By: Representative Moore

To: Education; Ways and Means

HOUSE BILL NO. 462

AN ACT TO AMEND SECTIONS 37-57-104, 37-57-105 AND 37-57-107, MISSISSIPPI CODE OF 1972, TO DELETE THE AUTHORITY OF SCHOOL BOARDS TO INCREASE AD VALOREM TAXES LEVIED FOR SCHOOL DISTRICT PURPOSES, REGARDLESS OF THE MILLAGE RATE, ABSENT APPROVAL IN A REFERENDUM ON THE PROPOSED TAX INCREASE; TO AMEND SECTION 27-39-207, MISSISSIPPI CODE OF 1972, IN CONFORMITY THERETO; AND FOR RELATED PURPOSES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: **SECTION 1.** Section 37-57-104, Mississippi Code of 1972, is
amended as follows:

10 37-57-104. (1) Each school board shall submit to the levying authority for the school district a certified copy of an 11 12 order adopted by the school board requesting an ad valorem tax effort in dollars for the support of the school district. The 13 copy of the order shall be submitted by the school board when the 14 copies of the school district's budget are filed with the levying 15 authority pursuant to Section 37-61-9. Upon receipt of the school 16 17 board's order requesting the ad valorem tax effort in dollars, the 18 levying authority shall determine the millage rate necessary to generate funds equal to the dollar amount requested by the school 19 board. * * * If the millage rate necessary to generate funds 20 equal to the dollar amount requested by the school board is 21 22 greater than * * * the millage then being levied pursuant to the 23 school board's order requesting the ad valorem tax effort for the currently existing fiscal year, then the school board shall call a 24 25 referendum on the question of exceeding, during the next fiscal year, the then existing millage rate being levied for school 26 27 district purposes in accordance with Section 37-57-107. * * * * * * 28

H. B. No. 462 07/HR03/R673 PAGE 1 (RKM\LH)

* HR03/ R673*

G3/5

(2) If the levying authority for any school district 29 30 lawfully has decreased the millage levied for school district 31 purposes, but subsequently determines that there is a need to increase the millage rate due to a disaster in which the Governor 32 33 has declared a disaster emergency or the President of the United 34 States has declared an emergency or major disaster, then the 35 levying authority may increase the millage levied for school 36 district purposes up to an amount that does not exceed the millage rate in any one (1) of the immediately preceding ten (10) fiscal 37 38 years without any referendum that otherwise would be required under this section or Section 37-57-107. 39

40 ***

(3) The aggregate receipts from ad valorem taxes levied for 41 42 school district purposes pursuant to Sections 37-57-1 and 37-57-105, excluding collection fees, additional revenue from the 43 44 ad valorem tax on any newly constructed properties or any existing 45 properties added to the tax rolls or any properties previously 46 exempt which were not assessed in the next preceding year, and 47 amounts received by school districts from the School Ad Valorem Tax Reduction Fund pursuant to Section 37-61-35, shall be subject 48 to the increase limitation under this section and Section 49 50 37-57-107.

51 * * *

52 <u>(4)</u> This section shall not be construed to affect in any 53 manner the authority of school boards to levy millage for the 54 following purposes:

(a) The issuance of bonds, notes and certificates of
indebtedness, as authorized in Sections 37-59-1 through 37-59-45
and Sections 37-59-101 through 37-59-115;

(b) The lease of property for school purposes, as
authorized under the Emergency School Leasing Authority Act of
1986 (Sections 37-7-351 through 37-7-359);

H. B. No. 462 * HR03/ R673* 07/HR03/R673 PAGE 2 (RKM\LH) 61 (c) The lease or lease-purchase of school buildings, as
62 authorized under Section 37-7-301;

(d) The issuance of promissory notes in the event of a
shortfall of ad valorem taxes and/or revenue from local sources,
as authorized under Section 27-39-333; and

(e) The construction of school buildings outside theschool district, as authorized under Section 37-7-401.

Any millage levied for the purposes specified in this subsection shall be excluded from the <u>increase limitation</u> established under this section.

71 SECTION 2. Section 37-57-105, Mississippi Code of 1972, is
72 amended as follows:

73 37-57-105. (1) In addition to the taxes levied under 74 Section 37-57-1, the levying authority for the school district, as defined in Section 37-57-1, upon receipt of a certified copy of an 75 76 order adopted by the school board of the school district 77 requesting an ad valorem tax effort in dollars for the support of the school district, shall, at the same time and in the same 78 79 manner as other ad valorem taxes are levied, levy an annual ad 80 valorem tax in the amount fixed in such order, subject to the increase limitation prescribed in Section 37-57-107, upon all of 81 82 the taxable property of such school district, which shall not be 83 less than the millage rate certified by the State Board of Education as the uniform minimum school district ad valorem tax 84 85 levy for the support of the adequate education program in such school district under Section 37-57-1. * * * However, * * * any 86 87 school district levying less than the uniform minimum school district ad valorem tax levy on July 1, 1997, shall only be 88 required to increase its local district maintenance levy in four 89 90 (4) mill annual increments in order to attain such millage requirements. In making such levy, the levying authority shall 91 92 levy an additional amount sufficient to cover anticipated delinquencies and costs of collection so that the net amount of 93 * HR03/ R673* H. B. No. 462

07/HR03/R673 PAGE 3 (RKM\LH)

money to be produced by such levy shall be equal to the amount 94 95 which is requested by the school board. The proceeds of such tax 96 levy, excluding levies for the payment of the principal of and 97 interest on school bonds or notes and excluding levies for costs 98 of collection, shall be placed in the school depository to the 99 credit of the school district and shall be expended in the manner 100 provided by law for the purpose of supplementing teachers' salaries, extending school terms, purchasing furniture, supplies 101 and materials, and for all other lawful operating and incidental 102 103 expenses of such school district, funds for which are not provided 104 by adequate education program fund allotments.

105 The monies authorized to be received by school districts from 106 the School Ad Valorem Tax Reduction Fund pursuant to Section 107 37-61-35 shall be included as ad valorem tax receipts. The levying authority for the school district, as defined in Section 108 109 37-57-1, shall reduce the ad valorem tax levy for such school 110 district in an amount equal to the amount distributed to such school district from the School Ad Valorem Tax Reduction Fund each 111 112 calendar year pursuant to * * * Section 37-61-35. * * *

113 In any county where there is located a nuclear generating 114 power plant on which a tax is assessed under Section 27-35-309(3), 115 such required levy and revenue produced thereby may be reduced by 116 the levying authority in an amount in proportion to a reduction in 117 the base revenue of any such county from the previous year. Such reduction shall be allowed only if the reduction in base revenue 118 equals or exceeds five percent (5%). "Base revenue" shall mean 119 120 the revenue received by the county from the ad valorem tax levy 121 plus the revenue received by the county from the tax assessed under Section 27-35-309(3) and authorized to be used for any 122 123 purposes for which a county is authorized by law to levy an ad valorem tax. For purposes of determining if the reduction equals 124 125 or exceeds five percent (5%), a levy of millage equal to the prior 126 year's millage shall be hypothetically applied to the current * HR03/ R673* H. B. No. 462

07/HR03/R673 PAGE 4 (RKM\LH) 127 year's ad valorem tax base to determine the amount of revenue to 128 be generated from the ad valorem tax levy. For the purposes of this section and Section 37-57-107, the portion of the base 129 130 revenue used for the support of any school district shall be 131 deemed to be the aggregate receipts from ad valorem taxes for the 132 support of any school district. This paragraph shall apply to taxes levied for the 1987 fiscal year and for each fiscal year 133 134 thereafter. If the Mississippi Supreme Court or another court finally adjudicates that the tax levied under Section 27-35-309(3) 135 136 is unconstitutional, then this paragraph shall stand repealed.

137 When the tax is levied upon the territory of any school (2) district located in two (2) or more counties, the order of the 138 school board requesting the levying of such tax shall be certified 139 to the levying authority of each of the counties involved, and 140 each of the levying authorities shall levy the tax in the manner 141 142 specified herein. The taxes so levied shall be collected by the 143 tax collector of the levying authority involved and remitted by the tax collector to the school depository of the home county to 144 145 the credit of the school district involved as provided above, 146 except that taxes for collection fees may be retained by the 147 levying authority for deposit into its general fund.

148 ***

149 SECTION 3. Section 37-57-107, Mississippi Code of 1972, is 150 amended as follows:

151 37-57-107. (1) Except as otherwise authorized pursuant to an election held under subsection (2) of this section, beginning 152 153 with the tax levy for the 2008 fiscal year * * *, the aggregate 154 receipts from taxes levied for school district purposes, excluding collection fees, pursuant to Sections 37-57-105 and 37-57-1 shall 155 156 not exceed the aggregate receipts from those sources during * * * the immediately preceding * * * fiscal year * * *. For the 157 158 purpose of this limitation, the term "aggregate receipts," when 159 used in connection with the amount of funds generated in a * HR03/ R673* H. B. No. 462 07/HR03/R673

PAGE 5 (RKM\LH)

preceding fiscal year, shall not include excess receipts required 160 161 by law to be deposited into a special account. The additional 162 revenue from the ad valorem tax on any newly constructed 163 properties or any existing properties added to the tax rolls or 164 any properties previously exempt which were not assessed in the 165 next preceding year may be excluded from the * * * limitation set 166 forth herein. Taxes levied for payment of principal of and 167 interest on general obligation school bonds issued heretofore or hereafter shall be excluded from the * * * limitation set forth 168 169 herein. Any additional millage levied to fund any new program 170 mandated by the Legislature shall be excluded from the limitation for the first year of the levy and included within such limitation 171 in any year thereafter. For the purposes of this section, the 172 term "new program" shall include, but shall not be limited to: 173 (a) * * * any additional millage levied and the revenue generated 174 175 therefrom, which is excluded from the limitation for the first 176 year of the levy, to support the * * * Early Childhood Education Program, which shall be specified on the minutes of the school 177 178 board and of the governing body making such tax levy; (b) any 179 additional millage levied and the revenue generated therefrom, 180 which shall be excluded from the limitation for the first year of 181 the levy, for the purpose of generating additional local 182 contribution funds required for the adequate education program for 183 the 2003 fiscal year and for each fiscal year thereafter under 184 Section 37-151-7(2); and (c) any additional millage levied and the revenue generated therefrom, which shall be excluded from the 185 186 limitation for the first year of the levy, for the purpose of support and maintenance of any agricultural high school which has 187 been transferred to the control, operation and maintenance of the 188 189 school board by the board of trustees of the community college district under * * * Section 37-29-272. 190

191 (2) If a school board has determined the need for additional
 192 revenues or if the millage rate necessary to generate funds equal

H. B. No. 462 * HR03/ R673* 07/HR03/R673 PAGE 6 (RKM\LH) 193 to the dollar amount requested by a school board is greater than the millage then being levied for the current fiscal year, the 194 195 school board may adopt an order requesting that the levying 196 authority, as defined in Section 37-57-1, call and hold an 197 election on the question of exceeding the limitation prescribed in 198 this section. However, before the order requesting the election is adopted, the school board shall advertise its intention to do 199 so and shall hold a public meeting on the proposed increase in 200 201 accordance with Section 27-39-207. The order, notice and manner 202 of holding the election shall be as prescribed by law for the 203 holding of elections for the issuance of bonds by the * * * school The ballot shall contain the language "For the School Tax 204 boards. 205 Increase" and "Against the School Tax Increase" and shall state 206 the specific amount of the proposed tax increase. The results of 207 the election shall be certified to the school board. Ιf 208 three-fifths (3/5) or more of the qualified electors voting in the election vote in favor of the question, then the stated increase 209 210 requested by the school board shall be approved. Revenues 211 collected for the fiscal year in excess of the * * * limitation 212 pursuant to an election shall be included in the tax base for the 213 purpose of determining aggregate receipts for which the * * * 214 limitation applies for subsequent fiscal years.

215 (3) Except as otherwise provided for excess revenues 216 generated pursuant to an election, if revenues collected as the result of the taxes levied for the fiscal year pursuant to this 217 218 section and Section 37-57-1 exceed the * * * limitation, then it 219 shall be the mandatory duty of the school board of the school 220 district to deposit such excess receipts over and above the * * * limitation into a special account and credit it to the fund for 221 222 which the levy was made. It will be the further duty of such board to hold the excess funds and invest the same as authorized 223 224 by law. Such excess funds shall be calculated in the budgets for 225 the school districts for the purpose for which such levies were * HR03/ R673* H. B. No. 462

07/HR03/R673 PAGE 7 (RKM\LH) 226 made, for the succeeding fiscal year. Taxes imposed for the 227 succeeding year shall be reduced by the amount of excess funds 228 available. Under no circumstances shall such excess funds be 229 expended during the fiscal year in which such excess funds are 230 collected.

231 (4) For the purposes of determining ad valorem tax receipts 232 for a preceding fiscal year under this section, the term "fiscal 233 year" means the fiscal year beginning October 1 and ending 234 September 30.

235 (5) The school board shall pay to the levying authority all
 236 costs that are incurred by the levying authority in the calling
 237 and holding of any election under this section.

238 SECTION 4. Section 27-39-207, Mississippi Code of 1972, is
239 amended as follows:

240 27-39-207. (1) Unless the increased revenue in a budget is 241 derived solely from the expansion of a school district's ad 242 valorem tax base, a school district shall not budget an increase 243 in an ad valorem tax effort in dollars for support of the school 244 district unless it first advertises its intention to <u>request an</u> 245 <u>election on the increase</u> at the same time that it advertises its 246 intention to fix its budget for the next fiscal year.

(2) A request for an <u>election on an</u> ad valorem tax effort in dollars for the support of the school district in excess of the certified tax rate pursuant to Sections <u>37-57-104</u>, 37-57-105 and 37-57-107 shall not be <u>made</u> until an order has been approved by the school board of the school district in accordance with the following procedure:

The school board of the school district shall 253 (a) advertise its intent to request an election on exceeding the 254 255 certified tax rate in a newspaper of general circulation in the 256 county. The advertisement shall be no less than one-fourth (1/4)257 page in size and the type used shall be no smaller than eighteen 258 (18) point and surrounded by a one-fourth-inch (1/4") solid black * HR03/ R673* H. B. No. 462 07/HR03/R673

```
PAGE 8 (RKM\LH)
```

259 border. The advertisement shall not be placed in any portion of 260 the newspaper where legal notices and classified advertisements 261 appear. The advertisement shall appear in a newspaper that is 262 published at least five (5) days a week, unless the only newspaper 263 in the county is published less than five (5) days a week. The 264 newspaper selected shall be one of general interest, readership and circulation in all areas of the community. The advertisement 265 shall be published once each week for the two-week period 266 267 preceding the adoption of the final budget. The advertisement 268 shall provide that the school board of the school district will 269 meet on a certain day, date, time and place fixed in the 270 advertisement, which shall be no less than seven (7) days after 271 the day the first advertisement is published. The meeting on the 272 proposed increase may coincide with the hearing on the proposed budget of the school board of the school district. 273

(b) When the advertisement is required, it shall be inthe following form:

276

"NOTICE OF TAX INCREASE - (Name of the school district)

277 The (name of the school district) will hold a public hearing 278 on its proposed school district budget for fiscal year (insert the 279 year) on (date and time) at (meeting place). At this meeting, a 280 proposed ad valorem tax effort increase will be considered. 281 The (name of the school district) is now operating with 282 projected total budget revenue of \$_____. (____ percent) or 283 \$_ _____, of such revenue is obtained through ad valorem taxes. 284 For next fiscal year, the proposed budget has total projected revenue of \$_____. Of that amount, (____ percent) or 285 \$_____, is proposed to be financed through a total ad valorem 286 287 tax levy.

For the next fiscal year, the (name of the school district) plans to increase your ad valorem tax millage rate by _____ mills from ____ mills to ____ mills. (This portion of the notice

H. B. No. 462 * HR03/ R673* 07/HR03/R673 PAGE 9 (RKM\LH) 291 shall not be required if the school district does not propose an 292 increase in the ad valorem tax millage rate.)

This increase in ad valorem tax revenue means that you will pay more in ad valorem taxes on your home, automobile tag, utilities, business fixtures and equipment and rental real property.

Any citizen of (name of the school district) is invited to attend this public hearing on the proposed ad valorem tax increase, and will be allowed to speak for a reasonable amount of time and offer tangible evidence before any vote is taken."

(3) The school board of the school district, after the hearing has been held in accordance with the above procedures, may adopt an order requesting <u>an election on</u> the levying of an ad valorem tax effort in dollars in excess of the certified tax rate. If such order is not adopted on the day of the public hearing, the scheduled date, time and place for consideration and adoption of the order shall be announced at the public hearing.

308 (4) All hearings shall be open to the public. The school 309 board of the school district shall permit all interested parties 310 desiring to be heard an opportunity to present oral testimony 311 within reasonable time limits and offer tangible evidence.

312 (5) Each school board of a school district shall notify the 313 taxing entity of the date, time and place of its public hearing. 314 No school board of a school district may schedule its hearing at 315 the same time as another overlapping school district in the same 316 county.

317 SECTION 5. The Attorney General of the State of Mississippi 318 shall submit this act, immediately upon approval by the Governor, 319 or upon approval by the Legislature subsequent to a veto, to the 320 Attorney General of the United States or to the United States 321 District Court for the District of Columbia in accordance with the 322 provisions of the Voting Rights Act of 1965, as amended and

323 extended.

H. B. No. 462 * HR03/ R673* 07/HR03/R673 PAGE 10 (RKM\LH) 324 **SECTION 6.** This act shall take effect and be in force from 325 and after the date it is effectuated under Section 5 of the Voting 326 Rights Act of 1965, as amended and extended.