By: Senator(s) Williamson, Dawkins

To: Public Health and Welfare; Appropriations

SENATE BILL NO. 2928

1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17	AN ACT RELATING TO THE REDUCTION OF THE SHORTAGE OF NURSES IN MISSISSIPPI; TO AMEND SECTION 37-143-9, MISSISSIPPI CODE OF 1972, TO ESTABLISH A PROFESSIONAL NURSING SHORTAGE REDUCTION PROGRAM BY ESTABLISHING INCENTIVE SCHOLARSHIPS, LOAN REPAYMENTS AND GRANTS TO INCREASE ENROLLMENTS IN NURSING EDUCATION PROGRAMS AND INCREASING NURSING FACULTY; TO PROVIDE THAT REGISTERED NURSES IN POSTGRADUATE NURSING DEGREE PROGRAMS SHALL AUTOMATICALLY QUALIFY FOR RESIDENT TUITION; TO ESTABLISH A MATCHING FUND PROGRAM TO ALLOW A PRIVATE PERSON OR BUSINESS ENTITY TO SPONSOR A REGISTERED NURSING STUDENT OR LICENSED PRACTICAL NURSING STUDENT; TO AUTHORIZE THE BOARD OF TRUSTEES OF STATE INSTITUTIONS OF HIGHER LEARNING TO STRUCTURE THE SCHOLARSHIP PROGRAM, MATCHING FUND PROGRAM AND THE LOAN REPAYMENT PROGRAM TO SECURE ANY AVAILABLE FEDERAL OR PRIVATE GRANTS; TO AMEND SECTION 73-15-18, MISSISSIPPI CODE OF 1972, TO CLARIFY THE RESPONSIBILITIES OF THE OFFICE OF NURSING WORKFORCE WITH THE MISSISSIPPI BOARD OF NURSING; TO AMEND SECTION 37-129-1, MISSISSIPPI CODE OF 1972, IN CONFORMITY THERETO; AND FOR RELATED
18	PURPOSES.
19	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
20	SECTION 1. Section 37-143-9, Mississippi Code of 1972, is
21	amended as follows:
22	37-143-9. (1) This section shall be known and may be cited
23	as the "Mississippi Nursing Shortage Reduction Act of 2005."
24	(2) The Legislature finds that:
25	(a) Mississippi is experiencing a significant shortage
26	in the registered and licensed practical nurses it needs;
27	(b) The health care needs of Mississippi's growing
28	elderly population create a need for more registered and licensed
29	practical nurses;
30	(c) Mississippi's nurse work force is aging, and as
31	nurses retire in increasing numbers, educating more registered and
32	licensed practical nurses is critical;
33	(d) The health care industry plays an important role in
34	the Mississippi economy and an adequate nursing work force is an

essential component of the health care industry; and

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36	(e) It is necessary to increase the number of
37	registered and licensed practical nurses in the state to protect
38	the health, safety and welfare of the public. It is the purpose
39	of this section to establish a program to increase the ability of
40	professional nursing educational programs to prepare the
41	registered and licensed practical nurses that the state of
42	Mississippi needs, to encourage persons to enter the nursing
43	profession or to teach in a nursing program, and to enhance the
44	nursing work force data center to address issues of supply and
45	demand in nursing.
46	(3) In this subsection (3), "professional nursing program"
47	means an education program for preparing students for initial
48	licensure as registered nurses or licensed practical nurses. A
49	professional nursing shortage reduction program is hereby
50	established. The Board of Trustees of State Institutions of
51	Higher Learning shall administer the professional nursing shortage
52	reduction program to make grants to professional nursing programs
53	and other entities involved with a professional nursing program in
54	the preparation of students for initial licensure as registered
55	nurses or licensed practical nurses in order to increase the
56	number and types of nurses to meet the needs for nursing services
57	in the state. A grant from the professional nursing shortage
58	reduction program to a professional nursing program or other
59	entity involved with a professional nursing program in the
50	preparation of students for initial licensure as registered nurses
51	or licensed practical nurses must be:
52	(a) Expended exclusively on costs related to (i)
53	enrolling additional students; (ii) assuring the retention of an
54	adequate number of qualified faculty, including providing faculty
65	salaries; or (iii) encouraging innovation in the recruitment and
56	retention of students, including the recruitment and retention of
57	hilingual students:

68	(b) Contingent on the professional nursing program's
69	having been approved by the Board of Trustees of State
70	Institutions of Higher Learning pursuant to Section 37-129-1, or
71	the State Department of Education through the Division of
72	Vocational Education, as appropriate, or by an appropriate
73	accrediting agency, and that such program is not on probation; and
74	(c) If granted to increase enrollments, contingent on
75	the professional nursing program's ability to enroll additional
76	students, including having the necessary classroom space and
77	clinical slots. The board shall adopt rules and regulations for
78	the administration of the professional nursing shortage reduction
79	program. The board shall grant funds under this subsection (3) in
80	an equitable manner among the various types of professional
81	nursing programs, in a manner that best promotes innovation in the
82	recruitment and retention of nursing students. In addition to
83	funds appropriated by the Legislature for this purpose, the board
84	may solicit, receive and expend grants, gifts and donations from
85	public or private sources for the purposes of this subsection (3).
86	Each professional nursing program participating in this subsection
87	(3) shall submit an annual report to the board detailing its
88	strategy for increasing the number of students that graduate from
89	the program prepared for licensure as registered nurses or
90	licensed practical nurses, which shall include the capacity of the
91	program to graduate more students prepared for licensure, and the
92	resources allocated to increase the number of students that
93	graduate from the program prepared for licensure.
94	(4) Any institution of higher learning in Mississippi shall
95	permit a registered nurse licensed in Mississippi to register by
96	paying the tuition, fees and other charges required for
97	Mississippi residents without regard to the length of time the
98	registered nurse has resided in Mississippi, if the registered
99	nurse (a) is enrolled in a program designed to lead to a master's
100	degree or other higher degree in nursing, and (b) signs a
	S. B. No. 2928 *SS26/R976* 05/SS26/R976 PAGE 3

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     statement declaring an intention to teach in a program in
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     Mississippi designed to prepare students for licensure as
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     registered nurses or licensed practical nurses.
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               There is created a program for advanced study in
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     nursing.
               Scholarships are established and shall be allocated to
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     students who: (a) have graduated from an accredited high school
     and from a school of nursing and are licensed registered nurses in
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     Mississippi; and (b) are approved by the Board of Trustees of
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     State Institutions of Higher Learning; and (c) enter into contract
     with the board of trustees and its successors in office,
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     obligating themselves to pursue to completion the course of study
     agreed upon, and immediately following the completion of such
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     work, to spend a period of time, equal to the period of study
     provided under the scholarship, in teaching nursing at any
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     accredited school of nursing in Mississippi, approved by the board
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     of trustees, or in performing other work in the interest of public
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     health in the state, to be approved by the board of trustees.
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     Such period of service, after completion of study under a
     scholarship, shall in no event be less than one (1) year.
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          In addition to a scholarship, any such student may be
     allocated a loan not to exceed One Thousand Five Hundred Dollars
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     ($1,500.00) per month for each month of full-time study in a
                                The repayment of the principal and
     graduate nursing program.
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     interest of such loans shall be eligible for deferment during
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     attendance as a full-time student in an approved program for
     advanced study in an accredited school of nursing. For any
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     student who receives this loan, the student's contract with the
     board of trustees shall obligate the student, immediately
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     following completion of the course of study, to repay the loan by
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     teaching nursing for not less than two (2) years at any accredited
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     school of nursing in Mississippi approved by the board of
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     trustees. Such teaching service shall convert the loan to an
     interest-free scholarship, and discharge the same, on the basis of
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SS26/R976

S. B. No. 2928 05/SS26/R976

PAGE 4

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two (2) years of service for one-year's loan amount, or the
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     appropriate proportion of the total outstanding balance of
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     principal and interest, all as established by rule and regulation
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     of the board of trustees. Any such student who fails to complete
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     all of the teaching service obligation shall be liable to the
     board of trustees for the remaining balance of the principal and
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     interest that remains undischarged.
          The board of trustees shall establish such rules and
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     regulations as it deems necessary and proper to carry out the
     purposes and intent of this subsection (5).
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          (6) The Board of Trustees of State Institutions of Higher
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     Learning shall establish and administer, using funds appropriated
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     for that purpose or from other public or private sources, a
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     matching fund program under which a person, hospital, clinic,
     physician or other business entity may sponsor a nursing student
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     in a program preparing the student for initial licensure as a
     register nurse or licensed nurse practitioner or for graduate
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     nursing degree study, by contributing to the costs of the
     student's education or loan repayments for such student's
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     education, and having that contribution matched in whole or in
     part by state funds appropriated for that purpose or by other
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     public or private sources. A scholarship or loan repayment
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     matching fund program established under this subsection (6) shall
     be established and administered in a manner that the board
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     determines best promotes the health care and educational needs of
     this state. The board may establish multiple categories of
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     persons to receive scholarships, matching funds and loan repayment
     funds. The board may include faculty from professional nursing
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     programs with master's degrees or doctorates among the categories
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     of persons authorized to receive loan repayments. The criteria
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     for selecting persons to be assisted under each category may
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     include: (a) scholastic ability and performance; (b) financial
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     need; (c) the geographical area in which the person is likely to
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S. B. No. 2928

167	practice; (d) whether the person receives TANF or other public
168	assistance; (e) employment by a state agency; (f) employment on a
169	nursing school faculty or a person's intention to seek employment
170	on a nursing school faculty; (g) whether the person is practicing
171	in a geographical area, a practice setting, or an area of practice
172	with an acute nursing shortage or is likely to practice in such an
173	area; (h) the type of certificate or academic degree held or
174	pursued; or (i) any additional factors the board considers
175	relevant to promoting the health care and educational needs of the
176	state. The board shall adopt rules relating to the establishment
177	and administration of the matching fund program providing for (a)
178	eligibility criteria for sponsors and for students; (b) the
179	minimum and maximum sponsor contributions that will be matched;
180	(c) conflict resolution procedures for resolving disputes between
181	the sponsor and the student; and (d) a standard agreement for use
182	by the sponsor and the student. The board shall distribute
183	information about the scholarship program, matching fund program
184	and loan repayment program established under this subsection (6)
185	to employers of nurses, associations of employers of nurses,
186	professional associations of nurses and schools and institutions
187	of higher learning. The board shall act as a clearinghouse for
188	nursing education programs and health care providers to identify
189	sites available for employers and students.
190	(7) The board may structure the scholarship programs, the
191	matching fund programs and the loan repayment programs established
192	under this section to secure funds available under federal
193	matching programs or other public and nonpublic matching programs.
194	The board shall give priority in awarding grants to institutions
195	proposing to address the shortage of nurses by promoting
196	innovation in recruitment and retention of nursing students and
197	faculty, and to institutions seeking to increase enrollments in
198	their nursing programs through financial incentives to faculty to

- 199 provide clinical and classroom instruction in addition to carrying
- 200 <u>a full teaching load.</u>
- 201 **SECTION 2.** Section 73-15-18, Mississippi Code of 1972, is
- 202 amended as follows:
- 203 73-15-18. (1) The Mississippi Board of Nursing is
- 204 designated as the state agency responsible for the administration
- 205 and supervision of the Nursing Workforce Program as an educational
- 206 curriculum in the State of Mississippi. It is the intent of the
- 207 Legislature to develop a nursing work force able to carry out the
- 208 scope of service and leadership tasks required of the profession
- 209 by promoting a strong educational infrastructure between nursing
- 210 practice and nursing education.
- 211 (2) The Mississippi Board of Nursing is authorized to
- 212 establish an Office of Nursing Workforce within the administrative
- 213 framework of the board for the purpose of providing coordination
- 214 and consultation to nursing education and practice. The Nursing
- 215 Workforce Program shall encompass six (6) interdependent
- 216 components:
- 217 (a) Collect data on nurses and other nursing personnel,
- 218 including demographics, areas of practice supply demand and
- 219 migration on an appropriate regional basis, to predict supply and
- 220 demand for nursing personnel in Mississippi, and submit such data
- 221 to the Board of Trustees of State Institutions of Higher Learning
- 222 for purposes of the administration of the nursing shortage
- 223 reduction scholarship, matching grant and loan repayment programs
- 224 authorized under Section 37-143-9, Mississippi Code of 1972. The
- 225 Nursing Workforce Program shall submit on a quarterly basis to the
- 226 Board of Trustees of State Institutions of Higher Learning data
- 227 regarding the education and employment trends for nursing
- 228 personnel, the supply of and demand for nursing personnel, and
- 229 other issues concerning nursing in the state as requested by the
- 230 <u>board</u>.

231	(b) Develop and implement a state educational program
232	directed toward nursing educators regarding health care delivery
233	system changes resulting from managed care, case management and
234	capitated health finance systems and the impact these changes will
235	have on curriculum and on the retraining needs of nurses.

- 236 (c) Determine the continuing education needs of the
 237 nursing work force in an environment of restructuring from the
 238 hospital-bed-side setting to the home health and community
 239 practice settings, and implement such continuing education
 240 coursework through the university/college schools of nursing in
 241 the state and the community/junior college nursing programs in the
- 243 (d) Promote and coordinate through the schools of
 244 nursing opportunities for nurses prepared at the associate degree
 245 and bachelor degree levels to obtain higher degrees.
- (e) Apply for and administer grants from public and private sources for the development of the Nursing Workforce
 Program prescribed in this section.
- 249 (f) Establish systems to ensure an adequate supply of 250 nurses to meet the health care needs of the citizens of 251 This will include, but is not limited to, gathering Mississippi. 252 and quantifying dependable data on current nursing work force 253 capacities and forecasting future requirements. The Office of 254 Nursing Workforce will report its findings annually to the Board 255 of Trustees of State Institutions of Higher Learning and the Mississippi Legislature. 256
- 257 (3) Pursuant to the provisions of subsections (1) and (2),
 258 the Board of Nursing is authorized to provide for the services of
 259 an Office of Nursing Workforce Director and such other
 260 professional and nonprofessional staff as may be needed and as
 261 funds are available to the Board of Nursing to implement the
 262 Nursing Workforce Program prescribed in this section. It shall be
 263 the responsibility of such professional staff to coordinate

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state.

- 264 efforts of the <u>Board of Trustees of State Institutions of Higher</u>
 265 Learning, the bachelor degree schools of nursing, the associate
- 266 degree schools of nursing and other appropriate agencies in the
- 267 State of Mississippi to implement the Nursing Workforce Program.
- 268 (4) The Board of Nursing shall appoint a Nursing Workforce
- 269 Advisory Committee composed of health care professionals, health
- 270 agency administrators, nursing educators and other appropriate
- 271 individuals to provide technical advice to the Office of Nursing
- 272 Workforce created in this section. The members of the committee
- 273 shall be appointed by the Board of Nursing from a list of nominees
- 274 submitted by appropriate nursing and health care organizations in
- 275 the State of Mississippi. The members of the committee shall
- 276 receive no compensation for their services, but may be reimbursed
- 277 for actual travel expenses and mileage authorized by law for
- 278 necessary committee business.
- (5) All funds made available to the Board of Nursing for the
- 280 purpose of nursing work force shall be administered by the board
- 281 office for that purpose. The Board of Nursing is authorized to
- 282 enter into contract with any private person, organization or
- 283 entity capable of contracting for the purpose of administering
- 284 this section.
- 285 (6) The Nursing Workforce Program and the Office of Nursing
- 286 Workforce provided for in this section will be established and
- 287 implemented only if sufficient funds are appropriated to or
- 288 otherwise available to the Board of Nursing for that purpose.
- SECTION 3. Section 37-129-1, Mississippi Code of 1972, is
- 290 amended as follows:
- 291 37-129-1. In addition to all other powers and duties now
- 292 vested by law in the Board of Trustees of State Institutions of
- 293 Higher Learning of the State of Mississippi, said board is hereby
- 294 empowered and required to:
- 295 (a) Establish by rules and regulations and promulgate
- 296 uniform standards for accreditation of schools of nursing in the

State of Mississippi (i) insofar as concerns the eligibility of 297 298 graduates of such schools to take the examination prescribed by 299 law to become registered nurses authorized to practice the 300 profession of nursing as registered nurses in Mississippi, and 301 (ii) insofar as concerns student nurses attending such schools 302 being eligible to participate in any student nurse scholarship 303 program or other program of assistance now existing or hereafter established by legislative enactment; 304 305 Issue to such schools of nursing upon an annual (b) 306 basis certificates of accreditation as may be proper under such 307 standards;

- 308 Administer any scholarship program or other program (C) 309 of assistance heretofore or hereafter established by legislative 310 enactment for the benefit of students attending accredited schools of nursing in this state, including specifically the provisions of 311 Section 37-143-9, Mississippi Code of 1972, relating to the 312 313 Mississippi Nursing Shortage Reduction Program, and the board 314 shall be fully authorized to coordinate the provisions of Section 37-143-9 with the State Department of Education through the 315 316 Division of Vocational Education relating to associate degree nursing programs, and with the Nursing Workforce Program in the 317 318 Mississippi Board of Nursing;
- 320 be made available for the promotion of nursing education in the 321 state, with the exception of nursing faculty supplement funds to 322 the public junior colleges, which funds shall be appropriated to 323 and administered by the Division of Junior Colleges of the State 324 Department of Education, except as otherwise provided in Section 325 37-143-9 for nursing shortage reduction program funds;
- (e) Adopt rules and regulations to provide that a nurse in training may, during the two-year period in an approved hospital, be allowed to transfer at any time with full credit after six (6) months in training, to any other hospital of her S. B. No. 2928 *SS26/R976*

330	choice at which there is a vacancy; suitable provision shall be
331	made to protect her against coercion or intimidation concerning
332	such a contemplated transfer.
333	In addition to other powers now vested by law in the Board of
334	Trustees of State Institutions of Higher Learning, said board is
335	hereby empowered to establish and maintain a nurse-midwifery
336	education program that meets the accreditation standards of the
337	American College of Nurse-Midwives at a state institution of
338	higher learning under the jurisdiction of the board of trustees.
339	In order to implement paragraph (d) above, the Board of
340	Trustees of State Institutions of Higher Learning is hereby
341	authorized and directed to arrange and contract with hospitals,
342	senior colleges and hospital schools of nursing for the financial
343	support of programs of nursing education. The said board is
344	further authorized to adopt such terms for contracts, and such
345	rules and regulations for reimbursing contracting agencies for
346	costs of instruction in schools of nursing as may be feasible in
347	accordance with appropriations made by the Legislature for this
348	purpose. However, no reimbursement may be made to contracting
349	agencies in excess of the actual cost of instruction in the
350	schools of nursing.
351	No provision of this section shall be construed to authorize
352	any department, agency, officer or employee of the State of
353	Mississippi to exercise any controls over the admissions policy of
354	any private educational institution offering a baccalaureate
355	degree in nursing.
356	SECTION 4. This act shall take effect and be in force from

357 and after July 1, 2005.

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