By: Senator(s) Walls

To: Appropriations

SENATE BILL NO. 2640

- AN ACT TO BE KNOWN AS THE EMMITT LOUIS TILL VICTIMS' COMPENSATION ACT; TO CODIFY SECTION 99-42-1, MISSISSIPPI CODE OF 1972, FOR THAT PURPOSE; TO CODIFY SECTION 99-42-3, MISSISSIPPI 3 CODE OF 1972, TO PRESCRIBE THE BASIS OF CLAIMS UNDER THE ACT; TO CODIFY SECTION 99-42-5, MISSISSIPPI CODE OF 1972, TO ENACT LEGISLATIVE INTENT; TO CODIFY SECTION 99-42-7, MISSISSIPPI CODE OF 6 7 1972, TO PROVIDE CONDITIONS AND EXCEPTIONS FOR AWARDS; TO CODIFY SECTION 99-42-9, MISSISSIPPI CODE OF 1972, TO PRESCRIBE THE PENALTY FOR FALSE CLAIMS; TO CODIFY SECTION 99-42-11, MISSISSIPPI 8 9 CODE OF 1972, TO CREATE A SPECIAL FUND TO BE KNOWN AS THE EMMITT 10 LOUIS TILL VICTIMS' COMPENSATION FUND; TO AMEND SECTIONS 99-41-7, 11 99-41-9 AND 99-41-11, MISSISSIPPI CODE OF 1972, IN CONFORMITY; AND 12 13 FOR RELATED PURPOSES.
- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 15 **SECTION 1.** The following shall be codified as Section
- 16 99-42-1, Mississippi Code of 1972:
- 17 $\underline{99-42-1}$. This chapter shall be known and may be cited as the
- 18 "Emmitt Louis Till Victims' Compensation Act."
- 19 **SECTION 2.** The following shall be codified as Section
- 20 99-42-3, Mississippi Code of 1972:
- 21 99-42-3. It is the intent of the Legislature to provide a
- 22 method of compensating those persons who are lawful survivors of
- 23 persons who were innocent victims of racially motivated criminal
- 24 acts evincing racial animus or hatred that were committed between
- 25 the years of 1945 and 1970. To this end, it is the Legislature's
- 26 intention to provide compensation for the lawful survivors of
- 27 victims of such acts, not to exceed One Hundred Thousand Dollars
- 28 (\$100,000.00) per group of claimants who are lawful survivors of a
- 29 single victim.
- 30 **SECTION 3.** The following shall be codified as Section
- 31 99-42-5, Mississippi Code of 1972:

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- 32 99-42-5. As used in this chapter, unless the context
- 33 otherwise requires, the term:
- 34 (a) "Claimant" means any person applying for
- 35 compensation under this chapter who is a lawful survivor of a
- 36 victim as defined by this chapter.
- 37 (b) "Racially motivated criminal conduct" means an act
- 38 occurring within the geographical boundaries of this state between
- 39 the years of 1945 and 1970, inclusive, which act resulted in the
- 40 death of a victim, and includes, but is not limited to, lynching,
- 41 bombing, burning, shooting or hanging. The conduct must have
- 42 evinced racial animus or hatred.
- 43 (c) "Department" means the Department of Finance and
- 44 Administration.
- 45 (d) "Director" means the Victim Compensation Director
- 46 as prescribed in Section 99-41-7, Mississippi Code of 1972.
- 47 (e) "Lawful survivor" means the surviving spouse or any
- 48 direct descendant, per stirpes, of a victim.
- (f) "Victim" means a person who suffered death in the
- 50 State of Mississippi between the years of 1945 and 1970 as a
- 51 result of racially motivated criminal conduct by Mississippi
- 52 citizens.
- 53 **SECTION 4.** The following shall be codified as Section
- 54 99-42-7, Mississippi Code of 1972:
- 55 99-42-7. (1) Compensation shall not be awarded under this
- 56 chapter:
- 57 (a) Unless the racially motivated criminal conduct
- occurred between January 1, 1945, and December 31, 1970;
- (b) Unless the claim has been filed with the Victim
- 60 Compensation Director within five (5) years from the date of this
- 61 act;
- 62 (c) Unless the racially motivated criminal conduct
- 63 resulted in death;

- (d) If, following the filing of an application, the
- 65 claimant failed to take further steps as required by the director
- 66 to support the application, within ninety (90) days of such
- 67 request made by the director, or failed to otherwise cooperate
- 68 with requests of the director to determine eligibility unless
- 69 failure to provide information was beyond the control of the
- 70 claimant;
- 71 (e) In excess of One Hundred Thousand Dollars
- 72 (\$100,000.00) in the aggregate for all the lawful survivors of a
- 73 single victim.
- 74 (2) The director, on his own motion or on request of the
- 75 claimant, may reconsider a decision granting or denying an award
- 76 or determining its amount. An order of reconsideration of an
- 77 award shall not require a refund of amounts previously paid unless
- 78 the award was obtained by fraud. The right of reconsideration
- 79 does not affect the finality of the decision concerning the amount
- 80 of compensation for the purpose of judicial review.
- 81 (3) Claims shall be filed, hearings held, and appeals
- 82 governed by Section 99-41-1 et seq., Mississippi Code of 1972,
- 83 except where to do so would be inconsistent with this chapter.
- 84 **SECTION 5.** The following shall be codified as Section
- 85 99-42-9, Mississippi Code of 1972:
- 86 99-42-9. (1) Claims shall be made under oath. The filing
- 87 of a false claim for compensation pursuant to this chapter shall
- 88 constitute a misdemeanor and shall be punishable by a fine not to
- 89 exceed One Thousand Dollars (\$1,000.00), or by imprisonment in the
- 90 county jail for a term not to exceed one (1) year, or by both such
- 91 fine and imprisonment, and the person convicted shall, as part of
- 92 the sentence in either case, be required to repay to the Emmitt
- 93 Louis Till Victims' Compensation Fund the amount received pursuant
- 94 to the false claim.
- 95 (2) Any person who shall knowingly furnish any false
- 96 information or knowingly fails or omits to disclose a material

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97 fact or circumstance with the intent to defraud the department for
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- 98 compensation pursuant to this chapter shall be guilty of a
- 99 misdemeanor and shall be punished by a fine not to exceed One
- 100 Thousand Dollars (\$1,000.00), or by imprisonment in the county
- 101 jail for a term not to exceed one (1) year, or both, and the
- 102 person convicted shall, as part of the sentence in either case, be
- 103 required to repay to the Emmitt Louis Till Victims' Compensation
- 104 Fund the total amount received pursuant to the false claim.
- 105 (3) If a payment or overpayment of compensation is made
- 106 because of clerical error, mistaken identity, innocent
- 107 misrepresentation by or on behalf of the recipient of the
- 108 compensation award or other circumstances of a similar nature not
- 109 induced by fraud by or on behalf of the recipient, the recipient
- 110 is liable for repayment of the compensation. The department may
- 111 waive, decrease or adjust the amount of the repayment of the
- 112 compensation.
- 113 **SECTION 6.** The following shall be codified as Section
- 114 99-42-11, Mississippi Code of 1972:
- 115 99-42-11. (1) From and after July 1, 2005, there is hereby
- 116 created in the State Treasury a special interest-bearing fund to
- 117 be known as the Emmitt Louis Till Victims' Compensation Fund. The
- 118 purpose of the fund shall be to provide for the payment of awards
- 119 of compensation pursuant to this chapter and the payment of all
- 120 necessary and proper expenses incurred by the department in the
- 121 administration of this chapter. Expenditures from the fund shall
- 122 be paid by the State Treasurer upon warrants issued by the
- 123 Department of Finance and Administration, and upon requisitions
- 124 signed by the executive director of the department or his duly
- 125 designated representative in the manner provided by law. The fund
- 126 shall be a continuing fund, not subject to fiscal-year
- 127 limitations, and shall consist of: (a) monies appropriated by the
- 128 Legislature for the purposes of compensating claimants under this
- 129 chapter; (b) the interest accruing to the fund; (c) monies

- 130 received from the federal government; and (d) monies received from
- 131 such other sources as may be provided by law.
- 132 (2) No compensation payments shall be made which exceed the
- 133 amount of money in the fund. The state shall not be liable for a
- 134 written order to pay compensation, except to the extent that
- monies are available in the fund on the date the award is ordered.
- 136 The department shall establish such rules and regulations as shall
- 137 be necessary to adjust awards and payments so that the total
- 138 amount awarded does not exceed the amount of money on deposit in
- 139 the fund. Such rules and regulations may include, but shall not
- 140 be limited to, the authority to provide for suspension of payments
- 141 and proportioned reduction of benefits to all claimants; provided,
- 142 however, no such reductions as provided for shall entitle
- 143 claimants to future retroactive reimbursements in future years.
- 144 SECTION 7. Section 99-41-7, Mississippi Code of 1972, is
- 145 amended as follows:
- 146 99-41-7. There is hereby created in the Attorney General's
- 147 Office the Division of Victim Compensation, hereafter referred to
- 148 as "division." In the Division of Victim Compensation there is
- 149 hereby created the position of Director of Victim Compensation,
- 150 hereafter referred to as "director." The duties of the director
- 151 shall include receipt, investigation, verification and
- 152 adjudication of a claim for compensation under the provisions of
- 153 this chapter and of Section 99-42-1 et seq. The duties shall also
- 154 include facilitating assistance to victims of crime. The director
- 155 shall be appointed by the Attorney General.
- 156 **SECTION 8.** Section 99-41-9, Mississippi Code of 1972, is
- 157 amended as follows:
- 158 99-41-9. In addition to any other powers and duties
- 159 specified elsewhere in this chapter, the division is hereby
- 160 authorized to:

- 161 (a) Except as otherwise provided by this chapter,
- 162 regulate the procedures for the director to expedite his functions
- 163 and adopt rules and regulations for the position of director;
- 164 (b) Define any term not defined in this chapter in a
- 165 manner not inconsistent with this chapter;
- 166 (c) Prescribe forms necessary to carry out the purposes
- 167 of this chapter and make such forms available for use in making
- 168 applications for compensation;
- 169 (d) Authorize the director to take judicial notice of
- 170 general, technical and scientific facts within the director's
- 171 specialized knowledge;
- (e) Publicize the availability of compensation and
- 173 information regarding the filing of claims and ask that public
- 174 officials and law enforcement agencies take reasonable care that
- 175 victims be informed about the availability of compensation and the
- 176 procedure for applying for compensation;
- (f) Apply for funds from and to submit all necessary
- 178 forms to any federal agency participating in a cooperative program
- 179 to compensate victims of crimes, and to apply for and accept any
- 180 gifts, bequests, grants, donations or funds from other sources,
- 181 public or private, for carrying out the provisions of this
- 182 chapter; * * *
- 183 (g) Adopt such rules and regulations as shall be
- 184 necessary for carrying out the provisions of this chapter; and
- (h) Perform all the duties and possess all the powers
- 186 enumerated in this section in connection with the administration
- 187 of claims under Section 99-42-1 et seq.
- 188 **SECTION 9.** Section 99-41-11, Mississippi Code of 1972, is
- 189 amended as follows:
- 190 99-41-11. (1) The director shall award compensation for
- 191 economic loss arising from criminally injurious conduct if
- 192 satisfied by a preponderance of the evidence that the requirements
- 193 for compensation have been met.

- 194 (2) The director shall make such investigations, administer 195 such oaths or affirmations and receive such evidence as he deems 196 relevant and necessary to make a determination on any application 197 The director shall have the power to subpoena 198 witnesses, compel their attendance and require the production of 199 records and other evidence. Application to a court for aid in 200 enforcing a subpoena may be made in the name of the director. Тο 201 the extent that funds are appropriated or otherwise available, the 202 Attorney General may employ such personnel, including expert 203 witnesses, as may be required in connection with particular 204 applications before the director, and the director may take 205 judicial notice of general, technical and scientific facts within 206 his specialized knowledge.
- 207 (3) The director may settle a claim by stipulation, agreed 208 settlement, consent order or default.
 - (4) The director may request access to and obtain from prosecuting attorneys or law enforcement officers, as well as state and local agencies, any reports of investigations or other data necessary to assist the director in making a determination of eligibility for compensation under the provisions of this chapter.
 - (5) Notwithstanding any other provision of law, every law enforcement agency and prosecuting attorney in the state shall provide to the director, upon request, a complete copy of the report regarding the incident and any supplemental reports involving the crime or incident giving rise to a claim filed pursuant to this chapter within thirty (30) days of such request.
- (6) Any statute providing for the confidentiality of a claimant or victim's court record shall not be applicable under this chapter, notwithstanding the provisions of any other law to the contrary; provided, however, any such record or report which is otherwise protected from public disclosure by the provisions of any other law shall otherwise remain subject to the provisions of such law.

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- 227 The director may require that the claimant submit with 228 the application material substantiating the facts stated in the
- 229 application.
- 230 (8) After processing an application for compensation filed
- 231 under rules and regulations promulgated by the Attorney General,
- 232 the director shall enter an order stating:
- 233 Findings of fact; (a)
- 234 The decision as to whether or not compensation
- 235 shall be awarded;
- The amount of compensation, if any, due under this 236
- 237 chapter;
- 238 (d) The person or persons to whom any compensation
- 239 should be paid;
- 240 The percentage share of the total of any (e)
- 241 compensation award and the dollar amount each person shall
- 242 receive; and
- Whether disbursement of any compensation awarded 243
- 244 shall be made in a lump sum or in periodic payments.
- The director on his own motion or on request of the 245
- 246 claimant may reconsider a decision granting or denying an award or
- 247 determining its amount. An order on reconsideration of an award
- 248 shall not require a refund of amounts previously paid unless the
- 249 award was obtained by fraud.
- If a claimant disagrees with the decision of the 250
- 251 director, he may contest such decision to the Attorney General
- 252 within fifteen (15) days after notification of issuance of the
- 253 decision. There shall be no appeal of a decision of the director
- 254 except as set forth in this subsection.
- 255 In a contested case, all parties shall be afforded an (11)
- 256 opportunity for a hearing after reasonable notice pursuant to
- 257 regulations promulgated pursuant to this chapter and may offer
- 258 evidence and argument on any issue relevant to the claim and may
- 259 examine witnesses and offer evidence in reply to any matter of an

260	evidentiary nature relevant to the claim. The Attorney General
261	shall have the power to subpoena witnesses, compel their
262	attendance and require the production of records and other
263	evidence. The decision of the Attorney General becomes the final
264	decision. A record of the hearing in a contested case shall be
265	made and shall be transcribed upon request of any party who shall
266	pay transcription costs unless otherwise ordered by the Attorney
267	General.
268	(12) The director shall award compensation for racially
269	motivated criminal conduct pursuant to Section 99-42-1 et seq.,
270	and shall exercise all the duties and privileges conferred by this
271	section in the conduct of that responsibility where not
272	inconsistent with the terms and conditions of awards from the
273	fund.
274	SECTION 10. This act shall take effect and be in force from

and after July 1, 2006, and shall stand repealed on July 1, 2011.

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