MISSISSIPPI LEGISLATURE

By: Representative Carlton

To: Education

HOUSE BILL NO. 980

AN ACT TO AMEND SECTION 37-7-301, MISSISSIPPI CODE OF 1972, 1 TO PROVIDE THAT BEGINNING WITH THE 2006-2007 SCHOOL YEAR AND EVERY 2 FOUR YEARS THEREAFTER, SCHOOL BOARDS SHALL CONDUCT A PERFORMANCE EFFICIENCY AUDIT; TO AMEND SECTIONS 37-57-104 AND 37-57-105, 3 4 MISSISSIPPI CODE OF 1972, TO PROVIDE THAT BEGINNING WITH THE 5 б 2006-2007 SCHOOL YEAR AND EVERY FOUR YEARS THEREAFTER, THE SCHOOL 7 BOARD SHALL SUBMIT TO THE LEVYING AUTHORITY FOR THE DISTRICT A CERTIFIED COPY OF A PERFORMANCE EFFICIENCY AUDIT; TO REQUIRE A 8 SCHOOL DISTRICT TO PROVIDE A CERTIFIED COPY OF THE PERFORMANCE 9 EFFICIENCY AUDIT OF THE DISTRICT TO THE LEVYING AUTHORITY BEFORE A 10 TAX INCREASE MAY BE LEVIED; TO AMEND SECTION 37-61-9, MISSISSIPPI 11 CODE OF 1972, TO REQUIRE THAT AT THE SCHOOL DISTRICT PUBLIC 12 HEARINGS ON THE TAXING AND SPENDING PLAN OF THE BUDGET THAT THE SCHOOL DISTRICTS ALSO ALLOW COMMENTS AT THE HEARING ON THE 13 14 PERFORMANCE EFFICIENCY AUDIT; TO AMEND SECTION 27-39-207, 15 MISSISSIPPI CODE OF 1972, TO REQUIRE THAT THE PERFORMANCE 16 EFFICIENCY AUDIT BE ADVERTISED IN THE DISTRICT AT THE SAME TIME THE PROPOSED TAX INCREASE AND ANNUAL BUDGET IS ADVERTISED; AND FOR 17 18 19 RELATED PURPOSES.

20 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 21 SECTION 1. Section 37-7-301, Mississippi Code of 1972, 22 is amended as follows:

23 37-7-301. The school boards of all school districts shall
24 have the following powers, authority and duties in addition to all
25 others imposed or granted by law, to wit:

26 (a) To organize and operate the schools of the district
27 and to make such division between the high school grades and
28 elementary grades as, in their judgment, will serve the best
29 interests of the school;

30 (b) To introduce public school music, art, manual
31 training and other special subjects into either the elementary or
32 high school grades, as the board shall deem proper;

33 (c) To be the custodians of real and personal school 34 property and to manage, control and care for same, both during the 35 school term and during vacation;

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36 (d) To have responsibility for the erection, repairing 37 and equipping of school facilities and the making of necessary 38 school improvements;

39 To suspend or to expel a pupil or to change the (e) 40 placement of a pupil to the school district's alternative school 41 or home-bound program for misconduct in the school or on school property, as defined in Section 37-11-29, on the road to and from 42 school, or at any school-related activity or event, or for conduct 43 occurring on property other than school property or other than at 44 45 a school-related activity or event when such conduct by a pupil, 46 in the determination of the school superintendent or principal, renders that pupil's presence in the classroom a disruption to the 47 48 educational environment of the school or a detriment to the best interest and welfare of the pupils and teacher of such class as a 49 50 whole, and to delegate such authority to the appropriate officials of the school district; 51

(f) To visit schools in the district, in their
discretion, in a body for the purpose of determining what can be
done for the improvement of the school in a general way;

(g) To support, within reasonable limits, the superintendent, principal and teachers where necessary for the proper discipline of the school;

(h) To exclude from the schools students with what
appears to be infectious or contagious diseases; provided,
however, such student may be allowed to return to school upon
presenting a certificate from a public health officer, duly
licensed physician or nurse practitioner that the student is free
from such disease;

64 (i) To require those vaccinations specified by the
65 State Health Officer as provided in Section 41-23-37, Mississippi
66 Code of 1972;

67 (j) To see that all necessary utilities and services 68 are provided in the schools at all times when same are needed; H. B. No. 980 *HR40/R809* 05/HR40/R809 PAGE 2 (CTE\BD) 69 (k) To authorize the use of the school buildings and 70 grounds for the holding of public meetings and gatherings of the 71 people under such regulations as may be prescribed by said board;

(1) To prescribe and enforce rules and regulations not inconsistent with law or with the regulations of the State Board of Education for their own government and for the government of the schools, and to transact their business at regular and special meetings called and held in the manner provided by law;

(m) To maintain and operate all of the schools under their control for such length of time during the year as may be required;

80 (n) To enforce in the schools the courses of study and 81 the use of the textbooks prescribed by the proper authorities;

(o) To make orders directed to the superintendent of
schools for the issuance of pay certificates for lawful purposes
on any available funds of the district and to have full control of
the receipt, distribution, allotment and disbursement of all funds
provided for the support and operation of the schools of such
school district whether such funds be derived from state
appropriations, local ad valorem tax collections, or otherwise;

(p) To select all school district personnel in the manner provided by law, and to provide for such employee fringe benefit programs, including accident reimbursement plans, as may be deemed necessary and appropriate by the board;

93 (q) To provide athletic programs and other school 94 activities and to regulate the establishment and operation of such 95 programs and activities;

96 (r) To join, in their discretion, any association of 97 school boards and other public school-related organizations, and 98 to pay from local funds other than minimum foundation funds, any 99 membership dues;

100 (s) To expend local school activity funds, or other 101 available school district funds, other than minimum education H. B. No. 980 *HR40/R809* 05/HR40/R809

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102 program funds, for the purposes prescribed under this paragraph. 103 "Activity funds" shall mean all funds received by school officials 104 in all school districts paid or collected to participate in any 105 school activity, such activity being part of the school program and partially financed with public funds or supplemented by public 106 107 funds. The term "activity funds" shall not include any funds 108 raised and/or expended by any organization unless commingled in a bank account with existing activity funds, regardless of whether 109 the funds were raised by school employees or received by school 110 111 employees during school hours or using school facilities, and 112 regardless of whether a school employee exercises influence over the expenditure or disposition of such funds. Organizations shall 113 114 not be required to make any payment to any school for the use of any school facility if, in the discretion of the local school 115 governing board, the organization's function shall be deemed to be 116 beneficial to the official or extracurricular programs of the 117 118 school. For the purposes of this provision, the term 119 "organization" shall not include any organization subject to the control of the local school governing board. Activity funds may 120 121 only be expended for any necessary expenses or travel costs, 122 including advances, incurred by students and their chaperons in 123 attending any in-state or out-of-state school-related programs, conventions or seminars and/or any commodities, equipment, travel 124 125 expenses, purchased services or school supplies which the local 126 school governing board, in its discretion, shall deem beneficial 127 to the official or extracurricular programs of the district, 128 including items which may subsequently become the personal 129 property of individuals, including yearbooks, athletic apparel, book covers and trophies. Activity funds may be used to pay 130 travel expenses of school district personnel. The local school 131 132 governing board shall be authorized and empowered to promulgate 133 rules and regulations specifically designating for what purposes 134 school activity funds may be expended. The local school governing *HR40/R809* H. B. No. 980 05/HR40/R809

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board shall provide (i) that such school activity funds shall be 135 136 maintained and expended by the principal of the school generating 137 the funds in individual bank accounts, or (ii) that such school 138 activity funds shall be maintained and expended by the 139 superintendent of schools in a central depository approved by the 140 The local school governing board shall provide that such board. 141 school activity funds be audited as part of the annual audit required in Section 37-9-18. The State Auditor shall prescribe a 142 uniform system of accounting and financial reporting for all 143 144 school activity fund transactions;

(t) To contract, on a shared savings, lease or lease-purchase basis, for energy efficiency services and/or equipment as provided for in Section 31-7-14, not to exceed ten (10) years;

149 (u) To maintain accounts and issue pay certificates on150 school food service bank accounts;

151 (v) (i) To lease a school building from an individual, 152 partnership, nonprofit corporation or a private for-profit corporation for the use of such school district, and to expend 153 154 funds therefor as may be available from any nonminimum program The school board of the school district desiring to 155 sources. 156 lease a school building shall declare by resolution that a need 157 exists for a school building and that the school district cannot 158 provide the necessary funds to pay the cost or its proportionate 159 share of the cost of a school building required to meet the present needs. The resolution so adopted by the school board 160 161 shall be published once each week for three (3) consecutive weeks in a newspaper having a general circulation in the school district 162 involved, with the first publication thereof to be made not less 163 164 than thirty (30) days prior to the date upon which the school board is to act on the question of leasing a school building. 165 Ιf 166 no petition requesting an election is filed prior to such meeting 167 as hereinafter provided, then the school board may, by resolution *HR40/R809* 980 H. B. No.

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spread upon its minutes, proceed to lease a school building. 168 Ιf 169 at any time prior to said meeting a petition signed by not less 170 than twenty percent (20%) or fifteen hundred (1500), whichever is 171 less, of the qualified electors of the school district involved 172 shall be filed with the school board requesting that an election 173 be called on the question, then the school board shall, not later 174 than the next regular meeting, adopt a resolution calling an election to be held within such school district upon the question 175 of authorizing the school board to lease a school building. 176 Such election shall be called and held, and notice thereof shall be 177 178 given, in the same manner for elections upon the questions of the issuance of the bonds of school districts, and the results thereof 179 180 shall be certified to the school board. If at least three-fifths (3/5) of the qualified electors of the school district who voted 181 in such election shall vote in favor of the leasing of a school 182 building, then the school board shall proceed to lease a school 183 building. The term of the lease contract shall not exceed twenty 184 185 (20) years, and the total cost of such lease shall be either the amount of the lowest and best bid accepted by the school board 186 187 after advertisement for bids or an amount not to exceed the current fair market value of the lease as determined by the 188 189 averaging of at least two (2) appraisals by certified general 190 appraisers licensed by the State of Mississippi. The term "school 191 building" as used in this item (v) shall be construed to mean any 192 building or buildings used for classroom purposes in connection with the operation of schools and shall include the site therefor, 193 194 necessary support facilities, and the equipment thereof and 195 appurtenances thereto such as heating facilities, water supply, sewage disposal, landscaping, walks, drives and playgrounds. 196 The 197 term "lease" as used in this item (v)(i) may include a 198 lease/purchase contract;

199 (ii) If two (2) or more school districts propose 200 to enter into a lease contract jointly, then joint meetings of the H. B. No. 980 *HR40/R809* 05/HR40/R809 PAGE 6 (CTE\BD) 201 school boards having control may be held but no action taken shall 202 be binding on any such school district unless the question of 203 leasing a school building is approved in each participating school 204 district under the procedure hereinabove set forth in item (v)(i). 205 All of the provisions of item (v)(i) regarding the term and amount 206 of the lease contract shall apply to the school boards of school districts acting jointly. Any lease contract executed by two (2) 207 208 or more school districts as joint lessees shall set out the amount 209 of the aggregate lease rental to be paid by each, which may be agreed upon, but there shall be no right of occupancy by any 210 211 lessee unless the aggregate rental is paid as stipulated in the lease contract. All rights of joint lessees under the lease 212 213 contract shall be in proportion to the amount of lease rental paid 214 by each;

(w) To employ all noninstructional and noncertificated employees and fix the duties and compensation of such personnel deemed necessary pursuant to the recommendation of the superintendent of schools;

(x) To employ and fix the duties and compensation ofsuch legal counsel as deemed necessary;

(y) Subject to rules and regulations of the State Board of Education, to purchase, own and operate trucks, vans and other motor vehicles, which shall bear the proper identification required by law;

(z) To expend funds for the payment of substitute teachers and to adopt reasonable regulations for the employment and compensation of such substitute teachers;

(aa) To acquire in its own name by purchase all real
property which shall be necessary and desirable in connection with
the construction, renovation or improvement of any public school
building or structure. Whenever the purchase price for such real
property is greater than Fifty Thousand Dollars (\$50,000.00), the
school board shall not purchase the property for an amount
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exceeding the fair market value of such property as determined by 234 235 the average of at least two (2) independent appraisals by 236 certified general appraisers licensed by the State of Mississippi. 237 If the board shall be unable to agree with the owner of any such 238 real property in connection with any such project, the board shall 239 have the power and authority to acquire any such real property by 240 condemnation proceedings pursuant to Section 11-27-1 et seq., Mississippi Code of 1972, and for such purpose, the right of 241 242 eminent domain is hereby conferred upon and vested in said board. Provided further, that the local school board is authorized to 243 244 grant an easement for ingress and egress over sixteenth section land or lieu land in exchange for a similar easement upon 245 246 adjoining land where the exchange of easements affords substantial 247 benefit to the sixteenth section land; provided, however, the exchange must be based upon values as determined by a competent 248 249 appraiser, with any differential in value to be adjusted by cash 250 payment. Any easement rights granted over sixteenth section land 251 under such authority shall terminate when the easement ceases to 252 be used for its stated purpose. No sixteenth section or lieu land 253 which is subject to an existing lease shall be burdened by any 254 such easement except by consent of the lessee or unless the school 255 district shall acquire the unexpired leasehold interest affected 256 by the easement;

(bb) To charge reasonable fees related to the educational programs of the district, in the manner prescribed in Section 37-7-335;

260 (cc) Subject to rules and regulations of the State
261 Board of Education, to purchase relocatable classrooms for the use
262 of such school district, in the manner prescribed in Section
263 37-1-13;

(dd) Enter into contracts or agreements with other school districts, political subdivisions or governmental entities to carry out one or more of the powers or duties of the school H. B. No. 980 *HR40/R809* 05/HR40/R809 PAGE 8 (CTE\BD) 267 board, or to allow more efficient utilization of limited resources 268 for providing services to the public;

269 (ee) To provide for in-service training for employees 270 of the district. Until June 30, 1994, the school boards may 271 designate two (2) days of the minimum school term, as defined in 272 Section 37-19-1, for employee in-service training for 273 implementation of the new statewide testing system as developed by the State Board of Education. Such designation shall be subject 274 to approval by the State Board of Education pursuant to uniform 275 276 rules and regulations;

277 (ff) As part of their duties to prescribe the use of 278 textbooks, to provide that parents and legal guardians shall be 279 responsible for the textbooks and for the compensation to the 280 school district for any books which are not returned to the proper 281 schools upon the withdrawal of their dependent child. If a 282 textbook is lost or not returned by any student who drops out of the public school district, the parent or legal guardian shall 283 284 also compensate the school district for the fair market value of 285 the textbooks;

(gg) To conduct fund-raising activities on behalf of the school district that the local school board, in its discretion, deems appropriate or beneficial to the official or extracurricular programs of the district; provided that:

(i) Any proceeds of the fund-raising activities
shall be treated as "activity funds" and shall be accounted for as
are other activity funds under this section; and

(ii) Fund-raising activities conducted or authorized by the board for the sale of school pictures, the rental of caps and gowns or the sale of graduation invitations for which the school board receives a commission, rebate or fee shall contain a disclosure statement advising that a portion of the proceeds of the sales or rentals shall be contributed to the student activity fund;

H. B. No. 980 *HR40/R809* 05/hr40/r809 PAGE 9 (CTE\BD) 300 (hh) To allow individual lessons for music, art and 301 other curriculum-related activities for academic credit or 302 nonacademic credit during school hours and using school equipment 303 and facilities, subject to uniform rules and regulations adopted 304 by the school board;

305 (ii) To charge reasonable fees for participating in an 306 extracurricular activity for academic or nonacademic credit for 307 necessary and required equipment such as safety equipment, band 308 instruments and uniforms;

309 (jj) To conduct or participate in any fund-raising 310 activities on behalf of or in connection with a tax-exempt 311 charitable organization;

312 (kk) To exercise such powers as may be reasonably313 necessary to carry out the provisions of this section;

(11) To expend funds for the services of nonprofit arts organizations or other such nonprofit organizations who provide performances or other services for the students of the school district;

To expend federal No Child Left Behind Act funds, 318 (mm) 319 or any other available funds that are expressly designated and 320 authorized for that use, to pay training, educational expenses, 321 salary incentives and salary supplements to employees of local 322 school districts; except that incentives shall not be considered 323 part of the local supplement as defined in Section 37-151-5(o), 324 nor shall incentives be considered part of the local supplement paid to an individual teacher for the purposes of Section 325 326 37-19-7(1). Mississippi Adequate Education Program funds or any 327 other state funds may not be used for salary incentives or salary supplements as provided in this paragraph (mm); 328

(nn) To use any available funds, not appropriated or designated for any other purpose, for reimbursement to the state-licensed employees from both in-state and out-of-state, who enter into a contract for employment in a school district, for the H. B. No. 980 *HR40/R809* 05/HR40/R809

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333 expense of moving when the employment necessitates the relocation 334 of the licensed employee to a different geographical area than 335 that in which the licensed employee resides before entering into 336 the contract. The reimbursement shall not exceed One Thousand 337 Dollars (\$1,000.00) for the documented actual expenses incurred in 338 the course of relocating, including the expense of any 339 professional moving company or persons employed to assist with the 340 move, rented moving vehicles or equipment, mileage in the amount 341 authorized for county and municipal employees under Section 342 25-3-41 if the licensed employee used his personal vehicle or 343 vehicles for the move, meals and such other expenses associated with the relocation. No licensed employee may be reimbursed for 344 345 moving expenses under this section on more than one (1) occasion by the same school district. Nothing in this section shall be 346 347 construed to require the actual residence to which the licensed 348 employee relocates to be within the boundaries of the school 349 district that has executed a contract for employment in order for 350 the licensed employee to be eligible for reimbursement for the moving expenses. However, the licensed employee must relocate 351 352 within the boundaries of the State of Mississippi. Any individual receiving relocation assistance through the Critical Teacher 353 354 Shortage Act as provided in Section 37-159-5 shall not be eligible 355 to receive additional relocation funds as authorized in this 356 paragraph;

(oo) To use any available funds, not appropriated or designated for any other purpose, to reimburse persons who interview for employment as a licensed employee with the district for the mileage and other actual expenses incurred in the course of travel to and from the interview at the rate authorized for county and municipal employees under Section 25-3-41;

363 (pp) Consistent with the report of the Task Force to 364 Conduct a Best Financial Management Practices Review, to improve 365 school district management and use of resources and identify cost H. B. No. 980 *HR40/R809*

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savings as established in Section 8 of Chapter 610, Laws of 2002, 366 367 local school boards are encouraged to conduct independent reviews of the management and efficiency of schools and school districts. 368 369 Such management and efficiency reviews shall provide state and 370 local officials and the public with the following: (i) An assessment of a school district's 371 372 governance and organizational structure; 373 (ii) An assessment of the school district's 374 financial and personnel management; 375 (iii) An assessment of revenue levels and sources; 376 (iv) An assessment of facilities utilization, 377 planning and maintenance; 378 (v) An assessment of food services, transportation 379 and safety/security systems; (vi) An assessment of instructional and 380 381 administrative technology; (vii) A review of the instructional management and 382 383 the efficiency and effectiveness of existing instructional 384 programs; and 385 (viii) Recommended methods for increasing 386 efficiency and effectiveness in providing educational services to 387 the public; 388 To enter into agreements with other local school (qq) boards for the establishment of an educational service agency 389 390 (ESA) to provide for the cooperative needs of the region in which 391 the school district is located, as provided in Section 37-7-345. 392 This paragraph shall repeal on July 1, 2007; 393 To implement a financial literacy program for (rr) 394 students in Grades 10 and 11. The board may review the national 395 programs and obtain free literature from various nationally 396 recognized programs. After review of the different programs, the 397 board may certify a program that is most appropriate for the 398 school districts' needs. If a district implements a financial *HR40/R809* H. B. No. 980 05/HR40/R809 PAGE 12 (CTEBD)

literacy program, then any student in Grade 10 or 11 may 399 400 participate in the program. The financial literacy program shall include, but is not limited to, instruction in the same areas of 401 402 personal business and finance as required under Section 403 37-1-3(2)(b). The school board may coordinate with volunteer 404 teachers from local community organizations, including, but not 405 limited to, the following: United States Department of 406 Agriculture Rural Development, United States Department of Housing 407 and Urban Development, Junior Achievement, bankers and other nonprofit organizations. Nothing in this paragraph shall be 408 409 construed as to require school boards to implement a financial 410 literacy program;

(ss) To collaborate with the State Board of Education, Community Action Agencies or the Department of Human Services to develop and implement a voluntary program to provide services for a full day prekindergarten program that addresses the cognitive, social, and emotional needs of four-year-old and three-year-old children. The school board may utilize nonstate source special funds, grants, donations or gifts to fund the voluntary program<u>;</u>

418 (tt) Beginning with the 2006-2007 school year and every 419 fourth school year thereafter, the school boards shall conduct a 420 performance efficiency audit. The board may use any state 421 resources available for such purposes or contract with a private 422 consultant to perform the audit, or both.

423 SECTION 2. Section 37-57-104, Mississippi Code of 1972, is 424 amended as follows:

425 37-57-104. (1) Each school board shall submit to the 426 levying authority for the school district a certified copy of an 427 order adopted by the school board requesting an ad valorem tax 428 effort in dollars for the support of the school district.

429 However, beginning with the 2006-2007 school year and every fourth

430 year thereafter, before the adoption of such an order, the school

431 board shall conduct a performance efficiency audit as required

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under Section 37-7-301, and shall submit to the levying authority 432 433 for the district a certified copy of the performance efficiency The copy of the order and the performance efficiency audit 434 audit. 435 shall be submitted by the school board when the copies of the 436 school district's budget are filed with the levying authority 437 pursuant to Section 37-61-9. Upon receipt of the school board's 438 order requesting the ad valorem tax effort in dollars, the levying 439 authority shall determine the millage rate necessary to generate 440 funds equal to the dollar amount requested by the school board. For the purpose of calculating this millage rate, any additional 441 442 amount that is levied pursuant to Section 37-57-105(1) to cover 443 anticipated delinquencies and costs of collection or any amount 444 that may be levied for the payment of the principal and interest 445 on school bonds or notes shall be excluded from the limitation of 446 fifty-five (55) mills provided for in subsection (2) of this 447 section.

448 (2) (a) Except as otherwise provided under paragraph (b) or 449 (c) of this subsection, if the millage rate necessary to generate 450 funds equal to the dollar amount requested by the school board is 451 greater than fifty-five (55) mills, and if this millage rate is 452 higher than the millage then being levied pursuant to the school 453 board's order requesting the ad valorem tax effort for the 454 currently existing fiscal year, then the levying authority shall 455 call a referendum on the question of exceeding, during the next 456 fiscal year, the then existing millage rate being levied for school district purposes. The referendum shall be scheduled for 457 458 not more than six (6) weeks after the date on which the levying 459 authority receives the school board's order requesting the ad valorem tax effort. 460

When a referendum has been called, notice of the referendum shall be published at least five (5) days per week, unless the only newspaper published in the school district is published less than five (5) days per week, for at least three (3) consecutive H. B. No. 980 *HR40/R809* 05/HR40/R809

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weeks, in at least one (1) newspaper published in the school 465 466 district. The notice shall be no less than one-fourth (1/4) page 467 in size, and the type used shall be no smaller than eighteen (18) 468 point and surrounded by a one-fourth-inch solid black border. The 469 notice may not be placed in that portion of the newspaper where 470 legal notices and classified advertisements appear. The first publication of the notice shall be made not less than twenty-one 471 (21) days before the date fixed for the referendum, and the last 472 473 publication shall be made not more than seven (7) days before that 474 date. If no newspaper is published in the school district, then 475 the notice shall be published in a newspaper having a general 476 circulation in the school district. The referendum shall be held, 477 as far as is practicable, in the same manner as other referendums and elections are held in the county or municipality. At the 478 479 referendum, all registered, qualified electors of the school 480 district may vote. The ballots used at the referendum shall have 481 printed thereon a brief statement of the amount and purpose of the 482 increased tax levy and the words "FOR INCREASING THE MILLAGE 483 LEVIED FOR SCHOOL DISTRICT PURPOSES FROM (MILLAGE RATE CURRENTLY 484 LEVIED) MILLS TO (MILLAGE RATE REQUIRED UNDER SCHOOL BOARD'S 485 ORDER) MILLS, " and "AGAINST INCREASING THE MILLAGE LEVIED FOR 486 SCHOOL DISTRICT PURPOSES FROM (MILLAGE RATE CURRENTLY LEVIED) MILLS TO (MILLAGE RATE REQUIRED UNDER SCHOOL BOARD'S ORDER) 487 488 MILLS." The voter shall vote by placing a cross (X) or checkmark 489 $(\sqrt{)}$ opposite his choice on the proposition.

If a majority of the registered, qualified electors of the school district who vote in the referendum vote in favor of the question, then the ad valorem tax effort in dollars requested by the school board shall be approved. However, if a majority of the registered, qualified electors who vote in the referendum vote against the question, the millage rate levied by the levying authority shall not exceed the millage then being levied pursuant

H. B. No. 980 *HR40/R809* 05/HR40/R809 PAGE 15 (CTE\BD) 497 to the school board's order requesting the ad valorem tax effort 498 for the then currently existing fiscal year.

499 Nothing in this subsection shall be construed to require any 500 school district that is levying more than fifty-five (55) mills 501 pursuant to Sections 37-57-1 and 37-57-105 to decrease its millage 502 rate to fifty-five (55) mills or less. Further, nothing in this 503 subsection shall be construed to require a referendum in a school 504 district where the requested ad valorem tax effort in dollars 505 requires a millage rate of greater than fifty-five (55) mills but 506 the requested dollar amount does not require any increase in the 507 then existing millage rate. Further, nothing in this subsection 508 shall be construed to require a referendum in a school district 509 where, because of a decrease in the assessed valuation of the district, a millage rate of greater than fifty-five (55) mills is 510 necessary to generate funds equal to the dollar amount generated 511 by the ad valorem tax effort for the currently existing fiscal 512 513 year.

(b) Provided, however, that if a levying authority is levying in excess of fifty-five (55) mills on July 1, 1997, the levying authority may levy an additional amount not exceeding three (3) mills in the aggregate for the period beginning July 1, 1997, and ending June 30, 2003, subject to the limitation on increased receipts from ad valorem taxes prescribed in Sections 37-57-105 and 37-57-107.

521 If the levying authority for any school district (C) lawfully has decreased the millage levied for school district 522 523 purposes, but subsequently determines that there is a need to increase the millage rate due to a disaster in which the Governor 524 525 has declared a disaster emergency or the President of the United 526 States has declared an emergency or major disaster, then the 527 levying authority may increase the millage levied for school 528 district purposes up to an amount that does not exceed the millage 529 rate in any one (1) of the immediately preceding ten (10) fiscal *HR40/R809* H. B. No. 980 05/HR40/R809

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530 years without any referendum that otherwise would be required 531 under this subsection.

(3) If the millage rate necessary to generate funds equal to 532 533 the dollar amount requested by the school board is equal to 534 fifty-five (55) mills or less, but the dollar amount requested by 535 the school board exceeds the next preceding fiscal year's ad valorem tax effort in dollars by more than four percent (4%), but 536 not more than seven percent (7%) (as provided for under subsection 537 (4) of this section), then the school board shall publish notice 538 thereof at least five (5) days per week, unless the only newspaper 539 540 published in the school district is published less than five (5) days per week, for at least three (3) consecutive weeks in a 541 542 newspaper published in the school district. The notice shall be 543 no less than one-fourth (1/4) page in size, and the type used shall be no smaller than eighteen (18) point and surrounded by a 544 545 one-fourth-inch solid black border. The notice may not be placed 546 in that portion of the newspaper where legal notices and 547 classified advertisements appear. The first publication shall be made not less than fifteen (15) days before the final adoption of 548 549 the budget by the school board. If no newspaper is published in 550 the school district, then the notice shall be published in a 551 newspaper having a general circulation in the school district. Ιf 552 at any time before the adoption of the budget a petition signed by not less than twenty percent (20%) or fifteen hundred (1500), 553 554 whichever is less, of the registered, qualified electors of the school district is filed with the school board requesting that a 555 556 referendum be called on the question of exceeding the next 557 preceding fiscal year's ad valorem tax effort in dollars by more than four percent (4%), then the school board shall adopt, not 558 559 later than the next regular meeting, a resolution calling a 560 referendum to be held within the school district upon the 561 question. The referendum shall be called and held, and notice 562 thereof shall be given, in the same manner provided for in *HR40/R809* H. B. No. 980 05/HR40/R809

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subsection (2) of this section. The ballot shall contain the 563 language "FOR THE SCHOOL TAX INCREASE OVER FOUR PERCENT (4%)" and 564 "AGAINST THE SCHOOL TAX INCREASE OVER FOUR PERCENT (4%)." If a 565 566 majority of the registered, qualified electors of the school 567 district who vote in the referendum vote in favor of the question, 568 then the increase requested by the school board shall be approved. For the purposes of this subsection, the revenue sources excluded 569 570 from the increase limitation under Section 37-57-107 also shall be 571 excluded from the limitation described in this subsection in the 572 same manner as they are excluded under Section 37-57-107. 573 Provided, however, that any increases requested by the school board as a result of the required local contribution to the 574 575 Mississippi Adequate Education Program, as certified to the local school district by the State Board of Education under Section 576 577 37-151-7(2), Mississippi Code of 1972, shall not be subject to the four percent (4%) and/or seven percent (7%) tax increase 578 579 limitations provided in this section.

580 If the millage rate necessary to generate funds equal to (4) the dollar amount requested by the school board is equal to 581 582 fifty-five (55) mills or less, but the dollar amount requested by 583 the school board exceeds the seven percent (7%) increase 584 limitation provided for in Section 37-57-107, the school board may 585 exceed the seven percent (7%) increase limitation only after the school board has determined the need for additional revenues and 586 587 three-fifths (3/5) of the registered, qualified electors voting in a referendum called by the levying authority have voted in favor 588 589 of the increase. The notice and manner of holding the referendum shall be as prescribed in subsection (2) of this section for a 590 referendum on the question of increasing the millage rate in 591 school districts levying more than fifty-five (55) mills for 592 593 school district purposes.

594 (5) The aggregate receipts from ad valorem taxes levied for 595 school district purposes pursuant to Sections 37-57-1 and

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37-57-105, excluding collection fees, additional revenue from the 596 597 ad valorem tax on any newly constructed properties or any existing 598 properties added to the tax rolls or any properties previously 599 exempt which were not assessed in the next preceding year, and amounts received by school districts from the School Ad Valorem 600 601 Tax Reduction Fund pursuant to Section 37-61-35, shall be subject 602 to the increase limitation under this section and Section 603 37-57-107.

(6) The school board shall pay to the levying authority all
costs that are incurred by the levying authority in the calling
and holding of any election under this section.

607 (7) The provisions of this section shall not be construed to 608 affect in any manner the authority of school boards to levy 609 millage for the following purposes:

(a) The issuance of bonds, notes and certificates of
indebtedness, as authorized in Sections 37-59-1 through 37-59-45
and Sections 37-59-101 through 37-59-115;

(b) The lease of property for school purposes, as authorized under the Emergency School Leasing Authority Act of 1986 (Sections 37-7-351 through 37-7-359);

616 (c) The lease or lease-purchase of school buildings, as 617 authorized under Section 37-7-301;

(d) The issuance of promissory notes in the event of a
shortfall of ad valorem taxes and/or revenue from local sources,
as authorized under Section 27-39-333; and

(e) The construction of school buildings outside theschool district, as authorized under Section 37-7-401.

Any millage levied for the purposes specified in this subsection shall be excluded from the millage limitations established under this section.

626 **SECTION 3.** Section 37-57-105, Mississippi Code of 1972, is 627 amended as follows:

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37-57-105. (1) In addition to the taxes levied under 628 629 Section 37-57-1, the levying authority for the school district, as defined in Section 37-57-1, upon receipt of a certified copy of an 630 631 order adopted by the school board of the school district 632 requesting an ad valorem tax effort in dollars for the support of 633 the school district and upon receipt of a certified copy of the performance efficiency audit as required under Section 37-57-104, 634 635 shall, at the same time and in the same manner as other ad valorem 636 taxes are levied, levy an annual ad valorem tax in the amount fixed in such order upon all of the taxable property of such 637 638 school district, which shall not be less than the millage rate certified by the State Board of Education as the uniform minimum 639 640 school district ad valorem tax levy for the support of the 641 adequate education program in such school district under Section 642 37-57-1. Provided, however, that any school district levying less 643 than the uniform minimum school district ad valorem tax levy on 644 July 1, 1997, shall only be required to increase its local 645 district maintenance levy in four (4) mill annual increments in 646 order to attain such millage requirements. In making such levy, 647 the levying authority shall levy an additional amount sufficient 648 to cover anticipated delinquencies and costs of collection so that 649 the net amount of money to be produced by such levy shall be equal 650 to the amount which is requested by said school board. The proceeds of such tax levy, excluding levies for the payment of the 651 652 principal of and interest on school bonds or notes and excluding 653 levies for costs of collection, shall be placed in the school 654 depository to the credit of the school district and shall be 655 expended in the manner provided by law for the purpose of supplementing teachers' salaries, extending school terms, 656 657 purchasing furniture, supplies and materials, and for all other 658 lawful operating and incidental expenses of such school district, 659 funds for which are not provided by adequate education program 660 fund allotments.

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The monies authorized to be received by school districts from 661 662 the School Ad Valorem Tax Reduction Fund pursuant to Section 663 37-61-35 shall be included as ad valorem tax receipts. The 664 levying authority for the school district, as defined in Section 665 37-57-1, shall reduce the ad valorem tax levy for such school 666 district in an amount equal to the amount distributed to such 667 school district from the School Ad Valorem Tax Reduction Fund each calendar year pursuant to said Section 37-61-35. Such reduction 668 669 shall not be less than the millage rate necessary to generate a 670 reduction in ad valorem tax receipts equal to the funds 671 distributed to such school district from the School Ad Valorem Tax Reduction Fund pursuant to Section 37-61-35. Such reduction shall 672 673 not be deemed to be a reduction in the aggregate amount of support 674 from ad valorem taxation for purposes of Section 37-19-11. The millage levy certified by the State Board of Education as the 675 676 uniform minimum ad valorem tax levy or the millage levy that would 677 generate funds in an amount equal to a school district's district 678 entitlement, as defined in Section 37-22-1(2)(e), shall be subject 679 to the provisions of this paragraph.

680 In any county where there is located a nuclear generating 681 power plant on which a tax is assessed under Section 27-35-309(3), 682 such required levy and revenue produced thereby may be reduced by 683 the levying authority in an amount in proportion to a reduction in 684 the base revenue of any such county from the previous year. Such 685 reduction shall be allowed only if the reduction in base revenue equals or exceeds five percent (5%). "Base revenue" shall mean 686 687 the revenue received by the county from the ad valorem tax levy plus the revenue received by the county from the tax assessed 688 689 under Section 27-35-309(3) and authorized to be used for any 690 purposes for which a county is authorized by law to levy an ad 691 valorem tax. For purposes of determining if the reduction equals 692 or exceeds five percent (5%), a levy of millage equal to the prior 693 year's millage shall be hypothetically applied to the current *HR40/R809*

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year's ad valorem tax base to determine the amount of revenue to 694 695 be generated from the ad valorem tax levy. For the purposes of this section and Section 37-57-107, the portion of the base 696 697 revenue used for the support of any school district shall be 698 deemed to be the aggregate receipts from ad valorem taxes for the 699 support of any school district. This paragraph shall apply to 700 taxes levied for the 1987 fiscal year and for each fiscal year 701 thereafter. If the Mississippi Supreme Court or another court 702 finally adjudicates that the tax levied under Section 27-35-309(3) 703 is unconstitutional, then this paragraph shall stand repealed.

704 When the tax is levied upon the territory of any school (2)705 district located in two (2) or more counties, the order of the 706 school board requesting the levying of such tax shall be certified 707 to the levying authority of each of the counties involved, and 708 each of the levying authorities shall levy the tax in the manner 709 specified herein. The taxes so levied shall be collected by the 710 tax collector of the levying authority involved and remitted by 711 the tax collector to the school depository of the home county to the credit of the school district involved as provided above, 712 713 except that taxes for collection fees may be retained by the levying authority for deposit into its general fund. 714

715 (3) The aggregate receipts from ad valorem taxes levied for school district purposes, excluding collection fees, pursuant to 716 this section and Section 37-57-1 shall be subject to the increased 717 718 limitation under Section 37-57-107; however, if the ad valorem tax effort in dollars requested by the school district for the fiscal 719 720 year exceeds the next preceding fiscal year's ad valorem tax effort in dollars by more than four percent (4%) but not more than 721 722 seven percent (7%), then the school board shall publish notice 723 thereof once each week for at least three (3) consecutive weeks in 724 a newspaper having general circulation in the school district 725 involved, with the first publication thereof to be made not less 726 than fifteen (15) days prior to the final adoption of the budget *HR40/R809* H. B. No. 980

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by the school board. If at any time prior to said adoption a 727 728 petition signed by not less than twenty percent (20%) or fifteen 729 hundred (1500), whichever is less, of the qualified electors of 730 the school district involved shall be filed with the school board 731 requesting that an election be called on the question of exceeding 732 the next preceding fiscal year's ad valorem tax effort in dollars by more than four percent (4%) but not more than seven percent 733 734 (7%), then the school board shall, not later than the next regular 735 meeting, adopt a resolution calling an election to be held within 736 such school district upon such question. The election shall be 737 called and held, and notice thereof shall be given, in the same manner for elections upon the questions of the issuance of the 738 739 bonds of school districts, and the results thereof shall be 740 certified to the school board. The ballot shall contain the 741 language "For the School Tax Increase Over Four Percent (4%)" and 742 "Against the School Tax Increase Over Four Percent (4%)." If a 743 majority of the qualified electors of the school district who 744 voted in such election shall vote in favor of the question, then 745 the stated increase requested by the school board shall be 746 approved. For the purposes of this paragraph, the revenue sources 747 excluded from the increased limitation under Section 37-57-107 748 shall also be excluded from the limitation described herein in the 749 same manner as they are excluded under Section 37-57-107. 750 SECTION 4. Section 37-61-9, Mississippi Code of 1972, is 751 amended as follows:

752 37-61-9. (1) On or before the fifteenth day of August of 753 each year, the local school board of each school district, with 754 the assistance of the superintendent of schools, shall prepare and 755 file with the levying authority for the school district, as 756 defined in Section 37-57-1, Mississippi Code of 1972, at least two 757 (2) copies of a budget of estimated expenditures for the support, 758 maintenance and operation of the public schools of the school 759 district for the fiscal year commencing on July 1 of such year. *HR40/R809* H. B. No. 980 05/HR40/R809

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760 Such budget shall be prepared on forms prescribed and provided by 761 the State Auditor and shall contain such information as the State 762 Auditor may require.

(2) In addition, on or before the fifteenth day of August of each year, the local school board of each school district, with the assistance of the superintendent of schools, shall prepare and file with the State Department of Education such budgetary information as the State Board of Education may require. The State Board of Education shall prescribe and provide forms to each school district for this purpose.

770 Prior to the adoption of a budget pursuant to this (3) section, the school board of each school district shall hold at 771 772 least one (1) public hearing to provide the general public with an 773 opportunity to comment on the taxing and spending plan 774 incorporated in the proposed budget and on the performance 775 efficiency audit required under Section 37-7-301. The public 776 hearing shall be held at least one (1) week prior to the adoption 777 of the budget with advance notice. After final adoption of the 778 budget, a synopsis of such budget in a form prescribed by the 779 State Department of Audit shall be published in a newspaper having 780 general circulation in the school district on a date different 781 from the date on which the county or any municipality therein may 782 publish its budget.

783 Beginning with the fiscal year 1995-1996, there shall be (4) 784 imposed limitations on budgeted expenditures for certain 785 administration costs, as defined hereinafter, in an amount not 786 greater than One Hundred Fifty Thousand Dollars (\$150,000.00) plus 787 four percent (4%) of the expenditures of all school districts each 788 year. For purposes of this subsection, "administration costs" 789 shall be defined as expenditures for salaries and fringe benefits 790 paid for central administration costs from all sources of revenue 791 in the following expenditure functions as defined in the 792 MISSISSIPPI PUBLIC SCHOOL DISTRICT FINANCIAL ACCOUNTING MANUAL: *HR40/R809*

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Support Services - General Administration 793 2300 = 794 2310 = Board of Education Services Executive Administration Services 795 2320 =796 2330 =Special Area Administration Services 797 2500 = Business Services 798 2510 = Fiscal Services 799 2520 = Purchasing Services 800 Warehousing and Distributing Services 2530 =801 2540 =Printing, Publishing and Duplicating Services 802 2590 =Other Support Services - Business 803 2800 = Support Services - Central 804 Planning, Research, Development and Evaluation 2810 = 805 2820 =Information Services 2830 = 806 Staff Services 807 2840 =Data Processing Services

808 Any costs classified as "administration costs" for purposes 809 of this subsection which can be demonstrated by the local school 810 district to be an expenditure that results in a net cost savings to the district that may otherwise require budget expenditures for 811 812 functions not covered under the definition of administration costs herein may be excluded from the limitations imposed herein. 813 The 814 local school board shall make a specific finding of such costs and 815 spread such finding upon its minutes, which shall be subject to the approval of the Office of Educational Accountability of the 816 817 State Department of Education. Any school district required to make expenditure cuts, as a result of application of this 818 819 subsection, shall not be required to reduce such expenditures more 820 than twenty-five percent (25%) in any year in order to comply with 821 this mandate.

The State Auditor shall ensure that functions in all expenditure categories to which this administrative limitation applies shall be properly classified.

H. B. No. 980 *HR40/R809* 05/hr40/r809 PAGE 25 (CTE\BD) 825 This section shall not apply to central administration with 826 five (5) or less full-time employees, or to those school districts 827 which can substantiate that comparable reductions have occurred in 828 administrative costs for the five-year period immediately prior to 829 school year 1993-1994. In the event the application of this 830 section may jeopardize the fiscal integrity or operations of the 831 school district, have an adverse impact on the ability of the 832 district to deliver educational services, or otherwise restrict 833 the district from achieving or maintaining a quality education program, the State Board of Education shall be authorized to 834 835 exempt the application of this section to such school district pursuant to rules and regulations of the State Board of Education 836 837 consistent with the intent of this section.

838 **SECTION 5.** Section 27-39-207, Mississippi Code of 1972, is 839 amended as follows:

840 27-39-207. (1) Unless the increased revenue in a budget is 841 derived solely from the expansion of a school district's ad 842 valorem tax base, a school district shall not budget an increase in an ad valorem tax effort in dollars for support of the school 843 844 district unless it first advertises its intention to do so at the same time that it advertises its intention to fix its budget for 845 846 the next fiscal year and advertises the results of the performance 847 efficiency audit required under Section 37-7-301.

848 (2) A request for an ad valorem tax effort in dollars for 849 the support of the school district in excess of the certified tax 850 rate pursuant to Sections 37-57-105 and 37-57-107 shall not be 851 levied until an order has been approved by the school board of the 852 school district in accordance with the following procedure:

(a) The school board of the school district shall
advertise its intent to exceed the certified tax rate in a
newspaper of general circulation in the county. The advertisement
shall be no less than one-fourth (1/4) page in size and the type
used shall be no smaller than eighteen (18) point and surrounded

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by a one-fourth-inch (1/4") solid black border. The advertisement 858 859 shall not be placed in any portion of the newspaper where legal 860 notices and classified advertisements appear. The advertisement 861 shall appear in a newspaper that is published at least five (5) 862 days a week, unless the only newspaper in the county is published 863 less than five (5) days a week. The newspaper selected shall be 864 one of general interest, readership and circulation in all areas 865 of the community. The advertisement shall be published once each 866 week for the two-week period preceding the adoption of the final 867 budget. The advertisement shall provide that the school board of 868 the school district will meet on a certain day, date, time and 869 place fixed in the advertisement, which shall be no less than 870 seven (7) days after the day the first advertisement is published. 871 The meeting on the proposed increase may coincide with the hearing on the proposed budget of the school board of the school district. 872

873 (b) When the advertisement is required, it shall be in 874 the following form:

875

"NOTICE OF TAX INCREASE - (Name of the school district)

876 The (name of the school district) will hold a public hearing 877 on its proposed school district budget for fiscal year (insert the year) on (date and time) at (meeting place). At this meeting, a 878 879 proposed ad valorem tax effort increase will be considered. 880 The (name of the school district) is now operating with projected total budget revenue of \$_____. (____ percent) or 881 882 ____, of such revenue is obtained through ad valorem taxes. \$___ For next fiscal year, the proposed budget has total projected 883 884 revenue of \$_____. Of that amount, (____ percent) or 885 \$_____, is proposed to be financed through a total ad valorem 886 tax levy.

For the next fiscal year, the (name of the school district) 888 plans to increase your ad valorem tax millage rate by _____ mills 889 from ____ mills to ____ mills. (This portion of the notice

H. B. No. 980 *HR40/R809* 05/HR40/R809 PAGE 27 (CTE\BD) 890 shall not be required if the school district does not propose an 891 increase in the ad valorem tax millage rate.)

This increase in ad valorem tax revenue means that you will pay more in ad valorem taxes on your home, automobile tag, utilities, business fixtures and equipment and rental real property.

Any citizen of (name of the school district) is invited to attend this public hearing on the proposed ad valorem tax increase, and will be allowed to speak for a reasonable amount of time and offer tangible evidence before any vote is taken."

900 (3) The school board of the school district, after the 901 hearing has been held in accordance with the above procedures, may 902 adopt an order requesting the levying of an ad valorem tax effort 903 in dollars in excess of the certified tax rate. If such order is 904 not adopted on the day of the public hearing, the scheduled date, 905 time and place for consideration and adoption of the order shall 906 be announced at the public hearing.

907 (4) All hearings shall be open to the public. The school 908 board of the school district shall permit all interested parties 909 desiring to be heard an opportunity to present oral testimony 910 within reasonable time limits and offer tangible evidence.

911 (5) Each school board of a school district shall notify the 912 taxing entity of the date, time and place of its public hearing. 913 No school board of a school district may schedule its hearing at 914 the same time as another overlapping school district in the same 915 county.

916 **SECTION 6.** This act shall take effect and be in force from 917 and after July 1, 2005.