By: Representative Smith (39th)

To: Judiciary B; Appropriations

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 711

AN ACT TO CREATE THE ANTI-TERRORISM ACT OF 2006; TO CREATE 1 THE CRIMINAL OFFENSES OF SOLICITING OR PROVIDING SUPPORT FOR AN 2 3 ACT OF TERRORISM, MAKING A TERRORISTIC THREAT, TERRORISM AND HINDERING PROSECUTION OF TERRORISM; TO MAKE LEGISLATIVE FINDINGS; TO DEFINE CERTAIN TERMS; TO PROVIDE PENALTIES FOR VIOLATIONS OF 4 5 THIS ACT; TO AMEND SECTION 47-7-3, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT PERSONS CONVICTED FOR VIOLATIONS OF THIS ACT SHALL б 7 NOT BE ELIGIBLE FOR PAROLE; TO AMEND SECTIONS 97-3-61 AND 97-3-63, MISSISSIPPI CODE OF 1972, TO REVISE THE CRIME OF POISONING; TO 8 9 AMEND SECTIONS 97-37-21 AND 97-37-25, MISSISSIPPI CODE OF 1972, TO 10 11 REVISE PENALTIES RELATING TO THE USE OF EXPLOSIVES AND WEAPONS OF MASS DESTRUCTION; TO AUTHORIZE COUNTIES AND MUNICIPALITIES TO 12 CONDUCT CRIMINAL HISTORY RECORD CHECKS; TO CREATE THE CRIMINAL OFFENSE OF FAILURE TO SAFEGUARD TOXINS; TO PROHIBIT USING 13 14 BLUEPRINTS FOR TERRORISTIC PURPOSES AND PROVIDE PENALTIES FOR 15 16 VIOLATIONS; TO EXEMPT CERTAIN SECURITY RECORDS FROM THE PUBLIC 17 RECORDS LAWS; TO BRING FORWARD SECTION 45-1-2, MISSISSIPPI CODE OF 18 1972, FOR PURPOSES OF AMENDMENT; AND FOR RELATED PURPOSES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 20 <u>SECTION 1.</u> This act shall be known and may be cited as the 21 Anti-Terrorism Act of 2006.

22 SECTION 2. The devastating consequences of the recent 23 barbaric attack on the World Trade Center and the Pentagon 24 underscore the compelling need for legislation that is specifically designed to combat the evils of terrorism. Indeed, 25 the bombings of American embassies in Kenya and Tanzania in 1998, 26 the federal building in Oklahoma City in 1995, Pan Am Flight 27 28 number 103 in Lockerbie in 1988, the 1997 shooting atop the Empire State Building, the 1994 murder of Ari Halberstam on the Brooklyn 29 30 Bridge and the 1993 bombing of the World Trade Center, will 31 forever serve to remind us that terrorism is a serious and deadly problem that disrupts public order and threatens individual safety 32 33 both at home and around the world. Terrorism is inconsistent with civilized society and cannot be tolerated. 34

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Although certain federal laws seek to curb the incidence of 35 36 terrorism, there are no corresponding state laws that facilitate 37 the prosecution and punishment of terrorists in state courts. 38 Inexplicably, there is also no criminal penalty in this state for 39 a person who solicits or raises funds for, or provides other 40 material support or resources to, those who commit or encourage the commission of horrific and cowardly acts of terrorism. Nor do 41 our criminal laws proscribe the making of terrorist threats or 42 punish with appropriate severity those who hinder the prosecution 43 44 of terrorists.

A comprehensive state law is urgently needed to complement federal laws in the fight against terrorism and to better protect all citizens against terrorist acts. Accordingly, the Legislature finds that our laws must be strengthened to ensure that terrorists, as well as those who solicit or provide financial and other support to terrorists, are prosecuted and punished in state courts with appropriate severity.

52 <u>SECTION 3.</u> The following words and phrases shall have the 53 meanings ascribed herein, unless the context clearly indicates 54 otherwise:

"Act of terrorism" means an act or acts 55 (a) 56 constituting a specified offense as defined in paragraph (c) of this section for which a person may be convicted in the criminal 57 58 courts of this state, or an act or acts constituting an offense in 59 any other jurisdiction within or outside the territorial boundaries of the United States which contains all of the 60 61 essential elements of a specified offense, that is intended to: (i) Intimidate or coerce a civilian population; 62 (ii) Influence the policy of a unit of government 63 by intimidation or coercion; or 64 (iii) Affect the conduct of a unit of government 65

66 by murder, assassination or kidnapping.

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"Act of terrorism" also means activities that involve a 67 68 violent act or acts dangerous to human life that are in violation of the criminal laws of the state and are intended to: 69 70 (i) Intimidate or coerce a civilian population; 71 (ii) Influence the policy of a unit of government 72 by intimidation or coercion; or 73 (iii) Affect the conduct of a unit of government by murder, assassination or kidnapping. 74 75 (b) "Material support or resources" means currency or other financial securities, financial services, lodging, training, 76 77 safehouses, false documentation or identification, communications equipment, facilities, weapons, lethal substances, explosives, 78 79 personnel, transportation and other physical assets, except medicine or religious materials. 80 81 "Specified offense" for purposes of this act means (C) a felony offense, a violent felony offense, murder and 82 83 manslaughter, and includes an attempt or conspiracy to commit any 84 such offense. "Renders criminal assistance" means any person who, 85 (d)86 with intent to prevent, hinder or delay the discovery or 87 apprehension of, or the lodging of a criminal charge against, a 88 person who he knows or believes has committed a crime or is being sought by law enforcement officials for the commission of a crime, 89 90 or with intent to assist a person in profiting or benefiting from 91 the commission of a crime, he: (i) Harbors or conceals such person; or 92 93 (ii) Warns such person of impending discovery or 94 apprehension; or 95 (iii) Provides such person with money, transportation, weapon, disguise or other means of avoiding 96 97 discovery or apprehension; or 98 (iv) Prevents or obstructs, by means of force, 99 intimidation or deception, anyone from performing an act which *HR40/R402CS* H. B. No. 711 06/HR40/R402CS PAGE 3 (CJR\BD)

100 might aid in the discovery or apprehension of such person or in 101 the lodging of a criminal charge against him; or

(v) Suppresses, by any act of concealment,
alteration or destruction, any physical evidence which might aid
in the discovery or apprehension of such person or in the lodging
of a criminal charge against him; or

106 (vi) Aids such person to protect or expeditiously107 profit from an advantage derived from such crime.

108 <u>SECTION 4.</u> A person commits soliciting or providing support 109 for an act of terrorism in the second degree when, with intent 110 that material support or resources will be used, in whole or in 111 part, to plan, prepare, carry out or aid in either an act of 112 terrorism or the concealment of, or an escape from, an act of 113 terrorism, he or she raises, solicits, collects or provides 114 material support or resources.

115 Soliciting or providing support for an act of terrorism in 116 the second degree is a felony punishable by not more than seven 117 (7) years imprisonment in the State Penitentiary.

118 <u>SECTION 5.</u> A person commits soliciting or providing support 119 for an act of terrorism in the first degree when he or she commits 120 the crime of soliciting or providing support for an act of 121 terrorism in the second degree and the total value of material 122 support or resources exceeds One Thousand Dollars (\$1,000.00).

Soliciting or providing support for an act of terrorism in the first degree is a felony punishable by not more than fifteen (15) years imprisonment in the State Penitentiary.

SECTION 6. (1) A person is guilty of making a terroristic threat when with intent to intimidate or coerce a civilian population, influence the policy of a unit of government by intimidation or coercion, or affect the conduct of a unit of government by intimidation or coercion, or affect the conduct of a unit of government by murder, assassination or kidnapping, he or she threatens to commit or cause to be committed a specified

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133 offense and thereby causes a reasonable expectation or fear of the 134 imminent commission of such offense.

135 (2) It shall be no defense to a prosecution pursuant to this 136 section that the defendant did not have the intent or capability 137 of committing the specified offense or that the threat was not 138 made to a person who was a subject thereof.

Making a terroristic threat is a felony punishable by not 139 more than ten (10) years imprisonment in the State Penitentiary. 140 **SECTION 7.** (1) A person is guilty of a crime of terrorism 141 when, with intent to intimidate or coerce a civilian population, 142 143 influence the policy of a unit of government by intimidation or coercion, or affect the conduct of a unit of government by murder, 144 145 assassination or kidnapping, he or she commits a specified 146 offense.

147 (2) When a person is convicted of a crime of terrorism 148 pursuant to this section, the crime of terrorism shall be deemed a 149 violent felony offense and if loss of life does not occur, such 150 person shall be punished by imprisonment in the State Penitentiary 151 for not more than twenty-five (25) years.

(3) Notwithstanding any other provision of law, when a person is convicted of a crime of terrorism pursuant to this section, and the specified offense results in the loss of life, the sentence upon conviction of such offense shall be life imprisonment without parole; provided, however, that nothing herein shall preclude or prevent a sentence of death when the specified offense is capital murder.

159 <u>SECTION 8.</u> A person is guilty of hindering prosecution of 160 terrorism in the second degree when he or she renders criminal 161 assistance to a person who has committed an act of terrorism, 162 knowing or believing that such person engaged in conduct 163 constituting an act of terrorism.

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Hindering prosecution of terrorism in the second degree is a felony punishable by not more than fifteen (15) years imprisonment in the State Penitentiary.

167 <u>SECTION 9.</u> A person is guilty of hindering prosecution of 168 terrorism in the first degree when he or she renders criminal 169 assistance to a person who has committed an act of terrorism that 170 resulted in the death of a person other than one of the 171 participants, knowing or believing that such person engaged in 172 conduct constituting an act of terrorism.

Hindering prosecution of terrorism in the first degree is a felony punishable by not more than twenty-five (25) years imprisonment in the State Penitentiary.

176 SECTION 10. Section 47-7-3, Mississippi Code of 1972, is 177 amended as follows:

178 47-7-3. (1) Every prisoner who has been convicted of any offense against the State of Mississippi, and is confined in the 179 execution of a judgment of such conviction in the Mississippi 180 181 Department of Corrections for a definite term or terms of one (1) year or over, or for the term of his or her natural life, whose 182 183 record of conduct shows that such prisoner has observed the rules of the department, and who has served not less than one-fourth 184 185 (1/4) of the total of such term or terms for which such prisoner 186 was sentenced, or, if sentenced to serve a term or terms of thirty (30) years or more, or, if sentenced for the term of the natural 187 188 life of such prisoner, has served not less than ten (10) years of 189 such life sentence, may be released on parole as hereinafter 190 provided, except that:

(a) No prisoner convicted as a confirmed and habitual
criminal under the provisions of Sections 99-19-81 through
99-19-87 shall be eligible for parole;

(b) Any person who shall have been convicted of a sexcrime shall not be released on parole except for a person under

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197 97-3-67;

(c) No one shall be eligible for parole until he shall 198 199 have served one (1) year of his sentence, unless such person has 200 accrued any meritorious earned time allowances, in which case he 201 shall be eligible for parole if he has served (i) nine (9) months 202 of his sentence or sentences, when his sentence or sentences is 203 two (2) years or less; (ii) ten (10) months of his sentence or 204 sentences when his sentence or sentences is more than two (2) 205 years but no more than five (5) years; and (iii) one (1) year of 206 his sentence or sentences when his sentence or sentences is more 207 than five (5) years;

208 (d) (i) No person shall be eligible for parole who 209 shall, on or after January 1, 1977, be convicted of robbery or 210 attempted robbery through the display of a firearm until he shall 211 have served ten (10) years if sentenced to a term or terms of more than ten (10) years or if sentenced for the term of the natural 212 213 life of such person. If such person is sentenced to a term or terms of ten (10) years or less, then such person shall not be 214 215 eligible for parole. The provisions of this paragraph (d) shall also apply to any person who shall commit robbery or attempted 216 217 robbery on or after July 1, 1982, through the display of a deadly 218 This subparagraph (d)(i) shall not apply to persons weapon. convicted after September 30, 1994; 219

220 (ii) No person shall be eligible for parole who shall, on or after October 1, 1994, be convicted of robbery, 221 222 attempted robbery or carjacking as provided in Section 97-3-115 et 223 seq., through the display of a firearm or drive-by shooting as 224 provided in Section 97-3-109. The provisions of this subparagraph 225 (d)(ii) shall also apply to any person who shall commit robbery, 226 attempted robbery, carjacking or a drive-by shooting on or after 227 October 1, 1994, through the display of a deadly weapon;

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(e) No person shall be eligible for parole who, on or after July 1, 1994, is charged, tried, convicted and sentenced to life imprisonment without eligibility for parole under the provisions of Section 99-19-101;

(f) No person shall be eligible for parole who is charged, tried, convicted and sentenced to life imprisonment under the provisions of Section 99-19-101;

235 (g) No person shall be eligible for parole who is 236 convicted or whose suspended sentence is revoked after June 30, 237 1995, except that a first offender convicted of a nonviolent crime 238 after January 1, 2000, may be eligible for parole if the offender meets the requirements in subsection (1) and this paragraph. 239 Τn 240 addition to other requirements, if a first offender is convicted 241 of a drug or driving under the influence felony, the offender must 242 complete a drug and alcohol rehabilitation program prior to parole 243 or the offender may be required to complete a post-release drug 244 and alcohol program as a condition of parole. For purposes of 245 this paragraph, "nonviolent crime" means a felony other than 246 homicide, robbery, manslaughter, sex crimes, arson, burglary of an 247 occupied dwelling, aggravated assault, kidnapping, felonious abuse of vulnerable adults, felonies with enhanced penalties, the sale 248 249 or manufacture of a controlled substance under the Uniform 250 Controlled Substances Law, felony child abuse, or any crime under Section 97-5-33 or Section 97-5-39(2) or a violation of Section 251 252 63-11-30(5) resulting in death, or serious bodily injury resulting in the loss of a limb or dismemberment, loss of eyesight, a coma, 253 254 permanent dysfunction of any vital organ, paralysis or resulting 255 in an individual's permanent bedridden state. For purposes of this paragraph, "first offender" means a person who at the time of 256 257 sentencing has not been convicted of a felony on a previous 258 occasion in any court or courts of the United States or in any 259 state or territory thereof. In addition, a first time offender 260 incarcerated for committing the crime of possession of a *HR40/R402CS*

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264 (h) No person shall be eligible for parole who is
265 convicted of a crime which is an act of terrorism as provided in
266 Sections 1 through 9 of House Bill No. 711, 2006 Regular Session.

267 (2)Notwithstanding any other provision of law, an inmate 268 shall not be eligible to receive earned time, good time or any other administrative reduction of time which shall reduce the time 269 necessary to be served for parole eligibility as provided in 270 271 subsection (1) of this section; however, this subsection shall not apply to the advancement of parole eligibility dates pursuant to 272 273 the Prison Overcrowding Emergency Powers Act. Moreover, 274 meritorious earned time allowances may be used to reduce the time necessary to be served for parole eligibility as provided in 275 276 paragraph (c) of subsection (1) of this section.

277 (3) (a) The State Parole Board shall by rules and 278 regulations establish a method of determining a tentative parole hearing date for each eligible offender taken into the custody of 279 280 the Department of Corrections. The tentative parole hearing date 281 shall be determined within ninety (90) days after the department 282 has assumed custody of the offender. Such tentative parole 283 hearing date shall be calculated by a formula taking into account the offender's age upon first commitment, number of prior 284 285 incarcerations, prior probation or parole failures, the severity 286 and the violence of the offense committed, employment history and 287 other criteria which in the opinion of the board tend to validly and reliably predict the length of incarceration necessary before 288 289 the offender can be successfully paroled.

(b) [Repealed].

(4) Any inmate within twenty-four (24) months of his parole
eligibility date and who meets the criteria established by the
classification board shall receive priority for placement in any

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H. B. No. 711 06/HR40/R402CS PAGE 9 (CJR\BD) educational development and job training programs. Any inmate refusing to participate in an educational development or job training program may be ineligible for parole.

297 SECTION 11. Section 97-3-61, Mississippi Code of 1972, is
298 amended as follows:

299 97-3-61. Every person who shall mingle any poison, 300 bacterium, radioactive material, virus or chemical compound with 301 any food, drink, or medicine with intent to kill or injure any 302 human being, or who shall willfully poison or introduce, add or mingle any bacterium, radioactive material, virus or chemical 303 304 compound into any well, spring, or reservoir of water, shall be 305 guilty of a felony and, upon conviction, be punished by 306 imprisonment in the Penitentiary not exceeding twenty (20) 307 years, * * * or by fine not exceeding <u>Ten Thousand Dollars</u> 308 (\$10,000.00), or both.

309 SECTION 12. Section 97-3-63, Mississippi Code of 1972, is
310 amended as follows:

311 97-3-63. Every person who shall be convicted of having 312 administered, or having caused or procured to be administered, any 313 poison, bacterium, radioactive material, virus or chemical 314 <u>compound</u> to any human being with intent to kill such human being, 315 whereof death shall not ensue, shall be punished by imprisonment 316 in the Penitentiary for a term not less than ten (10) years.

317 SECTION 13. Section 97-37-21, Mississippi Code of 1972, is
318 amended as follows:

319 97-37-21. It shall be unlawful for any person to report to 320 another by any means, including telephone, mail, e-mail, mobile phone, fax or any means of communication, that a bomb or other 321 322 explosive or chemical, biological or other weapons of mass 323 destruction, including any hoax bomb, has been, or is to be, 324 placed or secreted in any public or private place, knowing that 325 such report is false. Any person who shall be convicted of a 326 violation of this section shall be fined not more than Twenty *HR40/R402CS* 711 H. B. No. 06/HR40/R402CS

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327 <u>Thousand Dollars (\$20,000.00)</u> or shall be committed to the custody 328 of the Department of Corrections for not more than <u>twenty (20)</u> 329 years, or both.

330 SECTION 14. Section 97-37-25, Mississippi Code of 1972, is
331 amended as follows:

332 97-37-25. It shall be unlawful for any person at any time to bomb, or to plant or place any bomb, or other explosive matter or 333 334 chemical, biological or other weapons of mass destruction or thing 335 or hoax bomb in, upon or near any building, residence, ship, vessel, boat, railroad station, railroad car or coach, bus 336 337 station, or depot, bus, truck, aircraft, or other vehicle, gas and oil stations and pipelines, radio station or radio equipment or 338 339 other means of communication, warehouse or any electric plant or 340 water plant, telephone exchange or any of the lines belonging 341 thereto, wherein a person or persons are located or being 342 transported, or where there is being manufactured, stored, 343 assembled or shipped or in the preparation of shipment any goods, 344 wares, merchandise or anything of value, with the felonious intent 345 to hurt or harm any person or property, and upon conviction 346 thereof shall be imprisoned for life in the State Penitentiary if 347 the penalty is so fixed by the jury; and in cases where the jury 348 fails to fix the penalty at imprisonment for life in the State 349 Penitentiary the court shall fix the penalty at imprisonment in the State Penitentiary for any term as the court, in its 350 351 discretion, may determine, but not to be less than ten (10) years. 352 SECTION 15. (1) For the purpose of Sections 97-37-21, 353 97-37-25 and this section "hoax bomb" means any device or object that by its design, construction, content or characteristics 354

355 appears to be, or to contain, or is represented to be or to 356 contain, a destructive device or explosive, but is, in fact, an 357 inoperative facsimile or imitation of such a destructive device or 358 explosive, or contains no destructive device or explosive as was

359 represented.

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This act does not apply to any law enforcement officer, 360 (2) 361 fire fighter, person or member of the Armed Forces of the United 362 States while engaged in training or other lawful activity within 363 the scope of his or her employment, or to any person properly 364 authorized to test a security system, or to any security 365 personnel, while operating within the scope of their employment 366 including, but not limited to, security personnel in airports and 367 other controlled access areas.

368 (3) In addition to any other penalty provided by law with 369 respect to any person who is convicted of a violation of this act 370 that resulted in the mobilization or action of any law enforcement 371 officer or any state or local agency, a person convicted of a 372 violation of this section may be required by the court to pay 373 restitution for all of the costs and damages arising from the 374 criminal conduct.

375 SECTION 16. A county or municipality may require, by 376 ordinance, employment screening for any position of employment or 377 appointment which the governing body finds is critical to security or public safety, or for any private contractor, employee of a 378 379 private contractor, vendor, repair person, or delivery person who 380 has access to any public facility or publicly operated facility 381 that the governing body finds is critical to security or public 382 The ordinance must require each person applying for, or safety. continuing employment in, any such position or having access to 383 384 any such facility to be fingerprinted. The fingerprints shall be 385 submitted to the Department of Public Safety for a state criminal history record check and to the Federal Bureau of Investigation 386 387 for a national criminal history record check. The information 388 obtained from the criminal history record checks conducted 389 pursuant to the ordinance may be used by the county or 390 municipality to determine an applicant's eligibility for 391 employment or appointment and to determine an employee's 392 eligibility for continued employment. This section is not *HR40/R402CS* H. B. No. 711

06/HR40/R402CS PAGE 12 (CJR\BD) 393 intended to preempt or prevent any other background screening 394 including, but not limited to, criminal history record checks, 395 which a county or municipality may lawfully undertake.

SECTION 17. Any manufacturer, distributor, transferor, 396 397 possessor or user of any toxic chemical, biological agent, toxin 398 or vector, or radioactive material that is related to a lawful 399 industrial, agricultural, research, medical, pharmaceutical or 400 other activity, who recklessly allows an unauthorized individual 401 to obtain access to the toxic chemical or biological agent, toxin or vector or radioactive material, commits a felony and, 402 403 notwithstanding any other provision of law, shall be subject to a 404 fine of up to Two Hundred Fifty Thousand Dollars (\$250,000.00) for 405 each violation.

406 <u>SECTION 18.</u> (1) A person shall not obtain or possess a 407 blueprint, an architectural or engineering diagram, security plan, 408 or other similar information of a vulnerable target, with the 409 intent to commit an offense prohibited under this act.

410 (2) A person who violates this section is guilty of a felony 411 punishable by imprisonment for not more than twenty (20) years or 412 a fine of not more than Twenty Thousand Dollars (\$20,000.00), or 413 both.

414 SECTION 19. Records or information of measures designed to 415 protect the security or safety of persons or property, whether public or private including, but not limited to, building, public 416 417 works, and public water supply designs to the extent that those 418 designs relate to the ongoing security measures of a public body, 419 capabilities and plans for responding to a violation of this act, 420 emergency response plans, risk planning documents, threat 421 assessments and domestic preparedness strategies are exempt from 422 the provisions of Section 25-61-1 et seq.

423 **SECTION 20.** Section 45-1-2, Mississippi Code of 1972, is 424 brought forward as follows:

H. B. No. 711 *HR40/R402CS* 06/HR40/R402CS PAGE 13 (CJR\BD) 425 45-1-2. (1) The Executive Director of the Department of
426 Public Safety shall be the Commissioner of Public Safety.

427 (2) The Commissioner of Public Safety shall establish the 428 organizational structure of the Department of Public Safety, which 429 shall include the creation of any units necessary to implement the 430 duties assigned to the department and consistent with specific 431 requirements of law including, but not limited to:

432 (a) Office of Public Safety Planning;
433 (b) Office of Medical Examiner;
434 (c) Office of Mississippi Highway Safety Patrol;
435 (d) Office of Crime Laboratories;

436 (e) Office of Law Enforcement Officers' Training437 Academy;

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8 (f) Office of Support Services;

439 (g) Office of Narcotics, which shall be known as the440 Bureau of Narcotics; and

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(h) Office of Homeland Security.

(3) The department shall be headed by a commissioner, who shall be appointed by and serve at the pleasure of the Governor. The appointment of the commissioner shall be made with the advice and consent of the Senate. The commissioner may assign to the appropriate offices such powers and duties as deemed appropriate to carry out the department's lawful functions.

The commissioner of the department shall appoint heads 448 (4) 449 of offices, who shall serve at the pleasure of the commissioner. 450 The commissioner shall have the authority to organize the offices 451 established by subsection (2) of this section as deemed 452 appropriate to carry out the responsibilities of the department. The organization charts of the department shall be presented 453 454 annually with the budget request of the Governor for review by the 455 Legislature.

(5) The commissioner of the department shall appoint, fromwithin the Department of Public Safety, a statewide safety

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458 training officer who shall serve at the pleasure of the 459 commissioner and whose duty it shall be to perform public training 460 for both law enforcement and private persons throughout the state 461 concerning proper emergency response to the mentally ill, 462 terroristic threats or acts, domestic conflict, other conflict resolution, and such other matters as the commissioner may direct. 463 464 SECTION 21. This act shall take effect and be in force from 465 and after July 1, 2006.