By: Representative Reeves

To: Oil, Gas and Other Minerals

## HOUSE BILL NO. 33

- 1 AN ACT TO BRING FORWARD SECTIONS 29-7-1, 29-7-3, 29-7-17,
- 2 29-7-19, 29-7-21 AND 27-29-35, MISSISSIPPI CODE OF 1972, WHICH
- 3 RELATE TO THE MINERAL LEASE COMMISSION, FOR THE PURPOSES OF
- 4 AMENDMENT; AND FOR RELATED PURPOSES.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 6 **SECTION 1.** Section 29-7-1, Mississippi Code of 1972, is
- 7 brought forward as follows:
- 8 29-7-1. (1) The Mississippi Major Economic Impact Authority
- 9 shall be the mineral lease commission, and shall exercise the
- 10 duties and responsibilities of the mineral lease commission under
- 11 the provisions of Section 29-7-1 et seq.
- 12 (2) The words "mineral lease commission," whenever they may
- 13 appear in the laws of the State of Mississippi, shall be construed
- 14 to mean the Mississippi Major Economic Impact Authority.
- 15 (3) The term "commission" means the Mississippi Major
- 16 Economic Impact Authority.
- 17 **SECTION 2.** Section 29-7-3, Mississippi Code of 1972, is
- 18 brought forward as follows:
- 19 29-7-3. There shall be no development or extraction of oil,
- 20 gas, or other minerals from state-owned lands by any private party
- 21 without first obtaining a mineral lease therefor from the
- 22 commission. The commission is hereby authorized and empowered,
- 23 for and on behalf of the state, to lease any and all of the state
- 24 land now owned (including that submerged or whereover the tide may
- 25 ebb and flow) or hereafter acquired, to some reputable person,
- 26 association, or company for oil and/or gas and/or other minerals
- 27 in and under and which may be produced therefrom, excepting,
- 28 however, sixteenth section school land, lieu lands, and such

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    forfeited tax land and property the title to which is subject to
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    any lawful redemption, for such consideration and upon such terms
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    and conditions as the commission deems just and proper.
    mineral lease of offshore lands shall allow offshore drilling
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    operations north of the coastal barrier islands, except in Blocks
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    40, 41, 42, 43, 63, 64 and 66 through 98, inclusive. Further,
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    surface offshore drilling operations will not be allowed within
    one (1) mile of Cat Island. The commission may only offer for
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    lease the state-owned lands in Blocks 40, 41, 42, 43, 63, 64 and
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    66 through 98, inclusive, as shown on the Mississippi Department
    of Environmental Quality Bureau of Geology Plat of Lease Blocks
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    (Open File Report 151) on terms and conditions and for a length of
    time as determined by the commission. The commission may not
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    lease any lands or submerged lands off the Mississippi Gulf Coast
    that have been leased by the Department on Marine Resources before
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    January 1, 2004, for any public or private oyster reef lease or
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    any lands or submerged lands within one (1) mile of that lease for
    the purposes of drilling offshore for oil, gas and other minerals.
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         Consistent with the conservation policies of this state under
    Section 53-1-1 et seq., the commission may offer for public bid
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    any tracts or blocks of state-owned lands not currently under
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    lease, which have been identified to the commission as having
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    development potential for oil or natural gas, not less than once a
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          Upon consultation with the Office of Geology in the
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    Mississippi Department of Environmental Quality, the Secretary of
    State and any other state agency as the commission deems
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    appropriate, the commission shall promulgate rules and regulations
    consistent with this chapter governing all aspects of the process
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    of leasing state lands within its jurisdiction for mineral
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    development, including the setting of all terms of the lease form
    to be used for leasing state-owned lands, any necessary fees,
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    public bidding process, delay rental payments, shut-in royalty
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    payments, and such other provisions as may be required.
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62 Attorney General shall review the lease form adopted by the 63 commission for legal sufficiency. 64 There shall not be conducted any seismographic or other mineral exploration or testing activities on any state-owned lands 65 66 within the mineral leasing jurisdiction of the commission without 67 first obtaining a permit therefor from the commission. 68 consultation with the Office of Geology in the Mississippi 69 Department of Environmental Quality, the Secretary of State and 70 any other state agency as the commission deems appropriate, the 71 commission shall promulgate rules and regulations governing all aspects of seismographic or other mineral exploration activity on 72 73 state lands within its jurisdiction, including the establishing of 74 fees and issuance of permits for the conduct of such mineral 75 exploration activities. The Attorney General shall review the permit form adopted by the commission for legal sufficiency. 76 77 Provided, however, that persons obtaining permits from the 78 commission for seismographic or other mineral exploration or 79 testing activities on state-owned wildlife management areas, lakes and fish hatcheries, shall be subject to rules and regulations 80 promulgated therefor by the Mississippi Commission on Wildlife, 81 Fisheries and Parks which shall also receive all permit fees for 82 83 such testing on said lands. In addition, persons obtaining 84 permits from the commission for seismographic or other mineral exploration or testing activities on state-owned marine waters 85

Further, provided that each permit within the Mississippi Sound or tidelands shall be reviewed by the Mississippi Commission on Marine Resources and such special conditions as it may specify will be included in the permit. Information or data obtained in any mineral exploration activity on any and all state lands shall be disclosed to the state through the commission, upon demand.

shall be subject to rules and regulations promulgated therefor by

the Mississippi Department on Marine Resources which shall also

receive all permit fees for such testing on those waters.

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Such information or data shall be treated as confidential for a 95 96 period of ten (10) years from the date of receipt thereof and 97 shall not be disclosed to the public or to any firm, individual or agency other than officials or authorized employees of this state. 98 Any person who makes unauthorized disclosure of such confidential 99 100 information or data shall be guilty of a misdemeanor, and upon 101 conviction thereof, be fined not more than Five Thousand Dollars 102 (\$5,000.00) or imprisoned in the county jail not more than one (1) 103 year, or both. 104 Whenever any such land or property is leased for oil and gas 105 and/or other minerals, such lease contract shall provide for a 106 lease royalty to the state of at least three-sixteenths (3/16) of 107 such oil and gas or other minerals, same to be paid in the manner 108 prescribed by the commission. Of the monies received in 109 connection with the execution of such leases, five-tenths of one 110 percent (5/10 of 1%) shall be retained in a special fund to be 111 appropriated by the Legislature, One Hundred Thousand Dollars 112 (\$100,000.00) of which amount to be used by the commission for the 113 administration of the leasing and permitting under this section, and the remainder of such amount shall be deposited into the 114 115 Education Trust Fund, created in Section 206A, Mississippi Constitution of 1890; and two percent (2%) shall be paid into a 116 117 special fund to be designated as the "Gulf and Wildlife Protection Fund, " to be appropriated by the Legislature, one-half (1/2) 118 119 thereof to be apportioned as follows: an amount which shall not 120 exceed One Million Dollars (\$1,000,000.00) shall be used by the 121 Mississippi Department of Wildlife, Fisheries and Parks and the 122 Mississippi Department on Marine Resources solely for the purpose 123 of cleanup, remedial or abatement actions involving pollution as a 124 result of the exploration or production of oil or gas, and any amount in excess of such One Million Dollars (\$1,000,000.00) shall 125 126 be deposited into the Education Trust Fund, created in Section 127 206A, Mississippi Constitution of 1890. The remaining one-half

(1/2) of such Gulf and Wildlife Protection Fund to be apportioned 128 129 as follows: an amount which shall not exceed One Million Dollars 130 (\$1,000,000.00) shall be used by the Mississippi Commission on 131 Wildlife, Fisheries and Parks and the Mississippi Department on 132 Marine Resources for use first in the prudent management, 133 preservation, protection and conservation of existing waters, 134 lands and wildlife of this state and then, provided such purposes are accomplished, for the acquisition of additional waters and 135 lands and any amount in excess of such One Million Dollars 136 137 (\$1,000,000.00) shall be deposited into the Education Trust Fund, created in Section 206A, Mississippi Constitution of 1890. 138 139 However, in the event that the Legislature is not in session to appropriate funds from the Gulf and Wildlife Protection Fund for 140 141 the purpose of cleanup, remedial or abatement actions involving pollution as a result of the exploration or production of oil or 142 143 gas, then the Mississippi Department of Wildlife, Fisheries and 144 Parks and the Mississippi Department on Marine Resources may make 145 expenditures from this special fund account solely for said 146 The commission may lease the submerged beds for sand and purpose. 147 gravel on such a basis as it may deem proper, but where the waters 148 lie between this state and an adjoining state, there must be a 149 cash realization to this state, including taxes paid for such sand 150 and gravel, equal to that being had by such adjoining state, in 151 all cases the requisite consents therefor being lawfully obtained 152 from the United States. The Department of Environmental Quality is authorized to 153 154 employ competent engineering personnel to survey the territorial 155 waters of this state in the Mississippi Sound and the Gulf of Mexico and to prepare a map or plat of such territorial waters, 156 157 divided into blocks of not more than six thousand (6,000) acres each with coordinates and reference points based upon longitude 158 159 and latitude surveys. The commission is authorized to adopt such 160 survey, plat or map for leasing of such submerged lands for H. B. No. 33

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mineral development; and such leases may, after the adoption of 161 162 such plat or map, be made by reference to the map or plat, which 163 shall be on permanent file with the commission and a copy thereof 164 on file in the Office of the State Oil and Gas Board. 165 SECTION 3. Section 29-7-17, Mississippi Code of 1972, is 166 brought forward as follows: 29-7-17. (1) Any person found by the commission to be 167 violating any of the provisions of Section 29-7-3, or any rule or 168 regulation or written order of the commission in pursuance 169 170 thereof, or any condition or limitation of a permit shall be

171 subject to a civil penalty of not more than Ten Thousand Dollars (\$10,000.00) for each violation, such penalty to be assessed and 172 173 levied by the commission after a hearing as hereinafter provided. Each day upon which a violation occurs shall be deemed a separate 174 and additional violation. Appeals from the imposition of a civil 175 176 penalty may be taken to the appropriate chancery court in the same 177 manner as appeals from the orders of the commission. appellant desires to stay the execution of a civil penalty 178 179 assessed by the commission, he shall give bond with sufficient 180 resident sureties of one or more guaranty or surety companies 181 authorized to do business in this state, payable to the State of 182 Mississippi, in an amount equal to double the amount of any civil 183 penalty assessed by the commission, as to which the stay of 184 execution is desired, on the condition that if the judgment shall 185 be affirmed the appellant shall pay all costs of the assessment 186 entered against him.

(2) In lieu of, or in addition to, the penalty provided in subsection (1) of this section, the commission shall have power to institute and maintain in the name of the state any and all proceedings necessary or appropriate to enforce the provisions of Section 29-7-3, rules and regulations promulgated, and orders and permits made and issued thereunder, in the appropriate circuit, chancery, county or justice court of the county in which venue may

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- lie. The commission may obtain mandatory or prohibitory
  injunctive relief, either temporary or permanent, and it shall not
  be necessary in such cases that the state plead or prove: (i)
  that irreparable damage would result if the injunction did not
  issue; (ii) that there is no adequate remedy at law; or (iii) that
  a written complaint or commission order has first been issued for
  the alleged violation.
- (3) Any person who violates any of the provisions of, or 201 202 fails to perform any duty imposed by, Section 29-7-3 or any rule 203 or regulation issued hereunder, or who violates any order or 204 determination of the commission promulgated pursuant to such section, and causes the death of fish, shellfish, or other 205 206 wildlife shall be liable, in addition to the penalties provided in 207 subsections (1), (2), (4) and (5) of this section, to pay to the state an additional amount equal to the sum of money reasonably 208 209 necessary to restock such waters or replenish such wildlife as 210 determined by the commission after consultation with the 211 Mississippi Commission on Wildlife, Fisheries and Parks and the 212 Mississippi Department on Marine Resources. Such amount may be 213 recovered by the commission on behalf of the state in a civil 214 action brought in the appropriate county or circuit court of the 215 county in which venue may lie.
- 216 Any person who, through misadventure, happenstance or 217 otherwise causes damage to or destruction of state-owned lands or 218 structures or other property thereon necessitating remedial or cleanup action shall be liable for the cost of such remedial or 219 220 cleanup action and the commission may recover the cost of same by 221 a civil action brought in the circuit court of the county in which venue may lie. This penalty may be recovered in lieu of or in 222 223 addition to the penalties provided in subsections (1), (2), (3) and (5) of this section. 224
- 225 (5) It shall be unlawful for any person to conduct

  226 unauthorized mineral exploration, development, or extraction

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rules and regulations of the commission which relate to mineral exploration, development, or extraction activity and, upon conviction thereof, such person shall be guilty of a misdemeanor, and fined not less than Five Hundred Dollars (\$500.00) nor more than Five Thousand Dollars (\$5,000.00) for each offense. Each day

on which such violation occurs or continues shall constitute a

activity or to violate the provisions of Section 29-7-3 or the

- 235 (6) In lieu of or in addition to the penalties prescribed
  236 hereinabove, any person convicted by a court of law or found
  237 guilty by the commission of unlawful mineral extraction activity
  238 on state-owned lands shall repay to the state the fair market
  239 value of the minerals unlawfully extracted.
- 240 (7) Proceedings before the commission on civil violations 241 prescribed hereinabove shall be conducted in the manner set forth 242 in this chapter.
- 243 **SECTION 4.** Section 29-7-19, Mississippi Code of 1972, is 244 brought forward as follows:
- 245 29-7-19. (1) The hearings, as provided under Section 246 29-7-21(1), may be conducted by the commission itself at a regular 247 or special meeting of the commission, or the commission may 248 designate a hearing officer, who may conduct such hearings in the 249 name of the commission at any time and place as conditions and 250 circumstances may warrant. The hearing officer shall have the 251 record prepared of any hearing that he has conducted for the 252 commission. The record shall be submitted to the commission along 253 with that hearing officer's findings of fact and recommended 254 decision. Upon receipt and review of the record of the hearing and the hearing officer's findings of fact and recommended 255 256 decision, the commission shall render its decision in the matter.

The decision shall become final after it is entered on the minutes

and shall be considered the final administrative agency decision

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separate offense.

- on the matter. The decision may be appealed under Section 260 29-7-21(2).
- 261 (2) All hearings before the commission shall be recorded 262 either by a court reporter, tape or mechanical recorders and
- 263 subject to transcription upon order of the commission or any
- 264 interested party, but if the request for transcription originates
- 265 with an interested party, that party shall pay the cost thereof.
- 266 **SECTION 5.** Section 29-7-21, Mississippi Code of 1972, is
- 267 brought forward as follows:
- 268 29-7-21. (1) Any person or interested party aggrieved by
- 269 any final rule, regulation, permit or order of the commission may
- 270 file a petition with the commission within thirty (30) days after
- 271 the final rule, regulation, permit or order is entered on the
- 272 minutes. The petition shall set forth the grounds and reasons for
- 273 the complaint and request a hearing of the matter involved.
- 274 However, there shall be no hearing on the same subject matter that
- 275 has previously been held before the commission or its designated
- 276 hearing officer. The commission shall fix the time and place of
- 277 the hearing and notify the petitioners thereof. In pending
- 278 matters, the commission shall have the same powers as to
- 279 subpoenaing witnesses, administering oaths, examining witnesses
- 280 under oath and conducting the hearing, as is now vested by law in
- 281 the Mississippi Public Service Commission, as to hearings before
- 282 it, with the additional power that the executive director may
- 283 issue all subpoenas, both at the instance of the petitioner and of
- 284 the commission. At the hearings the petitioner, and any other
- 285 interested party, may offer exhibits, present witnesses, and
- 286 otherwise submit evidence, as the commission deems appropriate.
- 287 After the hearing, the commission's decision shall be deemed the
- 288 final administrative agency decision on the matter.
- 289 (2) Any interested person aggrieved by any final rule,
- 290 regulation, permit or order of the commission issued under this
- 291 section, regardless of the amount involved, may appeal to the

Chancery Court of the First Judicial District of Hinds County, Mississippi, which shall be taken and perfected as hereinafter provided, within thirty (30) days from the date that the final rule, regulation or order is filed for record in the office of the commission. The chancery court may affirm the rule, regulation, permit, or order, or reverse the same for further proceedings as the court may require. All appeals shall be on the record, taken and perfected, heard and determined either in termtime or in vacation, including a transcript of pleadings and testimony, both oral and documentary, filed and heard before the commission, and the appeal shall be heard and disposed of promptly by the court as a preference cause. In perfecting any appeal provided by this section, the provisions of law respecting notice to the reporter and the allowance of bills of exception, now or hereafter in force respecting appeals from the chancery court to the Supreme Court, shall be applicable. However, the reporter shall transcribe his notes and file the transcript of the record with the board within thirty (30) days after approval of the appeal bond.

appeal to the Hinds County Chancery Court, it shall be the duty of the commission, as promptly as possible and within sixty (60) days after approval of the appeal bond, if required, to file with the clerk of the chancery court to which the appeal is taken, a copy of the petition for appeal and of the rule, regulation, permit or order appealed from, and the original and one (1) copy of the transcript of the record of proceedings in evidence before the commission. After the filing of the petition, the appeal shall be perfected by the filing with the clerk of the chancery court to which the appeal is taken of bond in the sum of Five Hundred Dollars (\$500.00) with two (2) sureties or with a surety company qualified to do business in Mississippi as the surety, conditioned to pay the cost of the appeal; the bond to be approved by any member of the commission, or by the clerk of the court to which

326 or suspend the operation of any rule, regulation, permit or order 327 of the board, but the judge of the chancery court to which the 328 appeal is taken may award a writ of supersedeas to any rule, 329 regulation, permit or order of the commission after five (5) days' 330 notice to the commission and after hearing. Any order or judgment 331 staying the operation of any rule, regulation, permit or order of the commission shall contain a specific finding, based upon 332 evidence submitted to the chancery judge and identified by 333 334 reference thereto, that great or irreparable damage would result 335 to the appellant if he is denied relief, and the stay shall not 336 become effective until a supersedeas bond shall have been executed 337 and filed with and approved by the clerk of the court or the 338 chancery judge, payable to the state. The supersedeas bond shall be in an amount fixed by the chancery judge to protect the lessee 339 340 or permittee from loss or damage from the stay and conditioned as 341 the chancery judge may direct in the order granting the supersedeas. If the appeal is of a commission order concerning 342 343 the lease of state lands for minerals, that appeal shall be given 344 priority over other matters pending in the chancery court. If the 345 appeal is of a commission permit, that appeal shall be given 346 priority over other matters pending in chancery court. 347 **SECTION 6.** Section 27-29-35, Mississippi Code of 1972, is 348 brought forward as follows: 349 27-29-35. From and after July 1, 2004, the board of 350 supervisors of a county shall reduce the ad valorem taxes levied 351 by the county in an amount equal to one-half (1/2) of the county's 352 share of the revenue derived from the oil and gas severance tax under Sections 27-25-505 and 27-25-705 as a result of offshore 353 354 drilling on the Mississippi Gulf Coast. From and after July 1, 2004, the governing authorities of a municipality shall reduce the 355 356 ad valorem taxes levied by the municipality in an amount equal to 357 one-half (1/2) of the municipality's share of the revenue derived H. B. No. 33 07/HR03/R228

the appeal is taken. The perfection of an appeal shall not stay

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- 358 from the oil and gas severance tax under Sections 27-25-505 and
- 359 27-25-705 as a result of offshore drilling on the Mississippi Gulf
- 360 Coast.
- 361 SECTION 7. This act shall take effect and be in force from
- 362 and after July 1, 2007.