MISSISSIPPI LEGISLATURE

By: Senator(s) King, Chaney, Hyde-Smith, Posey, Browning To: Public Utilities

## SENATE BILL NO. 2004

AN ACT TO REENACT SECTIONS 77-3-701 THROUGH 77-3-735, MISSISSIPPI CODE OF 1972, WHICH PROVIDE THE MISSISSIPPI TELEPHONE SOLICITATION ACT; TO AMEND REENACTED SECTION 77-3-717, MISSISSIPPI CODE OF 1972, TO REQUIRE THE PUBLIC SERVICE COMMISSION TO MAKE AVAILABLE THE STATE'S DATABASE TO THE FEDERAL TRADE COMMISSION FOR INCLUSION IN THE NATIONAL DATABASE; TO AMEND SECTION 77-3-737, MISSISSIPPI CODE OF 1972, TO EXTEND THE DATE OF REPEAL ON THOSE REENACTED SECTIONS; AND FOR RELATED PURPOSES.

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 10 SECTION 1. Section 77-3-701, Mississippi Code of 1972, is 11 reenacted as follows:

12 77-3-701. This article shall be known and may be cited as13 the "Mississippi Telephone Solicitation Act."

14 **SECTION 2.** Section 77-3-703, Mississippi Code of 1972, is 15 reenacted as follows:

16 77-3-703. The use of the telephone to make all types of 17 solicitations to consumers is pervasive. This article gives 18 consumers a tool by which to object to telemarketing calls as 19 these communications can amount to a nuisance, an invasion of 20 privacy, and can create a health and safety risk for certain 21 consumers who maintain their phone service primarily for emergency 22 medical situations.

23 SECTION 3. Section 77-3-705, Mississippi Code of 1972, is
24 reenacted as follows:

25 77-3-705. For the purposes of this article, the following 26 words and terms shall have the meanings ascribed in this section 27 unless the context clearly indicates otherwise:

(a) "Consumer" means a person to whom is assigned inthe State of Mississippi a residential telephone line and

30 corresponding telephone number, who uses the residential line 31 primarily for residential purposes.

32 (b) "Caller identification service" means a type of 33 telephone service which permits a telephone subscriber to view the 34 telephone number and name of the person or entity making an 35 incoming telephone call.

36 (c) "Telephone solicitor" means any person, firm,
37 entity, organization, partnership, association, corporation,
38 charitable entity, or a subsidiary or affiliate thereof, who
39 engages in any type of telephone solicitation on his or her own
40 behalf or through representatives, independent contractors,
41 salespersons, agents, automated dialing systems or machines or
42 other individuals or systems.

(d) "Telephone solicitation" means any voice
communication over the telephone line of a consumer for the
purpose of:

46 (i) Encouraging the purchase or rental of, or47 investment in, property; or

48 (ii) Soliciting a sale of any consumer goods or
49 services, or an extension of credit for consumer goods or
50 services.

51 (e) "Commission" means the Mississippi Public Service52 Commission.

53 (f) "Doing business in this state" refers to businesses 54 which conduct telephone solicitations from any location to 55 consumers located in this state.

(g) "Consumer goods or services" means any real property or any tangible or intangible personal property which is normally used for personal, family or household purposes, including, without limitation, any property intended to be attached to, or installed in, any real property, and any services related to the property.

62 (h) "Established business relationship" means a prior 63 or existing relationship formed by a voluntary two-way 64 communication between a person or entity and a consumer, with or 65 without an exchange of consideration, on the basis of an inquiry, 66 application, purchase or transaction by the consumer, which 67 relationship is currently existing or was terminated within six (6) months of the telephone solicitation; however, the act of 68 purchasing consumer goods or services under an extension of credit 69 70 does not create an existing business relationship between the 71 consumer and the entity extending credit to the consumer for such 72 purchase. The term does not include the situation wherein the consumer has merely been subject to a telephone solicitation by or 73 74 at the behest of the telephone solicitor within the six (6) months 75 immediately preceding the contemplated telephone solicitation.

76 "Charitable organization" means any person or (i) 77 entity holding itself out to be established for any benevolent, 78 educational, philanthropic, humane, scientific, patriotic, social 79 welfare or advocacy, public health, environmental or conservation, civic or other eleemosynary purpose or for the benefit of law 80 81 enforcement personnel, fire fighters, or any other persons who 82 protect the public safety, or for any other purpose where a 83 charitable appeal is the basis of the solicitation.

84 SECTION 4. Section 77-3-707, Mississippi Code of 1972, is 85 reenacted as follows:

86 77-3-707. (1) Except as otherwise provided pursuant to 87 Section 77-3-709 or 77-3-711, a telephone solicitor may not make 88 or cause to be made any telephone solicitation to any consumer in 89 this state unless the telephone solicitor has purchased the 90 "no-calls" database from the commission or the entity under 91 contract with the commission.

92 (2) Except as otherwise provided pursuant to Section 93 77-3-709 or 77-3-711, a telephone solicitor may not make or cause 94 to be made any telephone solicitation to any consumer in this S. B. No. 2004 \*SS26/R14\* 052E/SS26/R14 PAGE 3 95 state who has given notice to the commission, or the entity under 96 contract with the commission, of his or her objection to receiving 97 telephone solicitations.

98 (3) The commission, or an entity under contract with the 99 commission, shall establish and operate a "no-calls" database 100 composed of a list of telephone numbers of consumers who have 101 given notice of their objection to receiving telephone 102 solicitations. The "no-calls" database may be operated by the 103 commission or by another entity under contract with the 104 commission.

105 (4) Each local exchange company and each competing local exchange carrier shall provide written notification on a 106 107 semiannual basis to each of its consumers of the opportunity to 108 provide notification to the commission or the entity under 109 contract with the commission, that the consumer objects to receiving telephone solicitations. The notification must be 110 111 disseminated at the option of the carrier, by television, radio or 112 newspaper advertisements, written correspondence, bill inserts or messages, a publication in the consumer information pages of the 113 114 local telephone directory, or any other method not expressly 115 prohibited by the commission.

116 SECTION 5. Section 77-3-709, Mississippi Code of 1972, is
117 reenacted as follows:

118 77-3-709. The commission, in its discretion, may allow 119 telephone solicitors to make telephone solicitations without 120 requiring them to purchase the "no-calls" database, and regardless 121 of whether a telephone solicitation may be made to a consumer who 122 has given notice of his objection to receiving such solicitations, 123 provided that it adopts a written policy incorporating the

(a) The telephone solicitor must demonstrate to the
commission that its proposed telephone solicitation is reasonably
related to an established business relationship as defined in
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following criteria:

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Section 77-3-705(h), or is being made in response to an invitation or notice from a consumer which clearly signifies that he is open to a contact being initiated;

(b) The telephone solicitation is to be made by a person or entity for the purpose of soliciting a contribution or donation to a bona fide nonprofit corporation, regardless of whether consumer goods or services will be provided to the consumer in return for the contribution or donation; or

(c) The consumer will not be telephoned for a telephone solicitation as defined in Section 77-3-705(d), but he will be telephoned for a bona fide religious or charitable purpose, including an invitation to attend an event or a request for a contribution or donation.

In all cases, the telephone solicitor must demonstrate that it will not use an automated dialing system or a method that will block or otherwise circumvent the consumer's use of a caller identification service.

145 In making its determination of whether to allow a telephone solicitation to be made under the policy which will include the 146 147 limitations set forth in this section, the commission shall 148 exercise due care in investigating previous conduct of the 149 telephone solicitor seeking such authority. The commission may 150 deny any telephone solicitor the privilege of making telephone solicitations under this section, notwithstanding that any of the 151 152 criteria set forth in this section have been met.

153 SECTION 6. Section 77-3-711, Mississippi Code of 1972, is 154 reenacted as follows:

155 77-3-711. The provisions of this article shall not apply to:156 (a) A person soliciting:

157 (i) Who does not make the major sales presentation158 during the telephone solicitation;

(ii) Without the intent to complete or obtain provisional acceptance of a sale during the telephone solicitation; or

(iii) Without the intent to complete, and who does not complete, the sales presentation during the telephone solicitation, but who completes the sales presentation at a later face-to-face meeting between the person soliciting and the prospective purchaser or consumer.

(b) A person who is a licensee under Chapter 35, Title 73, Mississippi Code of 1972, who is a resident of the State of Mississippi, and whose telephone solicitation is for the sole purpose of selling, exchanging, purchasing, renting, listing for sale or rent or leasing real estate in connection with his real estate license and not in conjunction with any other offer.

173 (c) A motor vehicle dealer as that term is defined in 174 Section 63-17-55, who is a resident of the State of Mississippi and who maintains a current motor vehicle dealer's license issued 175 176 by the Mississippi Motor Vehicle Commission, whose telephone solicitation is for the sole purpose of selling, offering to sell, 177 178 soliciting or advertising the sale of motor vehicles in connection with his motor vehicle dealer's license and not in conjunction 179 180 with any other offer.

(d) An agent as that term is defined in Section 83-17-1 whose telephone solicitation is for the sole purpose of soliciting, consulting, advising, or adjusting in the business of insurance.

(e) A broker-dealer, agent, or investment advisor
registered under Chapter 71, Title 75, Mississippi Code of 1972,
whose telephone solicitation is for the sole purpose of effecting
or attempting to effect the purchase or sale of securities or has
the purpose of providing or seeking to provide investment or
financial advice.

(f) A person calling on behalf of a charitable organization which is registered under Chapter 11, Title 79, Mississippi Code of 1972, whose telephone solicitation is for the sole purpose of soliciting for the charitable organization and who receives no compensation for his activities on behalf of the organization.

(g) A person calling on behalf of a newspaper of general circulation, whose telephone solicitation is for the sole purpose of soliciting a subscription to the newspaper from, or soliciting the purchase of advertising by, the consumer.

201 A person calling on behalf of any supervised (h) 202 financial institution or parent, subsidiary or affiliate thereof. 203 As used in this section, "supervised financial institution" means 204 any commercial bank, trust company, savings and loan association, 205 mutual savings bank, credit union, industrial loan company, small 206 loan company, consumer finance lender, commercial finance lender 207 or insurer, provided that the institution has a physical office 208 located in the State of Mississippi and is subject to supervision 209 by an official or agency of the State of Mississippi or of the 210 United States.

(i) A person calling on behalf of a funeral
establishment licensed under Section 73-11-41, if the sole purpose
of the telephone solicitation relates to services provided by the
funeral establishment in the course of its ordinary business.

(j) Any telephone solicitor who solicits a consumerwith whom he has an established business relationship.

217 SECTION 7. Section 77-3-713, Mississippi Code of 1972, is 218 reenacted as follows:

219 77-3-713. All telephone solicitors must register with the 220 commission before conducting any telephone solicitations in the 221 State of Mississippi.

SECTION 8. Section 77-3-715, Mississippi Code of 1972, is reenacted as follows:

77-3-715. The commission may promulgate rules and regulations necessary to effectuate this article, including, but not limited to, the following:

(a) The methods by which consumers may give notice to
the commission or its contractor of their objection to receive
solicitations or revocation of the notice;

(b) The methods by which a notice of objection becomes
effective and the effect of a change of telephone number on the
notice;

(c) The methods by which objections and revocations arecollected and added to the database;

(d) The methods by which a person or entity desiring to make telephone solicitations may obtain access to the database as required to avoid calling the telephone number of consumers included in the database;

(e) The process by which the database is updated, andthe frequency of updates;

(f) The process by which telephone solicitors must register with the commission for the purpose of conducting telephonic solicitations in the state;

(g) The establishment of fees to be charged by the commission or its contractor to telephone solicitors for access to or for paper or electronic copies of the database on an annual basis;

(h) The establishment of a written policy which clearly
articulates the circumstances under which the commission, in its
discretion, may allow exceptions to the provisions of this article
pursuant to Section 77-3-703; and

(i) All other matters relating to the database that thecommission deems necessary.

254 **SECTION 9.** Section 77-3-717, Mississippi Code of 1972, is 255 reenacted and amended as follows:

256 77-3-717. If the Federal Trade Commission establishes a 257 single national database of telephone numbers of consumers who 258 object to receiving telephone solicitations, the commission must 259 include the portion of the single national database that relates 260 to the State of Mississippi in the database established under this 261 article. <u>Likewise, the commission shall make available the</u> 262 <u>state's database to the Federal Trade Commission for inclusion in</u>

263 the national database.

264 SECTION 10. Section 77-3-719, Mississippi Code of 1972, is 265 reenacted as follows:

266 77-3-719. Information contained in the database established 267 under this article may be used and accessed only for the purpose 268 of compliance with this article and shall not be otherwise subject 269 to public inspection or disclosure.

270 SECTION 11. Section 77-3-721, Mississippi Code of 1972, is
271 reenacted as follows:

77-3-721. All fees collected under the provisions of this 272 273 article shall be deposited into a special fund which is created in 274 the State Treasury to be expended by the commission for the 275 implementation and administration of this article. At the end of 276 each fiscal year, earned interest and unexpended monies remaining 277 in the fund may not revert to any other fund of the state, but 278 shall remain available for appropriations to administer this 279 article. The Legislature shall appropriate annually from the fund 280 the amount necessary for the administration of this article to the 281 commission.

282 SECTION 12. Section 77-3-723, Mississippi Code of 1972, is 283 reenacted as follows:

284 77-3-723. (1) Any person or entity who makes an authorized 285 telephone solicitation to a consumer in this state shall announce 286 clearly, at the beginning of each call, his or her name, the 287 company he or she represents and the purpose of the call. Such 288 calls may only be made between the hours of 8:00 a.m. and 8:00 S. B. No. 2004 \*SS26/R14\*

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289 p.m. Central Standard Time. No telephone solicitations may be 290 made on a Sunday. For purposes of this provision, an "authorized 291 telephone solicitation means a solicitation that is made: (a) to 292 a consumer who is not listed on the most current "no-calls" 293 database; (b) by a telephone solicitor who has been authorized to 294 make such solicitations under the provisions of Section 77-3-709; or (c) by a telephone solicitor who is exempt from this article 295 under the provisions of Section 77-3-711. 296

297 A person or entity who makes a telephone solicitation to (2) 298 a consumer in this state may not utilize knowingly any method that 299 blocks or otherwise circumvents the consumer's use of a caller 300 identification service, nor may the person or entity use an 301 automated dialing system or any like system that uses a recorded 302 voice message to communicate with the consumer unless the person or entity has an established business relationship with the 303 304 consumer and uses the recorded voice message to inform the 305 consumer about a new product or service.

306 **SECTION 13.** Section 77-3-725, Mississippi Code of 1972, is 307 reenacted as follows:

308 77-3-725. The commission may investigate alleged violations 309 and initiate proceedings relative to a violation of this article 310 or any rules and regulations promulgated pursuant to this article. Such proceedings include, without limitation, proceedings to issue 311 a cease and desist order, and to issue an order imposing a civil 312 313 penalty not to exceed Five Thousand Dollars (\$5,000.00) for each violation. The commission shall afford an opportunity for a fair 314 315 hearing to the alleged violator(s) after giving written notice of 316 the time and place for said hearing. Failure to appear at any such hearing may result in the commission finding the alleged 317 violator(s) liable by default. Any telephone solicitor found to 318 319 have violated this article, pursuant to a hearing or by default, 320 may be subject to a civil penalty not to exceed Five Thousand 321 Dollars (\$5,000.00) for each violation to be assessed and \*SS26/R14\* S. B. No. 2004

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322 collected by the commission. Each telephonic communication shall323 constitute a separate violation.

All penalties collected by the commission shall be deposited in the special fund created under Section 77-3-721 for the administration of this article.

327 The commission may issue subpoenas, require the production of 328 relevant documents, administer oaths, conduct hearings, and do all 329 things necessary in the course of investigating, determining and 330 adjudicating an alleged violation.

The remedies, duties, prohibitions and penalties set forth under this article shall not be exclusive and shall be in addition to all other causes of action, remedies and penalties provided by law, including, but not limited to, the penalties provided by Section 77-1-53.

336 SECTION 14. Section 77-3-727, Mississippi Code of 1972, is
337 reenacted as follows:

338 77-3-727. Any person who has received a telephone
339 solicitation in violation of this article, or any rules and
340 regulations promulgated pursuant to this article, may file a
341 complaint with the commission. The complaint will be processed
342 pursuant to complaint procedures established by the commission.

343 **SECTION 15.** Section 77-3-729, Mississippi Code of 1972, is 344 reenacted as follows:

345 77-3-729. It shall be a defense in any action or proceeding 346 brought under Section 77-3-725 or 77-3-727 that the defendant has 347 established and implemented, with due care, reasonable practices 348 and procedures to effectively prevent telephone solicitations in 349 violation of this article.

350 **SECTION 16.** Section 77-3-731, Mississippi Code of 1972, is 351 reenacted as follows:

352 77-3-731. The commission is granted personal jurisdiction
 353 over any telephone solicitor, whether a resident or a nonresident,
 354 notwithstanding that telephone solicitors are not deemed to be a
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public utility, for the purpose of administering this article. 355 356 The commission is granted personal jurisdiction over any nonresident telephone solicitor, its executor, administrator, 357 358 receiver, trustee or any other appointed representative of such nonresident as to an action or proceeding authorized by this 359 360 article or any rules and regulations promulgated pursuant to this 361 article as authorized by Section 13-3-57, and also upon any 362 nonresident, his or her executor, administrator, receiver, trustee 363 or any other appointed representative of such nonresident who has qualified under the laws of this state to do business herein. 364 365 Service of summons and process upon the alleged violator of this article shall be had or made as is provided by the Mississippi 366 367 Rules of Civil Procedure.

368 SECTION 17. Section 77-3-733, Mississippi Code of 1972, is
369 reenacted as follows:

370 77-3-733. Any party aggrieved by any final order of the 371 commission pursuant to this article, or any rules and regulations 372 promulgated pursuant to this article, shall have the right of 373 appeal to the Chancery Court of Hinds County, Mississippi, First 374 Judicial District.

375 SECTION 18. Section 77-3-735, Mississippi Code of 1972, is 376 reenacted as follows:

377 77-3-735. No provider of telephonic caller identification 378 service, local exchange telephone company or long distance company 379 certificated by the commission may be held liable for violations 380 of this article committed by other persons or entities.

381 SECTION 19. Section 77-3-737, Mississippi Code of 1972, is 382 amended as follows:

383 77-3-737. Sections 77-3-701 through 77-3-737 shall stand 384 repealed from and after July 1, <u>2008</u>.

385 SECTION 20. This act shall take effect and be in force from 386 and after July 1, 2005.

S. B. No. 2004 \*SS26/R14\* 052E/SS26/R14 ST: Mississippi Telephone Solicitation Act; PAGE 12 require inclusion in national database/extend repealer.