By: Senator(s) King, Hewes, Jackson (32nd), To: Public Utilities Mettetal, Posey, Robertson

## SENATE BILL NO. 2606

1 2 3 4 5 6 7 8 9 10 11 12 13 14	AN ACT TO AMEND SECTION 77-3-35, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT THE PUBLIC SERVICE COMMISSION MAY ONLY REGULATE THE RATES, TERMS AND CONDITIONS OF CERTAIN SWITCHED ACCESS SERVICES AND SINGLE-LINE FLAT RATE VOICE COMMUNICATION SERVICES; TO PROVIDE THAT AN INCUMBENT LOCAL EXCHANGE CARRIER SHALL PROVIDE PRIMARY SINGLE-LINE FLAT RATE VOICE COMMUNICATION SERVICE TO THE PREMISES OF A PERMANENT RESIDENCE OR BUSINESS WITHIN ITS FRANCHISED SERVICE TERRITORY, IF THE COST TO THE REQUESTING PARTY DOES NOT EXCEED A CERTAIN AMOUNT; TO PROVIDE THAT THE COMMISSION SHALL RETAIN EXCLUSIVE ORIGINAL JURISDICTION OVER CUSTOMER COMPLAINTS FOR THOSE SERVICES THAT CONTINUE TO BE REGULATED; TO PROVIDE THAT CERTAIN TELECOMMUNICATION UTILITIES SHALL ONLY BE REQUIRED TO FILE FINANCIAL OR SERVICE QUALITY INFORMATION THAT IS REQUIRED TO BE FILED WITH THE FEDERAL COMMUNICATIONS COMMISSION; AND FOR RELATED PURPOSES.
16	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
17	SECTION 1. Section 77-3-35, Mississippi Code of 1972, is
18	amended as follows:
19	77-3-35. (1) Subject to the provisions of subsections (2)
20	$\underline{\text{and }(4)}$ of this section, under such reasonable rules and
21	regulations as the commission may prescribe, every public utility,
22	$\underline{\text{as to}}$ the rates * * * which are subject to regulation under the
23	provisions of this article, shall file with the commission, within
24	such time and in such form as the commission may designate,
25	schedules showing $\underline{\operatorname{such}}$ rates and charges established by it and
26	collected and enforced, or to be collected or enforced within the
27	jurisdiction of the commission. The utility shall keep copies of
28	such schedules open to public inspection under such reasonable
29	rules and regulations as the commission may prescribe.
30	No such public utility shall directly or indirectly, by any
31	device whatsoever, or in anywise, charge, demand, collect or
32	receive from any person or corporation for any service rendered or
33	to be rendered by such public utility a greater or less

\*SS02/R973.1\*

G1/2

- 34 compensation than that prescribed in the schedules of such public
- 35 utility applicable thereto then filed in the manner provided in
- 36 this section, and no person or corporation shall receive or accept
- 37 any service from any such public utility for a compensation
- 38 greater or less than prescribed in such schedules.
- 40 service to cooperatives, municipalities or other nonprofit
- 41 organizations, shall, at the order of the commission, file
- 42 schedules of such rates and charges for information purposes only.
- The commission may provide, by rules and regulations to be
- 44 adopted by it, the following:
- 45 (a) That utilities may contract with a manufacturer
- 46 that is not a utility for furnishing the services or commodities
- 47 described in Section 77-3-3(d)(i), (ii) and (iii) for use in
- 48 manufacturing;
- 49 (b) That utilities described in Section 77-3-3(d)(i)
- 50 also may contract with a customer that has a minimum yearly
- 51 electric consumption of two thousand five hundred (2,500) megawatt
- 52 hours per year or greater for furnishing the services or
- 53 commodities described in Section 77-3-3(d)(i); and
- 54 (c) That utilities described in Section 77-3-3(d)(ii)
- 55 also may contract with a customer that has a minimum yearly
- 56 consumption of eight million five hundred thousand (8,500,000)
- 57 cubic feet of gas per year or greater for furnishing the services
- or commodities described in Section 77-3-3(d)(ii).
- These contracts may be entered into without reference to the
- 60 rates or other conditions which may be established or fixed
- 61 pursuant to other provisions of this article. Such regulations
- 62 shall provide that before becoming effective any such contract
- 63 shall be approved by the commission.
- 64 (2) (a) The Legislature recognizes that the maintenance of
- 65 universal telephone service in Mississippi is a continuing goal of
- 66 the commission and that the public interest requires that the

67 commission be authorized and encouraged to formulate and adopt

68 rules and policies that will permit the commission, in the

69 exercise of its expertise, to regulate and control the provision

70 of telecommunications services to the public in a changing

71 environment where competition and innovation are becoming more

72 commonplace, giving due regard to the interests of consumers, the

73 public, the providers of telecommunications services and the

74 continued availability of good telecommunications service. The

75 commission is authorized to issue more than one competing

76 certificate of public convenience and necessity to provide local

77 exchange telephone service in the same geographical area;

78 provided, that the issuing of any such additional certificates

shall not otherwise affect any certificate of public convenience

80 and necessity heretofore issued to any provider of such services.

The commission shall adopt all rules and regulations

necessary for implementing this subsection (2)(a).

The commission retains the authority to issue orders to

implement its rules, regulations and the provisions of this

chapter, including the authority to grant and modify, impose

86 conditions upon, or revoke a certificate.

87 (b) \* \* \* The commission may, on its own motion or at

88 the request of any interested party, enter an order, after notice

89 and opportunity for hearing, determining and directing that, in

90 the provision of a service or facility by a utility of the type

91 defined in Section 77-3-3(d)(iii), competition or other market

92 forces adequately protect the public interest, or that a service

93 or facility offered by the utility is discretionary, and that the

94 public interest requires that the utility's rates and charges for

95 such service or facility shall not thereafter be subject to

96 regulation by the commission.

97 (c) In making its determination whether the rates and

98 charges for a service or facility shall not be subject to

79

82

84

85

- 99 regulation by the commission, the commission may consider
- 100 individually or collectively:
- 101 (i) Whether the exercise of commission
- 102 jurisdiction produces tangible benefits to the utility's customers
- 103 that exceed those available by reliance on market forces or other
- 104 factors;
- 105 (ii) Whether technological changes, competitive
- 106 forces, discretionary nature of the service or facility, or
- 107 regulation by other state and federal regulatory bodies render the
- 108 exercise of jurisdiction by the Mississippi commission unnecessary
- 109 or wasteful;
- 110 (iii) Whether the exercise of commission
- 111 jurisdiction inhibits a regulated utility from competing with
- 112 unregulated providers of functionally similar telecommunications
- 113 services or equipment;
- 114 (iv) Whether the existence of competition tends to
- 115 prevent abuses, unjust discrimination and extortion in the charges
- 116 of telecommunications utilities for the service or facility in
- 117 question;
- 118 (v) The availability of the service or facility
- 119 from other persons and corporations; or
- 120 (vi) Any other factors that the commission
- 121 considers relevant to the public interest.
- 122 In making the determination as above set forth, the
- 123 commission may specify the period of time during which the
- 124 utility's rates and charges for the service or facility shall not
- 125 thereafter be subject to regulation. Likewise, after notice and
- 126 opportunity for hearing, the commission may revoke a determination
- 127 and direction made under this section, when the commission finds
- 128 that commission regulation of the utility's rates and charges for
- 129 the service or facility in question is necessary to protect the
- 130 public interest.

(3) (a) \* \* \* The commission is authorized to consider and 131 132 adopt alternative methods of regulation proposed by a utility of the type defined in Section 77-3-3(d)(i), (ii) or (iii) to 133 134 establish rates for the services furnished by such utility that 135 are fair, just and reasonable to the public and that provide fair, 136 just and reasonable compensation to the utility for such services. For purposes of this subsection, the phrase 137 (b) "alternative methods of regulation" means the regulation of 138 139 utility rates and charges by methods other than the rate base or rate of return method of regulation set forth in other provisions 140 141 of this article. (4) (a) Notwithstanding any other provisions of this 142 143 article or any other statute to the contrary, and consistent with 144 the provisions herein, for those public utilities of the type defined in Section 77-3-3(d)(iii) that are subject to the 145 146 competitive requirements set forth in 47 USC Section 251 or those public utilities that have waived a suspension granted by the 147 148 commission of the requirements of 47 USC Section 251(b) and (c) as authorized by 47 USC Section 251(f)(2), the Legislature has 149 150 determined that, in the provision of all services other than switched access service and single-line flat rate voice 151 152 communication service, competition or other market forces 153 adequately protect the public interest. Therefore, the commission is only authorized to regulate the rates, terms and conditions of 154 155 switched access service and single-line flat rate voice communication service within a traditional local calling area, 156 157 with access to 911, with touch tone dialing and with access to long distance, so long as such single-line flat rate service is 158 not combined with any other service, feature or product. 159 160 retail rates for such single-line flat rate voice communication service beginning January 1, 2007, and every succeeding January 1 161 may only be increased during the calendar year by an amount that 162 163 does not exceed the rates for such service on January 1 of the

\*SS02/R973.1\*

S. B. No. 2606 06/SS02/R973.1

PAGE 5

164	previous year, plus the increase in the Consumer Price Index for
165	all Urban Consumers as reported by the U.S. Department of Labor,
166	Bureau of Labor Statistics.
167	(b) For those public utilities of the type defined in
168	Section 77-3-3(d)(iii) that have been granted a suspension by the
169	commission of the requirements of 47 USC Section 251(b) and (c) as
170	authorized by 47 USC Section 251(f)(2), the commission, at the
171	request of such public utility, shall enter an order, after notice
172	and opportunity for hearing, determining that such public
173	utility's provision of service will be subject to the same level
174	of regulation as provided in paragraph (a) of this subsection, but
175	only after the commission determines that such public utility has
176	satisfied one (1) of the following conditions:
177	(i) Has executed interconnection agreements
178	which have been approved by the commission to the extent required
179	under law with two (2) or more local exchange carriers
180	unaffiliated with such public utility;
181	(ii) Offers for resale at wholesale rates,
182	pursuant to 47 USC Section 251(c)(4)(A) and (B), such public
183	utility's retail telecommunications services provided to
184	subscribers who are not telecommunications carriers;
185	(iii) At least two (2) competitive
186	telecommunications providers unaffiliated with such requesting
187	public utility are offering service to such public utility's
188	subscribers; or
189	(iv) Has experienced a material reduction in
190	access lines or minutes of use in two (2) consecutive years.
191	A waiver of suspension under paragraph (a) of this subsection
192	shall be effective upon written notification to the commission.
193	The initial rate utilized by such public utility shall be the rate
194	for such service in effect at the time of such waiver under this
195	section. The commission, upon request of the public utility, may

196	return such public utility to return to a form of regulation
197	permitted under Section 77-3-35.
198	(c) (i) An incumbent local exchange carrier shall
199	provide, upon reasonable request, primary single-line flat rate
200	voice communication service to the premises of a permanent
201	residence or business within its franchised service territory, if
202	the costs, including, but not limited to, the costs of facilities,
203	rights-of-way and equipment, of providing such service to the
204	requesting party does not exceed Five Thousand Dollars
205	(\$5,000.00). This requirement shall not apply where there is an
206	alternative provider of service to the premises of the residence
207	or business customer, or where the incumbent local exchange
208	carrier has been prohibited from providing service to the
209	premises.
210	(ii) If the cost exceeds Five Thousand Dollars
211	(\$5,000.00), as provided in and subject to subparagraph (i) of
212	this paragraph (c), an incumbent local exchange carrier may not
213	deny service on the basis of cost so long as sufficient funds to
214	provide that services are available from contributions to aid in
215	construction or the Mississippi portion of the applicable federal
216	universal service fund program as administered by the commission.
217	(d) Nothing in this chapter shall be construed to
218	affect the duties of an incumbent local exchange carrier to
219	provide unbundled access to network elements to the extent
220	required under 47 USC Sections 251 and 252 and the Federal
221	Communications Commission's regulations implementing these
222	sections, or the commission's authority to arbitrate and enforce
223	interconnection agreements pursuant to 47 USC Sections 251 and 252
224	and the Federal Communications Commission's regulations
225	implementing these sections.
226	(e) The commission shall retain exclusive original
227	jurisdiction over customer complaints for those services that

continue to be regulated. For services no longer regulated, the

\*SS02/R973.1\*

228

S. B. No. 2606 06/SS02/R973.1 PAGE 7

229	commission shall have exclusive original jurisdiction to interpret
230	and enforce the terms and conditions of customer service
231	agreements for telecommunications services, but it shall not
232	alter, set aside or refuse to enforce the rates, terms and
233	conditions thereof, either directly or indirectly. No other party
234	shall be allowed to participate in any such complaint proceeding,
235	except for the customer, legal counsel or other representative of
236	the customer, or the public utility involved.
237	(f) A public utility of the type defined in Section
238	77-3-3(d)(iii) which is regulated under the provisions of
239	paragraph (a) of this subsection shall only be required to file
240	financial or service quality information that such public
241	utilities are required to file with the Federal Communications
242	Commission so long as such financial information includes data
243	specific to Mississippi. As to all other data and information,
244	the requirements of Section 77-3-79 continue to apply. If any
245	such public utility is not required to file such financial
246	information with the Federal Communications Commission, the
247	requirements of Section 77-3-79 continue to apply. The public
248	utility regulatory tax established in Section 77-3-87 shall be
249	based on the financial information contained in such federal
250	financial reports filed by such public utilities. The calculation
251	of such tax for such public utilities shall continue to be based
252	upon the gross revenues from the intrastate operations of such
253	public utility in the same manner as such tax was calculated
254	before July 1, 2006. Nothing herein shall change the obligation
255	of such public utilities described in Section 77-3-3(d)(iii) to
256	pay the public utilities regulatory tax established in Section
257	77-3-87. In addition, such public utility shall only be required
258	to adhere to billing for retail telecommunications services in
259	compliance with the federal truth in billing regulations
260	prescribed by the Federal Communications Commission

261	(g) (i) In order to transition to the changes
262	effectuated by paragraph (a) of this subsection, the rates, terms
263	and conditions for products and services no longer subject to
264	regulation by the commission which were in effect with a specific
265	term immediately prior to the effective date of this section shall
266	remain in effect for the duration of the specific term as to
267	customers who subscribed to such products or services prior to the
268	effective date of this section. If no term applied to such
269	products or services at the time such customer subscribed to such
270	products or services, then the rates, terms and conditions
271	governing such products or services shall remain in effect until a
272	written customer service agreement becomes effective as described
273	in subparagraph (ii) of this paragraph (g).
274	(ii) Except as provided in subparagraph (i) of
275	this paragraph (g), the service provider shall offer existing and
276	new customers a written customer service agreement, which in the
277	case of new customers shall be delivered no later than thirty (30)
278	days after the initiation of service. The customer service
279	agreement shall include a provision advising the customer that he
280	has thirty (30) days from receipt in which to elect:
281	1. To terminate service with the service
282	provider by contacting such service provider within the thirty-day
283	time period, in which case the customer shall have the right to
284	pay off the account in the same manner and under the same rates,
285	terms and conditions as set forth in the written customer service
286	agreement provided to the customer, which written customer service
287	agreement shall relate back in its entirety to the date of a new
288	customer's request for service or the date the agreement was sent
289	to an existing customer, as applicable, and shall be in effect
290	until termination through pay off; or
291	2. To use the services of the service
292	provider or to otherwise continue the account with the service
293	provider after the thirty-day time period has elapsed, either of
	S. B. No. 2606 *SSO2/R973.1* 06/SS02/R973.1 PAGE 9

294	which shall constitute the customer's assent to all the rates,
295	terms and conditions of the written customer service agreement.
296	The customer service agreement shall be deemed received three (3)
297	business days after deposit in the U.S. mail, first-class
298	delivery.
299	(iii) If any service provider desires to modify in
300	any respect any rates, terms or conditions of a customer service
301	agreement, it shall provide at least thirty (30) days' prior
302	written notice of the modification and the proposed effective date
303	to the customer. The customer service agreement shall include a
304	provision advising the customer that he has the option:
305	1. To terminate service with the service
306	provider by contacting such service provider prior to the
307	effective date, in which case the customer shall have the right to
308	pay off the account in the same manner and under the same rates,
309	terms and conditions as then in effect; or
310	2. To use the services of the service
311	provider or to otherwise continue the account with the service
312	provider on or after the effective date, either of which shall
313	constitute the customer's assent to the modified written customer
314	service agreement. The customer service agreement shall be deemed
315	received three (3) business days after deposit in the U.S. mail,
316	first-class delivery.
317	(h) Nothing herein shall change the obligation of those
318	<pre>public utilities described in Section 77-3-3(d)(iii) to obtain a</pre>
319	certificate of public convenience and necessity pursuant to this
320	chapter.
321	SECTION 2. This act shall take effect and be in force from

322

and after July 1, 2006.