By: Representatives Weathersby, Davis, Fillingane, Frierson, Hamilton (109th), Hudson, Lott, Read, Shows, Smith (59th), Staples, Stringer, Vince, Walley, Warren, Watson

To: Universities and Colleges; Appropriations

HOUSE BILL NO. 992

AN ACT TO CREATE A NEW SECTION TO BE CODIFIED AS SECTION 37-101-44, MISSISSIPPI CODE OF 1972, TO AUTHORIZE THE BOARD OF 3 TRUSTEES OF THE UNIVERSITY OF SOUTHERN MISSISSIPPI TO CONTRACT 4 WITH A SINGLE ENTITY FOR THE DESIGN AND CONSTRUCTION OF PARKING STRUCTURES AT THE UNIVERSITY; TO AMEND SECTION 37-101-43, 5 6 MISSISSIPPI CODE OF 1972, IN CONFORMITY THERETO; TO AMEND SECTION 7 37-101-41, MISSISSIPPI CODE OF 1972, TO AUTHORIZE THE BOARD OF 8 TRUSTEES OF THE UNIVERSITY OF SOUTHERN MISSISSIPPI TO LEASE LAND 9 AT THE UNIVERSITY FOR THE CONSTRUCTION OF PARKING STRUCTURES BY PRIVATE FINANCING; TO AMEND SECTION 31-7-13, MISSISSIPPI CODE OF 10 11 1972, TO EXEMPT FROM STATE BID REQUIREMENTS CONTRACTS FOR THE DESIGN AND CONSTRUCTION OF BUILDINGS AND FACILITIES, INCLUDING 12 PARKING STRUCTURES, CLASSROOMS AND ATHLETIC FACILITIES ENTERED INTO WITH A SINGLE ENTITY BY THE BOARD OF TRUSTEES OF STATE 13 14 INSTITUTIONS OF HIGHER LEARNING; AND FOR RELATED PURPOSES. 15 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 16 SECTION 1. The following shall be codified as Section 17 18 37-101-44, Mississippi Code of 1972: 19 37-101-44. (1) In lieu of exercising the authority set forth in Section 37-101-43 and before entering into or awarding 20 21 any lease under Section 37-101-41, the Board of Trustees of State 22 Institutions of Higher Learning may award contracts to a single 23 entity for privately financed design and construction of parking 24 structures, on the University of Southern Mississippi campus if 25 the entities receiving the contract or contracts and those entities to which work or services are subcontracted are duly 26 licensed and qualified in the state to perform the contract or 27 contracts. State General Fund appropriations or bonds backed by 28 29 the state may not be used to finance the construction or maintenance of any such parking structure. 30 (2) The design-build delivery system described under 31

subsection (1) of this section may be authorized only when the

Board of Trustees of State Institutions of Higher Learning makes a

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34 determination, entered on its minutes, with specific findings for
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- 35 the project demonstrating how it is in the best interest of the
- 36 public to enter into a design-build contract. At a minimum, the
- 37 determination must include a detailed explanation of why a
- 38 design-build approach for a particular project satisfies the
- 39 public need better than the traditional design-bid-build approach.
- 40 (3) For each proposed design-build project, a two-phase
- 41 procedure for awarding design-build contracts must be adopted and
- 42 must include the following:
- 43 (a) During phase one, and before solicitation of
- 44 initial proposals, the board shall develop, with the assistance of
- 45 a registered architect or engineer, a scope of work statement that
- 46 provides prospective offerors with sufficient information
- 47 regarding the board's requirements. The scope of work statement
- 48 must include floor plans showing spaces by name and number, actual
- 49 net area of each space, structural module, fixed equipment,
- 50 mechanical spaces, chases and circulation areas. Drawings must
- 51 show overall structure dimensions and major lines of dimensions,
- 52 and site plans which show topography, adjacent buildings and
- 53 utilities. Drawings must include information to adequately
- 54 explain HVAC, electrical and structural requirements. Information
- 55 concerning furnishings, miscellaneous equipment, layouts, lists
- 56 and schedules necessary to explain the plans must be indicated on
- 57 floor plans. The registered architect or engineer engaged by the
- 58 board also shall prepare preliminary specifications following the
- 59 Construction Specifications Institute format and giving basic
- 60 descriptions of essential building materials, finishes, components
- 61 and all systems. The scope of work statement also must include
- 62 structure elevations, sections and design details. Structure
- 63 elevations must show fenestration and proposed exterior materials.
- 64 The scope of work statement must include general budget
- 65 parameters, schedule or delivery requirements, relevant criteria
- 66 for evaluation of proposals, and any other information necessary

- $\,$ to enable the design-builders to submit proposals that meet the
- 68 board's needs.
- (b) The board shall cause to be published once a week,
- 70 for at least three (3) consecutive weeks and not less than
- 71 twenty-one (21) days in at least one (1) newspaper having a
- 72 general circulation in the county in which the institution is
- 73 located and in one (1) newspaper with a general statewide
- 74 circulation, a notice inviting proposals for the leasing,
- 75 design-build deconstruction and leasing back of the land and
- 76 design-build constructed facility. The notice must inform
- 77 potential offerors of how to obtain the scope of work statement
- 78 developed for the project, and the notice must contain such other
- 79 information to describe adequately the general nature and scope of
- 80 the design-build project so as to promote full, equal and open
- 81 competition.
- 82 (c) The board shall accept initial proposals only from
- 83 entities able to provide, either in-house or through contractual
- 84 arrangements, an experienced and qualified design-build team that
- 85 includes, at a minimum, an architect or engineer registered in
- 86 Mississippi and a contractor properly licensed in Mississippi for
- 87 the type of work required. From evaluation of initial proposals
- 88 under phase one, the board shall select a minimum of two (2) and a
- 89 maximum of five (5) design-builders to submit proposals for phase
- 90 two.
- 91 (d) During phase two, the shortlisted firms will be
- 92 invited to submit detailed designs, specific technical concepts or
- 93 solutions, pricing, scheduling and other information deemed
- 94 appropriate by the board as necessary to evaluate and rank
- 95 acceptability of the phase two proposals. After evaluation of
- 96 these phase two proposals, the board shall award a contract to the
- 97 design-builder determined to offer the best value to the public in
- 98 accordance with evaluation criteria set forth in the request for

- 99 proposals, of which price must be one, but not necessarily the 100 only, criterion.
- 101 (e) If the board accepts a proposal other than the
- 102 lowest dollar proposal actually submitted, the board shall enter
- 103 on its minutes detailed calculations and a narrative summary
- 104 showing why the accepted proposal was determined to provide the
- 105 best value, and the board shall state specifically on its minutes
- 106 the justification for its award.
- 107 (4) All facilities that are governed by this section must be
- 108 designed and constructed to equal or exceed the Southern Building
- 109 Code Standards in force at the time of contracting. All private
- 110 contractors or private entities contracting or performing under
- 111 this section must comply at all times with all applicable laws,
- 112 codes and other legal requirements pertaining to the project.
- 113 (5) (a) A public official or employee of a state agency who
- 114 has duties or responsibilities related to the contracting,
- 115 constructing, leasing, acquiring or operating of a facility under
- 116 this section may not become an employee, consultant or contract
- 117 vendor to a private entity providing such facility or services to
- 118 the state for a period of one (1) year after the date of
- 119 termination of the person's public service or state employment.
- 120 (b) Any person violating this subsection shall be
- 121 guilty of a misdemeanor and punished by a fine of not less than
- 122 Five Hundred Dollars (\$500.00) nor more than One Thousand Dollars
- 123 (\$1,000.00).
- 124 **SECTION 2.** Section 37-101-43, Mississippi Code of 1972, is
- 125 amended as follows:
- 126 37-101-43. (a) Except as otherwise provided in Section
- 127 37-101-44, before entering into or awarding any such lease
- 128 contract under the provisions of Section 37-101-41, the Board of
- 129 Trustees of State Institutions of Higher Learning shall cause the
- 130 interested state-supported institution upon which a facility is
- 131 proposed to be constructed to select and submit three (3)

architects to the board. Thereupon, the board shall approve and 132 133 employ an architect, who shall be paid by the interested 134 institution from any funds available to the interested 135 institution. The architect, under the direction of the interested 136 institution, shall prepare complete plans and specifications for 137 the facility desired to be constructed on the leased property. Upon completion of the plans and specifications and the 138 approval thereof by the board, and before entering into any lease 139 140 contract, the board shall cause to be published once a week for at least three (3) consecutive weeks and not less than twenty-one 141 142 (21) days in at least one (1) newspaper having a general circulation in the county in which the interested institution is 143 144 located and in one (1) newspaper with a general statewide circulation, a notice inviting bids or proposals for the leasing, 145 construction and leasing back of the land and constructed 146 facility, the facility to be constructed in accordance with the 147 148 plans and specifications. The notice shall distinctly state the 149 thing to be done, and invite sealed proposals, to be filed with the board, to do the thing to be done. $\underline{\text{The}}$ notice shall contain 150 151 the following specific provisions, together with such others as 152 the board in its discretion deems appropriate, to wit: bids shall 153 be accompanied by a bid security evidenced by a certified or 154 cashier's check or bid-bond payable to the board in a sum of not less than five percent (5%) of the gross construction cost of the 155 156 facility to be constructed as estimated by $\underline{\text{the}}$ board and the bids shall contain proof satisfactory to the board of interim and 157 158 permanent financing. The board shall state in the notice when construction shall commence. The bid shall contain the proposed 159 contractor's certificate of responsibility number and bidder's 160 161 license. In all cases, before the notice shall be published, the 162 plans and specifications shall be filed with the board and also in 163 the office of the president of the interested institution, there 164 to remain.

The board shall award the lease contract to the lowest and 165 166 best bidder, who will comply with the terms imposed by the contract documents. At the time of the awarding of the lease 167 168 contract the successful bidder shall enter into bond with 169 sufficient sureties, to be approved by the board, in such penalty 170 as may be fixed by the board, but in no case to be less than the estimated gross construction cost of the facility to be 171 constructed as estimated by the board, conditioned for the prompt, 172 proper and efficient performance of the contract. The bond shall 173 174 be made by an authorized corporate surety bonding company. 175 The * * * bid security herein provided for shall be forfeited if 176 the successful bidder fails to enter into lease contract and 177 commence construction within the time limitation set forth in the notice. At such time, and simultaneously with the signing of $\underline{\text{the}}$ 178 179 contract, the successful bidder shall deposit a sum of money, in 180 cash or certified or cashier's check, not less than the bid 181 security previously deposited as bid security to reimburse the 182 interested institution for all sums expended by it for architectural services and other expenditures of the board and 183 184 interested institution connected with the bided lease contract, of 185 which such other anticipated expenditures notice is to be given to 186 bidder in the notice. The bid security posted by an unsuccessful 187 bidder shall be refunded to him. 188 (b) Pursuant to the authority granted under Section 189 37-101-44, the requirements of paragraph (a) of this section shall not apply to the Board of Trustees of the University of Southern 190 191 Mississippi authority to contract with a single entity for privately financed design and construction of parking structures 192 193 on the university's campus. 194 SECTION 3. Section 37-101-41, Mississippi Code of 1972, is 195 amended as follows:

(a) Except as otherwise provided in paragraph

(b) of this section, the Board of Trustees of State Institutions

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37-101-41.

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- 198 of Higher Learning is hereby authorized and empowered to lease to 199 private individuals or corporations, for a term not exceeding
- thirty-one (31) years, any land at any of the following
- 201 state-supported institutions: Mississippi State University of
- 202 Agriculture and Applied Science, Jackson State University,
- 203 Mississippi Valley State University, Alcorn State University,
- 204 University of Southern Mississippi, Mississippi University for
- 205 Women and Delta State University, for the purpose of erecting
- 206 housing and dormitory facilities thereon for active faculty and
- 207 The housing facilities shall be constructed thereon by
- 208 private financing, and shall be leased back to the board for use
- by the concerned state-supported institution of higher learning. 209
- 210 The lease shall contain a provision permitting the board to
- purchase the building located thereon for the sum of One Dollar 211
- (\$1.00) after payment by the board of all sums of money due under 212
- 213 said lease.

- (b) Pursuant to the authority granted under Section 214
- 215 37-101-44, the Board of Trustees of the University of Southern
- Mississippi may lease to private individuals or corporations, for 216
- 217 a term not exceeding thirty-one (31) years, any land at the
- 218 university, for the purpose of erecting parking structures thereon
- for active faculty and students. The parking structures shall be 219
- 220 constructed thereon by private financing, and shall be leased back
- to the board for use by the university. The lease shall contain a 221
- 222 provision permitting the board to purchase the parking structures
- located thereon for the $sum\ of\ One\ Dollar\ (\$1.00)$ after payment by 223
- 224 the board of all sums of money due under said lease.
- SECTION 4. Section 31-7-13, Mississippi Code of 1972, is 225
- amended as follows: 226
- 31-7-13. All agencies and governing authorities shall 227
- 228 purchase their commodities and printing; contract for garbage
- 229 collection or disposal; contract for solid waste collection or

disposal; contract for sewage collection or disposal; contract for public construction; and contract for rentals as herein provided.

(a) Bidding procedure for purchases not over \$3,500.00.

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(a) Bidding procedure for purchases not over \$3,500.00. Purchases which do not involve an expenditure of more than Three Thousand Five Hundred Dollars (\$3,500.00), exclusive of freight or shipping charges, may be made without advertising or otherwise requesting competitive bids. However, nothing contained in this paragraph (a) shall be construed to prohibit any agency or governing authority from establishing procedures which require competitive bids on purchases of Three Thousand Five Hundred Dollars (\$3,500.00) or less.

(b) Bidding procedure for purchases over \$3,500.00 but not over \$15,000.00. Purchases which involve an expenditure of more than Three Thousand Five Hundred Dollars (\$3,500.00) but not more than Fifteen Thousand Dollars (\$15,000.00), exclusive of freight and shipping charges may be made from the lowest and best bidder without publishing or posting advertisement for bids, provided at least two (2) competitive written bids have been obtained. Any governing authority purchasing commodities pursuant to this paragraph (b) may authorize its purchasing agent, or his designee, with regard to governing authorities other than counties, or its purchase clerk, or his designee, with regard to counties, to accept the lowest and best competitive written bid. Such authorization shall be made in writing by the governing authority and shall be maintained on file in the primary office of the agency and recorded in the official minutes of the governing authority, as appropriate. The purchasing agent or the purchase clerk, or their designee, as the case may be, and not the governing authority, shall be liable for any penalties and/or damages as may be imposed by law for any act or omission of the purchasing agent or purchase clerk, or their designee, constituting a violation of law in accepting any bid without

approval by the governing authority. The term "competitive

263 written bid" shall mean a bid submitted on a bid form furnished by 264 the buying agency or governing authority and signed by authorized 265 personnel representing the vendor, or a bid submitted on a 266 vendor's letterhead or identifiable bid form and signed by 267 authorized personnel representing the vendor. "Competitive" shall 268 mean that the bids are developed based upon comparable 269 identification of the needs and are developed independently and 270 without knowledge of other bids or prospective bids. Bids may be submitted by facsimile, electronic mail or other generally 271 accepted method of information distribution. Bids submitted by 272 273 electronic transmission shall not require the signature of the 274 vendor's representative unless required by agencies or governing 275 authorities.

(c) Bidding procedure for purchases over \$15,000.00.

277 Publication requirement. Purchases which (i) involve an expenditure of more than Fifteen Thousand Dollars 278 (\$15,000.00), exclusive of freight and shipping charges, may be 279 280 made from the lowest and best bidder after advertising for competitive sealed bids once each week for two (2) consecutive 281 282 weeks in a regular newspaper published in the county or 283 municipality in which such agency or governing authority is 284 located. The date as published for the bid opening shall not be 285 less than seven (7) working days after the last published notice; 286 however, if the purchase involves a construction project in which 287 the estimated cost is in excess of Fifteen Thousand Dollars (\$15,000.00), such bids shall not be opened in less than fifteen 288 289 (15) working days after the last notice is published and the notice for the purchase of such construction shall be published 290 once each week for two (2) consecutive weeks. The notice of 291 292 intention to let contracts or purchase equipment shall state the 293 time and place at which bids shall be received, list the contracts 294 to be made or types of equipment or supplies to be purchased, and, 295 if all plans and/or specifications are not published, refer to the

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plans and/or specifications on file. If there is no newspaper 296 297 published in the county or municipality, then such notice shall be given by posting same at the courthouse, or for municipalities at 298 299 the city hall, and at two (2) other public places in the county or 300 municipality, and also by publication once each week for two (2) 301 consecutive weeks in some newspaper having a general circulation 302 in the county or municipality in the above provided manner. On 303 the same date that the notice is submitted to the newspaper for 304 publication, the agency or governing authority involved shall mail 305 written notice to, or provide electronic notification to the main 306 office of the Mississippi Contract Procurement Center that contains the same information as that in the published notice. 307 308 (ii) Bidding process amendment procedure. 309 plans and/or specifications are published in the notification, then the plans and/or specifications may not be amended. 310 plans and/or specifications are not published in the notification, 311 312 then amendments to the plans/specifications, bid opening date, bid 313 opening time and place may be made, provided that the agency or governing authority maintains a list of all prospective bidders 314 315 who are known to have received a copy of the bid documents and all such prospective bidders are sent copies of all amendments. 316 317 notification of amendments may be made via mail, facsimile, electronic mail or other generally accepted method of information 318 319 distribution. No addendum to bid specifications may be issued 320 within two (2) working days of the time established for the receipt of bids unless such addendum also amends the bid opening 321 322 to a date not less than five (5) working days after the date of the addendum. 323 (iii) Filing requirement. In all cases involving 324 governing authorities, before the notice shall be published or 325 326 posted, the plans or specifications for the construction or 327 equipment being sought shall be filed with the clerk of the board 328 of the governing authority. In addition to these requirements, a

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H. B. No. 06/HR40/R1100 PAGE 10 (DJ\BD) bid file shall be established which shall indicate those vendors to whom such solicitations and specifications were issued, and such file shall also contain such information as is pertinent to

332 the bid.

333 (iv) Specification restrictions.

334 Specifications pertinent to such bidding 335 shall be written so as not to exclude comparable equipment of 336 domestic manufacture. However, if valid justification is 337 presented, the Department of Finance and Administration or the 338 board of a governing authority may approve a request for specific 339 equipment necessary to perform a specific job. Further, such justification, when placed on the minutes of the board of a 340 341 governing authority, may serve as authority for that governing 342 authority to write specifications to require a specific item of 343 equipment needed to perform a specific job. In addition to these 344 requirements, from and after July 1, 1990, vendors of relocatable 345 classrooms and the specifications for the purchase of such 346 relocatable classrooms published by local school boards shall meet all pertinent regulations of the State Board of Education, 347 348 including prior approval of such bid by the State Department of 349 Education.

350 2. Specifications for construction projects may include an allowance for commodities, equipment, furniture, 351 352 construction materials or systems in which prospective bidders are 353 instructed to include in their bids specified amounts for such 354 items so long as the allowance items are acquired by the vendor in 355 a commercially reasonable manner and approved by the 356 agency/governing authority. Such acquisitions shall not be made 357 to circumvent the public purchasing laws.

(v) Agencies and governing authorities may
separate stablish secure procedures by which bids may be submitted via
electronic means.

(d) Lowest and best bid decision procedure.

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362 (i) **Decision procedure.** Purchases may be made 363 from the lowest and best bidder. In determining the lowest and 364 best bid, freight and shipping charges shall be included. 365 Life-cycle costing, total cost bids, warranties, guaranteed 366 buy-back provisions and other relevant provisions may be included 367 in the best bid calculation. All best bid procedures for state 368 agencies must be in compliance with regulations established by the 369 Department of Finance and Administration. If any governing 370 authority accepts a bid other than the lowest bid actually 371 submitted, it shall place on its minutes detailed calculations and 372 narrative summary showing that the accepted bid was determined to be the lowest and best bid, including the dollar amount of the 373 374 accepted bid and the dollar amount of the lowest bid. No agency or governing authority shall accept a bid based on items not 375 376 included in the specifications. (ii) Decision procedure for Certified Purchasing 377 378 Offices. In addition to the decision procedure set forth in 379 paragraph (d)(i), Certified Purchasing Offices may also use the 380 following procedure: Purchases may be made from the bidder 381 offering the best value. In determining the best value bid, freight and shipping charges shall be included. Life-cycle 382 383 costing, total cost bids, warranties, guaranteed buy-back 384 provisions, documented previous experience, training costs and 385 other relevant provisions may be included in the best value 386 calculation. This provision shall authorize Certified Purchasing Offices to utilize a Request For Proposals (RFP) process when 387 388 purchasing commodities. All best value procedures for state 389 agencies must be in compliance with regulations established by the 390 Department of Finance and Administration. No agency or governing 391 authority shall accept a bid based on items or criteria not 392 included in the specifications. 393 (iii) Construction project negotiations authority. 394 If the lowest and best bid is not more than ten percent (10%)

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above the amount of funds allocated for a public construction or 395 396 renovation project, then the agency or governing authority shall 397 be permitted to negotiate with the lowest bidder in order to enter 398 into a contract for an amount not to exceed the funds allocated. 399 Lease-purchase authorization. For the purposes of 400 this section, the term "equipment" shall mean equipment, furniture 401 and, if applicable, associated software and other applicable 402 direct costs associated with the acquisition. Any lease-purchase 403 of equipment which an agency is not required to lease-purchase 404 under the master lease-purchase program pursuant to Section 405 31-7-10 and any lease-purchase of equipment which a governing 406 authority elects to lease-purchase may be acquired by a 407 lease-purchase agreement under this paragraph (e). Lease-purchase financing may also be obtained from the vendor or from a 408 third-party source after having solicited and obtained at least 409 410 two (2) written competitive bids, as defined in paragraph (b) of 411 this section, for such financing without advertising for such 412 Solicitation for the bids for financing may occur before or after acceptance of bids for the purchase of such equipment or, 413 414 where no such bids for purchase are required, at any time before 415 the purchase thereof. No such lease-purchase agreement shall be 416 for an annual rate of interest which is greater than the overall 417 maximum interest rate to maturity on general obligation indebtedness permitted under Section 75-17-101, and the term of 418 419 such lease-purchase agreement shall not exceed the useful life of 420 equipment covered thereby as determined according to the upper 421 limit of the asset depreciation range (ADR) guidelines for the 422 Class Life Asset Depreciation Range System established by the 423 Internal Revenue Service pursuant to the United States Internal 424 Revenue Code and regulations thereunder as in effect on December 425 31, 1980, or comparable depreciation guidelines with respect to 426 any equipment not covered by ADR guidelines. Any lease-purchase 427 agreement entered into pursuant to this paragraph (e) may contain *HR40/R1100* 992 H. B. No.

06/HR40/R1100 PAGE 13 (DJ\BD) 428 any of the terms and conditions which a master lease-purchase 429 agreement may contain under the provisions of Section 31-7-10(5), 430 and shall contain an annual allocation dependency clause 431 substantially similar to that set forth in Section 31-7-10(8). 432 Each agency or governing authority entering into a lease-purchase 433 transaction pursuant to this paragraph (e) shall maintain with 434 respect to each such lease-purchase transaction the same information as required to be maintained by the Department of 435 436 Finance and Administration pursuant to Section 31-7-10(13). 437 However, nothing contained in this section shall be construed to 438 permit agencies to acquire items of equipment with a total acquisition cost in the aggregate of less than Ten Thousand 439 440 Dollars (\$10,000.00) by a single lease-purchase transaction. All 441 equipment, and the purchase thereof by any lessor, acquired by 442 lease-purchase under this paragraph and all lease-purchase 443 payments with respect thereto shall be exempt from all Mississippi 444 sales, use and ad valorem taxes. Interest paid on any 445 lease-purchase agreement under this section shall be exempt from 446 State of Mississippi income taxation. 447 (f) Alternate bid authorization. When necessary to 448 ensure ready availability of commodities for public works and the 449 timely completion of public projects, no more than two (2) 450 alternate bids may be accepted by a governing authority for 451

alternate bids may be accepted by a governing authority for commodities. No purchases may be made through use of such alternate bids procedure unless the lowest and best bidder cannot deliver the commodities contained in his bid. In that event, purchases of such commodities may be made from one (1) of the bidders whose bid was accepted as an alternate.

(g) Construction contract change authorization. In the

456 (g) Construction contract change authorization. In the
457 event a determination is made by an agency or governing authority
458 after a construction contract is let that changes or modifications
459 to the original contract are necessary or would better serve the
460 purpose of the agency or the governing authority, such agency or
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governing authority may, in its discretion, order such changes 461 462 pertaining to the construction that are necessary under the circumstances without the necessity of further public bids; 463 464 provided that such change shall be made in a commercially 465 reasonable manner and shall not be made to circumvent the public 466 purchasing statutes. In addition to any other authorized person, 467 the architect or engineer hired by an agency or governing 468 authority with respect to any public construction contract shall 469 have the authority, when granted by an agency or governing authority, to authorize changes or modifications to the original 470 471 contract without the necessity of prior approval of the agency or 472 governing authority when any such change or modification is less 473 than one percent (1%) of the total contract amount. The agency or 474 governing authority may limit the number, manner or frequency of 475 such emergency changes or modifications.

476 Petroleum purchase alternative. In addition to (h) 477 other methods of purchasing authorized in this chapter, when any 478 agency or governing authority shall have a need for gas, diesel 479 fuel, oils and/or other petroleum products in excess of the amount 480 set forth in paragraph (a) of this section, such agency or 481 governing authority may purchase the commodity after having 482 solicited and obtained at least two (2) competitive written bids, 483 as defined in paragraph (b) of this section. If two (2) competitive written bids are not obtained, the entity shall comply 484 485 with the procedures set forth in paragraph (c) of this section. In the event any agency or governing authority shall have 486 487 advertised for bids for the purchase of gas, diesel fuel, oils and 488 other petroleum products and coal and no acceptable bids can be 489 obtained, such agency or governing authority is authorized and 490 directed to enter into any negotiations necessary to secure the 491 lowest and best contract available for the purchase of such 492 commodities.

(i) Road construction petroleum products price 494 adjustment clause authorization. Any agency or governing 495 authority authorized to enter into contracts for the construction, 496 maintenance, surfacing or repair of highways, roads or streets, may include in its bid proposal and contract documents a price 497 498 adjustment clause with relation to the cost to the contractor, 499 including taxes, based upon an industry-wide cost index, of 500 petroleum products including asphalt used in the performance or 501 execution of the contract or in the production or manufacture of materials for use in such performance. Such industry-wide index 502 503 shall be established and published monthly by the Mississippi 504 Department of Transportation with a copy thereof to be mailed, 505 upon request, to the clerks of the governing authority of each 506 municipality and the clerks of each board of supervisors 507 throughout the state. The price adjustment clause shall be based 508 on the cost of such petroleum products only and shall not include 509 any additional profit or overhead as part of the adjustment. The 510 bid proposals or document contract shall contain the basis and methods of adjusting unit prices for the change in the cost of 511 such petroleum products. 512

(j) State agency emergency purchase procedure. If the governing board or the executive head, or his designee, of any agency of the state shall determine that an emergency exists in regard to the purchase of any commodities or repair contracts, so that the delay incident to giving opportunity for competitive bidding would be detrimental to the interests of the state, then the provisions herein for competitive bidding shall not apply and the head of such agency shall be authorized to make the purchase or repair. Total purchases so made shall only be for the purpose of meeting needs created by the emergency situation. In the event such executive head is responsible to an agency board, at the meeting next following the emergency purchase, documentation of the purchase, including a description of the commodity purchased, *HR40/R1100* H. B. No. 992

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the purchase price thereof and the nature of the emergency shall 526 527 be presented to the board and placed on the minutes of the board 528 of such agency. The head of such agency, or his designee, shall, 529 at the earliest possible date following such emergency purchase, 530 file with the Department of Finance and Administration (i) a 531 statement explaining the conditions and circumstances of the emergency, which shall include a detailed description of the 532 events leading up to the situation and the negative impact to the 533 entity if the purchase is made following the statutory 534 requirements set forth in paragraph (a), (b) or (c) of this 535 536 section, and (ii) a certified copy of the appropriate minutes of the board of such agency, if applicable. On or before September 1 537 538 of each year, the State Auditor shall prepare and deliver to the Senate Fees, Salaries and Administration Committee, the House Fees 539 and Salaries of Public Officers Committee and the Joint 540 541 Legislative Budget Committee a report containing a list of all 542 state agency emergency purchases and supporting documentation for 543 each emergency purchase.

Governing authority emergency purchase procedure.

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If the governing authority, or the governing authority acting through its designee, shall determine that an emergency exists in regard to the purchase of any commodities or repair contracts, so that the delay incident to giving opportunity for competitive bidding would be detrimental to the interest of the governing authority, then the provisions herein for competitive bidding shall not apply and any officer or agent of such governing authority having general or special authority therefor in making such purchase or repair shall approve the bill presented therefor, and he shall certify in writing thereon from whom such purchase was made, or with whom such a repair contract was made. At the board meeting next following the emergency purchase or repair contract, documentation of the purchase or repair contract, including a description of the commodity purchased, the price

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H. B. No. 06/HR40/R1100 PAGE 17 (DJ\BD) thereof and the nature of the emergency shall be presented to the board and shall be placed on the minutes of the board of such governing authority.

- 562 (1) Hospital purchase, lease-purchase and lease 563 authorization.
- (i) The commissioners or board of trustees of any public hospital may contract with such lowest and best bidder for the purchase or lease-purchase of any commodity under a contract of purchase or lease-purchase agreement whose obligatory payment terms do not exceed five (5) years.
- 569 (ii) In addition to the authority granted in 570 subparagraph (i) of this paragraph (l), the commissioners or board 571 of trustees is authorized to enter into contracts for the lease of 572 equipment or services, or both, which it considers necessary for 573 the proper care of patients if, in its opinion, it is not 574 financially feasible to purchase the necessary equipment or 575 services. Any such contract for the lease of equipment or 576 services executed by the commissioners or board shall not exceed a 577 maximum of five (5) years' duration and shall include a 578 cancellation clause based on unavailability of funds. If such 579 cancellation clause is exercised, there shall be no further 580 liability on the part of the lessee. Any such contract for the 581 lease of equipment or services executed on behalf of the commissioners or board that complies with the provisions of this 582 583 subparagraph (ii) shall be excepted from the bid requirements set 584 forth in this section.
- 585 (m) **Exceptions from bidding requirements.** Excepted 586 from bid requirements are:
- 587 (i) Purchasing agreements approved by department.
 588 Purchasing agreements, contracts and maximum price regulations
 589 executed or approved by the Department of Finance and
 590 Administration.

591 (ii) Outside equipment repairs. Repairs to 592 equipment, when such repairs are made by repair facilities in the private sector; however, engines, transmissions, rear axles and/or 593 594 other such components shall not be included in this exemption when 595 replaced as a complete unit instead of being repaired and the need 596 for such total component replacement is known before disassembly of the component; however, invoices identifying the equipment, 597 specific repairs made, parts identified by number and name, 598 599 supplies used in such repairs, and the number of hours of labor 600 and costs therefor shall be required for the payment for such 601 repairs. 602 (iii) In-house equipment repairs. Purchases of 603 parts for repairs to equipment, when such repairs are made by 604 personnel of the agency or governing authority; however, entire 605 assemblies, such as engines or transmissions, shall not be 606 included in this exemption when the entire assembly is being 607 replaced instead of being repaired. 608 (iv) Raw gravel or dirt. Raw unprocessed deposits 609 of gravel or fill dirt which are to be removed and transported by the purchaser. 610 (v) Governmental equipment auctions. Motor 611 612 vehicles or other equipment purchased from a federal agency or 613 authority, another governing authority or state agency of the 614 State of Mississippi, or any governing authority or state agency 615 of another state at a public auction held for the purpose of disposing of such vehicles or other equipment. Any purchase by a 616 617 governing authority under the exemption authorized by this subparagraph (v) shall require advance authorization spread upon 618 the minutes of the governing authority to include the listing of 619 620 the item or items authorized to be purchased and the maximum bid 621 authorized to be paid for each item or items. 622 (vi) Intergovernmental sales and transfers.

Purchases, sales, transfers or trades by governing authorities or

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state agencies when such purchases, sales, transfers or trades are 624 625 made by a private treaty agreement or through means of 626 negotiation, from any federal agency or authority, another 627 governing authority or state agency of the State of Mississippi, 628 or any state agency or governing authority of another state. 629 Nothing in this section shall permit such purchases through public 630 auction except as provided for in subparagraph (v) of this 631 section. It is the intent of this section to allow governmental 632 entities to dispose of and/or purchase commodities from other governmental entities at a price that is agreed to by both 633 634 parties. This shall allow for purchases and/or sales at prices which may be determined to be below the market value if the 635 636 selling entity determines that the sale at below market value is 637 in the best interest of the taxpayers of the state. Governing authorities shall place the terms of the agreement and any 638 639 justification on the minutes, and state agencies shall obtain 640 approval from the Department of Finance and Administration, prior 641 to releasing or taking possession of the commodities. 642 (vii) Perishable supplies or food. Perishable 643 supplies or food purchased for use in connection with hospitals, 644 the school lunch programs, homemaking programs and for the feeding 645 of county or municipal prisoners. 646 (viii) Single source items. Noncompetitive items available from one (1) source only. In connection with the 647 648 purchase of noncompetitive items only available from one (1) source, a certification of the conditions and circumstances 649 650 requiring the purchase shall be filed by the agency with the 651 Department of Finance and Administration and by the governing authority with the board of the governing authority. Upon receipt 652 653 of that certification the Department of Finance and Administration 654 or the board of the governing authority, as the case may be, may, 655 in writing, authorize the purchase, which authority shall be noted 656 on the minutes of the body at the next regular meeting thereafter.

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H. B. No. 992 06/HR40/R1100 PAGE 20 (DJ\BD) 657 In those situations, a governing authority is not required to 658 obtain the approval of the Department of Finance and 659 Administration. 660 (ix) Waste disposal facility construction 661 Construction of incinerators and other facilities for 662 disposal of solid wastes in which products either generated 663 therein, such as steam, or recovered therefrom, such as materials 664 for recycling, are to be sold or otherwise disposed of; however, 665 in constructing such facilities, a governing authority or agency 666 shall publicly issue requests for proposals, advertised for in the 667 same manner as provided herein for seeking bids for public 668 construction projects, concerning the design, construction, 669 ownership, operation and/or maintenance of such facilities, 670 wherein such requests for proposals when issued shall contain 671 terms and conditions relating to price, financial responsibility, technology, environmental compatibility, legal responsibilities 672 673 and such other matters as are determined by the governing 674 authority or agency to be appropriate for inclusion; and after 675 responses to the request for proposals have been duly received, 676 the governing authority or agency may select the most qualified 677 proposal or proposals on the basis of price, technology and other 678 relevant factors and from such proposals, but not limited to the terms thereof, negotiate and enter contracts with one or more of 679 680 the persons or firms submitting proposals. 681 Hospital group purchase contracts. 682 commodities and equipment purchased by hospitals through group 683 purchase programs pursuant to Section 31-7-38. 684 (xi) Information technology products. Purchases 685 of information technology products made by governing authorities 686 under the provisions of purchase schedules, or contracts executed 687 or approved by the Mississippi Department of Information 688 Technology Services and designated for use by governing 689 authorities.

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690	(xii) Energy efficiency services and equipment.							
691	Energy efficiency services and equipment acquired by school							
692	districts, community and junior colleges, institutions of higher							
693	learning and state agencies or other applicable governmental							
694	entities on a shared-savings, lease or lease-purchase basis							
695	pursuant to Section 31-7-14.							
696	(xiii) Municipal electrical utility system fuel.							
697	Purchases of coal and/or natural gas by municipally-owned electric							
698	power generating systems that have the capacity to use both coal							
699	and natural gas for the generation of electric power.							
700	(xiv) Library books and other reference materials.							
701	Purchases by libraries or for libraries of books and periodicals;							
702	processed film, video cassette tapes, filmstrips and slides;							
703	recorded audio tapes, cassettes and diskettes; and any such items							
704	as would be used for teaching, research or other information							
705	distribution; however, equipment such as projectors, recorders,							
706	audio or video equipment, and monitor televisions are not exempt							
707	under this subparagraph.							
708	(xv) Unmarked vehicles. Purchases of unmarked							
709	vehicles when such purchases are made in accordance with							
710	purchasing regulations adopted by the Department of Finance and							
711	Administration pursuant to Section 31-7-9(2).							
712	(xvi) Election ballots. Purchases of ballots							
713	printed pursuant to Section 23-15-351.							
714	(xvii) Multichannel interactive video systems.							
715	From and after July 1, 1990, contracts by Mississippi Authority							
716	for Educational Television with any private educational							
717	institution or private nonprofit organization whose purposes are							
718	educational in regard to the construction, purchase, lease or							
719	lease-purchase of facilities and equipment and the employment of							
720	personnel for providing multichannel interactive video systems							
721	(ITSF) in the school districts of this state.							

722	(xviii) Purchases of prison industry products.							
723	From and after January 1, 1991, purchases made by state agencies							
724	or governing authorities involving any item that is manufactured,							
725	processed, grown or produced from the state's prison industries.							
726	(xix) Undercover operations equipment. Purchases							
727	of surveillance equipment or any other high-tech equipment to be							
728	used by law enforcement agents in undercover operations, provided							
729	that any such purchase shall be in compliance with regulations							
730	established by the Department of Finance and Administration.							
731	(xx) Junior college books for rent. Purchases by							
732	community or junior colleges of textbooks which are obtained for							
733	the purpose of renting such books to students as part of a book							
734	service system.							
735	(xxi) Certain school district purchases.							
736	Purchases of commodities made by school districts from vendors							
737	with which any levying authority of the school district, as							
738	defined in Section 37-57-1, has contracted through competitive							
739	bidding procedures for purchases of the same commodities.							
740	(xxii) Garbage, solid waste and sewage contracts.							
741	Contracts for garbage collection or disposal, contracts for solid							
742	waste collection or disposal and contracts for sewage collection							
743	or disposal.							
744	(xxiii) Municipal water tank maintenance							
745	contracts. Professional maintenance program contracts for the							
746	repair or maintenance of municipal water tanks, which provide							
747	professional services needed to maintain municipal water storage							
748	tanks for a fixed annual fee for a duration of two (2) or more							
749	years.							
750	(xxiv) Purchases of Mississippi Industries for the							
751	Blind products. Purchases made by state agencies or governing							
752	authorities involving any item that is manufactured, processed or							

produced by the Mississippi Industries for the Blind.

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754	(xxv) Purchases of state-adopted textbooks.							
755	Purchases of state-adopted textbooks by public school districts.							
756	(xxvi) Certain purchases under the Mississippi							
757	Major Economic Impact Act. Contracts entered into pursuant to the							
758	provisions of Section $57-75-9(2)$ and (3) .							
759	(xxvii) Used heavy or specialized machinery or							
760	equipment for installation of soil and water conservation							
761	practices purchased at auction. Used heavy or specialized							
762	machinery or equipment used for the installation and							
763	implementation of soil and water conservation practices or							
764	measures purchased subject to the restrictions provided in							
765	Sections 69-27-331 through 69-27-341. Any purchase by the State							
766	Soil and Water Conservation Commission under the exemption							
767	authorized by this subparagraph shall require advance							
768	authorization spread upon the minutes of the commission to include							
769	the listing of the item or items authorized to be purchased and							
770	the maximum bid authorized to be paid for each item or items.							
771	(xxviii) Hospital lease of equipment or services.							
772	Leases by hospitals of equipment or services if the leases are in							
773	compliance with paragraph (1)(ii).							
774	(xxix) Purchases made pursuant to qualified							
775	cooperative purchasing agreements. Purchases made by certified							
776	purchasing offices of state agencies or governing authorities							
777	under cooperative purchasing agreements previously approved by the							
778	Office of Purchasing and Travel and established by or for any							
779	municipality, county, parish or state government or the federal							
780	government, provided that the notification to potential							
781	contractors includes a clause that sets forth the availability of							
782	the cooperative purchasing agreement to other governmental							
783	entities. Such purchases shall only be made if the use of the							
784	cooperative purchasing agreements is determined to be in the best							
785	interest of the governmental entity.							

786	(xxx) School yearbooks. Purchases of school							
787	yearbooks by state agencies or governing authorities; provided,							
788	however, that state agencies and governing authorities shall use							
789	for these purchases the RFP process as set forth in the							
790	Mississippi Procurement Manual adopted by the Office of Purchasing							
791	and Travel.							
792	(xxxi) Design-build method or the design-build							
793	bridging method of contracting. Contracts entered into the							
794	provisions of Section 31-11-3(9).							
795	(xxxii) Procurement of design and construction							
796	services by state institutions of higher learning. Privately							
797	financed contracts awarded by the Board of Trustees of State							
798	Institutions of Higher Learning for the design and construction of							
799	buildings or facilities, including parking structures, classrooms							
800	and athletic facilities on the campus of a state institution of							
801	higher learning, as provided in Sections 1, 2 and 3 of this act.							
802	(n) Term contract authorization. All contracts for the							
803	purchase of:							
804	(i) All contracts for the purchase of commodities,							
805	equipment and public construction (including, but not limited to,							
806	repair and maintenance), may be let for periods of not more than							
807	sixty (60) months in advance, subject to applicable statutory							
808	provisions prohibiting the letting of contracts during specified							
809	periods near the end of terms of office. Term contracts for a							
810	period exceeding twenty-four (24) months shall also be subject to							
811	ratification or cancellation by governing authority boards taking							
812	office subsequent to the governing authority board entering the							
813	contract.							
814	(ii) Bid proposals and contracts may include price							
815	adjustment clauses with relation to the cost to the contractor							
816	based upon a nationally published industry-wide or nationally							
817	published and recognized cost index. The cost index used in a							
818	price adjustment clause shall be determined by the Department of							
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Finance and Administration for the state agencies and by the governing board for governing authorities. The bid proposal and contract documents utilizing a price adjustment clause shall contain the basis and method of adjusting unit prices for the change in the cost of such commodities, equipment and public construction.

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- Purchase law violation prohibition and vendor (0) penalty. No contract or purchase as herein authorized shall be made for the purpose of circumventing the provisions of this section requiring competitive bids, nor shall it be lawful for any person or concern to submit individual invoices for amounts within those authorized for a contract or purchase where the actual value of the contract or commodity purchased exceeds the authorized amount and the invoices therefor are split so as to appear to be authorized as purchases for which competitive bids are not required. Submission of such invoices shall constitute a misdemeanor punishable by a fine of not less than Five Hundred Dollars (\$500.00) nor more than One Thousand Dollars (\$1,000.00), or by imprisonment for thirty (30) days in the county jail, or both such fine and imprisonment. In addition, the claim or claims submitted shall be forfeited.
- purchase procedure. When in response to a proper advertisement therefor, no bid firm as to price is submitted to an electric utility for power transformers, distribution transformers, power breakers, reclosers or other articles containing a petroleum product, the electric utility may accept the lowest and best bid therefor although the price is not firm.
- governing authority or agency of the state shall, before

 contracting for the services and products of a fuel management or

 fuel access system, enter into negotiations with not fewer than

 two (2) sellers of fuel management or fuel access systems for

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852 competitive written bids to provide the services and products for 853 the systems. In the event that the governing authority or agency 854 cannot locate two (2) sellers of such systems or cannot obtain 855 bids from two (2) sellers of such systems, it shall show proof 856 that it made a diligent, good-faith effort to locate and negotiate 857 with two (2) sellers of such systems. Such proof shall include, 858 but not be limited to, publications of a request for proposals and letters soliciting negotiations and bids. For purposes of this 859 860 paragraph (q), a fuel management or fuel access system is an 861 automated system of acquiring fuel for vehicles as well as 862 management reports detailing fuel use by vehicles and drivers, and the term "competitive written bid" shall have the meaning as 863 864 defined in paragraph (b) of this section. Governing authorities 865 and agencies shall be exempt from this process when contracting for the services and products of a fuel management or fuel access 866 867 systems under the terms of a state contract established by the 868 Office of Purchasing and Travel.

Solid waste contract proposal procedure. entering into any contract for garbage collection or disposal, contract for solid waste collection or disposal or contract for sewage collection or disposal, which involves an expenditure of more than Fifty Thousand Dollars (\$50,000.00), a governing authority or agency shall issue publicly a request for proposals concerning the specifications for such services which shall be advertised for in the same manner as provided in this section for seeking bids for purchases which involve an expenditure of more than the amount provided in paragraph (c) of this section. Any request for proposals when issued shall contain terms and conditions relating to price, financial responsibility, technology, legal responsibilities and other relevant factors as are determined by the governing authority or agency to be appropriate for inclusion; all factors determined relevant by the governing authority or agency or required by this paragraph (r)

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shall be duly included in the advertisement to elicit proposals. 885 886 After responses to the request for proposals have been duly 887 received, the governing authority or agency shall select the most 888 qualified proposal or proposals on the basis of price, technology 889 and other relevant factors and from such proposals, but not 890 limited to the terms thereof, negotiate and enter contracts with 891 one or more of the persons or firms submitting proposals. If the governing authority or agency deems none of the proposals to be 892 893 qualified or otherwise acceptable, the request for proposals 894 process may be reinitiated. Notwithstanding any other provisions 895 of this paragraph, where a county with at least thirty-five 896 thousand (35,000) nor more than forty thousand (40,000) 897 population, according to the 1990 federal decennial census, owns 898 or operates a solid waste landfill, the governing authorities of any other county or municipality may contract with the governing 899 900 authorities of the county owning or operating the landfill, 901 pursuant to a resolution duly adopted and spread upon the minutes 902 of each governing authority involved, for garbage or solid waste 903 collection or disposal services through contract negotiations. 904 Minority set-aside authorization. Notwithstanding 905 any provision of this section to the contrary, any agency or 906 governing authority, by order placed on its minutes, may, in its 907 discretion, set aside not more than twenty percent (20%) of its 908 anticipated annual expenditures for the purchase of commodities 909 from minority businesses; however, all such set-aside purchases shall comply with all purchasing regulations promulgated by the 910 911 Department of Finance and Administration and shall be subject to bid requirements under this section. Set-aside purchases for 912 which competitive bids are required shall be made from the lowest 913 914 and best minority business bidder. For the purposes of this 915 paragraph, the term "minority business" means a business which is 916 owned by a majority of persons who are United States citizens or 917 permanent resident aliens (as defined by the Immigration and

918	Naturalization	Service) of	the	United	States	and	who	are	Asian
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- 919 Black, Hispanic or Native American, according to the following
- 920 definitions:
- 921 (i) "Asian" means persons having origins in any of
- 922 the original people of the Far East, Southeast Asia, the Indian
- 923 subcontinent, or the Pacific Islands.
- 924 (ii) "Black" means persons having origins in any
- 925 black racial group of Africa.
- 926 (iii) "Hispanic" means persons of Spanish or
- 927 Portuguese culture with origins in Mexico, South or Central
- 928 America, or the Caribbean Islands, regardless of race.
- 929 (iv) "Native American" means persons having
- 930 origins in any of the original people of North America, including
- 931 American Indians, Eskimos and Aleuts.
- 932 (t) Construction punch list restriction. The
- 933 architect, engineer or other representative designated by the
- 934 agency or governing authority that is contracting for public
- 935 construction or renovation may prepare and submit to the
- 936 contractor only one (1) preliminary punch list of items that do
- 937 not meet the contract requirements at the time of substantial
- 938 completion and one (1) final list immediately before final
- 939 completion and final payment.
- 940 (u) **Purchase authorization clarification.** Nothing in
- 941 this section shall be construed as authorizing any purchase not
- 942 authorized by law.
- 943 **SECTION 5.** This act shall take effect and be in force from
- 944 and after July 1, 2006.