By: Senator(s) Burton

To: Elections

## COMMITTEE SUBSTITUTE FOR SENATE BILL NO. 2309

AN ACT TO REQUIRE PERSONS WHO APPEAR TO VOTE IN PERSON AT A POLLING PLACE OR THE REGISTRAR'S OFFICE TO IDENTIFY THEMSELVES BY 3 PRESENTING CERTAIN TYPES OF IDENTIFICATION TO AN ELECTION MANAGER OR THE REGISTRAR BEFORE THEY ARE ALLOWED TO VOTE; TO AMEND 4 SECTIONS 23-15-631 AND 23-15-639, MISSISSIPPI CODE OF 1972, TO AUTHORIZE THE SECRETARY OF STATE TO TAKE CERTAIN ACTION TO ENSURE 6 7 THAT THE IDENTIFICATION REQUIREMENTS OF THE HELP AMERICA VOTE ACT OF 2002 ARE MET IN REGARD TO ABSENTEE BALLOTS; TO AMEND SECTIONS 23-15-11, 23-15-541 AND 23-15-719, MISSISSIPPI CODE OF 1972, IN 8 9 10 CONFORMITY THERETO; AND FOR RELATED PURPOSES. BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 11 12 SECTION 1. (1) Each person who shall appear to vote in person at a polling place or the registrar's office shall be 13 required to identify himself or herself to an election manager or 14 the registrar by presenting current and valid photo 15 16 identification, a government document that shows the name and address of the person or, a social security card that shows the 17 name of the person, before such person shall be allowed to vote. 18 19 (2) The identification required by subsection (1) of this 20 section shall include, but not be limited to, the following: (a) A current and valid Mississippi driver's license; 21 22 A current and valid identification card issued by a (b) branch, department, agency or entity of the State of Mississippi; 23 24 (C) A current and valid United States passport; (d) A current and valid employee identification card 25 26 containing a photograph of the elector and issued by any branch, department, agency or entity of the United States government, the 27

authority or other entity of this state;

State of Mississippi, or any county, municipality, board,

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- 30 (e) A current and valid employee identification card
- 31 containing a photograph of the elector and issued by any employer
- 32 of the elector in the ordinary course of the employer's business;
- 33 (f) A current and valid student identification card
- 34 containing a photograph of the elector from any public or private
- 35 college, university, or postgraduate, technical or professional
- 36 school located within the State of Mississippi;
- 37 (g) A current and valid Mississippi license to carry a
- 38 pistol or revolver;
- 39 (h) A current and valid pilot's license issued by the
- 40 Federal Aviation Administration or other authorized agency of the
- 41 United States;
- 42 (i) A current and valid United States military
- 43 identification card; and
- 44 (j) Official voter registration card.
- 45 (3) Any person who utilizes the provisions of this section
- 46 to intimidate a voter, or to prevent from voting a person who is
- 47 otherwise qualified to vote, shall, upon conviction, be sentenced
- 48 to pay a fine of not less than Five Thousand Dollars (\$5,000.00),
- 49 or by imprisonment for not less than one (1) year nor more than
- 50 five (5) years, or both.
- 51 **SECTION 2.** Section 23-15-631, Mississippi Code of 1972, is
- 52 amended as follows:
- 53 23-15-631. (1) The registrar shall enclose with each ballot
- 54 provided to an absent elector separate printed instructions
- 55 furnished by him containing the following:
- 56 (a) All absentee voters, excepting those with temporary
- 57 or permanent physical disabilities or those who are sixty-five
- 58 (65) years of age or older, who mark their ballots in the county
- 59 of the residence shall use the registrar of that county as the
- 60 witness. Said absentee voter shall come to the office of the
- 61 registrar and neither the registrar nor his deputy shall be

- 62 required to go out of the registrar's office to serve as an
- 63 attesting witness.
- (b) Upon receipt of the enclosed ballot, you will not
- 65 mark same except in view or sight of the attesting witness. In
- 66 the sight or view of the attesting witness, mark the ballot
- 67 according to instructions.
- 68 (c) After marking the ballot, fill out and sign the
- 69 "ELECTOR'S CERTIFICATE" on back of the envelope so that the
- 70 signature shall be across the flap of the envelope so as to insure
- 71 the integrity of the ballot. All absent electors shall have the
- 72 attesting witness sign the "ATTESTING WITNESS CERTIFICATE" across
- 73 the flap on back of the envelope. Place necessary postage on the
- 74 envelope and deposit it in the post office or some government
- 75 receptacle provided for deposit of mail so that the absent
- 76 elector's ballot, excepting presidential absentee ballots, will
- 77 reach the registrar in which your precinct is located not later
- 78 than 5:00 p.m. on the day preceding the date of the election, or
- 79 by personally delivering such ballot to the registrar's office not
- 80 later than 12:00 noon on the Saturday immediately preceding
- 81 elections held on Tuesday, the Thursday immediately preceding
- 82 elections held on Saturday, and the second day immediately
- 83 preceding elections held on other days.
- Any notary public, United States postmaster, assistant United
- 85 States postmaster, United States postal supervisor, clerk in
- 86 charge of a contract postal station, or any officer having
- 87 authority to administer an oath or take an acknowledgment may be
- 88 an attesting witness; provided, however, that in the case of an
- 89 absent elector who is temporarily or permanently physically
- 90 disabled, the attesting witness may be any person eighteen (18)
- 91 years of age or older and such person is not required to have the
- 92 authority to administer an oath. If a postmaster, assistant
- 93 postmaster, postal supervisor, or clerk in charge of a contract
- 94 postal station acts as an attesting witness, his signature on the

- 95 elector's certificate must be authenticated by the cancellation
- 96 stamp of their respective post offices. If one or the other
- 97 officers herein named acts as attesting witness, his signature on
- 98 the elector's certificate, together with his title and address,
- 99 but no seal, shall be required. Any affidavits made by an absent
- 100 elector who is in the Armed Forces may be executed before a
- 101 commissioned officer, warrant officer, or noncommissioned officer
- 102 not lower in grade than sergeant rating or any person authorized
- 103 to administer oaths.
- 104 (d) When the application accompanies the ballot it
- 105 shall not be returned in the same envelope as the ballot but shall
- 106 be returned in a separate preaddressed envelope provided by the
- 107 registrar.
- 108 (e) A person who is a candidate for public office may
- 109 not be an attesting witness for any absentee ballot upon which the
- 110 person's name appears.
- 111 (f) Any voter casting an absentee ballot who declares
- 112 that he requires assistance to vote by reason of blindness,
- 113 temporary or permanent physical disability or inability to read or
- 114 write, shall be entitled to receive assistance in the marking of
- 115 his absentee ballot and in completing the affidavit on the
- 116 absentee ballot envelope. The voter may be given assistance by
- 117 anyone of the voter's choice other than a candidate whose name
- 118 appears on the absentee ballot being marked, or the voter's
- 119 employer, or agent of that employer. In order to ensure the
- 120 integrity of the ballot, any person who provides assistance to an
- 121 absentee voter shall be required to sign and complete the
- 122 "Certificate of Person Providing Voter Assistance" on the absentee
- 123 ballot envelope.
- 124 (2) The Secretary of State shall prepare instructions on how
- 125 absent voters may comply with the identification requirements of
- 126 the Help America Vote Act of 2002, which shall be provided to the
- 127 registrar and enclosed with each absentee ballot.

- 128 (3) The foregoing instructions required to be provided by
  129 the registrar to the elector shall also constitute the substantive
  130 law pertaining to the handling of absentee ballots by the elector
  131 and registrar.
- 132 **SECTION 3.** Section 23-15-639, Mississippi Code of 1972, is 133 amended as follows:
- 134 (1) At the close of the regular balloting and at 23-15-639. the close of the polls, the election managers of each voting 135 136 precinct shall first take the envelopes containing the absentee ballots of such electors from the box, and the name, address and 137 138 precinct inscribed on each such envelope shall be announced by the election managers. The signature on the application shall then be 139 140 compared with the signature on the back of the envelope. corresponds and the affidavit, if one is required, is sufficient 141 and the election managers find that the applicant is a registered 142 143 and qualified voter or otherwise qualified to vote, and that he 144 has not appeared in person and voted at such election, the 145 envelope shall then be opened and the ballot removed from the envelope, without its being unfolded, or permitted to be unfolded 146 147 or examined. Having observed and found the ballot to be regular as far as can be observed from its official endorsement, the 148 149 election managers shall deposit it in the ballot box with the 150 other ballots before counting any ballots and enter the voter's name in the receipt book provided for that purpose and mark 151 152 "VOTED" in the pollbook or poll list as if he had been present and voted in person. If voting machines are used, all absentee 153 154 ballots shall be placed in the ballot box before any ballots are 155 counted, and the election managers in each precinct shall immediately count such absentee ballots and add them to the votes 156 157 cast in the voting machine or device.
- 158 (2) The election managers shall also take such action as may
  159 be prescribed by the Secretary of State to ensure compliance with

- 160 the identification requirements of the Help America Vote Act of
- 161 2002.
- SECTION 4. Section 23-15-11, Mississippi Code of 1972, is
- 163 amended as follows:
- 164 23-15-11. Every inhabitant of this state, except idiots and
- 165 insane persons, who is a citizen of the United States of America,
- 166 eighteen (18) years old and upwards, who has resided in this state
- 167 for thirty (30) days and for thirty (30) days in the county in
- 168 which he offers to vote, and for thirty (30) days in the
- 169 incorporated city or town in which he offers to vote, and who
- 170 shall have been duly registered as an elector pursuant to Section
- 171 23-15-33, and who has never been convicted of any crime listed in
- 172 Section 241, Mississippi Constitution of 1890, shall be a
- 173 qualified elector in and for the county, municipality and voting
- 174 precinct of his residence, and shall be entitled to vote at any
- 175 election upon compliance with Section 1 of Senate Bill No. \_\_\_\_\_,
- 176 2006 Regular Session. Any person who will be eighteen (18) years
- 177 of age or older on or before the date of the general election and
- 178 who is duly registered to vote not less than thirty (30) days
- 179 prior to the primary election associated with such general
- 180 election, may vote in such primary election even though such
- 181 person has not reached his or her eighteenth (18th) birthday at
- 182 the time such person offers to vote at such primary election. No
- 183 others than those above included shall be entitled, or shall be
- 184 allowed, to vote at any election.
- 185 SECTION 5. Section 23-15-541, Mississippi Code of 1972, is
- 186 amended as follows:
- 187 23-15-541. At all elections, the polls shall be opened at
- 188 seven o'clock in the morning and be kept open until seven o'clock
- 189 in the evening and no longer. Upon the opening of the polls, and
- 190 not before, the managers of the election shall designate two (2)
- 191 of their number, other than the manager theretofore designated to
- 192 receive the blank ballots, who shall thereupon be known

193 respectively as the initialing manager and the alternate 194 initialing manager. The alternate initialing manager, in the 195 absence of the initialing manager, shall perform all of the duties 196 and undertake all of the responsibilities of the initialing 197 manager. When any person entitled to vote shall appear to vote, 198 the managers shall identify the voter by requiring the voter to submit identification as required by Section 1 of Senate Bill No. 199 \_, 2006 Regular Session, and then such person shall \* \* \* sign 200 201 his name in a receipt book or booklet provided for that purpose and to be used at that election only and said receipt book or 202 203 booklet shall be used in lieu of the list of voters who have voted 204 formerly made by the managers or clerks; whereupon and not before, 205 the initialing manager or, in his absence, the alternate 206 initialing manager shall indorse his initials on the back of an 207 official blank ballot, prepared in accordance with law, and at 208 such place on the back of the ballot that the initials may be seen after the ballot has been marked and folded, and when so indorsed 209 210 he shall deliver it to the voter, which ballot the voter shall mark in the manner provided by law, which when done the voter 211 212 shall deliver the same to the initialing manager or, in his absence, to the alternate initialing manager, in the presence of 213 214 the others, and the manager shall see that the ballot so delivered bears on the back thereof the genuine initials of the initialing 215 216 manager, or alternate initialing manager, and if so, but not 217 otherwise, the ballot shall be put into the ballot box; and when so done one (1) of the managers or a duly appointed clerk shall 218 219 make the proper entry on the pollbook. If the voter is unable to 220 write his name on the receipt book, a manager or clerk shall note on the back of the ballot that it was receipted for by his 221 222 assistance.

SECTION 6. Section 23-15-719, Mississippi Code of 1972, is

amended as follows:

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          23-15-719. (1) Immediately upon completion of an
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     application filed pursuant to the provisions of paragraph (a) of
     Section 23-15-715, the registrar shall deliver the necessary
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     ballots to the applicant. The registrar shall identify the
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     applicant by requiring him to present identification as required
     by Section 1 of Senate Bill No. ____, 2006 Regular Session, and
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     shall then deliver the ballots to the applicant by mail or to the
     applicant in the registrar's office. The registrar shall not
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     personally hand deliver ballots to voters, unless he delivers the
     ballots in the office of the registrar. The elector shall fill in
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     his ballot in secret. After the applicant has properly marked the
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     ballot and properly folded it, he shall deposit it in the envelope
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     furnished him by the registrar.
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          After he has sealed the envelope, he shall subscribe and
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     swear to an affidavit in the following form, which shall be
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     printed on the back of the envelope containing the applicant's
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     ballot:
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     "STATE OF MISSISSIPPI
     COUNTY OF _
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                      _, do solemnly swear that this envelope contains
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     the ballot marked by me indicating my choice of the candidates or
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     propositions to be submitted at the election to be held on the ____
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                 ____, 2___, and I hereby authorize the registrar to
     place this envelope in the ballot box on my behalf, and I further
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     authorize the election managers to open this envelope and place my
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     ballot among the other ballots cast before such ballots are
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     counted, and record my name on the poll list as if I were present
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     in person and voted.
          I further swear that I marked the enclosed ballot in secret.
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                                              (Signature of voter)
          SWORN TO AND SUBSCRIBED before me, _____, this the ____
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     day of _
                     _, 2___.
                       *SS02/R767CS*
     S. B. No. 2309
     06/SS02/R767CS
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258	(Registrar)
259	(Registrar)"
260	After the completion of the requirements of this section, the
261	elector shall deliver the envelope containing the ballot to the
262	registrar.
263	(2) If the voter has received assistance in marking his
264	ballot, the person providing the assistance shall complete the
265	following form which shall be printed on the back of the envelope
266	containing the applicant's ballot:
267	"CERTIFICATE OF PERSON PROVIDING VOTER ASSISTANCE
268	(To be completed only if the voter has received assistance in
269	marking the enclosed ballot.) I hereby certify that the
270	above-named voter declared to me that he or she is blind,
271	temporarily or permanently physically disabled, or cannot read or
272	write, and that the voter requested that I assist the voter in
273	marking the enclosed absentee ballot. I hereby certify that the
274	ballot preferences on the enclosed ballot are those communicated
275	by the voter to me, and that I have marked the enclosed ballot in
276	accordance with the voter's instructions.
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278	Signature of person providing assistance
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280	Printed name of person providing assistance
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282	Address of person providing assistance
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284	Date and time assistance provided
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286	Family relationship to voter (if any)"
287	(3) The envelope used pursuant to this section shall not
288	contain the form prescribed by Section 23-15-635.
289	SECTION 7. The Attorney General of the State of Mississippi
290	shall submit this act, immediately upon approval by the Governor,
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291	or upon approval by the Legislature subsequent to a veto, to the
292	Attorney General of the United States or to the United States
293	District Court for the District of Columbia in accordance with the
294	provisions of the Voting Rights Act of 1965, as amended and
295	extended.

296 **SECTION 8.** This act shall take effect and be in force from 297 and after the date it is effectuated under Section 5 of the Voting 298 Rights Act of 1965, as amended and extended.