To: Judiciary, Division A

SENATE BILL NO. 2401

AN ACT TO AMEND SECTION 7-7-211, MISSISSIPPI CODE OF 1972, TO
CLARIFY THE AUTHORITY OF THE STATE AUDITOR TO AUDIT PUBLIC FUNDS
FLOWING INTO NONPROFIT CORPORATIONS; AND FOR RELATED PURPOSES.
BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
SECTION 1. Section 7-7-211, Mississippi Code of 1972, is
amended as follows:

7 7-7-211. The department shall have the power and it shall be8 its duty:

9 (a) To identify and define for all public offices of 10 the state and its subdivisions generally accepted accounting 11 principles as promulgated by nationally recognized professional 12 organizations and to consult with the State Fiscal Officer in the 13 prescription and implementation of accounting rules and 14 regulations;

To prescribe, for all public offices of regional 15 (b) and local subdivisions of the state, systems of accounting, 16 budgeting and reporting financial facts relating to said offices 17 18 in conformity with legal requirements and with generally accepted accounting principles as promulgated by nationally recognized 19 20 professional organizations; to assist such subdivisions in need of 21 assistance in the installation of such systems; to revise such 22 systems when deemed necessary, and to report to the Legislature at periodic times the extent to which each office is maintaining such 23 systems, along with such recommendations to the Legislature for 24 improvement as seem desirable; 25

26 (c) To study and analyze existing managerial policies,
27 methods, procedures, duties and services of the various state

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departments and institutions upon written request of the Governor, the Legislature or any committee or other body empowered by the Legislature to make such request to determine whether and where operations can be eliminated, combined, simplified and improved;

32 (d) To postaudit each year and, when deemed necessary, 33 preaudit and investigate the financial affairs of the departments, 34 institutions, boards, commissions or other agencies of state government, as part of the publication of a comprehensive annual 35 financial report for the State of Mississippi. 36 In complying with the requirements of this subsection, the department shall have the 37 38 authority to conduct all necessary audit procedures on an interim 39 and year-end basis;

40 (e) To postaudit and, when deemed necessary, preaudit and investigate separately the financial affairs of (i) the 41 offices, boards and commissions of county governments and any 42 departments and institutions thereof and therein; (ii) public 43 44 school districts, departments of education and junior college 45 districts; and (iii) any other local offices or agencies which share revenues derived from taxes or fees imposed by the State 46 47 Legislature or receive grants from revenues collected by governmental divisions of the state; the cost of such audits, 48 49 investigations or other services to be paid as follows: Such part shall be paid by the state from appropriations made by the 50 51 Legislature for the operation of the State Department of Audit as 52 may exceed the sum of One Hundred Dollars (\$100.00) per day for the services of each staff person engaged in performing the audit 53 54 or other service, which sum shall be paid by the county, district, 55 department, institution or other agency audited out of its general fund or any other available funds from which such payment is not 56 prohibited by law; 57

(f) To postaudit and, when deemed necessary, preaudit and investigate the financial affairs of the levee boards; agencies created by the Legislature or by executive order of the S. B. No. 2401 *SSO2/R668* 06/SS02/R668 PAGE 2 61 Governor; profit or nonprofit business entities administering 62 programs financed by funds flowing through the State Treasury or 63 through any of the agencies of the state, or its subdivisions; and 64 all other public bodies supported by funds derived in part or 65 wholly from public funds, except municipalities which annually 66 submit an audit prepared by a qualified certified public 67 accountant using methods and procedures prescribed by the 68 department;

69 To make written demand, when necessary, for the (g) 70 recovery of any amounts representing public funds improperly 71 withheld, misappropriated and/or otherwise illegally expended by an officer, employee or administrative body of any state, county 72 73 or other public office, and/or for the recovery of the value of any public property disposed of in an unlawful manner by a public 74 75 officer, employee or administrative body, such demands to be made 76 (i) upon the person or persons liable for such amounts and upon 77 the surety on official bond thereof, and/or (ii) upon any 78 individual, partnership, corporation or association to whom the illegal expenditure was made or with whom the unlawful disposition 79 80 of public property was made, if such individual, partnership, corporation or association knew or had reason to know through the 81 82 exercising of reasonable diligence that the expenditure was illegal or the disposition unlawful. Such demand shall be 83 premised on competent evidence, which shall include at least one 84 85 (1) of the following: (i) sworn statements, (ii) written documentation, (iii) physical evidence, or (iv) reports and 86 87 findings of government or other law enforcement agencies. Other provisions notwithstanding, a demand letter issued pursuant to 88 this subsection shall remain confidential by the State Auditor 89 until the individual against whom the demand letter is being filed 90 has been served with a copy of such demand letter. If, however, 91 92 such individual cannot be notified within fifteen (15) days using reasonable means and due diligence, such notification shall be 93 *SS02/R668* S. B. No. 2401 06/SS02/R668

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made to the individual's bonding company, if he or she is bonded. 94 95 Each such demand shall be paid into the proper treasury of the 96 state, county or other public body through the office of the 97 department in the amount demanded within thirty (30) days from the 98 date thereof, together with interest thereon in the sum of one 99 percent (1%) per month from the date such amount or amounts were 100 improperly withheld, misappropriated and/or otherwise illegally In the event, however, such person or persons or such 101 expended. 102 surety shall refuse, neglect or otherwise fail to pay the amount demanded and the interest due thereon within the allotted thirty 103 104 (30) days, the State Auditor shall have the authority and it shall be his duty to institute suit, and the Attorney General shall 105 106 prosecute the same in any court of the state to the end that there 107 shall be recovered the total of such amounts from the person or persons and surety on official bond named therein; and the amounts 108 109 so recovered shall be paid into the proper treasury of the state, 110 county or other public body through the State Auditor. In any 111 case where written demand is issued to a surety on the official bond of such person or persons and the surety refuses, neglects or 112 113 otherwise fails within one hundred twenty (120) days to either pay the amount demanded and the interest due thereon or to give the 114 115 State Auditor a written response with specific reasons for nonpayment, then the surety shall be subject to a civil penalty in 116 an amount of twelve percent (12%) of the bond, not to exceed Ten 117 118 Thousand Dollars (\$10,000.00), to be deposited into the State General Fund; 119

120 (h) To investigate any alleged or suspected violation of the laws of the state by any officer or employee of the state, 121 county or other public office in the purchase, sale or the use of 122 123 any supplies, services, equipment or other property belonging 124 thereto; and in such investigation to do any and all things 125 necessary to procure evidence sufficient either to prove or 126 disprove the existence of such alleged or suspected violations. *SS02/R668* S. B. No. 2401 06/SS02/R668 PAGE 4

The Department of Investigation of the State Department of Audit 127 128 may investigate, for the purpose of prosecution, any suspected criminal violation of the provisions of this chapter. For the 129 130 purpose of administration and enforcement of this chapter, the 131 enforcement employees of the Department of Investigation of the 132 State Department of Audit have the powers of a law enforcement officer of this state, and shall be empowered to make arrests and 133 to serve and execute search warrants and other valid legal process 134 anywhere within the State of Mississippi. All enforcement 135 employees of the Department of Investigation of the State 136 137 Department of Audit hired on or after July 1, 1993, shall be required to complete the Law Enforcement Officers Training Program 138 139 and shall meet the standards of the program;

140 (i) To issue subpoenas, with the approval of, and returnable to, a judge of a chancery or circuit court, in termtime 141 or in vacation, to examine the records, documents or other 142 evidence of persons, firms, corporations or any other entities 143 144 insofar as such records, documents or other evidence relate to dealings with any state, county or other public entity. 145 The 146 circuit or chancery judge must serve the county in which the records, documents or other evidence is located; or where all or 147 148 part of the transaction or transactions occurred which are the subject of the subpoena; 149

In any instances in which the State Auditor is or 150 (j) 151 shall be authorized or required to examine or audit, whether preaudit or postaudit, any books, ledgers, accounts or other 152 153 records of the affairs of any public hospital owned or owned and operated by one or more political subdivisions or parts thereof or 154 any combination thereof, or any school district, including 155 156 activity funds thereof, it shall be sufficient compliance therewith, in the discretion of the State Auditor, that such 157 158 examination or audit be made from the report of any audit or other 159 examination certified by a certified public accountant and *SS02/R668* S. B. No. 2401

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prepared by or under the supervision of such certified public 160 161 accountant. Such audits shall be made in accordance with generally accepted standards of auditing, with the use of an audit 162 163 program prepared by the State Auditor, and final reports of such 164 audits shall conform to the format prescribed by the State 165 Auditor. All files, working papers, notes, correspondence and all 166 other data compiled during the course of the audit shall be 167 available, without cost, to the State Auditor for examination and 168 abstracting during the normal business hours of any business day. 169 The expense of such certified reports shall be borne by the 170 respective hospital, or any available school district funds other than minimum program funds, subject to examination or audit. 171 The 172 State Auditor shall not be bound by such certified reports and may, in his or their discretion, conduct such examination or audit 173 174 from the books, ledgers, accounts or other records involved as may be appropriate and authorized by law; 175

176 (k) The State Auditor shall have the authority to 177 contract with qualified public accounting firms to perform selected audits required in subsections (d), (e) and (f) of this 178 179 section, if funds are made available for such contracts by the Legislature, or if funds are available from the governmental 180 181 entity covered by subsections (d), (e) and (f). Such audits shall 182 be made in accordance with generally accepted standards of auditing, with the use of an audit program prepared by the State 183 184 Auditor, and final reports of such audits shall conform to the format prescribed by the State Auditor. All files, working 185 186 papers, notes, correspondence and all other data compiled during 187 the course of the audit shall be available, without cost, to the State Auditor for examination and abstracting during the normal 188 189 business hours of any business day;

(1) The State Auditor shall have the authority to establish training courses and programs for the personnel of the various state and local governmental entities under the

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jurisdiction of the Office of the State Auditor. The training 193 194 courses and programs shall include, but not be limited to, topics 195 on internal control of funds, property and equipment control and 196 inventory, governmental accounting and financial reporting, and 197 internal auditing. The State Auditor is authorized to charge a 198 fee from the participants of these courses and programs, which fee 199 shall be deposited into the Department of Audit Special Fund. 200 State and local governmental entities are authorized to pay such 201 fee and any travel expenses out of their general funds or any 202 other available funds from which such payment is not prohibited by 203 law;

204 Upon written request by the Governor or any member (m) 205 of the State Legislature, or on his own motion, the State Auditor 206 may audit any state funds, state and federal funds, or funds, if 207 in excess of One Thousand Dollars (\$1,000.00), of a political subdivision of the state that are received by any nonprofit 208 209 corporation incorporated under the laws of this state; the 210 authority granted by this paragraph shall be in addition to any other authority granted under this section, including, but not 211 212 limited to, paragraph (f) of this section;

(n) To conduct performance audits of personal or professional service contracts by state agencies on a random sampling basis, or upon request of the State Personal Service Contract Review Board under Section 25-9-120(3);

(o) To annually postaudit the Chickasawhay Natural Gas
District. The Department of Audit shall charge the Chickasawhay
Natural Gas District, audited by the authority of this paragraph,
the sum of Thirty Dollars (\$30.00) per hour for each hour of staff
time devoted to the auditing of the district. The Chickasawhay
Natural Gas District shall pay for the audit fees from any sums
available to the district for its general operations.

SECTION 2. This act shall take effect and be in force from and after its passage.

S. B. No. 2401 *SSO2/R668* 06/SS02/R668 ST: State Auditor; clarify authority to audit PAGE 7 public funds flowing into a nonprofit corporation.