By: Representatives Reynolds, Weathersby, To: Appos Baker (74th), Ellington, Rogers (61st), Gunn Elections

To: Apportionment and Elections

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 1066

AN ACT TO AUTHORIZE THE USE OF DIRECT RECORDING ELECTRONIC 1 VOTING EQUIPMENT (DRE) TO CAST BALLOTS AND RECORD VOTES AT 2 ELECTIONS IN THIS STATE; TO SPECIFY THE MINIMUM REQUIREMENTS THAT SUCH SYSTEMS MUST MEET TO BE USED IN ELECTIONS IN THIS STATE; TO 3 4 PROVIDE THE MANNER IN WHICH DRE'S MUST BE ARRANGED AT THE POLLING 5 б PLACE; TO PROVIDE FOR THE FORM OF THE DRE BALLOT; TO PROVIDE THE 7 DUTIES OF THE OFFICIALS IN CHARGE OF THE ELECTION IN REGARD TO THE 8 USE OF DRE'S; TO PROVIDE THAT THE CIRCUIT CLERK SHALL BE THE CUSTODIAN OF DRE UNITS; TO PROVIDE FOR THE TESTING OF DRE UNITS 9 PRIOR TO THE ELECTION; TO PROVIDE FOR THE ARRANGEMENT OF OFFICES, 10 11 NAMES OF CANDIDATES AND QUESTIONS ON DRE BALLOTS; TO PROVIDE FOR A WRITE-IN BALLOT FOR USE IN ELECTIONS CONDUCTED WITH DRE'S; TO 12 13 REQUIRE DEMONSTRATIONS OF THE USE OF DRE'S; TO PROVIDE FOR THE STORAGE OF DRE UNITS WHEN THEY ARE NOT IN USE; TO PROVIDE THE 14 MANNER IN WHICH AN ELECTOR VOTES ON A DRE UNIT; TO PROVIDE FOR THE 15 VOIDING OF BALLOTS IN CERTAIN INSTANCES WHEN THE ELECTOR DOES NOT 16 17 COMPLETE THE VOTING PROCESS; TO PROVIDE THE MANNER IN WHICH VOTES ARE COUNTED AND THE RESULTS DETERMINED IN ELECTIONS CONDUCTED WITH 18 DRE'S; TO PROVIDE FOR THE MANNER IN WHICH CHALLENGED BALLOTS ARE 19 20 HANDLED IN ELECTIONS CONDUCTED WITH DRE'S; TO MAKE IT A FELONY TO TAMPER WITH OR DAMAGE A DRE UNIT OR TABULATING COMPUTER OR DEVICE 21 BEING USED IN CONNECTION WITH ANY ELECTION OR TO PREVENT THE CORRECT OPERATION OF ANY DRE; TO PROVIDE FOR THE USE OF IRREGULAR 22 23 PAPER BALLOTS IF DRE UNITS BECOME INOPERABLE AT AN ELECTION; TO 24 25 AMEND SECTION 23-15-391, MISSISSIPPI CODE OF 1972, IN CONFORMITY THERETO; AND FOR RELATED PURPOSES. 26

27 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

- 28 SECTION 1. As used in this act:
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(a) "DRE" means direct recording electronic voting

30 equipment.

31 (b) "Direct recording electronic voting equipment"
32 means a computer driven unit for casting and counting votes on
33 which an elector touches a video screen or a button adjacent to a
34 video screen to cast his or her vote.

35 **SECTION 2.** Each DRE unit shall:

(a) Permit the voter to verify, in a private and

37 independent manner, the votes selected by the voter on the ballot 38 before the ballot is cast and counted;

H. B. No. 1066 *HR07/R1542CS* 05/HR07/R1542CS PAGE 1 (GT\HS) 39 (b) Provide the voter with the opportunity, in a 40 private and independent manner, to change the ballot or correct 41 any error before the ballot is cast and counted, including, but 42 not limited to, the opportunity to correct the error through the 43 issuance of a replacement ballot if the voter is otherwise unable 44 to change the ballot or correct any error;

45 (c) If the voter selects votes for more candidates for46 a single office than are eligible for election:

47 (i) Notify the voter that he has selected more48 candidates for that office than are eligible for election;

49 (ii) Notify the voter before his vote is cast and
50 counted of the effect of casting multiple votes for such an
51 office; and

52 (iii) Provide the voter with the opportunity to53 correct the ballot before the ballot is cast and counted.

(d) Produce a permanent paper record with a manual
audit capacity which shall be available for any recount conducted
with respect to the election in which the DRE unit is used;

57 (e) Have the capability to print the ballots cast by 58 electors to be utilized in the event of a recount conducted with 59 respect to the election in which the DRE is used;

60 (f) Be accessible for individuals with disabilities, including, but not limited to, nonvisual accessibility for the 61 blind and visually impaired, in a manner that provides the same 62 63 opportunity for access and participation, including privacy and independence, as for other voters. This requirement may be 64 65 satisfied through the use of at least one (1) DRE unit or other voting unit equipped for individuals with disabilities at each 66 67 polling place;

68 (g) Provide alternative language accessibility pursuant 69 to the requirements of the Voting Rights Act of 1965; and 70 (h) Have a residual vote rate in counting ballots 71 attributable to the voting system and not to voter error that H. B. No. 1066 *HR07/R1542CS* 05/HR07/R1542CS

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72 complies with error rate standards established under the voting 73 system standards issued by the Federal Election Commission which 74 were in effect as of October 29, 2002.

75 <u>SECTION 3.</u> DREs shall be arranged in the polling place in 76 such a manner as to:

77 (a) Ensure the privacy of the elector while voting on78 such units;

(b) Allow monitoring of the units by the poll managerswhile the polls are open; and

81 (c) Permit the public and lawful poll watchers to
82 observe the voting without affecting the privacy of the electors
83 as they vote.

84 <u>SECTION 4.</u> (1) The ballots for DREs shall be of such size 85 and arrangement as will suit the construction of the DRE screen 86 and shall be in plain, clear type that is easily readable by 87 persons with normal vision.

88 (2) (a) If the equipment has the capacity for color 89 display, the names of all candidates in a particular race shall be displayed in the same color, font and size, and the political 90 91 party or affiliation of candidates may be displayed in a color different from that used to display the names of the candidates, 92 93 but all political party or affiliations shall be displayed in the 94 same color. All political party names shall be displayed in the 95 same size and font.

96 (b) All ballot questions and constitutional amendments97 shall be displayed in the same color.

98 <u>SECTION 5.</u> (1) The officials in charge of the election of 99 each county or municipality shall:

(a) Cause the proper ballot design and style to be
programmed for each DRE unit which is to be used in any precinct
within the county or municipality;

103 (b) Cause each DRE unit to be placed in proper order 104 for voting;

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107 (d) Verify that each registering mechanism is set at108 zero; and

109 (e) Properly secure each unit so that the counting110 machinery cannot be operated until later authorized.

111 (2) The circuit clerk shall be the custodian of the DRE units 112 acquired by the county.

(3) The officials in charge of the election shall be responsible for the preparation of the units to be used in the county or municipality at the primaries and other elections in the county or municipality.

(4) (a) On or before the third day preceding any election, except runoff elections, the officials in charge of the election shall have each DRE unit tested to ascertain that it will correctly count the votes cast for all offices and on all questions in a manner that the Secretary of State may prescribe by rule or regulation.

On or before the third day preceding any runoff 123 (b) 124 election, the officials in charge of the election shall test a number of DRE units at random to ascertain that the units will 125 If the total 126 correctly count the votes cast for all offices. 127 number of DRE units in the county is thirty (30) units or less, all of the units shall be tested. If the total number of DRE 128 129 units in the county is more than thirty (30) but not more than one hundred (100), then at least one-half (1/2) of the units shall be 130 131 tested at random. If there are more than one hundred (100) DRE units in the county, the officials in charge of the election shall 132 test at least fifteen percent (15%) of the units at random. 133 In no 134 event shall the officials in charge of the election test less than 135 one (1) DRE unit per precinct. All memory cards to be used in the 136 runoff shall be tested. Public notice of the time and place of 137 the test shall be made at least five (5) days prior thereto. *HR07/R1542CS*

H. B. No. 1066 05/HR07/R1542CS PAGE 4 (GT\HS) 138 Representatives of candidates, political parties, news media and 139 the public shall be permitted to observe such tests.

140 (5) In every primary or general election, the officials in 141 charge of the election shall furnish, at the expense of the county 142 or municipality, all ballots, forms of certificates and other 143 papers and supplies required under this act which are not 144 furnished by the Secretary of State, all of which shall be in the 145 form and according to any specifications prescribed from time to 146 time by the Secretary of State.

147 <u>SECTION 6.</u> (1) The arrangement of offices, names of 148 candidates and questions upon the DRE ballots shall conform as 149 nearly as practicable to the arrangement of offices, names of 150 candidates and questions on paper ballots.

(2) A separate write-in ballot, which may be in the form of 151 a paper ballot, card or envelope in which the voter places his 152 153 ballot card after voting, shall be provided if required to permit voters to write in the title of the office and the name of the a 154 155 person not on the printed ballot for whom he wishes to vote. The design of the write-in ballot shall permit the officials in charge 156 157 of the election and poll workers when obtaining the vote count from such systems to determine readily whether an elector has cast 158 159 any write-in vote not authorized by law.

160 SECTION 7. (1) The officials in charge of the election 161 shall ensure the delivery of the proper DRE units to the polling 162 places of the respective precincts at least one (1) hour before the time for opening the polls at each election and shall cause 163 164 each unit to be set up in the proper manner for use in voting. The officials in charge of the election shall require 165 (2) that each DRE unit be thoroughly tested, inspected and sealed 166 167 prior to the delivery of each DRE unit to the polling place. 168 Prior to opening the polls each day on which the units will be 169 used in an election, the manager shall break the seal on each 170 unit, turn on each unit, certify that each unit is operating *HR07/R1542CS* H. B. No. 1066 05/HR07/R1542CS PAGE 5 $(GT \mid HS)$

171 properly and is set to zero, and print a zero tape certifying that 172 each unit is set to zero and shall keep or record such 173 certification on each unit.

174 (3) The officials in charge of the election and poll managers shall provide ample protection against molestation of and 175 176 injury to the DRE units, and, for that purpose, the officials in 177 charge of the election and poll managers may call upon any law enforcement officer to furnish any assistance that may be 178 necessary. It shall be the duty of any law enforcement officer to 179 furnish assistance when so requested by the officials in charge of 180 181 the election or poll manager.

(4) The officials in charge of the election, in conjunction
with the governing authorities, shall, at least one (1) hour prior
to the opening of the polls:

(a) Provide sufficient lighting to enable electors to
read the ballot and which shall be suitable for the use of the
poll managers in examining the booth and conducting their
responsibilities;

(b) Provide directions for voting on the DRE units which shall be prominently posted within each voting booth and at least two (2) sample ballots for the primary or general election which shall be prominently posted outside the enclosed space within the polling place;

(c) Ensure that each DRE unit's tabulating mechanism is secure throughout the day during the primary or general election; and

197 (d) Provide such other materials and supplies as may be198 necessary or required by law.

199 <u>SECTION 8.</u> The officials in charge of the election shall 200 place on public exhibition and demonstrate the use of the DRE 201 units throughout the county or municipality during the month 202 preceding each primary and general election. At least during the 203 initial year in which DRE equipment is used in a county or H. B. No. 1066 *HR07/R1542CS*

05/HR07/R1542CS PAGE 6 (GT\HS) 204 municipality, all officials in charge of the election shall offer 205 a series of demonstrations and organized voter education 206 initiatives to educate electors in the use of such equipment in 207 voting.

208 **SECTION 9.** (1) All DRE units and related equipment shall be 209 properly stored and secured when not in use.

(2) The circuit clerk shall store the DRE units and related equipment under his or her supervision when it is not in use at an election. The circuit clerk shall provide compensation for the safe storage and care of such units and related equipment if the units and related equipment are stored by a person or entity other than the circuit clerk.

216 <u>SECTION 10.</u> (1) A duly qualified elector shall cast his 217 vote on a DRE unit by touching the screen or pressing the 218 appropriate button on the unit for the candidate or issue of the 219 elector's choice. After pressing the appropriate button on the 220 unit or location on the screen to cast the ballot, the elector's 221 vote shall be final and shall not be subsequently altered.

(2) If an elector leaves the voting booth without having pressed the appropriate button on the unit or location on the screen to finally cast his or her ballot and cannot be located to return to the booth to complete the voting process, then a poll manager shall take the steps necessary to void the ballot that was not completed by the elector and an appropriate record shall be made of the event.

In elections in which DRE voting equipment 229 **SECTION 11.** (1) 230 is used, the ballots shall be counted at the precinct under the 231 direction of the officials in charge of the election. All persons 232 who perform any duties at the precinct shall be deputized by the 233 officials in charge of the election and only persons so deputized shall touch any ballot, container, paper or machine utilized in 234 235 the conduct of the count or be permitted to be in the immediate 236 area designed for officers deputized to conduct the count.

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(2) All proceedings at the precincts shall be open to the view of the public, but no person except one employed and designated for the purpose by the officials in charge of the election shall touch any ballot, any DRE unit or the tabulating equipment.

(3) After the polls have closed and all voting in the
precinct has ceased, the poll manager shall shut down the DRE
units and extract the election results from each unit as follows:

(a) The manager shall obtain the results tape from each DRE unit and verify that the number of ballots cast as recorded on the tape matches the public count number as displayed on the DRE unit;

(b) If a system is established by the Secretary of
State, the poll manager shall first transmit the election results
extracted from each DRE unit in each precinct via modem to the
central tabulating center of the county; and

(c) The manager shall then extract the memory card, ifapplicable, from each DRE unit.

(4) (a) Upon completion of shutting down each DRE unit and extracting the election results, the manager shall cause to be completed and signed a ballot recap form, in sufficient counterparts, showing:

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(i) The number of valid ballots;

260 (ii) The number of spoiled and invalid ballots;
261 (iii) The number of affidavit ballots; and
262 (iv) The number of unused affidavit ballots and

263 any other unused ballots.

(b) The manager shall cause to be placed in the ballot
supply container one (1) copy of the recap form and any unused,
defective, spoiled and invalid ballots, each enclosed in an
envelope or communication pack.

268 (5) The manager shall collect and retain the zero tape and 269 the results tape for each DRE unit and place the tapes with the H. B. No. 1066 *HR07/R1542CS* 05/HR07/R1542CS PAGE 8 (GT\HS) 270 memory card, if any, for each unit and enclose all such items for 271 all of the DRE units used in the precinct in one (1) envelope or 272 communication pack which shall be sealed and initialed by the 273 manager so that it cannot be opened without breaking the seal.

274 (6) The returning manager shall then deliver the envelope or 275 communication pack to the tabulating center for the county or municipality or to such other place designated by the officials in 276 277 charge of the election and shall receive a receipt therefor. The 278 copies of the recap forms, unused ballots, records and other materials shall be returned to the designated location and 279 280 retained as provided by law.

(7) Upon receipt of the sealed envelope or communication 281 282 pack containing the zero tapes, results tapes and memory cards, 283 the officials in charge of the election shall verify the 284 signatures on the envelope or communication pack. Once verified, 285 the officials in charge of the election shall break the seal of 286 the envelope or communication pack and remove its contents. The 287 officials in charge of the election shall then download the results stored on the memory card from each DRE unit into the 288 289 election management system located at the central tabulation point 290 of the county in order to obtain election results for 291 certification.

292 <u>SECTION 12.</u> In the case of challenged ballots cast on direct 293 recording electronic voting equipment, the ballots shall be coded 294 in such a way that the ballot of a challenged voter can be 295 separated from other valid ballots at the time of tabulation and 296 the challenged ballots shall be counted, challenged or rejected in 297 accordance with the challenged ballot law.

298 <u>SECTION 13.</u> If for any reason any direct recording 299 electronic voting equipment shall become inoperable, the poll 300 managers, or the officials in charge of the election, shall direct 301 voters to go to an operating terminal or to cast irregular 302 ballots, if necessary, which shall be paper ballots. Such paper H. B. No. 1066 *HR07/R1542CS* 05/HR07/R1542CS

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303 ballots shall be administered, as far as is practicable, in 304 accordance with the laws concerning paper ballots.

305 <u>SECTION 14.</u> Any person who willfully tampers with or damages 306 any DRE unit or tabulating computer or device to be used or being 307 used at or in connection with any primary or election or who 308 prevents or attempts to prevent the correct operation of any DRE 309 unit or tabulating computer or device shall be guilty of a felony 310 and, upon conviction, be punished by imprisonment for not less 311 than three (3) years nor more than ten (10) years.

312 **SECTION 15.** Section 23-15-391, Mississippi Code of 1972, is 313 amended as follows:

314 23-15-391. The board of supervisors of each county in the 315 State of Mississippi shall * * * utilize voting machines, electronic voting systems, * * * optical mark reading equipment or 316 direct recording electronic voting equipment which shall comply 317 318 with the specifications provided by law. * * * The election commissioners may designate * * * elections to be administered by 319 320 paper ballot where the election commissioners * * * determine that administration of an election by paper ballot will be less 321 322 expensive than administration of the same election by voting machines, electronic voting systems, * * * optical mark reading 323 324 equipment or direct recording electronic voting equipment.

325 **<u>SECTION 16.</u>** (1) In any county having a population greater than two hundred fifty thousand (250,000) according to the 2000 326 327 federal decennial census, the number of voting machines to be used in each voting precinct must be distributed in direct proportion 328 329 to voter turnout in all elections held within such county for the preceding two (2) years, with a greater number of voting machines 330 331 to be used in voting precincts where voter turnout has been the highest. 332

333 (2) The county board of supervisors of any county
 334 having a population greater than two hundred fifty thousand
 335 (250,000) according to the 2000 federal decennial census shall
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create a special fund to deposit any monies received by such 336 337 county for reimbursement to comply with the "Help America Vote Act of 2002" for direct recording electronic voting equipment 338 339 purchased within five (5) years preceding the effective date of 340 this act. Monies deposited in such special fund shall be used by 341 such county board of supervisors only to upgrade direct recording electronic voting equipment, to purchase additional voting 342 equipment or to improve such voting equipment. This subsection 343 shall stand repealed on July 1, 2010. 344

345 SECTION 17. The Attorney General of the State of Mississippi 346 shall submit this act, immediately upon approval by the Governor, 347 or upon approval by the Legislature subsequent to a veto, to the 348 Attorney General of the United States or to the United States 349 District Court for the District of Columbia in accordance with the 350 provisions of the Voting Rights Act of 1965, as amended and 351 extended.

352 **SECTION 18.** This act shall take effect and be in force from 353 and after the date it is effectuated under Section 5 of the Voting 354 Rights Act of 1965, as amended and extended.