To: Public Utilities

HOUSE BILL NO. 105

- AN ACT TO AMEND SECTION 77-3-703, MISSISSIPPI CODE OF 1972, TO ADD FACSIMILE COMMUNICATIONS TO THE MISSISSIPPI TELEPHONE 3 SOLICITATION ACT AS A PROHIBITED SOLICITATION FOR RESIDENTIAL 4 SUBSCRIBERS WHO HAVE GIVEN NOTICE OF THEIR OBJECTION TO SUCH
- FACSIMILE COMMUNICATIONS; TO AMEND SECTION 77-3-705, MISSISSIPPI 5
- 6 CODE OF 1972, TO DEFINE CERTAIN TERMS; TO AMEND SECTIONS 77-3-707, 7
- 77-3-709, 77-3-711, 77-3-713, 77-3-715, 77-3-717, 77-3-719, 77-3-723, 77-3-725, 77-3-727, 77-3-729 AND 77-3-731, MISSISSIPPI CODE OF 1972, IN CONFORMITY THERETO; AND FOR RELATED PURPOSES. 8
- 9
- 10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- SECTION 1. Section 77-3-703, Mississippi Code of 1972, is 11
- 12 amended as follows:
- 77-3-703. (1) The use of the telephone to make all types of 13
- 14 solicitations to consumers is pervasive. This article gives
- consumers a tool by which to object to telemarketing calls and 15
- 16 telephone facsimile machine solicitations as these communications
- can amount to a nuisance, an invasion of privacy, and can create a 17
- health and safety risk for certain consumers who maintain their 18
- phone service primarily for emergency medical situations. 19
- (2) Any calls made for political purposes shall be governed 20
- 21 by Section 23-15-875.
- SECTION 2. Section 77-3-705, Mississippi Code of 1972, is 22
- 23 amended as follows:
- 77-3-705. For the purposes of this article, the following 2.4
- words and terms shall have the meanings ascribed in this section 25
- unless the context clearly indicates otherwise: 26
- (a) "Consumer" means a person to whom is assigned in 27
- the State of Mississippi a residential telephone line and 28
- corresponding telephone number, who uses the residential line 29
- 30 primarily for residential purposes.

- 31 (b) "Caller identification service" means a type of
- 32 telephone service which permits a telephone subscriber to view the
- 33 telephone number and name of the person or entity making an
- 34 incoming telephone call.
- 35 (c) "Telephone facsimile machine" means equipment which
- 36 has the capacity: (a) to transcribe text or images, or both, from
- 37 paper into an electronic signal and to transmit that signal over a
- 38 regular telephone line, or (b) to transcribe text or images, or
- 39 both, from an electronic signal received over a regular telephone
- 40 line onto paper.
- 41 (d) "Telephone solicitor" means any person, firm,
- 42 entity, organization, partnership, association, corporation,
- 43 charitable entity, or a subsidiary or affiliate thereof, who
- 44 engages in any type of telephone or facsimile solicitation on his
- 45 or her own behalf or through representatives, independent
- 46 contractors, salespersons, agents, automated dialing systems,
- 47 <u>telephone facsimile machine</u> or <u>any other</u> machines or other
- 48 individuals or systems.
- (e) "Telephone solicitation" means any voice
- 50 communication or facsimile machine communication over the
- 51 telephone line of a consumer for the purpose of:
- 52 (i) Encouraging the purchase or rental of, or
- 53 investment in, property; or
- 54 (ii) Soliciting a sale of any consumer goods or
- 55 services, or an extension of credit for consumer goods or
- 56 services.
- 57 (f) "Commission" means the Mississippi Public Service
- 58 Commission.
- 59 (g) "Doing business in this state" refers to
- 60 businesses which conduct telephone or facsimile solicitations from
- 61 any location to consumers located in this state.

- (h) "Consumer goods or services" means any real
- 63 property or any tangible or intangible personal property which is

- 64 normally used for personal, family or household purposes,
- 65 including, without limitation, any property intended to be
- 66 attached to, or installed in, any real property, and any services
- 67 related to the property.
- (i) "Established business relationship" means a prior
- 69 or existing relationship formed by a voluntary two-way
- 70 communication between a person or entity and a consumer, with or
- 71 without an exchange of consideration, on the basis of an inquiry,
- 72 application, purchase or transaction by the consumer, which
- 73 relationship is currently existing or was terminated within six
- 74 (6) months of the telephone or facsimile solicitation; however,
- 75 the act of purchasing consumer goods or services under an
- 76 extension of credit does not create an existing business
- 77 relationship between the consumer and the entity extending credit
- 78 to the consumer for such purchase. The term does not include the
- 79 situation wherein the consumer has merely been subject to a
- 80 telephone or facsimile solicitation by or at the behest of the
- 81 telephone solicitor within the six (6) months immediately
- 82 preceding the contemplated telephone or facsimile solicitation.
- 83 <u>(j)</u> "Charitable organization" means any person or
- 84 entity holding itself out to be established for any benevolent,
- 85 educational, philanthropic, humane, scientific, patriotic, social
- 86 welfare or advocacy, public health, environmental or conservation,
- 87 civic or other eleemosynary purpose or for the benefit of law
- 88 enforcement personnel, fire fighters, or any other persons who
- 89 protect the public safety, or for any other purpose where a
- 90 charitable appeal is the basis of the solicitation.
- 91 **SECTION 3.** Section 77-3-707, Mississippi Code of 1972, is
- 92 amended as follows:
- 93 77-3-707. (1) Except as otherwise provided pursuant to
- 94 Section 77-3-709 or 77-3-711, a telephone solicitor may not make
- 95 or cause to be made any telephone or facsimile solicitation to any
- 96 consumer in this state unless the telephone solicitor has

- 97 purchased the "no-calls" database, and if a telephone solicitor
- 98 uses a telephone facsimile machine at any time, the "do-not-fax"
- 99 <u>database</u> from the commission or the entity under contract with the
- 100 commission.
- 101 (2) Except as otherwise provided pursuant to Section
- 102 77-3-709 or 77-3-711, a telephone solicitor may not make or cause
- 103 to be made any telephone or facsimile solicitation to any consumer
- 104 in this state who has given notice to the commission, or the
- 105 entity under contract with the commission, of his or her objection
- 106 to receiving telephone or facsimile solicitations.
- 107 (3) The commission, or an entity under contract with the
- 108 commission, shall establish and operate a "no-calls" database and
- 109 <u>a "do-not-fax" database that is</u> composed of a list of telephone
- 110 numbers of consumers who have given notice of their objection to
- 111 receiving telephone or facsimile solicitations. The "no-calls"
- 112 database and the "do-not-fax" database may be operated by the
- 113 commission or by another entity under contract with the
- 114 commission.
- 115 (4) Each local exchange company and each competing local
- 116 exchange carrier shall provide written notification on a
- 117 semiannual basis to each of its consumers of the opportunity to
- 118 provide notification to the commission or the entity under
- 119 contract with the commission, that the consumer objects to
- 120 receiving telephone or facsimile solicitations. The notification
- 121 must be disseminated at the option of the carrier, by television,
- 122 radio or newspaper advertisements, written correspondence, bill
- 123 inserts or messages, a publication in the consumer information
- 124 pages of the local telephone directory, or any other method not
- 125 expressly prohibited by the commission.
- SECTION 4. Section 77-3-709, Mississippi Code of 1972, is
- 127 amended as follows:
- 128 77-3-709. The commission, in its discretion, may allow
- 129 telephone solicitors to make telephone or facsimile solicitations

without requiring them to purchase the "no-calls" database or the

131 <u>"do-not-fax" database</u>, and regardless of whether a telephone <u>or</u>

132 <u>facsimile</u> solicitation may be made to a consumer who has given

134 that it adopts a written policy incorporating the following

notice of his objection to receiving such solicitations, provided

135 criteria:

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(a) The telephone solicitor must demonstrate to the

commission that its proposed telephone or facsimile solicitation

is reasonably related to an established business relationship as

defined in Section 77-3-705(h), or is being made in response to an

invitation or notice from a consumer which clearly signifies that

he is open to a contact being initiated;

(b) The telephone <u>or facsimile</u> solicitation is to be made by a person or entity for the purpose of soliciting a contribution or donation to a bona fide nonprofit corporation, regardless of whether consumer goods or services will be provided to the consumer in return for the contribution or donation; or

(c) The consumer will not be telephoned for a telephone solicitation or sent a facsimile solicitation as defined in Section 77-3-705(d), but he or she will be telephoned or sent a facsimile for a bona fide religious or charitable purpose, including an invitation to attend an event or a request for a contribution or donation.

In all cases, the telephone solicitor must demonstrate that it will not use an automated dialing system or a method that will block or otherwise circumvent the consumer's use of a caller identification service.

In making its determination of whether to allow a telephone or facsimile solicitation to be made under the policy which will include the limitations set forth in this section, the commission shall exercise due care in investigating previous conduct of the telephone solicitor seeking such authority. The commission may deny any telephone solicitor the privilege of making telephone or

- 163 facsimile solicitations under this section, notwithstanding that
- 164 any of the criteria set forth in this section have been met.
- SECTION 5. Section 77-3-711, Mississippi Code of 1972, is
- 166 amended as follows:
- 167 77-3-711. The provisions of this article shall not apply to:
- 168 (a) A person soliciting:
- (i) Who does not make the major sales presentation
- 170 during the telephone or facsimile solicitation;
- 171 (ii) Without the intent to complete or obtain
- 172 provisional acceptance of a sale during the telephone or facsimile
- 173 solicitation; or
- 174 (iii) Without the intent to complete, and who does
- 175 not complete, the sales presentation during the telephone or
- 176 facsimile solicitation, but who completes the sales presentation
- 177 at a later face-to-face meeting between the person soliciting and
- 178 the prospective purchaser or consumer.
- (b) A person who is a licensee under Chapter 35, Title
- 180 73, Mississippi Code of 1972, who is a resident of the State of
- 181 Mississippi, and whose telephone or facsimile solicitation is for
- 182 the sole purpose of selling, exchanging, purchasing, renting,
- 183 listing for sale or rent or leasing real estate in connection with
- 184 his real estate license and not in conjunction with any other
- 185 offer.
- 186 (c) A motor vehicle dealer as that term is defined in
- 187 Section 63-17-55, who is a resident of the State of Mississippi
- 188 and who maintains a current motor vehicle dealer's license issued
- 189 by the Mississippi Motor Vehicle Commission, whose telephone or
- 190 <u>facsimile</u> solicitation is for the sole purpose of selling,
- 191 offering to sell, soliciting or advertising the sale of motor
- 192 vehicles in connection with his motor vehicle dealer's license and
- 193 not in conjunction with any other offer.
- 194 (d) An agent as that term is defined in Section 83-17-1
- 195 whose telephone or facsimile solicitation is for the sole purpose

of soliciting, consulting, advising, or adjusting in the business of insurance.

- (e) A broker-dealer, agent, or investment advisor
 registered under Chapter 71, Title 75, Mississippi Code of 1972,
 whose telephone or facsimile solicitation is for the sole purpose
 of effecting or attempting to effect the purchase or sale of
 securities or has the purpose of providing or seeking to provide
 investment or financial advice.
- (f) A person calling on behalf of a charitable
 organization which is registered under Chapter 11, Title 79,
 Mississippi Code of 1972, whose telephone or facsimile
 solicitation is for the sole purpose of soliciting for the
 charitable organization and who receives no compensation for his
 activities on behalf of the organization.
- 210 (g) A person calling on behalf of a newspaper of
 211 general circulation, whose telephone or facsimile solicitation is
 212 for the sole purpose of soliciting a subscription to the newspaper
 213 from, or soliciting the purchase of advertising by, the consumer.
- 214 (h) A person calling or sending a facsimile on behalf 215 of any supervised financial institution or parent, subsidiary or affiliate thereof. As used in this section, "supervised financial 216 217 institution" means any commercial bank, trust company, savings and 218 loan association, mutual savings bank, credit union, industrial 219 loan company, small loan company, consumer finance lender, 220 commercial finance lender or insurer, provided that the 221 institution has a physical office located in the State of 222 Mississippi and is subject to supervision by an official or agency
- (i) A person calling <u>or sending a facsimile</u> on behalf of a funeral establishment licensed under Section 73-11-41, cemetery or monument dealer, if the sole purpose of the telephone or facsimile solicitation relates to services provided by the

of the State of Mississippi or of the United States.

- 228 funeral or death related establishments in the course of its
- 229 ordinary business.
- 230 (j) Any telephone solicitor who solicits, by telephone
- 231 or by facsimile a consumer with whom he or she has an established
- 232 business relationship.
- 233 **SECTION 6.** Section 77-3-713, Mississippi Code of 1972, is
- 234 amended as follows:
- 235 77-3-713. All telephone solicitors and those who solicit
- 236 using facsimile machines must register with the commission before
- 237 conducting any telephone or facsimile solicitations in the State
- 238 of Mississippi.
- 239 **SECTION 7.** Section 77-3-715, Mississippi Code of 1972, is
- 240 amended as follows:
- 241 77-3-715. The commission may promulgate rules and
- 242 regulations necessary to effectuate this article, including, but
- 243 not limited to, the following:
- 244 (a) The methods by which consumers may give notice to
- 245 the commission or its contractor of their objection to receive
- 246 solicitations or revocation of the notice;
- 247 (b) The methods by which a notice of objection becomes
- 248 effective and the effect of a change of telephone number on the
- 249 notice;
- 250 (c) The methods by which objections and revocations are
- 251 collected and added to the database;
- 252 (d) The methods by which a person or entity desiring to
- 253 make telephone or facsimile solicitations may obtain access to the
- 254 database as required to avoid calling the telephone numbers of
- 255 consumers included in the databases;
- 256 (e) The process by which the databases are updated, and
- 257 the frequency of updates;
- 258 (f) The process by which telephone solicitors must
- 259 register with the commission for the purpose of conducting
- 260 telephonic or facsimile solicitations in the state;

- 261 (g) The establishment of fees to be charged by the
 262 commission or its contractor to telephone <u>or facsimile</u> solicitors
 263 for access to or for paper or electronic copies of the databases
 264 on an annual basis;
- (h) The establishment of a written policy which clearly articulates the circumstances under which the commission, in its discretion, may allow exceptions to the provisions of this article pursuant to Section 77-3-703; and
- 269 (i) All other matters relating to the database that the 270 commission deems necessary.
- 271 **SECTION 8.** Section 77-3-717, Mississippi Code of 1972, is 272 amended as follows:
- 273 77-3-717. If the Federal Trade Commission establishes a 274 single national database of telephone numbers of consumers who object to receiving telephone or facsimile solicitations, the 275 commission must include the portion of the single national 276 277 database that relates to the State of Mississippi in the database established under this article. Likewise, the commission shall 278 279 make available the state's databases to the Federal Trade 280 Commission for inclusion in the national database.
- 281 **SECTION 9.** Section 77-3-719, Mississippi Code of 1972, is amended as follows:
- 77-3-719. Information contained in the databases established under this article may be used and accessed only for the purpose of compliance with this article and shall not be otherwise subject to public inspection or disclosure.
- 287 **SECTION 10.** Section 77-3-723, Mississippi Code of 1972, is amended as follows:
- 77-3-723. (1) Any person or entity who makes an authorized telephone or facsimile solicitation to a consumer in this state shall announce clearly, at the beginning of each call, or indicate clearly on the first page of the facsimile solicitation, his or
- her name, the company he or she represents and the purpose of the H. B. No. 105 07/HR40/R468 PAGE 9 (OM\BD)

- 294 Such calls or facsimile solicitations may only be made call. 295 between the hours of 8:00 a.m. and 8:00 p.m. Central Standard 296 Time. No telephone or facsimile solicitations may be made on a 297 Sunday. For purposes of this provision, an "authorized telephone or facsimile solicitation" means a solicitation that is made: 298 299 to a consumer who is not listed on the most current "no-calls" database or "do-not-fax" database; (b) by a telephone solicitor 300 who has been authorized to make such solicitations under the 301 provisions of Section 77-3-709; or (c) by a telephone solicitor 302 303 who is exempt from this article under the provisions of Section 304 77-3-711.
- 305 (2) A person or entity who makes a telephone or facsimile 306 solicitation to a consumer in this state may not utilize knowingly 307 any method that blocks or otherwise circumvents the consumer's use of a caller identification service, nor may the person or entity 308 309 use an automated dialing system or any like system that uses a 310 recorded voice message to communicate with the consumer unless the person or entity has an established business relationship with the 311 312 consumer and uses the recorded voice message to inform the 313 consumer about a new product or service.
- 314 **SECTION 11.** Section 77-3-725, Mississippi Code of 1972, is amended as follows:
- 316 77-3-725. The commission may investigate alleged violations 317 and initiate proceedings relative to a violation of this article 318 or any rules and regulations promulgated pursuant to this article. Such proceedings include, without limitation, proceedings to issue 319 320 a cease and desist order, and to issue an order imposing a civil 321 penalty not to exceed Five Thousand Dollars (\$5,000.00) for each violation. The commission shall afford an opportunity for a fair 322 323 hearing to the alleged violator(s) after giving written notice of the time and place for said hearing. Failure to appear at any 324 325 such hearing may result in the commission finding the alleged 326 violator(s) liable by default. Any telephone solicitor found to

- 327 have violated this article, pursuant to a hearing or by default,
- 328 may be subject to a civil penalty not to exceed Five Thousand
- 329 Dollars (\$5,000.00) for each violation to be assessed and
- 330 collected by the commission. Each telephonic or facsimile
- 331 communication shall constitute a separate violation.
- 332 All penalties collected by the commission shall be deposited
- 333 in the special fund created under Section 77-3-721 for the
- 334 administration of this article.
- 335 The commission may issue subpoenas, require the production of
- 336 relevant documents, administer oaths, conduct hearings, and do all
- 337 things necessary in the course of investigating, determining and
- 338 adjudicating an alleged violation.
- 339 The remedies, duties, prohibitions and penalties set forth
- 340 under this article shall not be exclusive and shall be in addition
- 341 to all other causes of action, remedies and penalties provided by
- 342 law, including, but not limited to, the penalties provided by
- 343 Section 77-1-53.
- 344 **SECTION 12.** Section 77-3-727, Mississippi Code of 1972, is
- 345 amended as follows:
- 346 77-3-727. Any person who has received a telephone or
- 347 <u>facsimile</u> solicitation in violation of this article, or any rules
- 348 and regulations promulgated pursuant to this article, may file a
- 349 complaint with the commission. The complaint will be processed
- 350 pursuant to complaint procedures established by the commission.
- 351 **SECTION 13.** Section 77-3-729, Mississippi Code of 1972, is
- 352 amended as follows:
- 353 77-3-729. It shall be a defense in any action or proceeding
- 354 brought under Section 77-3-725 or 77-3-727 that the defendant has
- 355 established and implemented, with due care, reasonable practices
- 356 and procedures to effectively prevent telephone or facsimile
- 357 solicitations in violation of this article.
- 358 **SECTION 14.** Section 77-3-731, Mississippi Code of 1972, is
- 359 amended as follows:

360	77-3-731. The commission is granted personal jurisdiction
361	over any telephone or facsimile solicitor, whether a resident or a
362	nonresident, notwithstanding that telephone or facsimile
363	solicitors are not deemed to be a public utility, for the purpose
364	of administering this article. The commission is granted personal
365	jurisdiction over any nonresident telephone or facsimile
366	solicitor, its executor, administrator, receiver, trustee or any
367	other appointed representative of such nonresident as to an action
368	or proceeding authorized by this article or any rules and
369	regulations promulgated pursuant to this article as authorized by
370	Section 13-3-57, and also upon any nonresident, his or her
371	executor, administrator, receiver, trustee or any other appointed
372	representative of such nonresident who has qualified under the
373	laws of this state to do business herein. Service of summons and
374	process upon the alleged violator of this article shall be had or
375	made as is provided by the Mississippi Rules of Civil Procedure.
376	SECTION 15. This act shall take effect and be in force from
377	and after July 1, 2007.