Senate Amendments to House Bill No. 519

TO THE CLERK OF THE HOUSE:

THIS IS TO INFORM YOU THAT THE SENATE HAS ADOPTED THE AMENDMENTS SET OUT BELOW:

AMENDMENT NO. 1

Amend by striking all after the enacting clause and inserting in lieu thereof the following:

30 Section 23-15-805, Mississippi Code of 1972, is 31 amended as follows: (1) Candidates for state, state district, and 32 23-15-805. 33 legislative district offices, and every political committee, which makes reportable contributions to or expenditures in support of or 34 35 in opposition to a candidate for any such office or makes 36 reportable contributions to or expenditures in support of or in opposition to a statewide ballot measure, shall file all reports 37 required under this article with the Office of the Secretary of 38 39 State. 40 (2) From and after January 1, 2006, when aggregate 41 contributions or aggregate disbursements for a calendar year reach 42 in excess of Five Hundred Thousand Dollars (\$500,000.00), a candidate for state or state district office or his or her 43 44 authorized committee or agent shall file all subsequent reports required by this article by an electronic format that provides the 45 information required under this article in an accessible manner. 46 47 (3) Candidates for county or county district office, and every political committee which makes reportable contributions to 48 49 or expenditures in support of or in opposition to a candidate for 50 such office or makes reportable contributions to or expenditures in support of or in opposition to a countywide ballot measure or a 51 ballot measure affecting part of a county, excepting a municipal 52 53 ballot measure, shall file all reports required by this section in

the office of the circuit clerk of the county in which the

- election occurs. The circuit clerk shall forward copies of all 55 56 reports to the Office of the Secretary of State.
- 57 (4) Candidates for municipal office, and every political
- 58 committee which makes reportable contributions to or expenditures
- in support of or in opposition to a candidate for such office, or 59
- 60 makes reportable contributions to or expenditures in support of or
- in opposition to a municipal ballot measure shall file all reports 61
- 62 required by this article in the office of the municipal clerk of
- 63 the municipality in which the election occurs. The municipal
- clerk shall forward copies of all reports to the Office of the 64
- 65 Secretary of State.
- (5) (a) The Secretary of State, the circuit clerks and the 66
- municipal clerks shall make all reports received under this 67
- subsection available for public inspection and copying and shall 68
- 69 preserve such reports for a period of five (5) years.
- 70 (b) No information copied from reports required to be
- filed under this article shall be sold or used by any person for 71
- 72 the purpose of soliciting contributions or for commercial purposes
- 73 other than using the name and address of any political committee
- 74 to solicit contributions from the political committee. A
- political committee may submit five (5) pseudonyms on each report 75
- 76 filed in order to protect against the illegal use of names and
- 77 addresses of contributors provided the committee attaches a list
- 78 of the pseudonyms to the appropriate report. The Secretary of
- State shall exclude those lists from the public record. 79
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- SECTION 2. Section 23-15-811, Mississippi Code of 1972, is 81
- amended as follows: 82
- 83 23-15-811. (1) Any candidate or any other person who shall
- 84 willfully and deliberately and substantially violate the
- provisions and prohibitions of this article shall be guilty of a 85
- 86 misdemeanor and upon conviction thereof shall be punished by a
- fine in a sum not to exceed Three Thousand Dollars (\$3,000.00) or 87
- 88 imprisoned for not longer than six (6) months, or by both fine and
- 89 imprisonment.

- 90 (2) In addition to the penalties provided in subsection (1)
- 91 of this section, any candidate or political committee which is
- required to file a statement or report which fails to file such 92
- 93 statement or report on the date in which it is due may be
- compelled to file such statement or report by an action in the 94
- 95 nature of a mandamus.
- (3) No candidate shall be certified as nominated for 96
- election or as elected to office unless and until he files all 97
- 98 reports required by this article due as of the date of
- certification. 99
- (4) No candidate who is elected to office shall receive any 100
- salary or other remuneration for the office unless and until he 101
- 102 files all reports required by this article due as of the date such
- 103 salary or remuneration is payable.
- 104 In the event that a candidate fails to timely file any
- 105 report required pursuant to this article but subsequently files a
- 106 report or reports containing all of the information required to be
- reported by him as of the date on which the sanctions of 107
- 108 subsections (3) and (4) of this section would be applied to him,
- 109 such candidate shall not be subject to the sanctions of * * *
- 110 subsections (3) and (4).
- (6) If a candidate is charged with a violation of this 111
- 112 section, the violation shall be deemed to have been committed in
- 113 the county of residence of the candidate, and venue for any
- criminal action brought under this section shall be only in that 114
- 115 county.
- SECTION 3. Section 23-15-813, Mississippi Code of 1972, is 116
- 117 amended as follows:
- 23-15-813. 118 (1) In addition to any other penalty permitted
- 119 by law, the Secretary of State shall require any candidate or
- 120 political committee, as identified in Section 23-15-805(1), and
- 121 any other political committee registered with the Secretary of
- 122 State, who fails to file a campaign finance disclosure report as
- required under Sections 23-15-801 through 23-15-813, or Sections 123
- 23-17-47 through 23-17-53, or who shall file a report which fails 124

125 to substantially comply with the requirements of Sections

23-15-801 through 23-15-813, or Sections 23-17-47 through 126

23-17-53, to be assessed a civil penalty as follows: 127

128 (a) Within five (5) calendar days after any deadline

for filing a report pursuant to Sections 23-15-801 through 129

130 23-15-813, or Sections 23-17-47 through 23-17-53, the Secretary of

State shall compile a list of those candidates and political 131

132 committees who have failed to file a report. The Secretary of

133 State shall provide each candidate or political committee, who has

failed to file a report, notice of the failure by first-class

135 mail.

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(b) Beginning with the tenth calendar day after which any report shall be due, the Secretary of State shall assess the delinquent candidate and political committee a civil penalty of Fifty Dollars (\$50.00) for each day or part of any day until a valid report is delivered to the Secretary of State, up to a maximum of ten (10) days. However, in the discretion of the Secretary of State, the assessing of the fine may be waived in whole or in part if the Secretary of State determines that unforeseeable mitigating circumstances, such as the health of the candidate, interfered with timely filing of a report. Failure of a candidate or political committee to receive notice of failure to file a report from the Secretary of State is not an unforeseeable mitigating circumstance, and failure to receive the notice shall not result in removal or reduction of any assessed civil penalty.

150 (c) Filing of the required report and payment of the fine within ten (10) calendar days of notice by the Secretary of 151 State that a required statement has not been filed, constitutes 152 153 compliance with Sections 23-15-801 through 23-15-813, or Sections 154 23-17-47 through 23-17-53.

(d) Payment of the fine without filing the required 155 156 report does not in any way excuse or exempt any person required to file from the filing requirements of Sections 23-15-801 through 157 23-15-813, and Sections 23-17-47 through 23-17-53. 158

159 If any candidate or political committee is assessed 160 a civil penalty, and the penalty is not subsequently waived by the Secretary of State, the candidate or political committee shall pay 161 162 the fine to the Secretary of State within ninety (90) days of the date of the assessment of the fine. If, after one hundred twenty 163 164 (120) days of the assessment of the fine the payment for the 165 entire amount of the assessed fine has not been received by the Secretary of State, the Secretary of State shall notify the 166 167 Attorney General of the delinquency, and the Attorney General shall file, where necessary, a suit to compel payment of the civil 168 169 penalty. 170 (2) (a) Upon the sworn application, made within sixty (60) calendar days of the date upon which the required report is due, 171 of a candidate or political committee against whom a civil penalty 172 173 has been assessed pursuant to subsection (1) of this section, the 174 Secretary of State shall forward the application to the State Board of Election Commissioners. The State Board of Election 175 176 Commissioners shall appoint one or more hearing officers who shall 177 be former chancellors, circuit court judges, judges of the Court of Appeals or justices of the Supreme Court, and who shall conduct 178 179 hearings held pursuant to this article. The hearing officer shall 180 fix a time and place for a hearing and shall cause a written 181 notice specifying the civil penalties that have been assessed 182 against the candidate or political committee and notice of the 183 time and place of the hearing to be served upon the candidate or political committee at least twenty (20) calendar days before the 184 hearing date. If the application is made by a candidate, the 185 186 place of the hearing shall be located in the county of residence 187 of the candidate. The notice may be served by mailing a copy 188 thereof by certified mail, postage prepaid, to the last known business address of the candidate or political committee. 189 190 (b) The hearing officer may issue subpoenas for the attendance of witnesses and the production of books and papers at 191 192 the hearing. Process issued by the hearing officer shall extend

193 to all parts of the state and shall be served by any person

194 designated by the hearing officer for the service.

195 (c) The candidate or political committee has the right

196 to appear either personally, by counsel or both, to produce

witnesses or evidence in his behalf, to cross-examine witnesses 197

198 and to have subpoenas issued by the hearing officer.

(d) At the hearing, the hearing officer shall 199

200 administer oaths as may be necessary for the proper conduct of the

hearing. All hearings shall be conducted by the hearing officer,

202 who shall not be bound by strict rules of procedure or by the laws

203 of evidence in the conduct of the proceedings, but the

204 determination shall be based upon sufficient evidence to sustain

205 The scope of review at the hearing shall be limited to making it.

a determination of whether failure to file a required report was

207 due to an unforeseeable mitigating circumstance.

208 (e) Where, in any proceeding before the hearing

209 officer, any witness fails or refuses to attend upon a subpoena

210 issued by the commission, refuses to testify, or refuses to

211 produce any books and papers the production of which is called for

by a subpoena, the attendance of the witness, the giving of his 212

testimony or the production of the books and papers shall be 213

214 enforced by any court of competent jurisdiction of this state in

215 the manner provided for the enforcement of attendance and

216 testimony of witnesses in civil cases in the courts of this state.

217 (f) Within fifteen (15) calendar days after conclusion

of the hearing, the hearing officer shall reduce his or her 218

decision to writing and forward an attested true copy of the 219

220 decision to the last known business address of the candidate or

221 political committee by way of United States first-class, certified

222 mail, postage prepaid.

223 (3) (a) The right to appeal from the decision of the

224 hearing officer in an administrative hearing concerning the

assessment of civil penalties authorized pursuant to this section

is granted. The appeal shall be to the Circuit Court of Hinds 226

227 County and shall include a verbatim transcript of the testimony at

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the hearing; however, if the appeal is being made by a candidate,
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- the appeal shall be to the circuit court of the county of 229
- 230 residence of the candidate. The appeal shall be taken within
- thirty (30) calendar days after notice of the decision of 231
- 232 the * * * hearing officer. The appeal shall be perfected upon
- 233 filing notice of the appeal and by the prepayment of all costs,
- including the cost of the preparation of the record of the 234
- proceedings by the hearing officer, and the filing of a bond in 235
- 236 the sum of Two Hundred Dollars (\$200.00), conditioned that if the
- 237 decision of the hearing officer be affirmed by the court, the
- candidate or political committee shall pay the costs of the appeal 238
- 239 and the action in court. If the decision is reversed by the
- 240 court, the Secretary of State shall pay the costs of the appeal
- 241 and the action in court.
- If there is an appeal, the appeal shall act as a 242 (b)
- 243 The court shall dispose of the appeal and enter its
- 244 decision promptly. The hearing on the appeal may be tried in
- vacation, in the court's discretion. The scope of review of the 245
- 246 court shall be limited to a review of the record made before the
- hearing officer to determine if the action of the hearing officer 247
- 248 is unlawful for the reason that it was:
- 249 (i) Not supported by substantial evidence;
- 250 (ii) Arbitrary or capricious;
- 251 (iii) Beyond the power of the hearing officer to
- 252 make; or
- 253 (iv) In violation of some statutory or
- 254 constitutional right of the appellant.
- 255 The decision of the court may be appealed to the Supreme
- Court in the manner provided by law. 256
- If, after forty-five (45) calendar days of the date of 257
- 258 the administrative hearing procedure set forth in subsection (2)
- of this section, the candidate or political committee identified 259
- 260 in subsection (1) of this section fails to pay the monetary civil
- 261 penalty imposed by the hearing officer, the Secretary of State
- shall notify the Attorney General of the delinquency. The 262

Attorney General shall investigate the offense in accordance with the provisions of this chapter, and where necessary, file suit to compel payment of the unpaid civil penalty.

(5) If, after twenty (20) calendar days of the date upon which a campaign finance disclosure report is due, a candidate or political committee identified in <u>subsection (1)</u> of this section shall not have filed a valid report with the Secretary of State, the Secretary of State shall notify the Attorney General of those candidates and political committees who have not filed a valid report, and the Attorney General shall thereupon prosecute the delinquent candidates and political committees.

274 **SECTION 4.** Section 97-13-15, Mississippi Code of 1972, is 275 amended as follows:

275 amended as follows: 276 97-13-15. It shall be unlawful for any corporation, 277 incorporated company, incorporated association or labor union, by 278 whatever name it may be known, incorporated or organized under the 279 laws of this state, or doing business in this state, or for any 280 servant, agent, employee or officer thereof, to give, donate, 281 appropriate or furnish directly or indirectly, any money, 282 security, funds or property of such a corporation, incorporated company, incorporated association or labor union in excess of Two 283 Thousand Dollars (\$2,000.00) per calendar year for the purpose of 284 285 aiding any political party or any candidate for any public office, 286 or any candidate for any nomination for any public office of any 287 political party, or to give, donate, appropriate or furnish, directly or indirectly, any money, security, funds or property of 288 such a corporation, incorporated company, incorporated association 289 290 or labor union in excess of Two Thousand Dollars (\$2,000.00) to 291 any committee or person as a contribution to the expense of any 292 political party or any candidate, representative or committee of any political party or candidate for nomination by any political 293 294 party, or any committee or other person acting in behalf of such candidate. The limit of Two Thousand Dollars (\$2,000.00) for 295 contributions to political parties, candidates and committees or 296 other persons acting in behalf of such candidates shall be an 297

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annual limitation applicable to each calendar year <u>and shall not</u> apply to contributions made by political committees.

300 **SECTION 5.** Section 23-15-817, Mississippi Code of 1972, is 301 amended as follows:

23-15-817. The Secretary of State shall compile a list of all candidates for the Legislature or any statewide office who fail to file a campaign disclosure report by the dates specified in Section 23-15-807(2); the list shall be disseminated to the members of the Mississippi Press Association within two (2) working days after such reports are due and made available to the public.

section 6. The Attorney General of the State of Mississippi shall submit this act, immediately upon approval by the Governor, or upon approval by the Legislature subsequent to a veto, to the Attorney General of the United States or to the United States

District Court for the District of Columbia in accordance with the provisions of the Voting Rights Act of 1965, as amended and extended.

316 **SECTION 7.** This act shall take effect and be in force from 317 and after the date it is effectuated under Section 5 of the Voting 318 Rights Act of 1965, as amended and extended.

Further, amend by striking the title in its entirety and inserting in lieu thereof the following:

AN ACT TO AMEND SECTION 23-15-805, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT FROM AND AFTER JANUARY 1, 2007, CANDIDATES FOR 3 STATE AND STATE DISTRICT OFFICE AND THEIR AUTHORIZED COMMITTEES OR 4 AGENTS THAT RECEIVE CONTRIBUTIONS OR MAKE EXPENDITURES IN EXCESS 5 OF \$500,000.00 IN ANY CALENDAR YEAR, SHALL FILE CAMPAIGN FINANCE REPORTS BY ELECTRONIC FORMAT; TO PROVIDE THAT CERTAIN INFORMATION 6 7 COPIED FROM CAMPAIGN FINANCE REPORTS MAY NOT BE SOLD OR USED FOR 8 COMMERCIAL PURPOSES; TO AMEND SECTION 23-15-811, MISSISSIPPI CODE 9 OF 1972, TO PROVIDE THAT IF A CANDIDATE IS CHARGED WITH A CRIMINAL VIOLATION OF THE CAMPAIGN FINANCE LAW, THE VIOLATION SHALL BE 10 DEEMED TO HAVE BEEN COMMITTED IN THE COUNTY IN WHICH THE 11 12 CANDIDATE'S CAMPAIGN FINANCE REPORT WAS PREPARED OR THE COUNTY OF 13 RESIDENCE OF THE DEFENDANT AND VENUE FOR ANY CRIMINAL ACTION BASED 14 ON SUCH VIOLATION SHALL BE ONLY IN THAT COUNTY; TO AMEND SECTION 23-15-813, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT HEARINGS HELD 15 16 BY HEARING OFFICERS REGARDING IMPOSITION OF CIVIL FINES UPON CANDIDATES UNDER THE CAMPAIGN FINANCE LAW SHALL BE HELD IN THE 17 18 COUNTY OF RESIDENCE OF THE CANDIDATE; TO PROVIDE THAT AN APPEAL 19 FROM THE DECISION OF THE HEARING OFFICER BY A CANDIDATE SHALL BE TO THE CIRCUIT COURT OF THE COUNTY OF RESIDENCE OF THE CANDIDATE; 20 21 TO AMEND SECTION 97-13-15, MISSISSIPPI CODE OF 1972, TO INCREASE 22 TO \$2,000.00 THE AMOUNT THAT CORPORATIONS, INCORPORATED COMPANIES

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- OR INCORPORATED ASSOCIATIONS MAY ANNUALLY DONATE FOR THE PURPOSE OF AIDING ANY POLITICAL PARTY OR ANY CANDIDATE FOR ANY PUBLIC 24
- OFFICE, OR ANY CANDIDATE FOR ANY NOMINATION FOR ANY PUBLIC OFFICE 25
- OF ANY POLITICAL PARTY TO INCLUDE LABOR UNIONS WITHIN SUCH 26
- CONTRIBUTION LIMIT; TO AMEND SECTION 83-15-805, MISSISSIPPI CODE OF 1972, IN CONFORMITY THERETO; AND FOR RELATED PURPOSES. 27
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John O. Gilbert Secretary of the Senate