By: Senator(s) Huggins

To: Corrections; Appropriations

# SENATE BILL NO. 2586

| 1<br>2<br>3<br>4<br>5<br>6<br>7 | AN ACT TO AUTHORIZE THE GOVERNOR TO EXECUTE THE INTERSTATE COMPACT FOR ADULT OFFENDER SUPERVISION; TO PRESCRIBE ITS PURPOSE; TO DEFINE CERTAIN TERMS; TO ESTABLISH THE COMPACT COMMISSION AND PRESCRIBE ITS POWERS AND DUTIES; TO CREATE A STATE COUNCIL FOR INTERSTATE ADULT OFFENDER SUPERVISION AND PRESCRIBE ITS POWERS AND DUTIES; TO PROVIDE FOR THE ORGANIZATION AND OPERATION OF THE INTERSTATE COMMISSION; AND FOR RELATED PURPOSES. |
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| 8                               | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:   |
| 9                               | <b>SECTION 1.</b> The Governor, on behalf of this state, may  |
| LO                              | execute a compact, in substantially the following form, and the   |
| L1                              | Legislature signifies in advance its approval and ratification of   |
| L2                              | such compact:   |
| L3                              | THE INTERSTATE COMPACT FOR ADULT OFFENDER SUPERVISION   |
| L4                              | ARTICLE I   |
| L5                              | PURPOSE   |
| L6                              | The compacting states to this interstate compact recognize  |
| L7                              | that each state is responsible for the supervision of adult   |
| L8                              | offenders in the community who are authorized, pursuant to the  |
| L9                              | bylaws and rules of this compact, to travel across state lines  |
| 20                              | both to and from each compacting state in such a manner as to:  |
| 21                              | track the location of offenders; transfer supervision authority in  |
| 22                              | an orderly and efficient manner; and when necessary, return   |
| 23                              | offenders to the originating jurisdictions.   |
| 24                              | The compacting states also recognize that Congress, by  |
| 25                              | enacting the Crime Control Act, 4 USCS Section 112 (1965), has  |
| 26                              | authorized and encouraged compacts for cooperative efforts and  |
| 27                              | mutual assistance in the prevention of crime.   |
| 28                              | It is the purpose of this compact and the interstate  |
| 29                              | commission created under this compact, through means of joint and   |

30 cooperative action among the compacting states: to provide the 31 framework for the promotion of public safety and to protect the 32 rights of victims through the control and regulation of the 33 interstate movement of offenders in the community; to provide for 34 the effective tracking, supervision and rehabilitation of these 35 offenders by the sending and receiving states; and to equitably 36 distribute the costs, benefits and obligations of the compact 37 among the compacting states. In addition, this compact will: create an interstate 38 39 commission that will establish uniform procedures to manage the 40 movement between states of adults placed under community supervision and released to the community under the jurisdiction 41 of courts, paroling authorities, corrections or other criminal 42 43 justice agencies that will promulgate rules to achieve the purpose 44 of this compact; ensure an opportunity for input and timely notice to victims and to jurisdictions where defined offenders are 45 46 authorized to travel or to relocate across state lines; establish 47 a system of uniform data collection, access to information on active cases by authorized criminal justice officials, and regular 48 49 reporting of compact activities to heads of state councils, state 50 executive, judicial and legislative branches and criminal justice 51 administrators; monitor compliance with rules governing interstate movement of offenders and initiate interventions to address and 52 53 correct noncompliance; and coordinate training and education 54 regarding regulations of interstate movement of offenders for officials involved in such activity. 55 56 The compacting states recognize that there is no "right" of 57 any offender to live in another state and that duly accredited 58 officers of a sending state may enter a receiving state and apprehend and retake any offender under supervision subject to the 59 60 provisions of this compact and bylaws and rules promulgated under 61 the compact.

It is the policy of the compacting states that the activities

63 conducted by the interstate commission created in this compact are

- 64 the formation of public policies and are therefore public
- 65 business.

ARTICLE II

67 **DEFINITIONS** 

- As used in this compact, the following words and terms have
- 69 the following meanings, unless a different meaning clearly appears
- 70 from the context:
- 71 (a) "Adult" means individuals legally classified as adults
- 72 and juveniles treated as adults by court order, statute or
- 73 operation of law.
- 74 (b) "Bylaws" mean those bylaws established by the interstate
- 75 commission for its governance or for directing or controlling the
- 76 interstate commission's actions or conduct.
- 77 (c) "Compact administrator" means the individual in each
- 78 compacting state appointed under this compact who is responsible
- 79 for the administration and management of the state's supervision
- 80 and transfer of offenders subject to the terms of this compact,
- 81 the rules adopted by the interstate commission and policies
- 82 adopted by the state council under this compact.
- 83 (d) "Compacting state" means any state that has enacted the
- 84 enabling legislation for this compact.
- 85 (e) "Commissioner" means the voting representative of each
- 86 compacting state appointed under Article III of this compact.
- 87 (f) "Interstate commission" means the Interstate Commission
- 88 for Adult Offender Supervision established by this compact.
- (g) "Member" means the commissioner of a compacting state or
- 90 the commissioner's designee, who shall be a person officially
- 91 connected with the commissioner.
- 92 (h) "Noncompacting state" means any state that has not
- 93 enacted the enabling legislation for this compact.

- 94 (i) "Offender" means an adult placed under, or subject to, 95 supervision as the result of the commission of a criminal offense 96 and released to the community under the jurisdiction of courts,
- 97 paroling authorities, corrections or other criminal justice
- 98 agencies.
- 99 (j) "Person" means any individual, corporation, business
- 100 enterprise or other legal entity, either public or private.
- 101 (k) "Rules" mean acts of the interstate commission, duly
- 102 promulgated pursuant to Article VII of this compact, substantially
- 103 affecting interested parties in addition to the interstate
- 104 commission, which shall have the force and effect of law in the
- 105 compacting states.
- 106 (1) "State" means a state of the United States, the District
- 107 of Columbia and any other territorial possessions of the United
- 108 States.
- 109 (m) "State council" means the resident members of the
- 110 respective state council for interstate adult offender supervision
- 111 created by each state under Article III of this compact.
- 112 ARTICLE III
- 113 THE COMPACT COMMISSION
- 114 (A) The compacting states create the "Interstate Commission
- 115 for Adult Offender Supervision." The interstate commission shall
- 116 be a body corporate and joint agency of the compacting states.
- 117 The interstate commission shall have all the responsibilities,
- 118 powers and duties set forth in this compact, including the power
- 119 to sue and be sued, and such additional powers as may be conferred
- 120 upon it by subsequent action of the respective legislatures of the
- 121 compacting states in accordance with the terms of this compact.
- 122 (B) The interstate commission shall consist of commissioners
- 123 selected and appointed by resident members of a state council for
- 124 interstate adult offender supervision or the Governor for each
- 125 state. While each member state may determine the membership of
- 126 its own state council, its membership must include at least one

(1) representative from the legislative, judicial and executive 127 128 branches of government, victims groups and compact administrators. 129 The Mississippi state council will be appointed by the compact 130 administrator. The compact administrator also may appoint 131 additional representatives to the state council when he deems such 132 appointments necessary. The commissioner of corrections or his 133 designee shall serve as the compact administrator and as the 134 state's commissioner on the interstate commission in such capacity pursuant to applicable law of the member state. Each compacting 135 136 state retains the right to determine the qualifications of the 137 compact administrator who shall be appointed by the Governor. The commissioner of corrections shall serve as compact 138 139 administrator and chairperson of the state council for interstate adult offender supervision. If the commissioner of corrections 140 141 appoints a designee, the designee must be a deputy commissioner of corrections or the division director in the office of community 142 143 corrections that has operational authority over the interstate 144 compact division. The term of office for state council members shall be four 145 146 (4) years. The state council shall meet at least twice a year. 147 The state council may advise the compact administrator on 148 participation in the interstate commission activities and administration of the compact. Members of the council are 149 150 entitled to reimbursement for travel and expenses related to the 151 interstate commission as provided by state law. In addition to appointment of its commissioner to the 152 153 National Interstate Commission, each state council shall exercise

oversight and advocacy concerning its participation in interstate

commission activities and other duties as may be determined by

each member state, including, but not limited to, development of

policy concerning operations and procedures of the compact within

that state.

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| 159 | (C) In addition to the commissioners who are the voting            |
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| 160 | representatives of each state, the interstate commission shall     |
| 161 | include individuals who are not commissioners, but who are members |
| 162 | of interested organizations; the noncommissioner members must      |
| 163 | include a member of the national organizations of governors,       |
| 164 | legislators, state chief justices, attorneys general and crime     |
| 165 | victims. All noncommissioner members of the interstate commission  |
| 166 | shall be ex officio (nonvoting) members. The interstate            |
| 167 | commission may provide in its bylaws for such additional, ex       |
| 168 | officio (nonvoting) members as it deems necessary.                 |

- (D) Each compacting state represented at any meeting of the interstate commission is entitled to one (1) vote. A majority of the compacting states constitutes a quorum for the transaction of business, unless a larger quorum is required by the bylaws of the interstate commission.
- 174 (E) The interstate commission shall meet at least once each
  175 calendar year. The chairperson may call additional meetings and,
  176 upon the request of twenty-seven (27) or more compacting states,
  177 shall call additional meetings. Public notice shall be given of
  178 all meetings and meetings shall be open to the public.
- 179 The interstate commission shall establish an executive (F) 180 committee that shall include commission officers, members and 181 others as determined by the bylaws. The executive committee has the power to act on behalf of the interstate commission during 182 183 periods when the interstate commission is not in session, with the exception of rule-making or amendment to the compact, or both. 184 185 The executive committee: oversees the day-to-day activities managed by the executive director and interstate commission staff; 186 187 administers enforcement and compliance with the provisions of the 188 compact, its bylaws and as directed by the interstate commission; 189 and performs other duties as directed by the commission or set 190 forth in the bylaws.

191 ARTICLE IV

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| 1 9 2  | D\M\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\ | ענע ע | סשדיינות     | $\cap$ | TUT              | T $N$ $T$ $N$ $N$ $T$ $N$ | COMMISSION |
|--------|--|-------|--------------|--------|------------------|---|------------|
| 1 9 7. | PUMPIRO                                |       | יסים ו נוענו | ()r    | 1 11 11 11 11 11 | 1 1 N 1 P 1 P 2 1 P 1 P 1   |            |

- 193 The interstate commission shall have the following powers:
- 194 (1) To adopt a seal and suitable bylaws governing the
- 195 management and operation of the interstate commission.
- 196 (2) To promulgate rules that have the force and effect
- 197 of statutory law and are binding in the compacting states to the
- 198 extent and in the manner provided in this compact.
- 199 (3) To oversee, supervise and coordinate the interstate
- 200 movement of offenders subject to the terms of this compact and any
- 201 bylaws adopted and rules promulgated by the compact commission.
- 202 (4) To enforce compliance with compact provisions,
- 203 interstate commission rules and bylaws, using all necessary and
- 204 proper means, including, but not limited to, the use of judicial
- 205 process.
- 206 (5) To establish and maintain offices.
- 207 (6) To purchase and maintain insurance and bonds.
- 208 (7) To borrow, accept or contract for services of
- 209 personnel, including, but not limited to, members and their
- 210 staffs.
- 211 (8) To establish and appoint committees and hire staff
- 212 that it deems necessary for the carrying out of its functions
- 213 including, but not limited to, an executive committee as required
- 214 by Article III, which shall have the power to act on behalf of the
- 215 interstate commission in carrying out its powers and duties
- 216 hereunder.
- 217 (9) To elect or appoint such officers, attorneys,
- 218 employees, agents or consultants and to fix their compensation,
- 219 define their duties and determine their qualifications; and to
- 220 establish the interstate commission's personnel policies and
- 221 programs relating to, among other things, conflicts of interest,
- 222 rates of compensation and qualifications of personnel.

| 251                               | Section A. Bylaws  |
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| 249<br>250                        | ARTICLE V ORGANIZATION AND OPERATION OF THE INTERSTATE COMMISSION                                  |
| 240                               |  |
| 247                               | collecting and exchanging of data.   |
| 240                               | (19) To establish uniform standards for the reporting,   |
| 245<br>246                        | officials involved in that activity.   |
| 244                               | awareness regarding the interstate movement of offenders for                                       |
| <ul><li>243</li><li>244</li></ul> | have been adopted by the interstate commission.  (18) To coordinate education, training and public |
|                                   | year. These reports shall include any recommendations that may                                     |
| 241<br>242                        | the activities of the interstate commission during the preceding                                   |
| 240                               | judiciary and state councils of the compacting states concerning                                   |
| 239                               | (17) To report annually to the legislatures, governors,  |
| 238                               | appropriate to achieve the purposes of this compact.   |
| 237                               | (16) To perform such functions as may be necessary or  |
| 236                               | (16) To perform such functions as may be recognized or   |
| 235                               | (15) To provide for dispute resolution among compacting  |
| 234                               | (14) To sue and be sued.   |
| 233                               | levy dues as provided in Article IX of this compact.   |
| 232                               | (13) To establish a budget and make expenditures and   |
| 231                               | personal or mixed.   |
| 230                               | exchange, abandon or otherwise dispose of any property, real,                                      |
| 229                               | (12) To sell, convey, mortgage, pledge, lease,   |
| 228                               | property, real, personal or mixed.   |
| 227                               | donations of, or otherwise to own, hold, improve or use any  |
| 226                               | (11) To lease, purchase, accept contributions or   |
| 225                               | receive, utilize and dispose of same.  |
| 224                               | money, equipment, supplies, materials and services, and to   |
| 223                               | (10) To accept any and all donations and grants of   |
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The interstate commission, by a majority of the members

meeting, shall adopt such bylaws to govern its conduct as may be

within twelve (12) months of the first interstate commission

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- 255 necessary or appropriate to carry out the purposes of the compact,
- 256 including, but not limited to:
- 257 (a) Establishing the fiscal year of the interstate
- 258 commission;
- 259 (b) Establishing an executive committee and such other
- 260 committees as may be necessary;
- 261 (c) Providing reasonable standards and procedures: (i)
- 262 for the establishment of committees; and (ii) governing any
- 263 general or specific delegation of any authority or function of the
- 264 interstate commission;
- 265 (d) Providing reasonable procedures for calling and
- 266 conducting meetings of the interstate commission, and ensuring
- 267 reasonable notice of each commission meeting;
- 268 (e) Establishing the titles and responsibilities of the
- 269 officers of the interstate commission;
- 270 (f) Providing reasonable standards and procedures for
- 271 the establishment of the personnel policies and programs of the
- 272 interstate commission. Notwithstanding any civil service or other
- 273 similar laws of any compacting state, the bylaws shall govern
- 274 exclusively the personnel policies and programs of the interstate
- 275 commission;
- 276 (g) Providing a mechanism for concluding the operations
- 277 of the interstate commission and the equitable return of any
- 278 surplus funds that may exist upon the termination of the compact
- 279 after the payment or reserving, or both, of all of its debts and
- 280 obligations;
- (h) Providing transition rules for the "start up"
- 282 administration of the compact; and
- 283 (i) Establishing standards and procedures for
- 284 compliance and technical assistance in carrying out the compact.
- 285 Section B. Officers and Staff
- 286 (1) The interstate commission shall elect from among its
- 287 members, by a majority of the members, a chairperson and a vice

chairperson, each of whom shall have such authorities and duties 288 289 as may be specified in the bylaws. The chairperson or, in the 290 chairperson's absence or disability, the vice chairperson, shall 291 preside at all meetings of the interstate commission. The 292 officers so elected shall serve without compensation or 293 remuneration from the interstate commission; however, subject to 294 the availability of budgeted funds, the officers shall be reimbursed for any actual and necessary costs and expenses 295 296 incurred by them in the performance of their duties and responsibilities as officers of the interstate commission. 297

(2) The interstate commission, through its executive committee, shall appoint or retain an executive director for such period, upon such terms and conditions and for such compensation as the interstate commission may deem appropriate. The executive director shall serve as secretary to the interstate commission, and hire and supervise such other staff as may be authorized by the interstate commission, but the executive director shall not be a member of the interstate commission.

Section C. Corporate Records of the Interstate Commission

The interstate commission shall maintain its corporate books and records in accordance with the bylaws.

# Section D. Qualified Immunity, Defense and Indemnification

The members, officers, executive director and employees 310 of the interstate commission shall be immune from suit and 311 312 liability, either personally or in their official capacity, for any claim for damage to or loss of property or personal injury or 313 314 other civil liability caused or arising out of any actual or alleged act, error or omission that occurred within the scope of 315 interstate commission employment, duties or responsibilities; 316 however, nothing in this paragraph may be construed to protect any 317 such person from suit or liability, or both, for any damage, loss, 318 319 injury or liability caused by the intentional or willful and 320 wanton misconduct of any such person.

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| 321 | (2) The interstate commission shall defend the commissioner      |
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| 322 | of a compacting state, or the commissioner's representatives or  |
| 323 | employees, or the interstate commission's representatives or     |
| 324 | employees, in any civil action seeking to impose liability,      |
| 325 | arising out of any actual or alleged act, error or omission that |
| 326 | occurred within the scope of interstate commission employment,   |
| 327 | duties or responsibilities, or which the defendant had a         |
| 328 | reasonable basis for believing occurred within the scope of      |
| 329 | interstate commission employment, duties or responsibilities if  |
| 330 | the actual or alleged act, error or omission did not result from |
| 331 | intentional wrongdoing on the part of such person.               |

(3) The interstate commission shall indemnify and hold the commissioner of a compacting state, the appointed designee or employees, or the interstate commission's representatives or employees, harmless in the amount of any settlement or judgement obtained against such persons arising out of any actual or alleged act, error or omission that occurred within the scope of interstate commission employment, duties or responsibilities, or which such persons had a reasonable basis for believing occurred within the scope of interstate commission employment, duties or responsibilities if the actual or alleged act, error or omission did not result from gross negligence or intentional wrongdoing on the part of such person.

344 ARTICLE VI

## ACTIVITIES OF THE INTERSTATE COMMISSION

- (1) The interstate commission shall meet and take such actions as are consistent with this compact.
- 348 (2) Except as otherwise provided in this compact and unless
  349 a greater percentage is required by the bylaws, in order to
  350 constitute an act of the interstate commission, the act must be
  351 taken at a meeting of the interstate commission and must receive
  352 an affirmative vote of a majority of the members present.

- 353 (3) Each member of the interstate commission has the right 354 and power to cast a vote to which that compacting state is 355 entitled and to participate in the business and affairs of the 356 interstate commission. A member shall vote in person on behalf of 357 the state and may not delegate a vote to another member state. 358 However, the compact administrator shall appoint another authorized representative, in the absence of the commissioner from 359 360 that state, to cast a vote on behalf of the member state at a 361 specified meeting. The bylaws may provide for members' 362 participation in meetings by telephone or other means of 363 telecommunication or electronic communication. Any voting 364 conducted by telephone or other means of telecommunication or 365 electronic communication shall be subject to the same quorum 366 requirements of meetings where members are present in person.
- 367 (4) The interstate commission shall meet at least once
  368 during each calendar year. The chairperson of the interstate
  369 commission may call additional meetings at any time and, upon the
  370 request of a majority of the members, shall call additional
  371 meetings.

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- (5) The interstate commission's bylaws shall establish conditions and procedures under which the interstate commission shall make its information and official records available to the public for inspection or copying. The interstate commission may exempt from disclosure any information or official records to the extent that they would adversely affect personal privacy rights or proprietary interests. In promulgating such rules, the interstate commission may make available to law enforcement agencies records and information otherwise exempt from disclosure, and may enter into agreements with law enforcement agencies to receive or exchange information or records subject to nondisclosure and confidentiality provisions.
- 384 (6) Public notice shall be given of all meetings and all
  385 meetings shall be open to the public, except as set forth in the

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386 rules or as otherwise provided in the compact. The interstate 387 commission shall promulgate rules consistent with the principles 388 contained in the "Government in Sunshine Act," 5 USCS Section 389 552(b), as may be amended. The interstate commission and any of 390 its committees may close a meeting to the public where it 391 determines, by two-thirds (2/3) vote, that an open meeting would be likely to: (a) relate solely to the interstate commission's 392 internal personnel practices and procedures; (b) disclose matters 393 specifically exempted from disclosure by statute; (c) disclosure 394 395 trade secrets or commercial or financial information which is 396 privileged or confidential; (d) involve accusing any person of a 397 crime or formally censuring any person; (e) disclose information 398 of a personal nature where disclosure would constitute a clearly unwarranted invasion of personal privacy; (f) disclose 399 investigatory records compiled for law enforcement purposes; (g) 400 401 disclose information contained in or related to examination, 402 operating or condition reports prepared by, or on behalf of or for 403 the use of, the interstate commission with respect to a regulated 404 entity for the purpose of regulation or supervision of such 405 entity; (h) disclose information, the premature disclosure of 406 which would significantly endanger the life of a person or the 407 stability of a regulated entity; (i) specifically relate to the 408 interstate commission's issuance of a subpoena, or its 409 participation in a civil action or proceeding. 410 For every meeting closed pursuant to this provision, the interstate commission's chief legal officer shall certify publicly 411 412 that, in the legal officer's opinion, the meeting may be closed to the public and shall reference each relevant exemptive provision. 413 The interstate commission shall keep minutes that shall describe 414 fully and clearly, all matters discussed in any meeting and shall 415 416 provide a full and accurate summary of any actions taken and the 417 reasons therefor, including, a description of each of the views expressed on any item and the record of any roll call vote 418

- 419 (reflected in the vote of each member on the question). All
- 420 documents considered in connection with any action shall be
- 421 identified in such minutes.
- 422 (8) The interstate commission shall collect standardized
- 423 data concerning the interstate movement of offenders as directed
- 424 through its bylaws and rules, which shall specify the data to be
- 425 collected, the means of collection and data exchange and reporting
- 426 requirements.
- 427 ARTICLE VII

#### 428 RULE-MAKING FUNCTIONS OF THE INTERSTATE COMMISSION

- 429 (1) The interstate commission shall promulgate rules in
- 430 order to effectively and efficiently achieve the purposes of the
- 431 compact, including transition rules governing administration of
- 432 the compact during the period in which it is being considered and
- 433 enacted by the states.
- 434 (2) Rule-making shall occur pursuant to the criteria set
- 435 forth in this article and the bylaws and rules adopted pursuant
- 436 thereto. Such rule-making shall substantially conform to the
- 437 principles of the federal Administrative Procedure Act, 5 USCS
- 438 Section 551 et seq., and the Federal Advisory Committee Act, 5
- 439 USCS App. 2, Section 1 et seq., as may be amended (hereinafter
- 440 "APA").
- 441 (3) All rules and amendments shall become binding as of the
- 442 date specified in each rule or amendment.
- 443 (4) If a majority of the legislatures of the compacting
- 444 states rejects a rule, by enactment of a statute or resolution in
- 445 the same manner used to adopt the compact, then that rule shall
- 446 have no further force and effect in any compacting state.
- 447 (5) When promulgating a rule, the interstate commission
- 448 shall: (a) publish the proposed rule stating with particularity
- 449 the text of the rule that is proposed and the reason for the
- 450 proposed rule; (b) allow persons to submit written data, facts,
- 451 opinions and arguments, which information shall be publicly

- 452 available; (c) provide an opportunity for an informal hearing; and
- 453 (d) promulgate a final rule and its effective date, if
- 454 appropriate, based on the rule-making record.
- 455 (6) Not later than sixty (60) days after a rule is
- 456 promulgated, any interested person may file a petition in the
- 457 United States District Court for the District of Columbia or in
- 458 the federal district court where the interstate commission's
- 459 principal office is located for judicial review of the rule. If
- 460 the court finds that the interstate commission's action is not
- 461 supported by substantial evidence (as defined in the APA) in the
- 462 rule-making record, the court shall hold the rule unlawful and set
- 463 it aside.
- 464 (7) Subjects to be addressed within twelve (12) months after
- 465 the first meeting must include, at a minimum: (a) notice to
- 466 victims and opportunity to be heard; (b) offender registration and
- 467 compliance; (c) violations and returns; (d) transfer procedures
- 468 and forms; (e) eligibility for transfer; (f) collection of
- 469 restitution and fees from offenders; (g) data collection and
- 470 reporting; (h) the level of supervision to be provided by the
- 471 receiving state; (i) transition rules governing the operation of
- 472 the compact and the interstate commission during all or part of
- 473 the period between the effective date of the compact and the date
- 474 on which the last eligible state adopts the compact; and (j)
- 475 mediation, arbitration and dispute resolution.
- 476 The existing rules governing the operation of the previous
- 477 compact superceded by this act shall be null and void twelve (12)
- 478 months after the first meeting of the interstate commission
- 479 created under this compact.
- 480 (8) Upon determination by the interstate commission that an
- 481 emergency exists, the interstate commission may promulgate an
- 482 emergency rule that shall become effective immediately upon
- 483 adoption; however, the usual rule-making procedures provided under
- 484 this compact shall be applied retroactively to that rule as soon

as reasonably possible, and in no event, later than ninety (90)
days after the effective date of the rule.

487 ARTICLE VIII

## 488 OVERSIGHT, ENFORCEMENT, AND DISPUTE RESOLUTION BY THE

## 489 INTERSTATE COMMISSION

#### Section A. Oversight

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- 491 (1) The interstate commission shall oversee the interstate 492 movement of adult offenders in the compacting states and shall 493 monitor such activities being administered in noncompacting states 494 which significantly may affect compacting states.
  - (2) The courts and executive agencies in each compacting state shall enforce this compact and shall take all actions necessary and appropriate to effectuate the compact's purposes and intent. In any judicial or administrative proceeding in a compacting state pertaining to the subject matter of this compact which may affect the powers, responsibilities or actions of the interstate commission, the interstate commission shall be entitled to receive all service of process in any such proceeding and shall have standing to intervene in the proceeding for all purposes.

#### Section B. Dispute Resolution

- (1) The compacting states shall report to the interstate commission on issues or activities of concern to them and shall cooperate with and support the interstate commission in the discharge of its duties and responsibilities.
- (2) The interstate commission shall attempt to resolve any disputes or other issues that are subject to the compact and which may arise among compacting states and noncompacting states.
- 512 (3) The interstate commission shall enact a bylaw or 513 promulgate a rule providing for both mediation and binding dispute 514 resolution for disputes among the compacting states.

### Section C. Enforcement

The interstate commission, in the reasonable exercise of its discretion, shall enforce the provisions of this compact using any or all means set forth in Article XI, Section B, of this compact.

#### Section D. Retaking Cases From Another Jurisdiction

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The duly accredited officers of a sending state may enter a receiving state and apprehend and retake any person on probation or parole according to the laws of the United States. For that purpose, the sending state must establish the authority of the officer and the identity of the person or persons to be retaken. The person or persons must be afforded a preliminary hearing consistent with due process requirements under the United States Constitution as interpreted by the Supreme Court of the United States. All legal requirements to extradition of fugitives from justice are waived expressly on the part of states that are parties to this compact as to such persons. The decision of the sending state to retake a person on probation or parole is conclusive and not reviewable within the receiving state; however, if, at the time a state seeks to retake a probationer or parolee, there is pending against him within the receiving state a criminal charge or if he is suspected of having committed within that state a criminal offense, the probationer or parolee may not be retaken without the consent of the receiving state until the probationer or parolee is discharged from prosecution or from imprisonment for such offense. The duly accredited officers of the sending state may transport prisoners being retaken through any state that is a party to this compact without interference.

## 542 ARTICLE IX

543 FINANCE

- 544 (1) The interstate commission shall pay or provide for the 545 payment of the reasonable expenses of its establishment, 546 organization and ongoing activities.
- (2) The interstate commission shall levy on and collect an annual assessment from each compacting state to cover the cost of S. B. No. 2586 \*SSO6/R838\* 04/SSO6/R838

- the internal operations and activities of the interstate 549 550 commission and its staff, which levy must be in a total amount 551 sufficient to cover the interstate commission's annual budget as 552 approved each year. The aggregate annual assessment amount shall 553 be allocated based upon a formula to be determined by the 554 interstate commission, taking into consideration the population of 555 the state and the volume of interstate movement of offenders in 556 each compacting state. The interstate commission shall promulgate 557 a rule binding upon all compacting states which governs the
- obligations of any kind before securing the funds adequate to meet the obligations. The interstate commission may not pledge the credit of any of the compacting states, except by and with the authority of the compacting state.
- 564 (4) The interstate commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements 565 566 of the interstate commission shall be subject to the audit and 567 accounting procedures established under its bylaws. However, all 568 receipts and disbursements of funds handled by the interstate 569 commission shall be audited yearly by a certified or licensed 570 public accountant, and the report of the audit shall be included 571 in and become part of the annual report of the interstate 572 commission.

573 ARTICLE X

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assessment.

## 574 COMPACTING STATES, EFFECTIVE DATE AND AMENDMENT

- 575 (1) Any state, as defined in Article II of this compact, is 576 eligible to become a compacting state.
- 1577 (2) The compact shall become effective and binding upon 1578 legislative enactment of the compact into law by no less than 1579 thirty-five (35) of the states. The initial effective date shall 1580 be the later of July 1, 2003, or upon enactment into law by the 1581 thirty-fifth jurisdiction. Thereafter, it shall become effective

- and binding, as to any other compacting state, upon enactment of the compact into law by that state. The governors of nonmember states or their designees will be invited to participate in interstate commission activities on a nonvoting basis before adoption of the compact by all states and territories of the
- 3) Amendments to the compact may be proposed by the interstate commission for enactment by the compacting states. No amendment shall become effective and binding upon the interstate commission and the compacting states unless it is enacted into law by unanimous consent of the compacting states.

593 ARTICLE XI

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United States.

# 594 WITHDRAWAL, DEFAULT, TERMINATION, AND JUDICIAL ENFORCEMENT 595 Section A. Withdrawal

- (1) Once effective, the compact shall continue in force and remain binding upon every compacting state; however, a compacting state may withdraw from the compact ("withdrawing state") by enacting a statute specifically repealing the statute that enacted the compact into law.
- 601 (2) The effective date of withdrawal is the effective date 602 of the repeal.
- (3) The withdrawing state shall notify immediately the chairperson of the interstate commission in writing upon the introduction of legislation repealing this compact in the withdrawing state.
- 607 (4) The interstate commission shall notify the other 608 compacting states of the withdrawing state's intent to withdraw 609 within sixty (60) days of its receipt of the notification.
- (5) The withdrawing state is responsible for all assessments, obligations and liabilities incurred through the effective date of withdrawal, including any obligations, the performance of which extend beyond the effective date of withdrawal.

615 (6) Reinstatement following withdrawal of any compacting 616 state shall occur upon the withdrawing state reenacting the 617 compact or upon such later date as determined by the interstate 618 commission.

#### Section B. Default

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- (1) If the interstate commission determines that any
  compacting state has at any time defaulted ("defaulting state") in
  the performance of any of its obligations or responsibilities
  under this compact, the bylaws or any duly promulgated rules, the
  interstate commission may impose any or all of the following
  penalties:
- 626 (a) Fines, fees and costs in such amounts as are deemed 627 to be reasonable, as fixed by the interstate commission;
- (b) Remedial training and technical assistance as directed by the interstate commission;
- 630 (c) Suspension and termination of membership in the
- 632 reasonable means of securing compliance under the bylaws and rules

Suspension shall be imposed only after all other

- 633 have been exhausted. Immediate notice of suspension shall be
- 634 given by the interstate commission: to the Governor, the Chief
- 635 Justice or chief judicial officer of the state; the majority and
- 636 minority leaders of the defaulting state's Legislature; and the
- 637 state council. The grounds for default include, but are not
- 638 limited to, failure of a compacting state to perform such
- 639 obligations or responsibilities imposed upon it by this compact,
- 640 interstate commission bylaws or duly promulgated rules. The
- 641 interstate commission shall immediately notify the defaulting
- 642 state in writing of the penalty imposed by the interstate
- 643 commission on the defaulting state pending a cure of the default.
- 644 The interstate commission shall stipulate the conditions and the
- 645 time period within which the defaulting state must cure its
- 646 default. If the defaulting state fails to cure the default within
- 647 the time period specified by the interstate commission, in

- addition to any other penalties imposed, the defaulting state may
  be terminated from the compact upon an affirmative vote of a
  majority of the compacting states and all rights, privileges and
  benefits conferred by this compact shall be terminated from the
  effective date of suspension.
- (2) Within sixty (60) days of the effective date of termination of a defaulting state, the interstate commission shall notify the governor, the chief justice or chief judicial officer and the majority and minority leaders of the defaulting state's legislature and the state council of such termination.
- 658 (3) The defaulting state is responsible for all assessments, 659 obligations and liabilities incurred through the effective date of 660 termination including any obligations, the performance of which 661 extends beyond the effective date of termination.
- 662 (4) The interstate commission shall not bear any costs 663 relating to the defaulting state unless otherwise mutually agreed 664 upon between the interstate commission and the defaulting state.
- 665 (5) Reinstatement following termination of any compacting 666 state requires both a reenactment of the compact by the defaulting 667 state and the approval of the interstate commission pursuant to 668 the rules.

## Section C. Judicial Enforcement

670 The interstate commission by majority vote of the members, may initiate legal action in the United States District Court for 671 672 the District of Columbia or, at the discretion of the interstate commission, in the federal district where the interstate 673 674 commission has its offices to enforce compliance with the compact, 675 its duly promulgated rules and bylaws against any compacting state 676 in default. If judicial enforcement is necessary, the prevailing party shall be awarded all costs of the litigation, including 677 678 reasonable attorney's fees.

## Section D. Dissolution of Compact

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- (1) The compact dissolves effective upon the date of the withdrawal or default of the compacting state which reduces membership in the compact to one (1) compacting state.
- (2) Upon the dissolution of this compact, the compact
  becomes null and void and shall be of no further force or effect,
  and the business and affairs of the interstate commission shall be
  concluded and any surplus funds shall be distributed in accordance
  with the bylaws.

688 ARTICLE XII

#### 689 SEVERABILITY AND CONSTRUCTION

- (1) The provisions of this compact shall be severable, and if any phrase, clause, sentence or provision is deemed unenforceable, the remaining provisions of the compact shall be enforceable.
- 694 (2) The provisions of this compact shall be liberally 695 construed to effectuate its purposes.

696 ARTICLE XIII

#### BINDING EFFECT OF COMPACT AND OTHER LAWS

#### 698 Section A. Other Laws

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- (1) Nothing in this compact prevents the enforcement of any other law of a compacting state which is not inconsistent with this compact.
- 702 (2) All compacting states' laws conflicting with this 703 compact are superseded to the extent of the conflict.

## Section B. Binding Effect of the Compact

- 705 (1) All lawful actions of the interstate commission,
  706 including all rules and bylaws promulgated by the interstate
  707 commission, are binding upon the compacting states.
- 708 (2) All agreements between the interstate commission and the 709 compacting states are binding in accordance with their terms.
- 710 (3) Upon the request of a party to a conflict over the 711 meaning or interpretation of interstate commission actions, and 712 upon a majority vote of the compacting states, the interstate

- 713 commission may issue advisory opinions regarding such meaning or 714 interpretation.
- 715 (4) If any provision of this compact exceeds the
- 716 constitutional limits imposed on the legislature of any compacting
- 717 state, the obligations, duties, powers or jurisdiction sought to
- 718 be conferred by such provision upon the interstate commission
- 719 shall be ineffective, and such obligations, duties, powers or
- 720 jurisdiction shall remain in the compacting state and shall be
- 721 exercised by the agency of that state to which the obligations,
- 722 duties, powers or jurisdiction are delegated by law in effect at
- 723 the time this compact becomes effective.
- 724 **SECTION 2.** Pursuant to the Interstate Compact for Adult
- 725 Offender Supervision, the Department of Corrections may assume the
- 726 duties of supervision over offenders of any sending state who were
- 727 convicted of misdemeanors. The Department of Corrections may not
- 728 supervise offenders convicted of misdemeanors of states that are
- 729 not participating in the compact.
- 730 **SECTION 3.** This act shall take effect and be in force from
- 731 and after July 1, 2004.