MISSISSIPPI LEGISLATURE

REGULAR SESSION 2006

By: Representatives Mayo, Hines, Masterson, Bailey, Burnett, Clark, Coleman (29th), Espy, Flaggs, Huddleston, Johnson, McBride, Morris, Perkins, Reynolds, Stevens, Straughter, Thomas, Whittington, Howell

To: Universities and Colleges; Ways and Means

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 1034

AN ACT TO ENACT THE MISSISSIPPI DELTA REGION REVITALIZATION 1 ACT OF 2006; TO MAKE LEGISLATIVE FINDINGS; TO CREATE THE SPECIAL 2 3 TASK FORCE FOR REVITALIZATION OF THE MISSISSIPPI DELTA REGION; TO 4 PROVIDE FOR THE COMPOSITION OF THE TASK FORCE; TO ESTABLISH WITHIN THE BOARD OF TRUSTEES OF STATE INSTITUTIONS OF HIGHER LEARNING AN 5 б OFFICE TO SERVE THE TASK FORCE; TO SET FORTH DUTIES AND 7 RESPONSIBILITIES OF THE OFFICE, AND TO REQUIRE THE MISSISSIPPI DEVELOPMENT AUTHORITY TO PROVIDE STAFF AND OTHER SUPPORT TO THE OFFICE; TO PROVIDE THAT THE TASK FORCE SHALL FUNCTION AS AN 8 9 10 INDEPENDENT RESEARCH AND ANALYTICAL GROUP CHARGED WITH SETTING 11 SHORT-RANGE AND LONG-RANGE GOALS FOR THE REVITALIZATION OF THE MISSISSIPPI DELTA REGION; TO REQUIRE THE HOLDING OF PUBLIC 12 HEARINGS IN THE REGION AND THE PREPARATION OF A LONG-RANGE ACTION 13 PLAN FOR THE REVITALIZATION OF THE REGION AND SPECIFY THE PARTS OF 14 15 THE PLAN; AND FOR RELATED PURPOSES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: <u>SECTION 1.</u> This act may be cited as the "Mississippi Delta Region Revitalization Act of 2006."

19 SECTION 2. (1) For purposes of this act, the Mississippi Delta Region, which may be hereinafter referred to as the region, 20 21 shall be defined as the western section of the State of Mississippi that lies between the Mississippi and Yazoo Rivers, 22 23 encompassing in part or whole the counties of Bolivar, Carroll, 24 Coahoma, Holmes, Humphreys, Issaquena, Leflore, Panola, Quitman, 25 Sharkey, Sunflower, Tallahatchie, Tunica, Warren, Washington and 26 Yazoo. 27 (2) The Legislature finds that the prospective well-being of

the people of the Mississippi Delta Region of the state requires that the economic and other development of the region should be strategically, comprehensively and exhaustively planned and that the plan be systematically implemented. The Legislature further finds that the state should foster open communication between government and the private sectors of our economy in the

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Mississippi Delta Region and that the state should provide a policy, a vision and a framework to encourage an environment conducive to the revitalization of our state's Delta region.

37 (3) The Legislature hereby declares that the public policy
38 of this state requires an overall, comprehensive and coordinated
39 plan for maximum and accelerated revitalization of the Mississippi
40 Delta Region.

41 <u>SECTION 3.</u> (1) The Special Task Force for Revitalization of 42 the Mississippi Delta Region is hereby created. The task force 43 shall be composed of twenty-one (21) members, to be appointed as 44 follows:

45 (a) Four (4) members of the Mississippi House of
46 Representatives who reside in the Mississippi Delta Region,
47 appointed by the Speaker of the House.

48 (b) Four (4) members of the Mississippi State Senate,
49 who reside in the Mississippi Delta Region, appointed by the
50 Lieutenant Governor.

(c) One (1) member from the state's public universities, one (1) member from the state's junior colleges and one (1) member from the Mississippi Delta Region who is not a state legislator, appointed by the Speaker of the House of Representatives.

(d) One (1) member from the state's public
universities, one (1) member from the state's junior colleges and
one (1) member from the Mississippi Delta Region who is not a
state legislator, appointed by the Lieutenant Governor.

60 (e) One (1) member from the membership or staffs of the
61 Mississippi Association of Supervisors and the Mississippi
62 Municipal Association. These members will be appointed to the
63 task force by the Governor from recommendations made to the board
64 by the respective organizations.

65 (f) The Executive Director of the Mississippi66 Development Authority or his designee.

H. B. No. 1034 *HR40/R1171CS* 06/HR40/R1171CS PAGE 2 (CJR\BD) 67 (g) Four (4) members to be selected by the Governor,
68 three (3) of whom shall be representatives of business or
69 entrepreneurial enterprises in the Mississippi Delta Region.

70 (2) It is the intent of the Legislature that the task force 71 will be organized, selected and constituted in such a way that it 72 represents the most talented individuals who could possibly be assembled to address the concerns and issues associated with the 73 74 revitalization of the Mississippi Delta Region. Task force members shall be appointed by May 1, 2006, and the task force 75 shall have its organizational meeting no later than May 15, 2006. 76 77 The task force shall elect from among its membership a chairman and vice chairman. Terms of service of task force members shall 78 79 coincide with the duration of the task force.

80 (3) All persons selected for service on the task force shall
81 be creative, knowledgeable and accomplished people with the
82 capacity to contribute to the mission of the task force.
83 Vacancies on the task force shall be filled in a manner consistent
84 with original appointments.

85 <u>SECTION 4.</u> (1) There is hereby established within the Board 86 of Trustees of the State Institutions of Higher Learning an office 87 to serve the Special Task Force for Revitalization of the 88 Mississippi Delta Region. The office shall:

89 (a) Provide staff support, including an employee to
90 serve as the task force coordinator, to the task force and shall
91 organize and coordinate the work of the task force.

92 (b) Make available office space for the task force to93 include conference room facilities.

94 Be responsible for preparing and maintaining a (C) long-range plan for the revitalization and economic and other 95 development of the state's Delta region. The plan shall be 96 97 sufficiently broad in scope so as to address all regional, state, 98 national and international economic, demographic, education, work 99 force training, community, housing, public health, crime, natural *HR40/R1171CS* H. B. No. 1034 06/HR40/R1171CS

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100 resource and infrastructure factors relating to the overall 101 status, revitalization and development of the Mississippi Delta 102 Region.

(d) Work in coordination with the Mississippi
Development Authority in all aspects of serving the task force.
(2) The Mississippi Development Authority shall provide any
staff support to the office that it or the task force may request.

SECTION 5. The mission and role of the special task force 107 108 shall be to function as an independent research and analytical group charged with setting measurable, achievable and significant 109 110 goals to revitalize the Mississippi Delta Region. The task force shall conduct public hearings in the region and make 111 112 recommendations regarding such goals and present findings and detailed recommendations which will enable the region to achieve 113 the stated goals. Recommendations of the task force shall be 114 specific to the extent that actions needed are explicitly set out 115 116 and supported with in-depth analyses as to the contributions such 117 actions would have on the revitalization of the region. A11 recommendations shall be accompanied by specific requests with 118 119 respect to allocation of resources, including any additional funding necessary to fund the revitalization activities. 120

121 **SECTION 6.** With research and recommendations prepared by the 122 task force, the office shall prepare a long-range action plan for 123 the revitalization of the region, which shall consist of five (5) 124 parts as provided in this act.

<u>SECTION 7.</u> Part I of the plan will identify specific, quantifiable goals to be accomplished in the next succeeding five-, ten- and twenty-year periods. Before proposing the goals required for Part I of the plan, at least three (3) public hearings shall be held in each of the northern, central and southern portions of the region, in order to receive public input on the goal setting process and deliberations pertaining to that

132 process.

H. B. No. 1034 *HR40/R1171CS* 06/HR40/R1171CS PAGE 4 (CJR\BD) 133 The goals proposed by the office shall be reasonable, 134 challenging, achievable and shall be expressed in measures of 135 achievement that would represent comparative and significant 136 economic progress and revitalization for the region.

137 <u>SECTION 8.</u> Part II of the economic development plan shall
138 include:

An inventory and analysis of the region's 139 (a) competitive advantages and an inventory and analysis of factors 140 which tend to retard economic and other development in the region; 141 Identification and analysis of state, national and 142 (b) 143 international economic trends affecting the region's development; (c) An analysis and evaluation of the state's taxing 144 145 effort as it affects the region's economic development and other efforts and an analysis of how economic development goals and 146 objectives in the region relate to projected short- and long-term 147

148 state and local revenues dedicated to the region and to the 149 possible and potential impact on the region's revenue structure; 150 (d) An identification and analysis of key factors

151 affecting economic development in the region;

(e) An identification and analysis of factors affecting
industrial location and decisions affecting expansion of existing
business and industry within the region;

(f) An analysis of the region's incentive programs and economic development strategies and a comparison with other regions of the state;

(g) An analysis of the region's work force and of the economic and educational conditions that the work force will face in future years;

(h) An analysis of and assessment of the minority
business and commercial activity, capability, potential and needs
in the region;

164 (i) An analysis of and assessment of income in the 165 region by various income groups to provide the analytical base for H. B. No. 1034 *HR40/R1171CS* 06/HR40/R1171CS PAGE 5 (CJR\BD) 166 developing programs and recommendations to address low income high 167 unemployment problems in the region;

(j) An analysis and assessment of programs in other
states and in the federal government which seek to foster,
encourage and assist minority involvement in and contributions
toward economic development. The programs to be assessed shall
include, but not be limited to, set aside procurement programs.

SECTION 9. (1) Part III of the economic development plan 173 shall provide a procedure for monitoring the implementation of 174 175 efforts proposed by the task force and the plan. In formulating 176 this procedure, the office will survey, identify and analyze every 177 government program and private resource and activity that is 178 available to, that is being applied toward or that contributes to 179 the accomplishment of the goals set in the long-range plan. The resources and programs of local, state and federal government and 180 private business shall be identified and analyzed to determine the 181 182 specific areas in which they contribute to achievement of the 183 overall goals.

(2) Each agency and institution of state government involved 184 185 in economic, demographic, education, work force training, 186 community, housing, public health, crime, natural resources and 187 infrastructure aspects relating to the overall revitalization and 188 development of the Mississippi Delta Region is directed to prepare 189 and submit to the office and the Mississippi Development 190 Authority, work programs covering its activities in the relevant aspects. The office shall specify a uniform format for agencies 191 192 to follow in preparing their work programs. These work programs shall cover in general the next five (5) years of the plan and, in 193 significant detail, the upcoming fiscal year. Work programs shall 194 be submitted by October 1, 2006, for fiscal year 2007 by those 195 196 agencies identified as being required to submit work programs. 197 SECTION 10. Part IV of the plan shall be an analysis and 198 evaluation of materials in Parts II and III of the plan. This *HR40/R1171CS* H. B. No. 1034

06/HR40/R1171CS PAGE 6 (CJR\BD) 199 phase of the plan shall also make an overall evaluation of the 200 relative contributions that the resources and efforts identified 201 in Part III are making toward achievement of the overall goals. 202 This phase of the plan shall contain specific recommendations for 203 inclusion in the region's efforts:

(a) Specific programs for accelerating the region's
overall economic development through greater results from the
state's agricultural resources;

(b) Specific programs for rural areas of the region and
those areas and identifiable groups of people with the highest
unemployment and lowest per capita incomes;

(c) Specific programs for international trade and the attraction of foreign investment through development of specialized, university-based or other programs;

(d) The specific niches that Mississippi has and on which it should focus development efforts or those niches the region should seek to develop; and

(e) Specific minority enterprise assistance anddevelopment programs that would be needed and recommended.

218 <u>SECTION 11.</u> (1) Part V of the economic development plan 219 shall consist of recommendations. The recommendations shall be 220 based on Part IV of the plan and shall seek to improve in every 221 possible and feasible manner the coordination and implementation 222 of all activities and programs outlined and identified as required 223 in Part III of the plan.

(2) The plan shall make recommendations regarding new
initiatives and new programs and the alteration or expansion of
existing programs as deemed necessary to achieve the goals
established. The recommendations shall state specifically what is
to be done, who is to do it and how it is to be done and shall
also set out the cost benefits of each recommendation.

230 (3) The office, in consultation with the task force and the 231 Mississippi Development Authority, shall develop a legislative H. B. No. 1034 *HR40/R1171CS* 06/HR40/R1171CS PAGE 7 (CJR\BD) 232 package containing any statutory actions required to implement the 233 goals established in the state long-range plan for economic 234 development. The legislative package shall be prepared and 235 presented in bill format.

236 <u>SECTION 12.</u> All parts of the plan shall be completed no 237 later than December 1, 2006. A preliminary report on the status 238 of the plan shall be made to the Joint Legislative Budget 239 Committee in November 2006.

240 **SECTION 13.** This act shall take effect and be in force from 241 and after its passage.