. Each such school 147 district shall apply for and utilize all available federal funding in order to support its corrective action plan in addition to 148 149 state funds made available under this paragraph;
- 150 (d) Contract, in its discretion, with the institutions 151 of higher learning or other appropriate private entities to assist 152 school districts;
- 153 (e) Provide for publication of public notice at least 154 one (1) time during the probationary period, in a newspaper 155 published within the jurisdiction of the school district failing 156 to meet accreditation standards, or if no newspaper is published 157 therein, then in a newspaper having a general circulation therein. 158 The publication shall include the following: declaration of 159 school system's status as being on probation; all details relating 160 to the impairment report, and other information as the State Board 161 of Education deems appropriate. Public notices issued under this * HR07/ R1551CS* H. B. No. 1084

section shall be subject to Section 13-3-31 and not contrary to other laws regarding newspaper publication.

(11) (a) If the recommendations for corrective action are not taken by the local school district or if the deficiencies are not removed by the end of the probationary period, the Commission on School Accreditation shall conduct a hearing to allow such affected school district to present evidence or other reasons why its accreditation should not be withdrawn. Subsequent to its consideration of the results of such hearing, the Commission on School Accreditation shall be authorized, with the approval of the State Board of Education, to withdraw the accreditation of a public school district, and issue a request to the Governor that a state of emergency be declared in that district.

(b) If the State Board of Education and the Commission on School Accreditation determine that an extreme emergency situation exists in a school district which jeopardizes the safety, security or educational interests of the children enrolled in the schools in that district and such emergency situation is believed to be related to a serious violation or violations of accreditation standards or state or federal law, the State Board of Education may request the Governor to declare a state of emergency in that school district. For purposes of this paragraph, such declarations of a state of emergency shall not be limited to those instances when a school district's impairments are related to a lack of financial resources, but also shall include serious failure to meet minimum academic standards, as evidenced by a continued pattern of poor student performance.

(c) Whenever the Governor declares a state of emergency in a school district in response to a request made under paragraph (a) or (b) of this subsection, the State Board of Education may take one or more of the following actions:

(i) Declare a state of emergency, under which some

194 or all of state funds can be escrowed except as otherwise provided

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in Section 206, Constitution of 1890, until the board determines
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     corrective actions are being taken or the deficiencies have been
     removed, or that the needs of students warrant the release of
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     funds. Such funds may be released from escrow for any program
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     which the board determines to have been restored to standard even
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     though the state of emergency may not as yet be terminated for the
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     district as a whole;
                    (ii) Override any decision of the local school
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     board or superintendent of education, or both, concerning the
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     management and operation of the school district, or initiate and
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     make decisions concerning the management and operation of the
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     school district;
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                    (iii) Assign an interim conservator who will have
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     those powers and duties prescribed in subsection (14) of this
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     section;
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                    (iv) Grant transfers to students who attend this
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     school district so that they may attend other accredited schools
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     or districts in a manner which is not in violation of state or
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     federal law;
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                    (v) For states of emergency declared under
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     paragraph (a) only, if the accreditation deficiencies are related
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     to the fact that the school district is too small, with too few
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     resources, to meet the required standards and if another school
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     district is willing to accept those students, abolish that
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     district and assign that territory to another school district or
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     districts. If the school district has proposed a voluntary
     consolidation with another school district or districts, then if
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     the State Board of Education finds that it is in the best interest
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     of the pupils of the district for such consolidation to proceed,
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     the voluntary consolidation shall have priority over any such
     assignment of territory by the State Board of Education;
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                    (vi) For states of emergency declared under
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     paragraph (b) only, reduce local supplements paid to school
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district employees, including, but not limited to, instructional 228

229 personnel, assistant teachers and extracurricular activities

230 personnel, if the district's impairment is related to a lack of

231 financial resources, but only to an extent which will result in

232 the salaries being comparable to districts similarly situated, as

233 determined by the State Board of Education;

234 (vii) For states of emergency declared under paragraph (b) only, the State Board of Education must take such 235

236 action as prescribed in Section 37-17-13.

237 At such time as satisfactory corrective action has 238 been taken in a school district in which a state of emergency has 239 been declared, the State Board of Education may request the 240 Governor to declare that the state of emergency no longer exists

(e) Not later than July 1 of each year, the State Department of Education shall develop an itemized accounting of the expenditures associated with the management of the conservator process with regard to each school district in which a conservator has been appointed, and an assessment as to the extent to which the conservator has achieved, or failed to achieve, the goals for which the conservator was appointed to guide the local school district.

(12)Upon the declaration of a state of emergency in a school district under subsection (11) of this section, the Commission on School Accreditation shall be responsible for public notice at least once a week for at least three (3) consecutive weeks in a newspaper published within the jurisdiction of the school district failing to meet accreditation standards, or if no newspaper is published therein, then in a newspaper having a general circulation therein. The size of such notice shall be no smaller than one-fourth (1/4) of a standard newspaper page and shall be printed in bold print. If a conservator has been appointed for the school district, such notice shall begin as H. B. No. 1084

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in the district.

- "By authority of Section 37-17-6, Mississippi Code of 261 follows: 262 1972, as amended, adopted by the Mississippi Legislature during the 1991 Regular Session, this school district (name of school 263 264 district) is hereby placed under the jurisdiction of the State 265 Department of Education acting through its appointed conservator 266 (name of conservator)." The notice also shall include, in the discretion of the State 267 Board of Education, any or all details relating to the school 268 district's emergency status, including the declaration of a state 269 270 of emergency in the school district and a description of the district's impairment deficiencies, conditions of any 271 272 conservatorship and corrective actions recommended and being 273 taken. Public notices issued under this section shall be subject 274 to Section 13-3-31 and not contrary to other laws regarding 275 newspaper publication. 276 Upon termination of the state of emergency in a school 277 district, the Commission on School Accreditation shall cause notice to be published in the school district in the same manner 278 279 provided in this section, to include any or all details relating 280 to the corrective action taken in the school district which 281 resulted in the termination of the state of emergency. 282 (13) The State Board of Education or the Commission on 283 School Accreditation shall have the authority to require school districts to produce the necessary reports, correspondence, 284 285 financial statements, and any other documents and information 286 necessary to fulfill the requirements of this section. 287 Nothing in this section shall be construed to grant any individual, corporation, board or conservator the authority to 288 289 levy taxes except in accordance with presently existing statutory 290 provisions.
- 291 (14) (a) Whenever the Governor declares a state of
 292 emergency in a school district in response to a request made under
 293 subsection (11) of this section, the State Board of Education, in

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- its discretion, may assign an interim conservator to the school
 district who will be responsible for the administration,
 management and operation of the school district, including, but
 not limited to, the following activities:

 (i) Approving or disapproving all financial
- 299 obligations of the district, including, but not limited to, the 300 employment, termination, nonrenewal and reassignment of all certified and noncertified personnel, contractual agreements and 301 302 purchase orders, and approving or disapproving all claim dockets 303 and the issuance of checks; in approving or disapproving 304 employment contracts of superintendents, assistant superintendents 305 or principals, the interim conservator shall not be required to 306 comply with the time limitations prescribed in Sections 37-9-15 307 and 37-9-105;
- (ii) Supervising the day-to-day activities of the district's staff, including reassigning the duties and responsibilities of personnel in a manner which, in the determination of the conservator, will best suit the needs of the district;
- (iii) Reviewing the district's total financial obligations and operations and making recommendations to the district for cost savings, including, but not limited to, reassigning the duties and responsibilities of staff;
- 317 (iv) Attending all meetings of the district's 318 school board and administrative staff;
- 319 (v) Approving or disapproving all athletic, band 320 and other extracurricular activities and any matters related to 321 those activities;
- (vi) Maintaining a detailed account of recommendations made to the district and actions taken in response to those recommendations;
- 325 (vii) Reporting periodically to the State Board of 326 Education on the progress or lack of progress being made in the H. B. No. 1084 * HR07/R1551CS* 07/HR07/R1551CS PAGE 10 (OM\HS)

327	district to improve the district's impairments during the state of
328	emergency; and
329	(viii) Appointing a parent advisory committee,
330	comprised of parents of students in the school district, which may
331	make recommendations to the conservator concerning the
332	administration, management and operation of the school district.
333	Except when, in the determination of the State Board of
334	Education, the school district's impairment is related to a lack
335	of financial resources, the cost of the salary of the conservator
336	and any other actual and necessary costs related to the
337	conservatorship paid by the State Department of Education shall be
338	reimbursed by the local school district from other than adequate
339	education program funds. The department shall submit an itemized
340	statement to the superintendent of the local school district for
341	reimbursement purposes, and any unpaid balance may be withheld
342	from the district's minimum or adequate education program funds.
343	At such time as the Governor, pursuant to the request of the
344	State Board of Education, declares that the state of emergency no
345	longer exists in a school district, the powers and
346	responsibilities of the interim conservator assigned to such
347	district shall cease.
348	(b) In order to provide loans to school districts under
349	a state of emergency which have impairments related to a lack of
350	financial resources, the School District Emergency Assistance Fund
351	is created as a special fund in the State Treasury into which
352	monies may be transferred or appropriated by the Legislature from
353	any available public education funds. The maximum amount that may
354	be appropriated or transferred to the School District Emergency
355	Assistance Fund for any one (1) emergency shall be Two Million
356	Dollars (\$2,000,000.00), and the maximum amount that may be
357	appropriated during any fiscal year shall be Three Million Dollars
358	(\$3.000.000.00).

359	The State Board of Education may loan monies from the School
360	District Emergency Assistance Fund to a school district that is
361	under a state of emergency in such amounts, as determined by the
362	board, which are necessary to correct the district's impairments
363	related to a lack of financial resources. The loans shall be
364	evidenced by an agreement between the school district and the
365	State Board of Education and shall be repayable in principal,
366	without necessity of interest, to the State General Fund or the
367	Education Enhancement Fund, depending on the source of funding for
368	such loan, by the school district from any allowable funds that
369	are available. The total amount loaned to the district shall be
370	due and payable within five (5) years after the impairments
371	related to a lack of financial resources are corrected. If a
372	school district fails to make payments on the loan in accordance
373	with the terms of the agreement between the district and the State
374	Board of Education, the State Department of Education, in
375	accordance with rules and regulations established by the State
376	Board of Education, may withhold that district's minimum program
377	funds in an amount and manner that will effectuate repayment
378	consistent with the terms of the agreement; such funds withheld by
379	the department shall be deposited into the State General Fund or
380	the Education Enhancement Fund, as the case may be.
381	If the State Board of Education determines that an extreme
382	emergency exists, simultaneous with the powers exercised in this
383	subsection, it shall take immediate action against all parties
384	responsible for the affected school districts having been
385	determined to be in an extreme emergency. Such action shall
386	include, but not be limited to, initiating civil actions to
387	recover funds and criminal actions to account for criminal
388	activity. Any funds recovered by the State Auditor or the State
389	Board of Education from the surety bonds of school officials or
390	from any civil action brought under this subsection shall be

- applied toward the repayment of any loan made to a school district hereunder.
- (15) In the event a majority of the membership of the school 393 394 board of any school district resigns from office, the State Board 395 of Education shall be authorized to assign an interim conservator, 396 who shall be responsible for the administration, management and 397 operation of the school district until such time as new board members are selected or the Governor declares a state of emergency 398 399 in that school district under subsection (11), whichever occurs 400 In such case, the State Board of Education, acting through 401 the interim conservator, shall have all powers which were held by 402 the previously existing school board, and may take such action as
- (16) * * * The State Board of Education, acting through the
 Commission on School Accreditation, shall require each school
 district to comply with standards established by the State
 Department of Audit for the verification of fixed assets and the
 auditing of fixed assets records as a minimum requirement for
 accreditation.

prescribed in Section 37-17-13 and/or one or more of the actions

- 411 (17) Before December 1, 1999, the State Board of Education
 412 shall recommend a program to the Education Committees of the House
 413 of Representatives and the Senate for identifying and rewarding
 414 public schools that improve or are high performing. The program
 415 shall be described by the board in a written report, which shall
 416 include criteria and a process through which improving schools and
 417 high-performing schools will be identified and rewarded.
- The State Superintendent of Education and the State Board of Education also shall develop a comprehensive accountability plan to ensure that local school boards, superintendents, principals and teachers are held accountable for student achievement. * * *
- (18) Before January 2, 2008, the State Board of Education

 shall evaluate and report to the Education Committees of the House

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authorized in this section.

424	οf	Representatives	and	the	Senate	а	recommendation	on	the

- 425 inclusion of the graduation rate and the dropout rate in the
- 426 school level accountability system.
- 427 **SECTION 2.** Section 37-3-46, Mississippi Code of 1972, is
- 428 brought forward as follows:
- 429 37-3-46. The State Department of Education, in regard to any
- 430 district not meeting Level 4 or 5 accreditation standards, as
- 431 defined by the State Board of Education, shall:
- 432 (a) Provide to local school districts financial,
- 433 training and other assistance to implement and maintain a state
- 434 program of educational accountability and assessment of
- 435 performance.
- 436 (b) Provide to local school districts technical
- 437 assistance and training in the development, implementation and
- 438 administration of a personnel appraisal and compensation system
- 439 for all school employees.
- 440 (c) Provide to local school districts technical
- 441 assistance in the development, implementation and administration
- 442 of programs designed to keep children in school voluntarily and to
- 443 prevent dropouts.
- SECTION 3. Section 37-3-49, Mississippi Code of 1972, is
- 445 brought forward follows:
- 446 37-3-49. (1) The State Department of Education shall
- 447 provide an instructional program and establish guidelines and
- 448 procedures for managing such program in the public schools as part
- 449 of the State Program of Educational Accountability and Assessment
- 450 of Performance as prescribed in Section 37-3-46. Public school
- 451 districts may (a) elect to adopt the instructional program and
- 452 management system provided by the State Department of Education,
- 453 or (b) elect to adopt an instructional program and management
- 454 system which meets or exceeds criteria established by the State
- 455 Department of Education for such. This provision shall begin with
- 456 the courses taught in Grades K-8 which contain skills tested

through the Mississippi Basic Skills Assessment Program and shall 457 458 proceed through all secondary school courses mandated for 459 graduation and all secondary school courses in the Mississippi 460 end-of-course testing program. Other state core objectives must 461 be included in the district's instructional program as they are 462 provided by the State Department of Education along with 463 instructional practices, resources, evaluation items and 464 management procedures. Districts are encouraged to adapt this 465 program and accompanying procedures to all other instructional 466 The department shall provide that such program and 467 guidelines, or a program and guidelines developed by a local 468 school district which incorporates the core objectives from the 469 curriculum structure are enforced through the performance-based 470 accreditation system. It is the intent of the Legislature that every effort be made to protect the instructional time in the 471 472 classroom and reduce the amount of paperwork which must be 473 completed by teachers. The State Department of Education shall 474 take steps to insure that school districts properly use staff 475 development time to work on the districts' instructional 476 management plans.

- 477 (2) The State Department of Education shall provide such 478 instructional program and management guidelines which shall 479 require for every public school district that:
- (a) All courses taught in Grades K-8 which contain

 skills which are tested through the Mississippi Basic Skills

 Assessment Program, all secondary school courses mandated for

 graduation, and all courses in the end-of-course testing program

 shall include the State Department of Education's written list of

 learning objectives.
- (b) The local school board must adopt the objectives that will form the core curriculum which will be systematically delivered throughout the district.

- 489 (c) The set of objectives provided by the State 490 Department of Education must be accompanied by suggested 491 instructional practices and resources that would help teachers 492 organize instruction so as to promote student learning of the 493 objectives. Objectives added by the school district must also be 494 accompanied by suggested instructional practices and resources 495 that would help teachers organize instruction. The instructional practices and resources that are identified are to be used as 496 497 suggestions and not as requirements that teachers must follow. 498 The goal of the program is to have students to achieve the desired
- (d) Standards for student performance must be
 stablished for each core objective in the local program and those
 standards establish the district's definition of mastery for each
 objective.

objective and not to limit teachers in the way they teach.

- (e) There shall be an annual review of student
 performance in the instructional program against locally
 established standards. When weaknesses exist in the local
 instructional program, the district shall take action to improve
 student performance.
- 509 (3) The State Board of Education and the board of trustees 510 of each school district shall adopt policies to limit and reduce 511 the number and length of written reports that classroom teachers 512 are required to prepare.
- (4) This section shall not be construed to limit teachers from using their own professional skills to help students master instructional objectives, nor shall it be construed as a call for more detailed or complex lesson plans or any increase in testing at the local school district level.
- 518 (5) Districts meeting Level 4 or 5 accreditation standards, 519 as defined by the State Board of Education, shall be exempted from 520 the provisions of subsection (2) of this section.

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521 **SECTION 4.** This act shall take effect and be in force from 522 and after July 1, 2007.