By: Senator(s) Chamberlin, Jordan

To: Elections

COMMITTEE SUBSTITUTE FOR SENATE BILL NO. 2858

AN ACT TO CREATE NEW SECTION 23-15-802, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT CONTRIBUTIONS TO NAMED CANDIDATE MADE TO A POLITICAL COMMITTEE AUTHORIZED BY THE CANDIDATE TO ACCEPT CONTRIBUTIONS SHALL BE CONSIDERED CONTRIBUTIONS TO THE CANDIDATE; TO PROVIDE THAT EXPENDITURES MADE BY ANY PERSON IN CONCERT WITH A CANDIDATE SHALL BE CONSIDERED TO BE A CONTRIBUTION MADE TO THE 7 CANDIDATE; TO PROVIDE THAT THE FINANCE OF THE DISSEMINATION OF CAMPAIGN MATERIALS SHALL BE CONSIDERED TO BE AN EXPENDITURE FOR, AND A CONTRIBUTION TO THE CANDIDATE; TO PROVIDE THAT DISBURSEMENTS 8 9 FOR ELECTIONEERING COMMUNICATIONS THAT ARE COORDINATED WITH A 10 11 CANDIDATE SHALL BE CONSIDERED A CONTRIBUTION TO THE CANDIDATE; TO CREATE NEW SECTION 23-15-808, MISSISSIPPI CODE OF 1972, TO PROVIDE THAT PERSONS WHO MAKE DISBURSEMENT FOR THE DIRECT COST OF 12 13 PRODUCING AND AIRING ELECTIONEERING COMMUNICATIONS IN AN AGGREGATE 14 AMOUNT IN EXCESS OF \$2,000.00 SHALL FILE A STATEMENT REGARDING 15 SUCH DISBURSEMENT WITHIN 48 HOURS OF THE DISCLOSURE DATE AND TO 16 PROVIDE FOR THE INFORMATION THAT MUST BE INCLUDED IN THE STATEMENT; TO AMEND SECTIONS 23-15-801, 23-15-805, 23-15-807, 17 18 23-15-809, 23-15-811 AND 23-15-813, MISSISSIPPI CODE OF 1972, TO 19 DEFINE THE TERMS "ELECTIONEERING COMMUNICATION" AND "DISCLOSURE 20 DATE" AND REVISE THE DEFINITION OF CERTAIN TERMS IN THE CAMPAIGN 21 FINANCE DISCLOSURE LAWS; TO REQUIRE, FROM AND AFTER JANUARY 1, 2007, CERTAIN CANDIDATES TO FILE THE REPORTS REQUIRED TO BE FILED 22 23 WITH THE OFFICE OF THE SECRETARY OF STATE BY ELECTRONIC FORMAT; TO 24 25 CLARIFY THE INFORMATION REQUIRED TO BE INCLUDED IN CERTAIN 26 CAMPAIGN FINANCE REPORTS; TO PROVIDE THAT CAMPAIGN FINANCE REPORTS 27 SHALL INCLUDE CERTAIN INFORMATION REGARDING LOANS OR OTHER EXTENSIONS OF CREDIT MADE TO A CANDIDATE FOR USE IN HIS CAMPAIGN; 28 TO REQUIRE STATEMENTS REGARDING CERTAIN INDEPENDENT CAMPAIGN 29 30 EXPENDITURES TO BE FILED WITHIN 48 HOURS AND TO REVISE THE INFORMATION REQUIRED TO BE INCLUDED IN SUCH STATEMENTS; TO REVISE THE ELEMENTS NECESSARY FOR A CONVICTION OF A VIOLATION OF THE CAMPAIGN FINANCE LAWS; TO PROVIDE THAT PROSECUTIONS FOR VIOLATIONS 31 32 33 OF THE CAMPAIGN FINANCE LAW MAY BE CONDUCTED BY A DISTRICT ATTORNEY OR THE ATTORNEY GENERAL; TO PROVIDE THAT THE ATTORNEY 35 GENERAL SHALL PROSECUTE SUCH VIOLATIONS UPON RECOMMENDATION OF THE STATE BOARD OF ELECTION COMMISSIONERS; TO CLARIFY UPON WHOM 36 37 ADMINISTRATIVE PENALTIES UNDER THE CAMPAIGN FINANCE LAW MAY APPLY; 38 TO AMEND SECTION 97-13-15, MISSISSIPPI CODE OF 1972, TO INCREASE 39 40 TO \$2,000.00 THE AMOUNT THAT CORPORATIONS MAY CONTRIBUTED TO 41 POLITICAL CAMPAIGNS IN A CALENDAR YEAR AND TO PLACE INCORPORATED ASSOCIATIONS, LIMITED PARTNERSHIPS, LIMITED LIABILITY PARTNERSHIPS 42 OR MANAGER-MANAGED LIMITED LIABILITY COMPANIES UNDER SUCH 43 RESTRICTION; TO AMEND SECTIONS 23-15-817 AND 97-13-17, MISSISSIPPI 44 CODE OF 1972, IN CONFORMITY THERETO; TO REPEAL SECTION 23-15-1023, 45 MISSISSIPPI CODE OF 1972, WHICH PROVIDES THAT JUDICIAL CANDIDATES 46 SHALL DISCLOSE CERTAIN INFORMATION ABOUT CERTAIN LOANS; AND FOR 47 RELATED PURPOSES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

- 50 **SECTION 1.** The following provision shall be codified as
- 51 Section 23-15-802, Mississippi Code of 1972:
- 52 23-15-802. (1) Contributions to a named candidate made to a
- 53 political committee authorized by the candidate to accept
- 54 contributions on the candidates behalf, shall be considered to be
- 55 contributions made to the candidate.
- 56 (2) Expenditures made by any person, other than the
- 57 candidate or his authorized committee or agent, in cooperation,
- 58 consultation or concert with, or at the request or suggestion of a
- 59 candidate, an authorized committee or agent of such candidate,
- 60 shall be considered to be a contribution made to the candidate.
- 61 (3) The financing of the dissemination, distribution or
- 62 republication, in whole or in part, of any broadcast or any
- 63 written, graphic or other form of campaign materials prepared by
- 64 the candidate, an authorized committee or agent of the candidate,
- 65 shall be considered to be an expenditure for, and a contribution
- 66 to, the candidate.
- 67 (4) If any person, other than the candidate or his
- 68 authorized committee or agent, makes or contracts to make any
- 69 disbursement for any electioneering communication, and the
- 70 disbursement is coordinated with a candidate or any authorized
- 71 committee or agent of the candidate, such disbursement or contract
- 72 shall be considered to be a contribution to the candidate
- 73 supported by the electioneering communication and as an
- 74 expenditure by the candidate.
- 75 **SECTION 2.** The following provision shall be codified as
- 76 Section 23-15-808, Mississippi Code of 1972:
- 77 23-15-808. (1) Every person who makes a disbursement for
- 78 the direct costs of producing and airing electioneering
- 79 communications in an aggregate amount in excess of Two Thousand
- 80 Dollars (\$2,000.00) during any calendar year, shall, within
- 81 forty-eight (48) hours of each disclosure date, file with the
- 82 appropriate offices as provided for in Section 23-15-805 (such

- 83 person shall be considered a political committee for determining
- 84 the place of filing), a statement made under penalty of
- 85 prosecution containing the following:
- 86 (a) The identity of:
- 87 (i) The person making the disbursement;
- 88 (ii) Any person sharing or exercising discretion or
- 89 control over the activities of the person making the disbursement;
- 90 and
- 91 (iii) The custodian of the books and accounts of
- 92 the person making the disbursement;
- 93 (b) The principal place of business of the person
- 94 making the disbursement if the person is not an individual;
- 95 (c) The amount of each disbursement of more than Two
- 96 Hundred Dollars (\$200.00) made during the period covered by the
- 97 statement and the identity of the person to whom the disbursement
- 98 was made;
- 99 (d) The elections to which the electioneering
- 100 communication pertains and the names, if known, of the candidates
- 101 to whom the communication refers;
- 102 (e) If the disbursements were paid out of a segregated
- 103 bank account, the names and addresses of all contributors who
- 104 contributed an aggregate amount in excess of Two Hundred Dollars
- 105 (\$200.00) to the account during the period beginning on the first
- 106 day of the preceding calendar year and ending on the disclosure
- 107 date; and
- 108 (f) If the disbursements were paid out of funds not
- 109 covered by paragraph (e) of this subsection, the names and
- 110 addresses of all persons who contributed an aggregate amount in
- 111 excess of Two Hundred Dollars (\$200.00) to the person making the
- 112 disbursement during the period beginning on the first day of the
- 113 preceding calendar year and ending on the disclosure date unless
- 114 the person making the disbursement is an organization described in
- 115 26 USC 501(c) and exempt from taxation under 26 USC 501(a).

- 116 (2) For purposes of this section, a person shall be treated 117 as having made a disbursement if the person has executed a 118 contract to make the disbursement.
- 119 (3) The reporting requirements of this subsection shall be 120 in addition to any other reporting requirement under this article.
- 121 **SECTION 3.** Section 23-15-801, Mississippi Code of 1972, is 122 amended as follows:
- 123 23-15-801. As used in this article:
- 124 (a) "Election" <u>means</u> a general, special, primary or 125 runoff election.
- 126 (b) "Candidate" means an individual who seeks

 127 nomination for election, or election, to any elective office other

 128 than a federal elective office and for purposes of this article,

 129 an individual shall be deemed to seek nomination for election, or

 130 election:
- (i) If such individual has received contributions
 aggregating in excess of Two Hundred Dollars (\$200.00) or has made
 expenditures aggregating in excess of Two Hundred Dollars
 (\$200.00) or for a candidate for the Legislature or any statewide

or state district office, by the qualifying deadlines specified in

- 136 Sections 23-15-299 and 23-15-977, whichever occurs first; or
- (ii) If such individual has given his or her

 consent to another person to receive contributions or make

 expenditures on behalf of such individual and if such person has

 received such contributions aggregating in excess of Two Hundred

 Dollars (\$200.00) during a calendar year, or has made such

 expenditures aggregating in excess of Two Hundred Dollars
- 143 (\$200.00) during a calendar year.
- 144 (c) "Political committee" means any committee, party,
 145 club, association, political action committee, campaign committee
- 146 or other groups of persons or affiliated organizations which
- 147 receives contributions aggregating in excess of Two Hundred
- 148 Dollars (\$200.00) during a calendar year or which makes

 S. B. No. 2858 *SSO2/R781CS.1*

 04/SS02/R781CS.1

```
149 expenditures aggregating in excess of Two Hundred Dollars
```

- 150 (\$200.00) during a calendar year for the purpose of influencing or
- 151 attempting to influence the action of voters for or against the
- 152 nomination for election, or election, of one or more candidates,
- 153 or balloted measures and shall, in addition, include each
- 154 political party registered with the Secretary of State.
- (d) "Affiliated organization" means any organization
- 156 which is not a political committee, but which directly or
- 157 indirectly establishes, administers or financially supports a
- 158 political committee.
- (e) (i) "Contribution" includes any gift,
- 160 subscription, loan, advance or deposit of money or anything of
- 161 value made by any person or political committee for the purpose of
- 162 influencing any election for elective office or balloted
- 163 measure; * * * however, the term "contribution" does not include
- 164 the value of services provided without compensation by any
- 165 individual who volunteers on behalf of a candidate or political
- 166 committee; or the cost of any food or beverage for use in any
- 167 candidate's campaign or for use by or on behalf of any political
- 168 committee of a political party; and
- 169 (ii) A contribution to a political party includes
- 170 any gift, subscription, loan, advance or deposit of money or
- 171 anything of value made by any person, political committee, or
- 172 other organization to a political party and to any committee,
- 173 subcommittee, campaign committee, political committee and other
- 174 groups of persons and affiliated organizations of the political
- 175 party; * * * however, a contribution to a political party does not
- 176 include the value of services provided without compensation by any
- 177 individual who volunteers on behalf of a political party or a
- 178 candidate of a political party.
- 179 (f) (i) "Expenditure" includes:
- 180 1. Any purchase, payment, distribution, loan,
- advance, deposit, gift of money or anything of value, made by any S. B. No. 2858 *SSO2/R781CS.1* 04/SSO2/R781CS.1

balloted measure or election for elective office; and

2. A written contract, promise, or agreement
to make an expenditure;

(ii) "Expenditure" does not include:

person or political committee for the purpose of influencing any

- 187 $\underline{1.}$ Any news story, commentary or editorial
- 188 distributed through the facilities of any broadcasting station,
- 189 newspaper, magazine, or other periodical publication, unless such
- 190 facilities are owned or controlled by any political party,
- 191 political committee, or candidate; or

182

- 192 2. Nonpartisan activity designed to encourage
- 193 individuals to vote or to register to vote and does not refer to a
- 194 clearly identified candidate for state or local office;
- 195 (iii) "Expenditure by a political party" includes:
- 196 1. Any purchase, payment, distribution, loan,
- 197 advance, deposit, gift of money or anything of value, made by any
- 198 political party and by any contractor, subcontractor, agent, and
- 199 consultant to the political party; and
- 200 2. A written contract, promise, or agreement
- 201 to make such an expenditure.
- 202 (g) The term "identification" means:
- 203 (i) In the case of any individual, the name, the
- 204 mailing address, and the occupation of such individual, as well as
- 205 the name of his or her employer; and
- 206 (ii) In the case of any other person, the full
- 207 name and address of such person.
- 208 (h) * * * "Political party" means an association,
- 209 committee or organization which nominates a candidate for election
- 210 to any elective office whose name appears on the election ballot
- 211 as the candidate of such association, committee or organization.
- 212 (i) * * * "Person" shall mean any individual, family,
- 213 firm, committee, corporation, partnership, association, political
- 214 <u>committee</u> or other legal entity.

S. B. No. 2858 *SSO2/R781CS.1* 04/SS02/R781CS.1

215	(j) * * * "Independent expenditure" means an
216	expenditure by a person expressly advocating the election or
217	defeat of a clearly identified candidate * * * and which is not
218	made in concert with or at the request or suggestion of any
219	candidate, any authorized committee of the candidate or the agent
220	of the candidate or committee or a political party committee or
221	its agents.
222	(k) * * * "Clearly identified" means that:
223	(i) The name of the candidate involved appears; or
224	(ii) A photograph or drawing of the candidate
225	appears; or
226	(iii) The identity of the candidate is apparent by
227	unambiguous reference.
228	(m) (i) "Electioneering communication" means any
229	broadcast, cable or satellite communication which refers to a
230	clearly identified candidate for state or local office and is made
231	within:
232	1. Sixty (60) days before a general, special
233	or runoff election for the office sought by the candidate and is
234	targeted at the relevant electorate; or
235	2. Thirty (30) days before a primary election
236	for the office sought by the candidate and is targeted at the
237	relevant electorate.
238	(ii) The term "electioneering communication" does
239	<pre>not include:</pre>
240	1. A communication appearing in a news story,
241	commentary or editorial distributed through the facilities of any
242	broadcasting station, unless such facilities are owned or
243	controlled by any political committee or candidate;
244	2. A communication which constitutes an
245	independent expenditure;
246	3. A communication which constitutes a
247	candidate debate or forum or which solely promotes the candidate

S. B. No. 2858 04/SS02/R781CS.1 PAGE 7

248	debate or forum and is made by or on behalf of the person
249	sponsoring the debate; or
250	4. Nonpartisan activity designed to encourage
251	individuals to vote or register to vote and does not refer to a
252	clearly identified candidate for state or local office.
253	(iii) An electioneering communication is targeted
254	at the relevant electorate if the communication:
255	1. Refers to a clearly identified candidate;
256	and
257	2. Can be received by five thousand (5,000)
258	or more persons in the jurisdiction in which the candidate seeks
259	to represent.
260	(n) "Disclosure date" means:
261	(i) The first date during any calendar year by
262	which a person has made disbursement for the direct costs of
263	producing or airing electioneering communications aggregating in
264	excess of Two Thousand Dollars (\$2,000.00); and
265	(ii) Any subsequent date during the calendar year
266	by which a person has made disbursement for the direct costs of
267	producing or airing electioneering communications aggregating in
268	excess of Two Hundred Dollars (\$200.00) since the most recent
269	disclosure date for such calendar year.
270	SECTION 4. Section 23-15-805, Mississippi Code of 1972, is
271	amended as follows:
272	23-15-805. $\underline{(1)}$ Candidates for state, state district, and
273	legislative district offices, and every political committee, which
274	makes reportable contributions to or expenditures in support of or
275	in opposition to a candidate for any such office or makes
276	reportable contributions to or expenditures in support of or in
277	opposition to a statewide ballot measure, shall file all reports
278	required under this article with the Office of the Secretary of
279	State.

280	(2) (a) From and after January 1, 2007, all candidates,
281	their authorized committees or agents and other political
282	committees that receive contributions in excess of One Hundred
283	Thousand Dollars (\$100,000.00) in any calendar years, shall file
284	the reports required to be filed under this article with the
285	Office of the Secretary of State by electronic format.
286	(b) The Office of the Secretary of State shall adopt
287	rules and regulations designating the format and software to be
288	use in filing reports by electronic format under this subsection.
289	All candidates and committees required to file reports by
290	electronic format under this subsection shall follow the format
291	and use the software prescribed by the Office of the Secretary of
292	State.
293	(3) Candidates for county or county district office, and
294	every political committee which makes reportable contributions to
295	or expenditures in support of or in opposition to a candidate for
296	such office or makes reportable contributions to or expenditures
297	in support of or in opposition to a countywide ballot measure or a
298	ballot measure affecting part of a county, excepting a municipal
299	ballot measure, shall file all reports required by this section in
300	the office of the circuit clerk of the county in which the
301	election occurs. The circuit clerk shall forward copies of all
302	reports to the Office of the Secretary of State.
303	$\underline{(4)}$ Candidates for municipal office, and every political
304	committee which makes reportable contributions to or expenditures
305	in support of or in opposition to a candidate for such office, or
306	makes reportable contributions to or expenditures in support of or
307	in opposition to a municipal ballot measure shall file all reports
308	required by this article in the office of the municipal clerk of
309	the municipality in which the election occurs. The municipal
310	clerk shall forward copies of all reports to the Office of the

Secretary of State.

- 312 (5) (a) The Secretary of State, the circuit clerks and the
 313 municipal clerks shall make all reports received under this
 314 subsection available for public inspection and copying and shall
 315 preserve such reports for a period of five (5) years.
 316 (b) No information copied from reports required to be
 317 filed under this article shall be sold or used by any person for
 318 the purpose of soliciting contributions or for commercial purposes
- filed under this article shall be sold or used by any person for
 the purpose of soliciting contributions or for commercial purposes
 other than using the name and address of any political committee
 to solicit contributions from the political committee. A

 political committee may submit five (5) pseudonyms on each report
 filed in order to protect against the illegal use of names and
 addresses of contributors provided the committee attaches a list
 of the pseudonyms to the appropriate report. The Secretary of
 State shall exclude those lists from the public record.
- 327 **SECTION 5.** Section 23-15-807, Mississippi Code of 1972, is
- 329 (1) Each candidate or political committee shall file reports of contributions and disbursements in accordance with 330 331 the provisions of this section. All candidates or political 332 committees required to report may terminate its obligation to 333 report only upon submitting a final report that it will no longer 334 receive any contributions or make any disbursement and that such 335 candidate or committee has no outstanding debts or obligations. 336 The candidate, treasurer or chief executive officer shall sign each such report. 337
- (2) Candidates who are seeking election, or nomination for election, and political committees that make expenditures for the purpose of influencing or attempting to influence the action of voters for or against the nomination for election, or election, of one or more candidates or balloted measures at such election, shall file the following reports:

* * *

amended as follows:

326

344 (a) In any calendar year during which there is a 345 regularly scheduled election, a preelection report, which shall be filed no later than the seventh day before any election in which 346 347 such candidate or political committee has accepted contributions 348 or made expenditures and which shall include all campaign finance 349 activity for the period beginning after the last appropriately 350 filed annual, periodic or preelection report and extending through 351 the tenth day before such election; 352 (b) In 1987 and every fourth year thereafter, periodic reports, which shall be filed no later than the tenth day after 353 354 April 30, May 31, June 30, September 30 and December 31, and which 355 shall include all campaign finance activity for the period 356 beginning after the last appropriately filed annual, periodic or 357 preelection report and extending through the last day of each period; and 358 In any calendar years except 1987 and except every 359 (C) fourth year thereafter, a report covering the calendar year which 360 361 shall be filed no later than January 31 of the following calendar 362 year. (3) All candidates for judicial office as defined in Section 363 364 23-15-975, and political committees that make expenditures for the 365 purpose of influencing or attempting to influence the action of 366 voters for or against the election of one or more candidates for judicial office, shall file in the year in which they are to be 367 368 elected, periodic reports which shall be filed no later than the 369 tenth day after April 30, May 31, June 30, September 30 and 370 December 31. These reports shall include all campaign finance activity for the period beginning after the last appropriately 371 filed annual, periodic or preelection report and extending through 372 373 the last day of each period. Each report under this article shall disclose: 374 375 (a) For the reporting period and the calendar year, the

total amount of all contributions and the total amount of all

SS02/R781CS. 1

376

S. B. No. 2858 04/SS02/R781CS.1

377 expenditures of the candidate or reporting committee which shall include those required to be identified pursuant to paragraph (b) 378 379 of this subsection (4) as well as the total of all other 380 contributions and expenditures during the calendar year. 381 reports shall be cumulative during the calendar year to which they 382 relate; 383 (b) The identification of: 384 385

(i) Each person or political committee who makes a contribution to the reporting candidate or political committee during the reporting period, whose contribution or contributions within the calendar year have an aggregate amount or value in excess of Two Hundred Dollars (\$200.00) together with the date and amount of any such contribution;

(ii) Each person or organization, candidate or political committee who receives an expenditure, payment or other transfer from the reporting candidate, political committee or its agent, employee, designee, contractor, consultant or other person or persons acting in its behalf during the reporting period when the expenditure, payment or other transfer to such person, organization, candidate or political committee within the calendar year have an aggregate value or amount in excess of Two Hundred Dollars (\$200.00) together with the date and amount of such expenditure;

- 400 <u>(c)</u> The total amount of cash on hand of each reporting 401 candidate and reporting political committee;
- 402 <u>(d)</u> In addition to the contents of reports specified in 403 <u>paragraphs (a), (b)</u> and <u>(c)</u> of this <u>subsection (4)</u>, each political 404 party shall disclose:
- (i) Each person or political committee who makes a contribution to a political party during the reporting period and whose contribution or contributions to a political party within the calendar year have an aggregate amount or value in excess of

386

387

388

389

390

391

392

393

394

395

396

397

398

```
Two Hundred Dollars ($200.00), together with the date and amount
409
410
     of the contribution;
411
                     (ii) Each person or organization who receives an
412
     expenditure by a political party or expenditures by a political
413
     party during the reporting period when the expenditure or
414
     expenditures to the person or organization within the calendar
     year have an aggregate value or amount in excess of Two Hundred
415
     Dollars ($200.00), together with the date and amount of the
416
417
     expenditure.
               The appropriate office specified in Section 23-15-805
418
          (5)
419
     must be in actual receipt of the reports specified in this article
420
     by 5:00 p.m. on the dates specified in subsection (2) of this
421
               If the date specified in subsection (2) of this section
422
     shall fall on a weekend or legal holiday then the report shall be
423
     due in the appropriate office at 5:00 p.m. on the first working
424
     day before the date specified in subsection (2) of this section.
425
     The reporting candidate or reporting political committee shall
426
     ensure that the reports are delivered to the appropriate office by
427
     the filing deadline. The Secretary of State may approve specific
     means of electronic transmission of completed campaign finance
428
429
     disclosure reports, which may include, but not be limited to,
430
     transmission by electronic facsimile (FAX) devices.
          (6) (a) If any contribution of more than Two Hundred
431
     Dollars ($200.00) is received by a candidate or candidate's
432
433
     political committee after the tenth day, but more than forty-eight
     (48) hours before 12:01 a.m. of the day of the election, the
434
435
     candidate or political committee shall file a report with the
     appropriate office designated in Section 23-15-805, within
436
     forty-eight (48) hours of \underline{\text{the}} receipt of \underline{\text{any such}} contribution \underline{\text{in}}
437
438
     excess of Two Hundred Dollars ($200.00). Multiple contributions
439
     may be included in a single report if none of the reported
440
     contributions was received more than forty-eight (48) hours before
441
     the report is filed. The report shall include:
```

S. B. No. 2858 04/SS02/R781CS.1

442	$\underline{(i)}$ The name of the receiving candidate;
443	(ii) The name of the receiving candidate's
444	political committee, if any;
445	(iii) The office sought by the candidate;
446	(iv) The identification of each person who made a
447	contribution required to be reported under this subsection;
448	(v) The date of receipt of each contribution
449	required to be reported under this subsection;
450	(vi) The amount of each contribution required to
451	be reported under this subsection;
452	$\underline{\text{(vii)}}$ If \underline{a} contribution is in-kind, a description
453	of the in-kind contribution; * * *
454	(viii) The signature of the candidate or the
455	treasurer or director of the candidate's political committee; and
456	(xi) The total amount of all contributions
457	required to be reported under this subsection.
458	(b) The report required by this subsection shall be in
459	writing, and may be transmitted by overnight mail, courier
460	service, or other reliable means, including electronic facsimile
461	(FAX), but the candidate or candidate's committee shall ensure
462	that the <u>report</u> shall in fact be received in the appropriate
463	office designated in Section 23-15-805 within forty-eight (48)
464	hours of the contribution.
465	(c) The filing of reports required by this subsection
466	does not relieve the candidate of the responsibility of including
467	the contributions contained in the report in the next report
468	required to be filed under subsection (2) of this section.
469	(7) (a) In addition to the information required to be
470	disclosed in subsection (4) of this section, candidates shall
471	disclose:
472	(i) The identity of any individual or entity from
473	which the candidate receives a loan or other extension of credit

```
474
     for use in his campaign or in furtherance of any campaign
475
     activities;
                    (ii) The identity of any individual or entity
476
477
     which assumes, in whole or in part, such loan or other extension
478
     of credit;
479
                    (iii) The identity of any individual or entity to
480
     which such loan or other extension of credit has been assigned or
481
     otherwise transferred, in whole or in part, by contract, purchase,
482
     operation of law or otherwise;
                    (iv) The identity of all creditors, cosigners,
483
484
     guarantors, assignees or other parties to such loan, extension of
     credit, assumption, assignment or related transaction; and
485
                    (v) All details concerning repayment of the loan
486
487
     or extension of credit including, but not limited to, the time of
488
     the repayments, the method of repayments, the amount of repayments
489
     and sources of repayments and the identity of the individuals
490
     involved in the repayment.
491
               (b) Candidates shall also file certified copies of all
492
     documents related to the loans, extensions of credit, assumptions,
493
     assignments or transactions required to be reported or identified
494
     by this subsection.
          SECTION 6. Section 23-15-809, Mississippi Code of 1972, is
495
496
     amended as follows:
497
          23-15-809.
                      (1) Every person who makes or contracts to make
498
     independent expenditures in an aggregate amount or value in excess
499
     of Two Hundred Dollars ($200.00) during a calendar year shall file
500
     a statement within forty-eight (48) hours of making or contracting
501
     to make an independent expenditure. The statement shall be filed
     with the appropriate offices as provided for in Section 23-15-805,
502
503
     and such person shall be considered a political committee for the
504
     purpose of determining place of filing.
505
          (2) Statements required to be filed under this subsection by
```

506

S. B. No. 2858 04/SS02/R781CS.1

PAGE 15

a political committee shall include:

SS02/R781CS. 1

	(a) The name and address of each person who receives
any disbu	rsement during the reporting period in an aggregate
amount or	value in excess of Two Hundred Dollars (\$200.00) within
the calend	dar year;
	(b) The date, amount and purpose of the expenditure;
	(c) A statement indicating whether the independent
expenditu	re is in support of, or in opposition to, <u>a</u> candidate <u>,</u>
and the o	ffice sought by the candidate; and
	(d) * * * A certification, under penalty of
prosecution	on, of whether * * * the independent expenditure is made
in coopera	ation, consultation or concert with, or at the request or
suggestion	n of, any candidate or any authorized committee or agent
of such ca	andidate <u>.</u>
(3)	Statements required to be filed under this subsection by
persons o	ther than a political committee shall include:
	(a) The name and address of each person who makes a
<u>contribut</u>	ion for the purpose of furthering an independent
expenditu	re to the person filing the statement during the
reporting	period whose contribution during the calendar year has
an aggreg	ate amount or value in excess of Two Hundred Dollars
(\$200.00)	together with the date and amount of such contribution;
	(b) The name and address of each person who receives
any disbu	rsement during the reporting period in an aggregate
amount or	value in excess of Two Hundred Dollars (\$200.00) within
the calend	dar year;
	(c) The date, amount and purpose of any independent
expenditu	re;
	(d) A statement indicating whether the independent
expenditu	re is in support of, or in opposition to, a candidate,
and the o	ffice sought by the candidate; and
	(e) A certification, under penalty of prosecution, of
whether t	he independent expenditure is made in cooperation,
consultat	ion or concert with, or at the request or suggestion of,
S. B. No. 04/SS02/R7 PAGE 16	

- 540 any candidate or any authorized committee or agent of such
- 541 candidate.
- **SECTION 7.** Section 23-15-811, Mississippi Code of 1972, is
- 543 amended as follows:
- 544 23-15-811. (1) Any candidate or any other person who * * *
- 545 willfully * * * and substantially violates the provisions and
- 546 prohibitions of this article shall be guilty of a misdemeanor and
- 547 upon conviction thereof shall be punished by a fine in an amount
- 548 not to exceed Three Thousand Dollars (\$3,000.00) or imprisoned for
- 549 not longer than six (6) months, or by both * * *.
- 550 (2) In addition to the penalties provided in subsection (1)
- of this section, any candidate or political committee which is
- 552 required to file a statement or report which fails to file such
- 553 statement or report on the date in which it is due may be
- 554 compelled to file such statement or report by an action in the
- 555 nature of a mandamus.
- 556 (3) No candidate shall be certified as nominated for
- 557 election or as elected to office unless and until he files all
- 558 reports required by this article that are due as of the date of
- 559 certification.
- 560 (4) No candidate who is elected to office shall receive any
- 561 salary or other remuneration for the office unless and until he
- 562 files all reports required by this article that are due as of the
- 563 date such salary or remuneration is payable.
- 564 (5) In the event that a candidate fails to timely file any
- 565 report required pursuant to this article but subsequently files a
- 566 report or reports containing all of the information required to be
- 567 reported by him as of the date on which the sanctions of
- 568 subsections (3) and (4) of this section would be applied to him,
- 569 such candidate shall not be subject to the sanctions of
- 570 subsections (3) and (4) of this section.
- 571 (6) Prosecutions under this section may be commenced by a
- 572 district attorney or the Attorney General; however, the Attorney

```
574
     recommendation of the State Board of Election Commissioners.
          SECTION 8. Section 23-15-813, Mississippi Code of 1972, is
575
576
     amended as follows:
577
          23-15-813. (1) In addition to any other penalty permitted
     by law, the Secretary of State shall require any person * * * who
578
579
     fails to file a campaign finance disclosure report as required
     under Sections 23-15-801 through 23-15-813, or Sections 23-17-47
580
     through 23-17-53, or who shall file a report which fails to
581
     substantially comply with the requirements of Sections 23-15-801
582
583
     through 23-15-813, or Sections 23-17-47 through 23-17-53, to be
584
     assessed a civil penalty as follows:
               (a) Within five (5) calendar days after any deadline
585
586
     for filing a report pursuant to Sections 23-15-801 through
     23-15-813, or Sections 23-17-47 through 23-17-53, the Secretary of
587
588
     State shall compile a list of those persons who have failed to
     file a report. The Secretary of State shall provide each person,
589
590
     who has failed to file a report, notice of the failure by
591
     first-class mail.
               (b) Beginning with the tenth calendar day after which
592
593
     any report shall be due, the Secretary of State shall assess the
594
     delinquent person a civil penalty of Fifty Dollars ($50.00) for
595
     each day or part of any day until a valid report is delivered to
     the Secretary of State, up to a maximum of ten (10) days.
596
597
     However, in the discretion of the Secretary of State, the
598
     assessing of the fine may be waived in whole or in part if the
     Secretary of State determines that unforeseeable mitigating
599
600
     circumstances, such as the health of a candidate or other
601
     individual required to file a report, interfered with timely
```

General shall prosecute violations of this article upon

filing of a report. Failure of a person to receive notice of

failure to file a report from the Secretary of State is not an

unforeseeable mitigating circumstance, and failure to receive the

602

603

604

- 605 notice shall not result in removal or reduction of any assessed 606 civil penalty.
- $\underline{\text{(c)}}$ Filing of the required report and payment of the
- 608 fine within ten (10) calendar days of notice by the Secretary of
- 609 State that a required statement has not been filed, constitutes
- 610 compliance with Sections 23-15-801 through 23-15-813, or Sections
- 611 23-17-47 through 23-17-53.
- (d) Payment of the fine without filing the required
- 613 report does not in any way excuse or exempt any person required to
- file from the filing requirements of Sections 23-15-801 through
- 615 23-15-813, and Sections 23-17-47 through 23-17-53.
- (e) If any person is assessed a civil penalty, and the
- 617 penalty is not subsequently waived by the Secretary of State, the
- 618 person shall pay the fine to the Secretary of State within ninety
- 619 (90) days of the date of the assessment of the fine. If, after
- 620 one hundred twenty (120) days of the assessment of the fine the
- 621 payment for the entire amount of the assessed fine has not been
- 622 received by the Secretary of State, the Secretary of State shall
- 623 notify the Attorney General of the delinquency, and the Attorney
- 624 General shall file, where necessary, a suit to compel payment of
- 625 the civil penalty.
- (2) (a) Upon the sworn application, made within sixty (60)
- 627 calendar days of the date upon which the required report is due,
- 628 of a person identified in subsection (1) of this section against
- 629 whom a civil penalty has been assessed pursuant to subsection (1)
- 630 of this section, the Secretary of State shall forward the
- 631 application to the State Board of Election Commissioners. The
- 632 State Board of Election Commissioners shall appoint one or more
- 633 hearing officers who shall be former chancellors, circuit court
- 634 judges, judges of the Court of Appeals or justices of the Supreme
- 635 Court, and who shall conduct hearings held pursuant to this
- 636 article. The hearing officer shall fix a time and place for a
- 637 hearing and shall cause a written notice specifying the civil

638 penalties that have been assessed against the person and notice of

639 the time and place of the hearing to be served upon the person at

640 least twenty (20) calendar days before the hearing date.

641 notice may be served by mailing a copy thereof by certified mail,

642 postage prepaid, to the last known * * * address of the person.

643 (b) The hearing officer may issue subpoenas for the

644 attendance of witnesses and the production of books and papers at

645 the hearing. Process issued by the hearing officer shall extend

646 to all parts of the state and shall be served by any person

designated by the hearing officer for the service. 647

648 (c) The person has the right to appear either

649 personally, by counsel or both, to produce witnesses or evidence

in his behalf, to cross-examine witnesses and to have subpoenas

651 issued by the hearing officer.

650

654

658

(d) At the hearing, the hearing officer shall 652

653 administer oaths as may be necessary for the proper conduct of the

hearing. All hearings shall be conducted by the hearing officer,

655 who shall not be bound by strict rules of procedure or by the laws

656 of evidence in the conduct of the proceedings, but the

657 determination shall be based upon sufficient evidence to sustain

The scope of review at the hearing shall be limited to making

659 a determination of whether failure to file a required report was

660 due to an unforeseeable mitigating circumstance.

661 (e) Where, in any proceeding before the hearing

662 officer, any witness fails or refuses to attend upon a subpoena

663 issued by the commission, refuses to testify, or refuses to

664 produce any books and papers the production of which is called for

665 by a subpoena, the attendance of the witness, the giving of his

testimony or the production of the books and papers shall be 666

667 enforced by any court of competent jurisdiction of this state in

the manner provided for the enforcement of attendance and 668

669 testimony of witnesses in civil cases in the courts of this state. 670 (f) Within fifteen (15) calendar days after conclusion 671 of the hearing, the hearing officer shall reduce his or her decision to writing and forward an attested true copy of the 672 decision to the last known business address of the person by way 673 674 of United States first-class, certified mail, postage prepaid. 675 (3) (a) The right to appeal from the decision of the 676 hearing officer in an administrative hearing concerning the 677 assessment of civil penalties authorized pursuant to this section 678 is granted. The appeal shall be to the Circuit Court of Hinds County and shall include a verbatim transcript of the testimony at 679 680 the hearing. The appeal shall be taken within thirty (30) 681 calendar days after notice of the decision of the commission 682 following an administrative hearing. The appeal shall be 683 perfected upon filing notice of the appeal and by the prepayment 684 of all costs, including the cost of the preparation of the record 685 of the proceedings by the hearing officer, and the filing of a bond in the sum of Two Hundred Dollars (\$200.00), conditioned that 686 687 if the decision of the hearing officer be affirmed by the court, 688 the person will pay the costs of the appeal and the action in 689 If the decision is reversed by the court, the Secretary of 690 State will pay the costs of the appeal and the action in court. 691 If there is an appeal, the appeal shall act as a (b) 692 supersedeas. The court shall dispose of the appeal and enter its 693 decision promptly. The hearing on the appeal may be tried in 694 vacation, in the court's discretion. The scope of review of the 695 court shall be limited to a review of the record made before the hearing officer to determine if the action of the hearing officer 696 697 is unlawful for the reason that it was (i) not supported by substantial evidence, (ii) arbitrary or capricious, (iii) beyond 698 699 the power of the hearing officer to make, or (iv) in violation of 700 some statutory or constitutional right of the appellant. 701 decision of the court may be appealed to the Supreme Court in the 702 manner provided by law.

```
(4) If, after forty-five (45) calendar days of the date of
703
704
     the administrative hearing procedure set forth in subsection (2)
705
     of this section, the person identified in subsection (1) of this
706
     section fails to pay the monetary civil penalty imposed by the
707
     hearing officer, the Secretary of State shall notify the Attorney
708
     General of the delinquency. The Attorney General shall
709
     investigate the offense in accordance with the provisions of this
710
     chapter, and where necessary, file suit to compel payment of the
711
     unpaid civil penalty.
712
          (5) If, after twenty (20) calendar days of the date upon
713
     which a campaign finance disclosure report is due, a person
714
     identified in subsection (1) of this section shall not have filed
715
     a valid report with the Secretary of State, the Secretary of State
716
     shall notify the Attorney General of those persons who have not
717
     filed a valid report, and the Attorney General shall thereupon
     prosecute the delinquent candidates and political committees.
718
719
          SECTION 9. Section 97-13-15, Mississippi Code of 1972, is
720
     amended as follows:
721
          97-13-15. It shall be unlawful for any corporation,
722
     incorporated company, incorporated association, limited
     partnership, limited liability partnership or manager-managed
723
724
     limited liability company, by whatever name it may be known,
725
     incorporated or organized under the laws of this state, or doing
     or conducting business in this state, or for any servant, agent,
726
727
     employee or officer thereof, to give, donate, appropriate or
728
     furnish directly or indirectly, any money, security, funds or
729
     property of such a corporation, incorporated company, incorporated
730
     association, limited partnership, limited liability partnership or
731
     manager-managed limited liability company, in excess of Two
732
     Thousand Dollars ($2,000.00) per calendar year for the purpose of
     aiding any political party or any candidate for any public office,
733
734
     or any candidate for any nomination for any public office, * * *
735
     or any representative or committee of any political party or
```

S. B. No. 2858 04/SS02/R781CS.1

- 736 candidate for nomination by any political party, or any committee
- 737 or other person acting on behalf of such candidate. * * *
- 738 **SECTION 10.** Section 23-15-817, Mississippi Code of 1972, is
- 739 amended as follows:
- 740 23-15-817. The Secretary of State shall compile a list of
- 741 all candidates for the Legislature or any statewide office who
- 742 fail to file a campaign disclosure report by the dates specified
- 743 in Section 23-15-807(2); the list shall be disseminated to the
- 744 members of the Mississippi Press Association within two (2)
- 745 working days after such reports are due and made available to the
- 746 public.
- 747 **SECTION 11.** Section 97-13-17, Mississippi Code of 1972, is
- 748 amended as follows:
- 749 97-13-17. Any corporation, incorporated company or
- 750 incorporated association, limited partnership, limited liability
- 751 partnership or manager-managed limited liability company or agent,
- 752 officer or employee violating any of the provisions of Section
- 753 97-13-15 shall, upon conviction, be fined not less than One
- 754 Thousand Dollars (\$1,000.00) nor more than Five Thousand Dollars
- 755 (\$5,000.00).
- 756 **SECTION 12.** Section 23-15-1023, Mississippi Code of 1972,
- 757 which provides that judicial candidates shall disclose information
- 758 about certain loans, is repealed.
- 759 **SECTION 13.** The Attorney General of the State of Mississippi
- 760 shall submit this act, immediately upon approval by the Governor,
- 761 or upon approval by the Legislature subsequent to a veto, to the
- 762 Attorney General of the United States or to the United States
- 763 District Court for the District of Columbia in accordance with the
- 764 provisions of the Voting Rights Act of 1965, as amended and
- 765 extended.
- 766 **SECTION 14.** This act shall take effect and be in force from
- 767 and after the date it is effectuated under Section 5 of the Voting
- 768 Rights Act of 1965, as amended and extended.
 - S. B. No. 2858 04/SS02/R781CS.1