Adopted COMMITTEE AMENDMENT NO 1 PROPOSED TO

House Bill No. 519

BY: Committee

Amend by striking all after the enacting clause and inserting in lieu thereof the following:

30	SECTION 1. Section 23-15-805, Mississippi Code of 1972, is
31	amended as follows:
32	23-15-805. (1) Candidates for state, state district, and
33	legislative district offices, and every political committee, which
34	makes reportable contributions to or expenditures in support of or
35	in opposition to a candidate for any such office or makes
36	reportable contributions to or expenditures in support of or in
37	opposition to a statewide ballot measure, shall file all reports
38	required under this article with the Office of the Secretary of
39	State.
10	(2) From and after January 1, 2006, when aggregate
11	contributions or aggregate disbursements for a calendar year reach
12	in excess of Five Hundred Thousand Dollars (\$500,000.00), a
13	candidate for state or state district office or his or her
14	authorized committee or agent shall file all subsequent reports
15	required by this article by an electronic format that provides the
16	information required under this article in an accessible manner.
17	(3) Candidates for county or county district office, and
18	every political committee which makes reportable contributions to

- 49 or expenditures in support of or in opposition to a candidate for
- 50 such office or makes reportable contributions to or expenditures
- 51 in support of or in opposition to a countywide ballot measure or a
- 52 ballot measure affecting part of a county, excepting a municipal
- 53 ballot measure, shall file all reports required by this section in
- 54 the office of the circuit clerk of the county in which the
- 55 election occurs. The circuit clerk shall forward copies of all
- 56 reports to the Office of the Secretary of State.
- 57 (4) Candidates for municipal office, and every political
- 58 committee which makes reportable contributions to or expenditures
- 59 in support of or in opposition to a candidate for such office, or
- 60 makes reportable contributions to or expenditures in support of or
- 61 in opposition to a municipal ballot measure shall file all reports
- 62 required by this article in the office of the municipal clerk of
- 63 the municipality in which the election occurs. The municipal
- 64 clerk shall forward copies of all reports to the Office of the
- 65 Secretary of State.
- 66 (5) (a) The Secretary of State, the circuit clerks and the
- 67 municipal clerks shall make all reports received under this
- 68 subsection available for public inspection and copying and shall
- 69 preserve such reports for a period of five (5) years.
- 70 (b) No information copied from reports required to be
- 71 filed under this article shall be sold or used by any person for
- 72 the purpose of soliciting contributions or for commercial purposes
- 73 other than using the name and address of any political committee
- 74 to solicit contributions from the political committee. A
- 75 political committee may submit five (5) pseudonyms on each report
- 76 filed in order to protect against the illegal use of names and
- 77 addresses of contributors provided the committee attaches a list
- 78 of the pseudonyms to the appropriate report. The Secretary of
- 79 State shall exclude those lists from the public record.
- 80 * * *

- 81 SECTION 2. Section 23-15-811, Mississippi Code of 1972, is
- 82 amended as follows:
- 83 23-15-811. (1) Any candidate or any other person who shall
- 84 willfully and deliberately and substantially violate the
- 85 provisions and prohibitions of this article shall be guilty of a
- 86 misdemeanor and upon conviction thereof shall be punished by a
- 87 fine in a sum not to exceed Three Thousand Dollars (\$3,000.00) or
- 88 imprisoned for not longer than six (6) months, or by both fine and
- 89 imprisonment.
- 90 (2) In addition to the penalties provided in subsection (1)
- 91 of this section, any candidate or political committee which is
- 92 required to file a statement or report which fails to file such
- 93 statement or report on the date in which it is due may be
- 94 compelled to file such statement or report by an action in the
- 95 nature of a mandamus.
- 96 (3) No candidate shall be certified as nominated for
- 97 election or as elected to office unless and until he files all
- 98 reports required by this article due as of the date of
- 99 certification.
- 100 (4) No candidate who is elected to office shall receive any
- 101 salary or other remuneration for the office unless and until he
- 102 files all reports required by this article due as of the date such
- 103 salary or remuneration is payable.
- 104 (5) In the event that a candidate fails to timely file any
- 105 report required pursuant to this article but subsequently files a
- 106 report or reports containing all of the information required to be
- 107 reported by him as of the date on which the sanctions of
- 108 subsections (3) and (4) of this section would be applied to him,
- 109 such candidate shall not be subject to the sanctions of * * *
- 110 subsections (3) and (4).
- 111 (6) If a candidate is charged with a violation of this
- 112 section, the violation shall be deemed to have been committed in

- 113 the county of residence of the candidate, and venue for any
- 114 criminal action brought under this section shall be only in that
- 115 county.
- SECTION 3. Section 23-15-813, Mississippi Code of 1972, is
- 117 amended as follows:
- 118 23-15-813. (1) In addition to any other penalty permitted
- 119 by law, the Secretary of State shall require any candidate or
- 120 political committee, as identified in Section 23-15-805(1), and
- 121 any other political committee registered with the Secretary of
- 122 State, who fails to file a campaign finance disclosure report as
- 123 required under Sections 23-15-801 through 23-15-813, or Sections
- 124 23-17-47 through 23-17-53, or who shall file a report which fails
- 125 to substantially comply with the requirements of Sections
- 126 23-15-801 through 23-15-813, or Sections 23-17-47 through
- 127 23-17-53, to be assessed a civil penalty as follows:
- 128 (a) Within five (5) calendar days after any deadline
- 129 for filing a report pursuant to Sections 23-15-801 through
- 130 23-15-813, or Sections 23-17-47 through 23-17-53, the Secretary of
- 131 State shall compile a list of those candidates and political
- 132 committees who have failed to file a report. The Secretary of
- 133 State shall provide each candidate or political committee, who has
- 134 failed to file a report, notice of the failure by first-class
- 135 mail.
- 136 (b) Beginning with the tenth calendar day after which
- 137 any report shall be due, the Secretary of State shall assess the
- 138 delinquent candidate and political committee a civil penalty of
- 139 Fifty Dollars (\$50.00) for each day or part of any day until a
- 140 valid report is delivered to the Secretary of State, up to a
- 141 maximum of ten (10) days. However, in the discretion of the
- 142 Secretary of State, the assessing of the fine may be waived in
- 143 whole or in part if the Secretary of State determines that
- 144 unforeseeable mitigating circumstances, such as the health of the

- candidate, interfered with timely filing of a report. Failure of a candidate or political committee to receive notice of failure to file a report from the Secretary of State is not an unforeseeable mitigating circumstance, and failure to receive the notice shall
- 149 not result in removal or reduction of any assessed civil penalty.
- 150 <u>(c)</u> Filing of the required report and payment of the
- 151 fine within ten (10) calendar days of notice by the Secretary of
- 152 State that a required statement has not been filed, constitutes
- 153 compliance with Sections 23-15-801 through 23-15-813, or Sections
- 154 23-17-47 through 23-17-53.
- 155 <u>(d)</u> Payment of the fine without filing the required
- 156 report does not in any way excuse or exempt any person required to
- 157 file from the filing requirements of Sections 23-15-801 through
- 158 23-15-813, and Sections 23-17-47 through 23-17-53.
- 159 <u>(e)</u> If any candidate or political committee is assessed
- 160 a civil penalty, and the penalty is not subsequently waived by the
- 161 Secretary of State, the candidate or political committee shall pay
- 162 the fine to the Secretary of State within ninety (90) days of the
- 163 date of the assessment of the fine. If, after one hundred twenty
- 164 (120) days of the assessment of the fine the payment for the
- 165 entire amount of the assessed fine has not been received by the
- 166 Secretary of State, the Secretary of State shall notify the
- 167 Attorney General of the delinquency, and the Attorney General
- 168 shall file, where necessary, a suit to compel payment of the civil
- 169 penalty.
- 170 (2) (a) Upon the sworn application, made within sixty (60)
- 171 calendar days of the date upon which the required report is due,
- 172 of a candidate or political committee against whom a civil penalty
- 173 has been assessed pursuant to subsection (1) of this section, the
- 174 Secretary of State shall forward the application to the State
- 175 Board of Election Commissioners. The State Board of Election
- 176 Commissioners shall appoint one or more hearing officers who shall

be former chancellors, circuit court judges, judges of the Court 177 178 of Appeals or justices of the Supreme Court, and who shall conduct 179 hearings held pursuant to this article. The hearing officer shall 180 fix a time and place for a hearing and shall cause a written 181 notice specifying the civil penalties that have been assessed 182 against the candidate or political committee and notice of the time and place of the hearing to be served upon the candidate or 183 political committee at least twenty (20) calendar days before the 184 185 hearing date. If the application is made by a candidate, the place of the hearing shall be located in the county of residence 186 187 of the candidate. The notice may be served by mailing a copy thereof by certified mail, postage prepaid, to the last known 188 189 business address of the candidate or political committee. 190

(b) The hearing officer may issue subpoenas for the attendance of witnesses and the production of books and papers at the hearing. Process issued by the hearing officer shall extend to all parts of the state and shall be served by any person designated by the hearing officer for the service.

195 <u>(c)</u> The candidate or political committee has the right 196 to appear either personally, by counsel or both, to produce 197 witnesses or evidence in his behalf, to cross-examine witnesses 198 and to have subpoenas issued by the hearing officer.

199 (d) At the hearing, the hearing officer shall 200 administer oaths as may be necessary for the proper conduct of the 201 hearing. All hearings shall be conducted by the hearing officer, 202 who shall not be bound by strict rules of procedure or by the laws 203 of evidence in the conduct of the proceedings, but the 204 determination shall be based upon sufficient evidence to sustain 205 The scope of review at the hearing shall be limited to making 206 a determination of whether failure to file a required report was 207 due to an unforeseeable mitigating circumstance.

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208	<u>(e)</u> Where, in any proceeding before the hearing
209	officer, any witness fails or refuses to attend upon a subpoena
210	issued by the commission, refuses to testify, or refuses to
211	produce any books and papers the production of which is called for
212	by a subpoena, the attendance of the witness, the giving of his
213	testimony or the production of the books and papers shall be
214	enforced by any court of competent jurisdiction of this state in
215	the manner provided for the enforcement of attendance and
216	testimony of witnesses in civil cases in the courts of this state.
217	(f) Within fifteen (15) calendar days after conclusion
218	of the hearing, the hearing officer shall reduce his or her
219	decision to writing and forward an attested true copy of the
220	decision to the last known business address of the candidate or
221	political committee by way of United States first-class, certified
222	mail, postage prepaid.
223	(3) (a) The right to appeal from the decision of the
224	hearing officer in an administrative hearing concerning the
225	assessment of civil penalties authorized pursuant to this section
226	is granted. The appeal shall be to the Circuit Court of Hinds
227	County and shall include a verbatim transcript of the testimony at
228	the hearing; however, if the appeal is being made by a candidate,
229	the appeal shall be to the circuit court of the county of
230	residence of the candidate. The appeal shall be taken within
231	thirty (30) calendar days after notice of the decision of
232	the * * * hearing officer. The appeal shall be perfected upon
233	filing notice of the appeal and by the prepayment of all costs,
234	including the cost of the preparation of the record of the
235	proceedings by the hearing officer, and the filing of a bond in
236	the sum of Two Hundred Dollars (\$200.00), conditioned that if the
237	decision of the hearing officer be affirmed by the court, the
238	candidate or political committee shall pay the costs of the appeal
239	and the action in court. If the decision is reversed by the

- 240 court, the Secretary of State shall pay the costs of the appeal
- 241 and the action in court.
- 242 (b) If there is an appeal, the appeal shall act as a
- 243 supersedeas. The court shall dispose of the appeal and enter its
- 244 decision promptly. The hearing on the appeal may be tried in
- 245 vacation, in the court's discretion. The scope of review of the
- 246 court shall be limited to a review of the record made before the
- 247 hearing officer to determine if the action of the hearing officer
- 248 is unlawful for the reason that it was:
- 249 (i) Not supported by substantial evidence;
- 250 (ii) Arbitrary or capricious;
- 251 (iii) Beyond the power of the hearing officer to
- 252 make; or
- 253 (iv) In violation of some statutory or
- 254 constitutional right of the appellant.
- The decision of the court may be appealed to the Supreme
- 256 Court in the manner provided by law.
- 257 (4) If, after forty-five (45) calendar days of the date of
- 258 the administrative hearing procedure set forth in subsection (2)
- 259 of this section, the candidate or political committee identified
- 260 in subsection (1) of this section fails to pay the monetary civil
- 261 penalty imposed by the hearing officer, the Secretary of State
- 262 shall notify the Attorney General of the delinquency. The
- 263 Attorney General shall investigate the offense in accordance with
- 264 the provisions of this chapter, and where necessary, file suit to
- 265 compel payment of the unpaid civil penalty.
- 266 (5) If, after twenty (20) calendar days of the date upon
- 267 which a campaign finance disclosure report is due, a candidate or
- 268 political committee identified in subsection (1) of this section
- 269 shall not have filed a valid report with the Secretary of State,
- 270 the Secretary of State shall notify the Attorney General of those
- 271 candidates and political committees who have not filed a valid

- 272 report, and the Attorney General shall thereupon prosecute the
- 273 delinquent candidates and political committees.
- SECTION 4. Section 97-13-15, Mississippi Code of 1972, is
- 275 amended as follows:
- 276 97-13-15. It shall be unlawful for any corporation,
- 277 incorporated company, incorporated association or labor union, by
- 278 whatever name it may be known, incorporated or organized under the
- 279 laws of this state, or doing business in this state, or for any
- 280 servant, agent, employee or officer thereof, to give, donate,
- 281 appropriate or furnish directly or indirectly, any money,
- 282 security, funds or property of such a corporation, incorporated
- 283 company, incorporated association or labor union in excess of Two
- 284 Thousand Dollars (\$2,000.00) per calendar year for the purpose of
- 285 aiding any political party or any candidate for any public office,
- 286 or any candidate for any nomination for any public office of any
- 287 political party, or to give, donate, appropriate or furnish,
- 288 directly or indirectly, any money, security, funds or property of
- 289 such a corporation, incorporated company, incorporated association
- 290 or labor union in excess of Two Thousand Dollars (\$2,000.00) to
- 291 any committee or person as a contribution to the expense of any
- 292 political party or any candidate, representative or committee of
- 293 any political party or candidate for nomination by any political
- 294 party, or any committee or other person acting in behalf of such
- 295 candidate. The limit of Two Thousand Dollars (\$2,000.00) for
- 296 contributions to political parties, candidates and committees or
- 297 other persons acting in behalf of such candidates shall be an
- 298 annual limitation applicable to each calendar year and shall not
- 299 apply to contributions made by political committees.
- 300 **SECTION 5.** Section 23-15-817, Mississippi Code of 1972, is
- 301 amended as follows:
- 302 23-15-817. The Secretary of State shall compile a list of
- 303 all candidates for the Legislature or any statewide office who

- fail to file a campaign disclosure report by the dates specified in Section 23-15-807(2); the list shall be disseminated to the members of the Mississippi Press Association within two (2) working days after such reports are due and made available to the public.
- section 6. The Attorney General of the State of Mississippi shall submit this act, immediately upon approval by the Governor, or upon approval by the Legislature subsequent to a veto, to the Attorney General of the United States or to the United States

 District Court for the District of Columbia in accordance with the provisions of the Voting Rights Act of 1965, as amended and extended.
- 316 **SECTION 7.** This act shall take effect and be in force from 317 and after the date it is effectuated under Section 5 of the Voting 318 Rights Act of 1965, as amended and extended.

Further, amend by striking the title in its entirety and inserting in lieu thereof the following:

AN ACT TO AMEND SECTION 23-15-805, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT FROM AND AFTER JANUARY 1, 2007, CANDIDATES FOR 3 STATE AND STATE DISTRICT OFFICE AND THEIR AUTHORIZED COMMITTEES OR AGENTS THAT RECEIVE CONTRIBUTIONS OR MAKE EXPENDITURES IN EXCESS 5 OF \$500,000.00 IN ANY CALENDAR YEAR, SHALL FILE CAMPAIGN FINANCE REPORTS BY ELECTRONIC FORMAT; TO PROVIDE THAT CERTAIN INFORMATION 6 7 COPIED FROM CAMPAIGN FINANCE REPORTS MAY NOT BE SOLD OR USED FOR COMMERCIAL PURPOSES; TO AMEND SECTION 23-15-811, MISSISSIPPI CODE 8 9 OF 1972, TO PROVIDE THAT IF A CANDIDATE IS CHARGED WITH A CRIMINAL VIOLATION OF THE CAMPAIGN FINANCE LAW, THE VIOLATION SHALL BE 10 11 DEEMED TO HAVE BEEN COMMITTED IN THE COUNTY IN WHICH THE 12 CANDIDATE'S CAMPAIGN FINANCE REPORT WAS PREPARED OR THE COUNTY OF 13 RESIDENCE OF THE DEFENDANT AND VENUE FOR ANY CRIMINAL ACTION BASED ON SUCH VIOLATION SHALL BE ONLY IN THAT COUNTY; TO AMEND SECTION 14 23-15-813, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT HEARINGS HELD 15 16 BY HEARING OFFICERS REGARDING IMPOSITION OF CIVIL FINES UPON 17 CANDIDATES UNDER THE CAMPAIGN FINANCE LAW SHALL BE HELD IN THE 18 COUNTY OF RESIDENCE OF THE CANDIDATE; TO PROVIDE THAT AN APPEAL FROM THE DECISION OF THE HEARING OFFICER BY A CANDIDATE SHALL BE 19 TO THE CIRCUIT COURT OF THE COUNTY OF RESIDENCE OF THE CANDIDATE; 20 21 TO AMEND SECTION 97-13-15, MISSISSIPPI CODE OF 1972, TO INCREASE 22 TO \$2,000.00 THE AMOUNT THAT CORPORATIONS, INCORPORATED COMPANIES 23 OR INCORPORATED ASSOCIATIONS MAY ANNUALLY DONATE FOR THE PURPOSE OF AIDING ANY POLITICAL PARTY OR ANY CANDIDATE FOR ANY PUBLIC 24 25 OFFICE, OR ANY CANDIDATE FOR ANY NOMINATION FOR ANY PUBLIC OFFICE 26 OF ANY POLITICAL PARTY TO INCLUDE LABOR UNIONS WITHIN SUCH CONTRIBUTION LIMIT; TO AMEND SECTION 83-15-805, MISSISSIPPI CODE OF 1972, IN CONFORMITY THERETO; AND FOR RELATED PURPOSES. 27 28