MISSISSIPPI LEGISLATURE

By: Senator(s) Robertson

To: Finance

SENATE BILL NO. 3087

AN ACT TO AMEND SECTION 69-2-13, MISSISSIPPI CODE OF 1972, TO 1 REMOVE THE JUNE 30, 2004, REPEAL DATE ON THE PROGRAM THAT 2 3 AUTHORIZES THE MISSISSIPPI DEVELOPMENT AUTHORITY TO LOAN OR GRANT FUNDS FROM THE EMERGING CROPS FUND TO ASSIST IN PROVIDING 4 FINANCING FOR MINORITY ECONOMIC DEVELOPMENT AND TO INCREASE THE 5 б AMOUNT THAT MAY BE DRAWN FOR SUCH PURPOSE FROM \$25,000,000.00 TO 7 \$27,000,000.00; TO AMEND SECTION 69-2-19, MISSISSIPPI CODE OF 1972, TO INCREASE THE AGGREGATE AMOUNT OF STATE GENERAL OBLIGATION BONDS THAT MAY BE ISSUED FOR THE EMERGING CROPS FUND FROM 8 9 \$104,000,000.00 TO \$106,000,000.00; AND FOR RELATED PURPOSES. 10

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: SECTION 1. Section 69-2-13, Mississippi Code of 1972, is amended as follows:

69-2-13. (1) There is hereby established in the State 14 Treasury a fund to be known as the "Emerging Crops Fund," which 15 shall be used to pay the interest on loans made to farmers for 16 nonland capital costs of establishing production of emerging crops 17 on land in Mississippi, and to make loans and grants which are 18 authorized under this section to be made from the fund. The fund 19 20 shall be administered by the Mississippi Development Authority. A board comprised of the directors of the authority, the Mississippi 21 Cooperative Extension Service, the Mississippi Small Farm 22 Development Center and the Mississippi Agricultural and Forestry 23 24 Experiment Station, or their designees, shall develop definitions, guidelines and procedures for the implementation of this chapter. 25 26 Funds for the Emerging Crops Fund shall be provided from the 27 issuance of bonds or notes under Sections 69-2-19 through 69-2-37 and from repayment of interest loans made from the fund. 28 29 (2) (a) The Mississippi Development Authority shall develop a program which gives fair consideration to making loans for the 30 processing and manufacturing of goods and services by 31

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32 agribusiness, greenhouse production horticulture, and small 33 business concerns. It is the policy of the State of Mississippi 34 that the Mississippi Development Authority shall give due recognition to and shall aid, counsel, assist and protect, insofar 35 36 as is possible, the interests of agribusiness, greenhouse 37 production horticulture, and small business concerns. To ensure 38 that the purposes of this subsection are carried out, the 39 Mississippi Development Authority shall loan not more than One Million Dollars (\$1,000,000.00) to finance any single 40 41 agribusiness, greenhouse production horticulture, or small business concern. Loans made pursuant to this subsection shall be 42 made in accordance with the criteria established in Section 43 44 57-71-11.

(b) The Mississippi Development Authority may, out of the total amount of bonds authorized to be issued under this chapter, make available funds to any planning and development district in accordance with the criteria established in Section 57-71-11. Planning and development districts which receive monies pursuant to this provision shall use such monies to make loans to private companies for purposes consistent with this subsection.

(c) The Mississippi Development Authority is hereby
authorized to engage legal services, financial advisors,
appraisers and consultants if needed to review and close loans
made hereunder and to establish and assess reasonable fees,
including, but not limited to, liquidation expenses.

57 (3) (a) The Mississippi Development Authority shall, in 58 addition to the other programs described in this section, provide 59 for a program of loans to be made to agribusiness or greenhouse production horticulture enterprises for the purpose of encouraging 60 thereby the extension of conventional financing and the issuance 61 62 of letters of credit to such agribusiness or greenhouse production 63 horticulture enterprises by private institutions. Monies to make 64 such loans by the Mississippi Development Authority shall be drawn *SS02/R936* S. B. No. 3087 04/SS02/R936

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65 from the Emerging Crops Fund. The amount of a loan to any single 66 agribusiness or greenhouse production horticulture enterprise 67 under this paragraph (a) shall not exceed twenty percent (20%) of 68 the total cost of the project for which financing is sought or Two 69 Hundred Thousand Dollars (\$200,000.00), whichever is less. No 70 interest shall be charged on such loans, and only the amount actually loaned shall be required to be repaid. Repayments shall 71 72 be deposited into the Emerging Crops Fund.

The Mississippi Development Authority shall, in 73 (b) 74 addition to the other programs described in this section, provide 75 for a program of loans or loan guaranties, or both, to be made to or on behalf of any agribusiness enterprise engaged in beef 76 77 processing for the purpose of encouraging thereby the extension of conventional financing and the issuance of letters of credit to 78 79 such agribusiness enterprises by private institutions. Monies to make such loans or loan guaranties, or both, by the Mississippi 80 81 Development Authority shall be drawn from the Emerging Crops Fund 82 and shall not exceed Thirty-five Million Dollars (\$35,000,000.00) in the aggregate. The amount of a loan to any single agribusiness 83 84 enterprise or loan guaranty on behalf of such agribusiness enterprise, or both, under this paragraph (b) shall not exceed the 85 86 total cost of the project for which financing is sought or Thirty-five Million Dollars (\$35,000,000.00), whichever is less. 87 88 The interest charged on a loan made under this paragraph (b) shall 89 be at a rate determined by the Mississippi Development Authority. All repayments of any loan made under this paragraph (b) shall be 90 91 deposited into the Emerging Crops Fund. Assistance received by an 92 agribusiness enterprise under this paragraph (b) shall not disqualify the agribusiness enterprise from obtaining any other 93 assistance under this chapter. 94

95 (4) (a) * * * The Mississippi Development Authority may 96 loan or grant to qualified planning and development districts, and 97 to small business investment corporations, bank-based community S. B. No. 3087 *SS02/R936* 04/SS02/R936 PAGE 3

development corporations, the Recruitment and Training Program, 98 99 Inc., the City of Jackson Business Development Loan Fund, the 100 Lorman Southwest Mississippi Development Corporation, the West 101 Jackson Community Development Corporation, the East Mississippi 102 Development Corporation, and other entities meeting the criteria 103 established by the Mississippi Development Authority (all referred 104 to hereinafter as "qualified entities"), funds for the purpose of 105 establishing loan revolving funds to assist in providing financing 106 for minority economic development. The monies loaned or granted by the Mississippi Development Authority shall be drawn from the 107 108 Emerging Crops Fund and shall not exceed Twenty-seven Million 109 Dollars (\$27,000,000.00) in the aggregate. Planning and 110 development districts or qualified entities which receive monies pursuant to this provision shall use such monies to make loans to 111 minority business enterprises consistent with criteria established 112 by the Mississippi Development Authority. Such criteria shall 113 include, at a minimum, the following: 114 115 (i) The business enterprise must be a private, for-profit enterprise. 116 117 (ii) If the business enterprise is a proprietorship, the borrower must be a resident citizen of the 118 119 State of Mississippi; if the business enterprise is a corporation 120 or partnership, at least fifty percent (50%) of the owners must be resident citizens of the State of Mississippi. 121 122 (iii) The borrower must have at least five percent (5%) equity interest in the business enterprise. 123 124 (iv) The borrower must demonstrate ability to repay the loan. 125 The borrower must not be in default of any 126 (v) previous loan from the state or federal government. 127 128 (vi) Loan proceeds may be used for financing all 129 project costs associated with development or expansion of a new 130 small business, including fixed assets, working capital, start-up *SS02/R936* S. B. No. 3087 04/SS02/R936

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131 costs, rental payments, interest expense during construction and 132 professional fees related to the project.

133 (vii) Loan proceeds shall not be used to pay off 134 existing debt for loan consolidation purposes; to finance the 135 acquisition, construction, improvement or operation of real 136 property which is to be held primarily for sale or investment; to provide for, or free funds, for speculation in any kind of 137 property; or as a loan to owners, partners or stockholders of the 138 applicant which do not change ownership interest by the applicant. 139 140 However, this does not apply to ordinary compensation for services 141 rendered in the course of business.

(viii) The maximum amount that may be loaned to any one (1) borrower shall be Two Hundred Fifty Thousand Dollars (\$250,000.00).

(ix) The Mississippi Development Authority shall review each loan before it is made, and no loan shall be made to any borrower until the loan has been reviewed and approved by the Mississippi Development Authority.

For the purpose of this subsection, the term 149 (b) 150 "minority business enterprise" means a socially and economically 151 disadvantaged small business concern, organized for profit, 152 performing a commercially useful function which is owned and 153 controlled by one or more minorities or minority business 154 enterprises certified by the Mississippi Development Authority, at 155 least fifty percent (50%) of whom are resident citizens of the State of Mississippi. For purposes of this subsection, the term 156 157 "socially and economically disadvantaged small business concern" 158 shall have the meaning ascribed to such term under the Small Business Act (15 USCS, Section 637(a)), or women, and the term 159 160 "owned and controlled" means a business in which one or more 161 minorities or minority business enterprises certified by the 162 Mississippi Development Authority own sixty percent (60%) or, in the case of a corporation, sixty percent (60%) of the voting 163 *SS02/R936* S. B. No. 3087 04/SS02/R936 PAGE 5

164 stock, and control sixty percent (60%) of the management and daily 165 business operations of the business.

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167 (C) Notwithstanding any other provision of this 168 subsection to the contrary, if federal funds are not available for 169 commitments made by a planning and development district to provide 170 assistance under any federal loan program administered by the 171 planning and development district in coordination with the Appalachian Regional Commission or Economic Development 172 Administration, or both, a planning and development district may 173 174 use funds in its loan revolving fund, which have not been committed otherwise to provide assistance, for the purpose of 175 If a planning 176 providing temporary funding for such commitments. and development district uses uncommitted funds in its loan 177 revolving fund to provide such temporary funding, the district 178 shall use funds repaid to the district under the temporarily 179 180 funded federal loan program to replenish the funds used to provide 181 the temporary funding. Funds used by a planning and development district to provide temporary funding under this paragraph (c) 182 183 must be repaid to the district's loan revolving fund no later than twelve (12) months after the date the district provides the 184 185 temporary funding. A planning and development district may not 186 use uncommitted funds in its loan revolving fund to provide 187 temporary funding under this paragraph (c) on more than two (2) 188 occasions during a calendar year. A planning and development district may provide temporary funding for multiple commitments on 189 190 each such occasion. The maximum aggregate amount of uncommitted 191 funds in a loan revolving fund that may be used for such purposes during a calendar year shall not exceed seventy percent (70%) of 192 193 the uncommitted funds in the loan revolving fund on the date the 194 district first provides temporary funding during the calendar 195 year.

S. B. No. 3087 *SSO2/R936* 04/SS02/R936 PAGE 6 196 (d) If the Mississippi Development Authority determines 197 that a planning and development district or qualified entity has 198 provided loans to minority businesses in a manner inconsistent 199 with the provisions of this subsection, then the amount of such 200 loans so provided shall be withheld by the Mississippi Development 201 Authority from any additional grant funds to which the planning 202 and development district or qualified entity becomes entitled 203 under this subsection. If the Mississippi Development Authority 204 determines, after notifying such planning and development district 205 or qualified entity twice in writing and providing such planning 206 and development district or qualified entity a reasonable 207 opportunity to comply, that a planning and development district or 208 qualified entity has consistently failed to comply with this 209 subsection, the Mississippi Development Authority may declare such planning and development district or qualified entity in default 210 under this subsection and, upon receipt of notice thereof from the 211 212 Mississippi Development Authority, such planning and development 213 district or qualified entity shall immediately cease providing loans under this subsection, shall refund to the Mississippi 214 215 Development Authority for distribution to other planning and 216 development districts or qualified entities all funds held in its 217 revolving loan fund and, if required by the Mississippi Development Authority, shall convey to the Mississippi Development 218 219 Authority, all administrative and management control of loans 220 provided by it under this subsection.

221 (e) If the Mississippi Development Authority 222 determines, after notifying a planning and development district or qualified entity twice in writing and providing copies of such 223 notification to each member of the Legislature in whose district 224 or in a part of whose district such planning and development 225 226 district or qualified entity is located and providing such 227 planning and development district or qualified entity a reasonable 228 opportunity to take corrective action, that a planning and *SS02/R936* S. B. No. 3087 04/SS02/R936

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229 development district or qualified entity administering a revolving 230 loan fund under the provisions of this subsection is not actively 231 engaged in lending as defined by the rules and regulations of the 232 Mississippi Development Authority, the Mississippi Development 233 Authority may declare such planning and development district or 234 qualified entity in default under this subsection and, upon receipt of notice thereof from the Mississippi Development 235 236 Authority, such planning and development district or qualified entity shall immediately cease providing loans under this 237 238 subsection, shall refund to the Mississippi Development Authority 239 for distribution to other planning and development districts or qualified entities all funds held in its revolving loan fund and, 240 241 if required by the Mississippi Development Authority, shall convey 242 to the Mississippi Development Authority all administrative and management control of loans provided by it under this subsection. 243

244 The Mississippi Development Authority shall develop a (5) 245 program which will assist minority business enterprises by 246 guaranteeing bid, performance and payment bonds which such minority businesses are required to obtain in order to contract 247 248 with federal agencies, state agencies or political subdivisions of 249 the state. Monies for such program shall be drawn from the monies 250 allocated under subsection (4) of this section to assist the 251 financing of minority economic development and shall not exceed Three Million Dollars (\$3,000,000.00) in the aggregate. 252 The 253 Mississippi Development Authority may promulgate rules and 254 regulations for the operation of the program established pursuant 255 to this subsection. For the purpose of this subsection (5) the term "minority business enterprise" has the meaning assigned such 256 257 term in subsection (4) of this section.

(6) The Mississippi Development Authority may loan or grant
to public entities and to nonprofit corporations funds to defray
the expense of financing (or to match any funds available from
other public or private sources for the expense of financing)
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04/SS02/R936 PAGE 8 projects in this state which are devoted to the study, teaching and/or promotion of regional crafts and which are deemed by the authority to be significant tourist attractions. The monies loaned or granted shall be drawn from the Emerging Crops Fund and shall not exceed Two Hundred Fifty Thousand Dollars (\$250,000.00) in the aggregate.

268 Through June 30, 2006, the Mississippi Development (7) Authority shall make available to the Mississippi Department of 269 270 Agriculture and Commerce funds for the purpose of establishing loan revolving funds and other methods of financing for 271 272 agribusiness programs administered under the Mississippi Agribusiness Council Act of 1993. The monies made available by 273 274 the Mississippi Development Authority shall be drawn from the 275 Emerging Crops Fund and shall not exceed One Million Two Hundred 276 Thousand Dollars (\$1,200,000.00) in the aggregate. The Mississippi Department of Agriculture and Commerce shall establish 277 278 control and auditing procedures for use of these funds. These 279 funds will be used primarily for quick payment to farmers for vegetable and fruit crops processed and sold through vegetable 280 281 processing plants associated with the Department of Agriculture 282 and Commerce and the Mississippi State Extension Service.

(8) From and after July 1, 1996, the Mississippi Development
Authority shall make available to the Mississippi Small Farm
Development Center One Million Dollars (\$1,000,000.00) to be used
by the center to assist small entrepreneurs as provided in Section
37-101-25, Mississippi Code of 1972. The monies made available by
the Mississippi Development Authority shall be drawn from the
Emerging Crops Fund.

(9) The Mississippi Development Authority shall make
 available to the Agribusiness and Natural Resource Development
 Center through Alcorn State University an amount not to exceed Two
 Hundred Fifty Thousand Dollars (\$250,000.00) in fiscal year 2001
 and Two Hundred Fifty Thousand Dollars (\$250,000.00) in fiscal
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year 2002 from the cash balance of the Emerging Crops Fund to support the development of a cooperative program for agribusiness development, marketing and natural resources development. This subsection (9) shall stand repealed on June 30, 2004.

299 (10)The Mississippi Development Authority shall make 300 available to the Small Farm Development Center at Alcorn State 301 University funds in an aggregate amount not to exceed Three 302 Hundred Thousand Dollars (\$300,000.00), to be drawn from the cash 303 balance of the Emerging Crops Fund. The Small Farm Development Center at Alcorn State University shall use such funds to make 304 305 loans to producers of sweet potatoes and cooperatives anywhere in 306 the State of Mississippi owned by sweet potato producers to assist 307 in the planting of sweet potatoes and the purchase of sweet potato 308 production and harvesting equipment. A report of the loans made 309 under this subsection shall be furnished by January 15 of each year to the Chairman of the Senate Agriculture Committee and the 310 311 Chairman of the House Agriculture Committee.

312 (11) The Mississippi Development Authority shall make 313 available to the Mississippi Department of Agriculture and 314 Commerce "Make Mine Mississippi" program an amount not to exceed 315 One Hundred Fifty Thousand Dollars (\$150,000.00) to be drawn from 316 the cash balance of the Emerging Crops Fund.

(12) The Mississippi Development Authority shall make available to the Mississippi Department of Agriculture and Commerce an amount not to exceed One Hundred Fifty Thousand Dollars (\$150,000.00) to be drawn from the cash balance of the Emerging Crops Fund to be used for the rehabilitation and maintenance of the Mississippi Farmers Central Market in Jackson, Mississippi.

324 (13) The Mississippi Development Authority shall make 325 available to the Mississippi Department of Agriculture and 326 Commerce an amount not to exceed Twenty-five Thousand Dollars 327 (\$25,000.00) to be drawn from the cash balance of the Emerging S. B. No. 3087 *SSO2/R936* 04/SS02/R936 PAGE 10 328 Crops Fund to be used for advertising purposes related to the 329 Mississippi Farmers Central Market in Jackson, Mississippi.

330 SECTION 2. Section 69-2-19, Mississippi Code of 1972, is
331 amended as follows:

332 69-2-19. The Mississippi Development Authority is 333 authorized, at one time, or from time to time, to declare by 334 resolution the necessity for issuance of negotiable general obligation bonds of the State of Mississippi to provide funds for 335 336 the Emerging Crops Fund established in Section 69-2-13. Upon the adoption of a resolution by the board, declaring the necessity for 337 338 the issuance of any part or all of the general obligation bonds authorized by Sections 69-2-19 through 69-2-39, the authority 339 340 shall deliver a certified copy of its resolution or resolutions to 341 the State Bond Commission. Upon receipt of same, the State Bond Commission, in its discretion, shall act as the issuing agent, 342 343 prescribe the form of the bonds, advertise for and accept bids, 344 issue and sell the bonds so authorized to be sold, and do any and 345 all other things necessary and advisable in connection with the issuance and sale of such bonds. The amount of bonds issued under 346 347 Sections 69-2-19 through 69-2-39 shall not exceed One Hundred Six Million Dollars (\$106,000,000.00) in the aggregate; however, an 348 349 additional amount of bonds may be issued under Sections 69-2-19 350 through 69-2-39 in an amount not to exceed Thirty-five Million Dollars (\$35,000,000.00), and the proceeds of any such additional 351 352 bonds shall be used solely for the purposes described in Section 69-2-13(3)(b). No bonds may be issued under Sections 69-2-19 353 354 through 69-2-39 after October 1, 2019.

355 **SECTION 3.** This act shall take effect and be in force from 356 and after its passage.

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