## REPORT OF CONFERENCE COMMITTEE

## MADAM PRESIDENT AND MR. SPEAKER:

We, the undersigned conferees, have had under consideration the amendments to the following entitled BILL:

S. B. No. 2978: School board may contract for the development of surplus school property and issue notes/bonds; authorize.

We, therefore, respectfully submit the following report and recommendation:

- 1. That the House recede from its Amendment No. 1.
- 2. That the Senate and House adopt the following amendment:

Amend by striking all after the enacting clause and inserting in lieu thereof the following:

- Section 37-7-485, Mississippi Code of 1972, is 33
- 34 amended as follows:
- 37-7-485. (1) This section shall be referred to as the 35
- "School Property Development Act of 2005." It is the intent of 36
- 37 the Legislature that this section shall provide school boards with
- 38 an alternative optional method of disposal of surplus school
- 39 property that may generate greater returns to the district than a
- 40 public disposal sale, or to promote or stimulate economic
- development within the school district or to promote, stabilize or 41
- 42 enhance property and tax values within the school district.
- 43 The school board of any school district shall be
- 44 authorized and empowered, in its discretion, to sell, convey or
- exchange a partial interest, undivided interest or any other 45
- 46 interest in real property (other than sixteenth section public
- school trust land), in whole or in part, for a nonoperational 47
- 48 interest in any proposed development of the property, including
- ownership of shares of a domestic corporation or a membership 49
- interest in a limited liability company or a limited partnership 50
- interest, any of which is organized for the operation of any 51
- project, development or activity that, in the discretion of the 52
- 53 school board, will have the potential for fostering economic

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development activities, increasing property values, increasing
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    student development or enhancing public safety.
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    may contract with any other governmental entity, university or
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    community college, corporation, person or other legal entity for
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    the development, design, construction, financing, ownership or
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    operation of any project, development or activity and may issue
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    notes, leases, bonds or other written obligations to finance such
    activities. The school board may pledge any revenues or taxes it
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    is to receive from such sale, conveyance or exchange, including
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    any shares of a corporation or membership interest in a limited
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    liability company or limited partnership interest under this
    subsection or under Sections 37-7-471 through 37-7-483, to secure
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    the repayment of any notes, leases (excluding leases of sixteenth
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    section public school trust land), bonds or other written
    obligations of the district issued under any provision of state
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          Any such pledge of revenues or other monies shall be valid
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    and binding from the date the pledge is made; such revenues or
    other monies so pledged and thereafter received by the school
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    district shall immediately be subject to the lien of such pledge
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    without any physical delivery thereof or further act, and the lien
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    of any such pledge shall be valid and binding as against all
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    parties having claims of any kind in tort, contract or otherwise
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    against the school district irrespective of whether such parties
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    have notice thereof. Neither the resolutions, contracts or any
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    other instrument by which a pledge is created need be recorded.
    Any debt secured in whole or in part by a pledge of such revenues
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    or other monies shall not be subject to or included in any debt
    limitation imposed on the issuance of such debt. This subsection
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    (2) shall not be construed to apply to sixteenth section public
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    school trust land.
         (3) The school board shall use sound business practices when
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executing exchanges as provided in this section. The school board

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- may utilize the services of the Mississippi Development Authority, 86
- 87 the local planning and development district or the Board of
- Trustees of State Institutions of Higher Learning when executing 88
- 89 exchanges as provided in this section. The local school board
- 90 shall require, in any project exceeding Two Hundred Thousand
- 91 Dollars (\$200,000.00) that the party with whom the school board is
- contracting shall provide the following information, at a minimum: 92
- A two-year business plan (which shall include pro 93
- forma balance sheets, income statements and monthly cash flow 94
- 95 statements);
- 96 Financial statements and tax returns for the three
- (3) years immediately prior to the date the contract is formed; 97
- (c) Credit reports on all persons or entities with a 98
- 99 twenty percent (20%) or greater interest in the entity;
- 100 Data supporting the expertise of the entity's (d)
- 101 principals;
- 102 A cost benefit analysis of the project performed by
- the Mississippi Development Authority, a state institution of 103
- 104 higher learning or other entity selected by the local school
- 105 board; and
- 106 (f) Any other information required by the local school
- 107 board.
- 108 This subsection (3) shall not be construed to apply to
- 109 sixteenth section public school trust land.
- 110 The local school board shall make public record any
- 111 final and signed contract created under this section.
- 112 (5) No person involved in any economic development project
- 113 entered into by a school board under the provisions of this
- section shall be related by consanguinity or affinity within the 114
- 115 third degree to any member of the school board or the
- superintendent or any assistant superintendent of the school 116
- 117 district, nor shall any such person have an interest in any

- 118 business or have an economic relationship with any member of the school board or the superintendent or any assistant superintendent 119 120 of the school district.
- 121 (6) No person, or any agent, subsidiary or parent 122 corporation or firm owned in whole or in part by the person shall 123 be eligible to bid or otherwise participate in the construction, 124 contracting, or subcontracting on any project or part thereof for 125 which the person has been hired to perform construction program management services. Any contract for public construction that 126 127 violates this provision shall be void and against the public 128 policy of the state. For purposes of this subsection, the term 129 "construction program management services" means a set of 130 management and technical services rendered by a person or firm to 131 a public sector building owner during the predesign, design, construction, or post-construction phases of new construction, 132 133 demolition, alteration, repair, or renovation projects. 134 services include any one or more of the following: project 135 planning, budgeting, scheduling, coordination, design management, 136 construction administration, or facility occupancy actions, but 137 shall not include any component of the actual construction work. 138 The term does not include the services performed by the general 139 contractor who is engaged to perform the construction work, or 140 services customarily performed by licensed architects or 141 registered engineers.
- 142 (7) This section shall be supplemental and additional to any powers conferred by other laws on school districts. However, this 143 144 act shall not grant any authority to a school board to issue debt 145 in any amount that is not otherwise expressly provided for by law, and shall not grant any authority to impose, levy or collect any 146 147 tax that is not otherwise expressly provided for by law.
- (8) If a school board exercises its option to enter into a 148 149 development agreement or other contract under this act or to

- transfer any property or interest therein to a third party for purposes of future development, the following conditions shall
- 152 apply:
- 153 (a) The board shall have the express authority to
- 154 retain a deed of trust or such other security interest in the
- 155 property in an amount equal at least to the value of the property
- 156 at the time of such transfer, less any consideration paid by the
- 157 developer or other parties;
- (b) The liability of the school board and the school
- 159 district under any such development agreement shall be limited to
- 160 the value of any retained property interest in the development
- 161 agreement or the property that is the subject of the development
- 162 agreement. Neither the school board nor the district shall be
- 163 liable to any party nor shall it indemnify or hold harmless any
- 164 party for any liabilities, obligations, losses, damages,
- 165 penalties, settlements, claims, actions, suits, proceedings or
- 166 judgments of any kind and nature, costs, expenses, or attorney's
- 167 fees incurred by such party or parties for any act or action
- 168 arising out of, or in connection with any development agreement
- 169 entered into by the school board, other than the value of the
- 170 retained ownership interest in the property that was conveyed
- 171 under such development agreement.
- 172 (9) Before entering into any transaction as provided in this
- 173 section, the school board members shall certify that they are in
- 174 compliance with Section 25-4-25 regarding filings of statements of
- 175 economic interest with the Mississippi Ethics Commission and that
- 176 they will receive no direct or indirect pecuniary benefit as a
- 177 result of the transaction or be in violation of the provisions of
- 178 Section 25-4-105 regarding the improper use of official position.
- 179 (10) [Deleted]

180 (11) Any property developed by a school district under this 181 section shall be deemed to be for "school purposes" or for 182 "educational purposes." 183 SECTION 2. The following shall be codified as Section 184 37-7-487, Mississippi Code of 1972: 185 37-7-487. (1) Notwithstanding any other provision of law, a school district may estimate the amount of revenues, as defined 186 herein, to be generated from any parcel or parcels of any type of 187 property within the school district and may irrevocably pledge 188 189 such revenues to the repayment of any debt or other obligation 190 which the district may issue or incur under Sections 37-59-1 et seq., 37-59-101 et seq., 37-7-351 et seq., 31-7-13(e), 31-7-14, 191 192 37-7-471 et seq. and 37-7-485 et. seq. (2) Any district that pledges revenues under the provisions 193 194 of this section shall annually appropriate an amount of such 195 revenues, other than the avails of any special tax otherwise 196 levied to pay debt service on bonds or notes of the district, to pay the debt or other obligations for which the revenues are 197 198 pledged. Any debt or obligation secured by a pledge of revenues 199 under this section shall not be subject to any debt limit or 200 annual appropriation limitation imposed by any other statute. To 201 further secure the school district's pledge, the district may 202 irrevocably instruct the appropriate tax assessor or collector to 203 irrevocably transfer on behalf of the district the pledged amount 204 from any ad valorem tax collections, other than any special tax 205 levy specifically imposed to pay debt service on any bonds or 206 notes of the district, directly to a paying agent, trustee or 207 other third party responsible for paying the debt or obligation of the district. Upon receipt of such written instructions, the 208 209 appropriate tax assessor or collector shall transfer the pledged 210 revenues as directed in writing by the school district.

- 211 (3) The term revenues, as used in this section shall mean
  212 revenues of all types, including ad valorem tax collections, other
  213 than collections from special levies specifically levied to pay
  214 debt service on any bonds or notes of the school district, lease
  215 or development revenues, and any special development fees imposed
  216 by a developer of property within the school district as provided
  217 herein.
- (4) Any school district may enter into an agreement with a 218 219 developer pursuant to which the developer agrees to impose a 220 development fee, in the amount and in the manner agreed to by the 221 district and the developer, on property being developed within the district by the developer. The term of any such agreement shall 222 223 not exceed fifty (50) years. Upon the agreement being recorded in 224 the land records of the chancery clerk of the county in which the 225 property is located, the development fee shall become a lien on 226 the property subject to the agreement between the developer and 227 the district and shall be payable by all owners of the subject property at the same time and in the same manner, and the payment 228 229 of such fee shall be enforced by the taxing authority in the same 230 manner as other ad valorem taxes levied on the property.
- 231 (5) Nothing in this section shall be construed as giving 232 school districts additional debt or to levy any additional taxes 233 other than as allowed by this section or as otherwise provided by 234 law.
- 235 SECTION 3. (1) Section 3, Chapter 65, Laws of 1935, is hereby repealed. The State of Mississippi expressly releases and 236 237 waives its reversionary interest and transfers and conveys any and 238 all interests it may have in certain real property known as the Bailey Magnet School property, formerly dedicated to the City of 239 240 Jackson, and subsequently to the Jackson Public School District, 241 pursuant to Chapter 65, Laws of 1935. The Secretary of State is 242 authorized and directed to execute a deed conveying the state's

- interest in the subject property to the Jackson Public School District, reserving only mineral rights for the state.
- 246 enters into an agreement under the School Property Development Act

In the event that the Jackson Public School District

- 247 of 2005 for the commercial development of the unused portion of
- 248 the Bailey Magnet School property for noneducational purposes, the
- 249 district shall set-aside twenty-five percent (25%) of the net
- 250 profit which the district may receive from the development and
- 251 make payments of such profits under terms and conditions as may be
- 252 negotiated with the University of Mississippi Medical Center, or
- 253 an affiliated institution or organization, as may be designated by
- 254 the Chancellor of the University of Mississippi, or the Vice
- 255 Chancellor for Health Affairs and Dean of the Medical Center.
- 256 This set-aside provision, however, shall not apply to any revenues
- 257 that the district may receive from any future sale of Bailey
- 258 Magnet School building or facilities, or Newell Field, or any
- other improvements on the property which were constructed by or on
- 260 behalf of the Jackson Public School District or the City of
- 261 Jackson.

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- 262 **SECTION 4.** This act shall take effect and be in force from
- 263 and after passage.

Further, amend by striking the title in its entirety and inserting in lieu thereof the following:

AN ACT TO AMEND SECTION 37-7-485, MISSISSIPPI CODE OF 1972, 1 2 TO AUTHORIZE LOCAL SCHOOL BOARDS TO CONTRACT WITH OTHER ENTITIES 3 FOR THE DEVELOPMENT, DESIGN, CONSTRUCTION, FINANCING, OWNERSHIP AND OPERATION OF SURPLUS SCHOOL PROPERTY PURSUANT TO THE 5 PROVISIONS OF THE SCHOOL PROPERTY DEVELOPMENT ACT; TO AUTHORIZE 6 SCHOOL BOARDS TO ISSUE NOTES AND OTHER WRITTEN OBLIGATIONS TO 7 FINANCE SUCH ACTIVITIES; TO AUTHORIZE SCHOOL BOARDS TO PLEDGE 8 TAXES COLLECTED UPON SUCH LAND AS SECURITY FOR SUCH NOTES; TO 9 REMOVE THE REPEALER FOR THE SCHOOL PROPERTY DEVELOPMENT ACT; TO 10 CODIFY SECTION 37-7-487 TO AUTHORIZE SCHOOL DISTRICTS TO ESTIMATE 11 REVENUES FOR PURPOSES OF THIS ACT AND TO PLEDGE SUCH REVENUES; TO PROVIDE THAT A DISTRICT THAT PLEDGES REVENUES UNDER THIS ACT SHALL 12 13 ANNUALLY APPROPRIATE SUCH REVENUES RECEIVED AND THAT SUCH DEBTS 14 SHALL NOT BE A PART OF THE DISTRICTS' DEBT LIMIT; TO PROVIDE THAT 15 A DISTRICT MAY IRREVOCABLY PLEDGE SUCH PAYMENT TO BE MADE BY THE 16 APPROPRIATE TAX ASSESSOR OR TAX COLLECTOR TO SECURE SUCH PAYMENTS; 17 TO DEFINE THE WORD "REVENUES" FOR PURPOSES OF THIS ACT; TO PROVIDE 18 THAT A SCHOOL DISTRICT MAY ENTER INTO A DEVELOPMENT AGREEMENT WHEREIN THE FEES MAY BE A LIEN ON THE LAND TO BE DEVELOPED; TO PROVIDE THAT NOTHING IN THIS ACT SHALL BE CONSTRUED TO GIVE SCHOOL DISTRICTS ADDITIONAL DEBT OR ANY ADDITIONAL TAXING AUTHORITY; TO 19 20 2.1 REPEAL SECTION 3, CHAPTER 65, LAWS OF 1935, WHICH PROVIDES THAT TITLE TO CERTAIN REAL PROPERTY DEDICATED TO THE CITY OF JACKSON 23 FOR SCHOOL PURPOSES WILL REVERT TO THE STATE IF THE PROPERTY CEASES TO BE USED FOR SCHOOL PURPOSES; TO AUTHORIZE THE SECRETARY 24 25 OF STATE TO EXECUTE A DEED CONVEYING INTERESTS IN SUCH PROPERTY; 26 27 TO PROVIDE THAT IN THE EVENT OF COMMERCIAL DEVELOPMENT OF SAID PROPERTY THE JACKSON PUBLIC SCHOOL DISTRICT WILL SET-ASIDE 25% OF 2.8 PROFITS FOR USE OF THE UNIVERSITY OF MISSISSIPPI MEDICAL CENTER, OR ITS AFFILIATED INSTITUTIONS, AS DETERMINED BY THE UNIVERSITY OF 29 30

CONFEREES FOR THE HOUSE CONFEREES FOR THE SENATE

MISSISSIPPI MEDICAL CENTER; AND FOR RELATED PURPOSES.

X (SIGNED) X (SIGNED) Chaney Brown

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X (SIGNED) X (SIGNED) Robertson Reeves

X (SIGNED) X (SIGNED) Clarke Watson