## To: Education

## HOUSE BILL NO. 666

- AN ACT TO AMEND SECTIONS 37-9-3, 37-9-21, 37-9-27, 37-9-41, 37-9-43, 37-9-49, 37-9-70, 37-15-8, 37-39-1, 37-41-1, 37-41-29, 37-41-97, 37-41-99, 37-61-3, 37-61-9, 37-61-17, 37-61-19, 37-61-21, 37-61-23 AND 37-61-27, MISSISSIPPI CODE OF 1972, AND SECTION 1 OF CHAPTER 525, LAWS OF 1978, TO DELETE THE TERM "ADMINISTRATIVE SUPERINTENDENT" FROM CERTAIN STATUTES RELATING TO THE ADMINISTRATION OF PUBLIC SCHOOL DISTRICTS; AND FOR RELATED
- 9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- 10 **SECTION 1.** Section 37-9-3, Mississippi Code of 1972, is
- 11 amended as follows:

PURPOSES.

- 12 37-9-3. Within the limits of the available funds, the
- 13 superintendent of schools \* \* \* of a school district shall
- 14 recommend to the school board thereof all noninstructional
- 15 employees to be employed and may prescribe the duties thereof.
- 16 Compensation for such employees may be paid from any lawful funds.
- 17 **SECTION 2.** Section 37-9-21, Mississippi Code of 1972, is
- 18 amended as follows:
- 19 37-9-21. It shall be illegal for any superintendent, \* \* \*
- 20 principal or other licensed employee to be elected by the school
- 21 board if such superintendent, \* \* \* principal or licensed employee
- 22 is related within the third degree by blood or marriage according
- 23 to the common law to a majority of the members of the school
- 24 board. No member of the school board shall vote for any person as
- 25 a superintendent, \* \* \* principal or licensed employee who is
- 26 related to him within the third degree by blood or marriage or who
- 27 is dependent upon him in a financial way. Any contract entered
- 28 into in violation of the provisions of this section shall be null
- 29 and void.

- 30 **SECTION 3.** Section 37-9-27, Mississippi Code of 1972, is
- 31 amended as follows:
- 32 37-9-27. The superintendent \* \* \* of any school district,
- 33 before entering upon the duties of his office, shall furnish a
- 34 good and sufficient surety bond in the penal sum of One Hundred
- 35 Thousand Dollars (\$100,000.00), with sufficient surety. Such bond
- 36 shall be filed and recorded in the office of the clerk of the
- 37 chancery court in which the school district is located, and shall
- 38 be payable, conditioned and approved in the manner provided by
- 39 law. The premium on said bond shall be paid out of the school
- 40 district maintenance fund.
- 41 **SECTION 4.** Section 37-9-41, Mississippi Code of 1972, is
- 42 amended as follows:
- 43 37-9-41. The salaries of superintendents, \* \* \* principals
- 44 and licensed employees shall be paid by pay certificates issued by
- 45 the school district superintendent \* \* \*. Such pay certificates
- 46 may be issued without additional authorization of the school board
- 47 where the amount of salary has been fixed and a contract entered
- 48 into as is provided in this chapter. All pay certificates shall
- 49 be preserved by him as a part of the official records of his
- 50 office for the same time and in the same manner as other records
- 51 are preserved. Except as is herein provided, the said warrants
- 52 shall be governed in all respects by the same laws regulating the
- 53 issuance of other warrants for other purposes. All pay
- 54 certificates and warrants issued shall show the gross amount of
- 55 the salary and all authorized deductions therefrom for income
- 56 taxes, Social Security, retirement contributions and other lawful
- 57 purposes.
- 58 **SECTION 5.** Section 37-9-43, Mississippi Code of 1972, is
- 59 amended as follows:
- 60 37-9-43. It shall be unlawful for any appointed
- 61 superintendent, principal or licensed employee to be paid for any
- 62 services as such until a written contract has been executed as is

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63 provided and required by this chapter. If any school district
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- 64 superintendent \* \* \* shall make any such payment prior to the
- 65 execution of the contract he shall be civilly liable for the
- 66 amount thereof, and, in addition, shall be liable upon his bond.
- 67 If any licensed employee, appointed superintendent or principal
- 68 shall willfully and without just cause breach his contract and
- 69 abandon his employment he shall not be entitled to any further
- 70 salary payments either for services rendered prior to such breach
- 71 or for services which were thereafter to have been rendered.
- 72 Nothing in this section, however, shall prevent the employment and
- 73 payment of substitute teachers without a written contract.
- 74 **SECTION 6.** Section 37-9-49, Mississippi Code of 1972, is
- 75 amended as follows:
- 76 37-9-49. It shall be unlawful for the superintendent of
- 77 schools \* \* \* to deduct or permit to be deducted from the salary
- 78 of any superintendent, \* \* \* principal or licensed employee any
- 79 dues, fines or penalties payable or alleged to be payable because
- 80 of the membership of such superintendent, \* \* \* principal or
- 81 licensed employee in any organization or association. However,
- 82 dues or premiums in health associations or corporations and tax
- 83 sheltered annuity deductions authorized by the United States
- 84 Internal Revenue Code may be deducted upon written authorization
- 85 from the superintendent, \* \* \* principal or licensed employee
- 86 involved. Any superintendent of schools \* \* \* who shall make any
- 87 such deduction or permit any such deduction to be made, except
- 88 those herein provided, shall be guilty of a misdemeanor and upon
- 89 conviction shall be punished by a fine of not more than
- 90 Twenty-five Dollars (\$25.00) for each such deduction.
- 91 **SECTION 7.** Section 37-9-70, Mississippi Code of 1972, is
- 92 amended as follows:
- 93 37-9-70. (1) The superintendent \* \* \* shall keep and
- 94 maintain an office as necessary for the discharge of his or her
- 95 duties and responsibilities in office. The cost of the operation

- 96 of said office shall be paid out of such funds as may be available
- 97 to the school board from all sources, except as provided for in
- 98 the following subsection.
- 99 (2) In all school districts in which the superintendent or
- 100 the administrative superintendent was, prior to July 1, 1986,
- 101 known and referred to as county superintendent of education under
- 102 the statutes of the State of Mississippi or as district
- 103 superintendent of a special municipal separate school district
- 104 which embraces all of the territory of a county, the board of
- 105 supervisors shall be responsible for providing an office together
- 106 with all necessary furniture and water, gas, electricity, and
- 107 other utilities necessary and required for the operation of his
- 108 said office, which shall be paid for out of the general fund of
- 109 the county upon allowance of the board of supervisors.
- 110 SECTION 8. Section 37-15-8, Mississippi Code of 1972, is
- 111 amended as follows:
- 112 37-15-8. The superintendent \* \* \* of the school district
- 113 shall have the authority, with the approval of the school board of
- 114 the school district spread upon its minutes, to dispose of the
- 115 following records:
- 116 (a) After five (5) years:
- 117 (1) Bank statements<u>;</u>
- 118 (2) Cancelled warrants and pay certificates:
- 119 (3) School board paid bills;
- 120 (4) Bids received, either accepted or rejected,
- 121 for supplies, materials, equipment and construction;
- 122 (5) Depository receipt warrants;
- 123 (6) School board claims dockets, where claims are
- 124 recorded on the minutes of the board;
- 125 (7) Original of school board's orders after such
- 126 orders have been recorded in the minute book;
- 127 (8) Cancelled bonds and coupons;

- 128 (9) Tax collector's reports of tax collection to
- 129 superintendent of schools \* \* \*;
- 130 (10) Transportation records.
- (b) After three (3) years:
- 132 (1) Teacher contracts, computed from the
- 133 expiration date thereof;
- 134 (2) Bus purchase documents;
- 135 (3) Teachers' registers, principals' reports and
- 136 other evidence necessary to prepare the reports to the State Board
- 137 of Education.
- 138 (c) After period to be set by the State Board of
- 139 Education such other documents of a temporary or transitory nature
- 140 as the State Board of Education by regulation shall designate.
- Notwithstanding any of the provisions of Sections 37-15-1
- 142 through 37-15-4, 37-15-8 and 37-15-10 to the contrary, no records
- 143 which are in the process of being audited by the State Department
- 144 of Audit, or which are the basis of litigation, shall be destroyed
- 145 until at least twelve (12) months after final completion of said
- 146 audits and litigation.
- 147 **SECTION 9.** Section 37-39-1, Mississippi Code of 1972, is
- 148 amended as follows:
- 149 37-39-1. The following words and phrases, when used in this
- 150 chapter, shall, for the purpose of this chapter, have the meanings
- 151 respectively ascribed to them in this section:
- 152 (a) "Perishables" shall mean items which have a
- 153 variable market price on which vendors are unable to submit a
- 154 long-range price such as fruits and vegetables;
- 155 (b) "Purchasing agent" shall mean the
- 156 superintendent, \* \* \* or other individual or individuals
- 157 designated by the school board or by the school boards acting
- 158 jointly as its agent or agents to negotiate and make private
- 159 contract or to purchase;

160 (C) "School boards" shall mean the local governing 161 boards of all school districts in the state, whether they act 162 jointly or separately; 163 "Services" shall mean maintenance, operational and 164 scholastic services utilized within and for the school district or 165 school districts. 166 SECTION 10. Section 37-41-1, Mississippi Code of 1972, is 167 amended as follows: The State Board of Education is authorized, 168 37-41-1. 169 empowered and directed to promulgate rules and regulations for: 170 Setting standards for public school bus routes; (a) 171 (b) Approving or disapproving plans for public school 172 routes; Setting standards for public school buses; 173 (C) 174 Setting standards for public school bus drivers; (d) Formulating procedure for selecting public school 175 (e) bus drivers; 176 177 Formulating courses of training for public school 178 bus drivers and mechanics, and assist in administering and 179 financing such courses; 180 (g) Providing operation procedure for public school 181 buses to insure safety of pupils; 182 Furnishing consultative supervision for the (h) 183 operation of county school bus garages, and approving plans for 184 such garages and the proposed expenditure of transportation funds 185 therefor; 186 (i) Formulating specifications for use in purchasing 187 public school buses; getting bids on public school buses; equipment and supplies; and fixing prices based upon said bids 188 which school districts may not exceed in purchasing said 189 190 equipment;

Formulating specifications for use by school

districts in purchasing used school buses;

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H. B. No. 04/HR40/R1041 PAGE 6 (CTE\BD) \*HR40/R1041\*

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193 Providing a system of records and reports for the 194 purpose of carrying out the provisions of Sections 37-41-1 through 195 37-41-51, and providing the superintendent of schools \* \* \* with a 196 sufficient supply of report forms; 197 (1)Conduct upon said buses; and 198 (m) The method by which, and the circumstances in which, any individual who is not a student scheduled to be a 199 200 passenger upon that particular bus, a member of the public school 201 administration or faculty, or a law enforcement official may 202 obtain entry upon said buses. 203 All rules and regulations adopted and promulgated by the 204 State Board of Education relating to school bus drivers shall also 205 be applicable to drivers of privately-owned buses transporting 206 public school children. 207 All rules and regulations adopted and promulgated by the 208 State Board of Education pursuant to the authority conferred by 209 this section shall be spread at large upon the minutes of the 210 State Board of Education and copies thereof shall be furnished to all school boards not less than thirty (30) days prior to the 211 212 effective date of such rules and regulations. SECTION 11. Section 37-41-29, Mississippi Code of 1972, is 213 214 amended as follows: 215 37-41-29. It shall be the duty of the school boards, as 216 existing private contracts providing for transportation of school 217 pupils expire, to replace such private transportation with publicly owned transportation unless publicly owned transportation 218 219 is deemed impractical. The school boards may acquire, when so requested by holders of private transportation contracts, from 220 such holders of private transportation contracts, all buses which, 221 222 in the opinion of the school boards, can be practicably operated 223 as units of the public transportation system. The actual market 224 value shall be paid therefor, said value to be determined by an 225 appraisal by three (3) experienced and impartial citizens, the

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H. B. No. 04/HR40/R1041 PAGE 7 (CTE\BD) \*HR40/R1041\*

226 selection of whom shall be mutually agreed upon by the parties

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county and district.

With the approval of the State Board of Education, present private contracts providing for transportation of school pupils may be continued, or new contracts may be entered into whenever it is deemed that the needs of the pupils can best be served by such method of transportation. However, in no case shall the amount allotted per pupil from state funds for transportation in facilities provided by private contracts exceed the amount allowed per pupil from state funds for public transportation in the same

Before any money is allocated or disbursed from the state transportation funds to any school board which is transporting children under private contracts, written contracts shall be entered into by and between the respective carriers and school boards. A copy of each contract shall be filed with the superintendent of schools \* \* \*. The aforesaid contract shall show the length of the route, the amount of money to be paid the carrier, the type and condition of the bus, and any other information which may be required by the State Board of Education.

Local school boards are not required to file a copy of any private contract for the transportation of exceptional children or the transportation of children under extraordinary circumstances with the State Board of Education.

**SECTION 12.** Section 37-41-97, Mississippi Code of 1972, is 251 amended as follows:

37-41-97. The proceeds of all notes or bonds issued under the authority of Section 37-41-89 shall be deposited in the proper county or municipal treasury to the credit of a special school transportation equipment fund and shall be used and expended by the school board for the purpose or purposes for which they were issued under such rules and regulations as may be prescribed by the State Board of Education, and for no other purposes.

H. B. No. 666 \*HR40/R1041\* 04/HR40/R1041 PAGE 8 (CTE\BD)

- All such funds shall be paid out on warrants issued by the clerk of the board of supervisors or the municipal clerk, as the case may be, on pay certificates issued by the superintendent of schools \* \* \* upon order of the school board.
- 263 **SECTION 13.** Section 37-41-99, Mississippi Code of 1972, is amended as follows:
- 265 The principal of and interest upon all notes or 37-41-99. bonds issued under the authority of Section 37-41-89 shall be paid 266 267 out of such transportation funds of the school district as may be available for such purpose. It shall be the duty of the school 268 269 board to set aside each year out of such transportation funds a sufficient amount to pay the principal of and interest upon said 270 271 notes or bonds as and when the same shall respectively mature and accrue. It shall be the duty of the superintendent of 272 273 schools \* \* \* to include in the school budget each year separate 274 items showing the amount required for the payment of the principal 275 of and the interest upon all notes or bonds issued under the 276 authority of said section.
- 277 **SECTION 14.** Section 37-61-3, Mississippi Code of 1972, is 278 amended as follows:
- 37-61-3. The adequate education program allotments of the 279 280 public school districts and the funds derived from the 281 supplemental school district tax levies authorized by law shall be used exclusively for the support, maintenance and operation of the 282 283 schools in the manner provided by law for the fiscal years for which such funds were appropriated, collected or otherwise made 284 285 available, and no part of said funds or allotments shall be used 286 in paying any expenses incurred during any preceding fiscal year. 287 However, this shall not be construed to prohibit the payment of 288 expenses incurred during the fiscal year after the close of such 289 fiscal year from amounts remaining on hand at the end of such 290 fiscal year, provided that such expenses were properly payable 291 from such amounts. Moreover, this shall not be construed to
  - H. B. No. 666 \*HR40/R1041\*
    04/HR40/R1041
    PAGE 9 (CTE\BD)

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prohibit the payment of the salaries of superintendents, * * *
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- 293 principals and teachers and other school employees whose salaries
- 294 are payable in twelve (12) monthly installments after the close of
- 295 the fiscal year from amounts on hand for such purpose at the end
- 296 of the fiscal year.
- SECTION 15. Section 37-61-9, Mississippi Code of 1972, is 297
- amended as follows: 298
- 299 37-61-9. (1) On or before the fifteenth day of August of
- 300 each year, the local school board of each school district, with
- the assistance of the superintendent of schools \* \* \*, shall 301
- 302 prepare and file with the levying authority for the school
- 303 district, as defined in Section 37-57-1, Mississippi Code of 1972,
- 304 at least two (2) copies of a budget of estimated expenditures for
- 305 the support, maintenance and operation of the public schools of
- 306 the school district for the fiscal year commencing on July 1 of
- 307 such year. Such budget shall be prepared on forms prescribed and
- 308 provided by the State Auditor and shall contain such information
- 309 as the State Auditor may require.
- In addition, on or before the fifteenth day of August of 310
- 311 each year, the local school board of each school district, with
- the assistance of the superintendent of schools \* \* \*, shall 312
- 313 prepare and file with the State Department of Education such
- budgetary information as the State Board of Education may require. 314
- The State Board of Education shall prescribe and provide forms to 315
- 316 each school district for this purpose.
- (3) Prior to the adoption of a budget pursuant to this 317
- 318 section, the school board of each school district shall hold at
- least one (1) public hearing to provide the general public with an 319
- opportunity to comment on the taxing and spending plan 320
- 321 incorporated in the proposed budget. The public hearing shall be
- 322 held at least one (1) week prior to the adoption of the budget
- 323 with advance notice. After final adoption of the budget, a
- 324 synopsis of such budget in a form prescribed by the State

\*HR40/R1041\*

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Department of Audit shall be published in a newspaper having
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     general circulation in the school district on a date different
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     from the date on which the county or any municipality therein may
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     publish its budget.
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               Beginning with the fiscal year 1995-1996, there shall be
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     imposed limitations on budgeted expenditures for certain
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     administration costs, as defined hereinafter, in an amount not
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     greater than One Hundred Fifty Thousand Dollars ($150,000.00) plus
     four percent (4%) of the expenditures of all school districts each
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           For purposes of this subsection, "administration costs"
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     shall be defined as expenditures for salaries and fringe benefits
     paid for central administration costs from all sources of revenue
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     in the following expenditure functions as defined in the
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     MISSISSIPPI PUBLIC SCHOOL DISTRICT FINANCIAL ACCOUNTING MANUAL:
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                    Support Services - General Administration
          2300 =
                          Board of Education Services
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               2310 =
                          Executive Administration Services
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               2320 =
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               2330 =
                          Special Area Administration Services
          2500 =
                    Business Services
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               2510 =
                         Fiscal Services
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               2520 =
                          Purchasing Services
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               2530 =
                          Warehousing and Distributing Services
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               2540 =
                          Printing, Publishing and Duplicating Services
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               2590 =
                          Other Support Services - Business
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          2800 =
                    Support Services - Central
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               2810 =
                          Planning, Research, Development and Evaluation
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               2820 =
                          Information Services
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               2830 =
                         Staff Services
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                         Data Processing Services
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          Any costs classified as "administration costs" for purposes
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     of this subsection which can be demonstrated by the local school
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     district to be an expenditure that results in a net cost savings
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     to the district that may otherwise require budget expenditures for
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\*HR40/R1041\*

H. B. No.

04/HR40/R1041 PAGE 11 (CTE\BD)

functions not covered under the definition of administration costs 358 359 herein may be excluded from the limitations imposed herein. 360 local school board shall make a specific finding of such costs and 361 spread such finding upon its minutes, which shall be subject to 362 the approval of the Office of Educational Accountability of the 363 State Department of Education. Any school district required to 364 make expenditure cuts, as a result of application of this 365 subsection, shall not be required to reduce such expenditures more 366 than twenty-five percent (25%) in any year in order to comply with

The State Auditor shall ensure that functions in all expenditure categories to which this administrative limitation applies shall be properly classified.

This section shall not apply to central administration with five (5) or less full-time employees, or to those school districts which can substantiate that comparable reductions have occurred in administrative costs for the five-year period immediately prior to school year 1993-1994. In the event the application of this section may jeopardize the fiscal integrity or operations of the school district, have an adverse impact on the ability of the district to deliver educational services, or otherwise restrict the district from achieving or maintaining a quality education program, the State Board of Education shall be authorized to exempt the application of this section to such school district pursuant to rules and regulations of the State Board of Education consistent with the intent of this section.

384 **SECTION 16.** Section 37-61-17, Mississippi Code of 1972, is amended as follows:

37-61-17. It shall be the duty of the State Auditor to
387 prescribe the forms for the budgets provided for in this chapter.
388 It shall be the duty of such superintendents of schools \* \* \* and
389 school boards to use such forms in preparing said budgets. No

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this mandate.

- 390 distribution of school funds shall be made to any school district
- 391 until the budgets required by this chapter shall be filed.
- 392 **SECTION 17.** Section 37-61-19, Mississippi Code of 1972, is
- 393 amended as follows:
- 394 37-61-19. It shall be the duty of the superintendents of
- 395 schools \* \* \* and the school boards of all school districts to
- 396 limit the expenditure of school funds during the fiscal year to
- 397 the resources available. It shall be unlawful for any school
- 398 district to budget expenditures from a fund in excess of the
- 399 resources available within that fund. Furthermore, it shall be
- 400 unlawful for any contract to be entered into or any obligation
- 401 incurred or expenditure made in excess of the resources available
- 402 for such fiscal year. Any member of the school board,
- 403 superintendent of schools, or other school official, who shall
- 404 knowingly enter into any contract, incur any obligation, or make
- 405 any expenditure in excess of the amount available for the fiscal
- 406 year shall be personally liable for the amount of such excess.
- 407 However, no school board member, superintendent or other school
- 408 official shall be personally liable (a) in the event of any
- 409 reduction in adequate education program payments by action of the
- 410 Governor acting through the Department of Finance and
- 411 Administration, or (b) for claims, damages, awards or judgments,
- 412 on account of any wrongful or tortious act or omission or breach
- 413 of implied term or condition of any warranty or contract;
- 414 provided, however, that the foregoing immunity provisions shall
- 415 not be a defense in cases of fraud, criminal action or an
- 416 intentional breach of fiduciary obligations imposed by statute.
- 417 **SECTION 18.** Section 37-61-21, Mississippi Code of 1972, is
- 418 amended as follows:
- 419 37-61-21. If it should appear to the superintendent of
- 420 schools \* \* \* or the school board of any school district that the
- 421 amounts to be received from state appropriations, taxation or any
- 422 other source will be more than the amount estimated in the budget
  - H. B. No. 666 \*HR40/R1041\* 04/HR40/R1041 PAGE 13 (CTE\BD)

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filed and approved, or if it should appear that such amounts shall
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     be less than the amount estimated, the school board of the school
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     district, with assistance from the superintendent, may revise the
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     budget at any time during the fiscal year by increasing or
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     decreasing the fund budget, in proportion to the increase or
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     decrease in the estimated amounts. If it should appear to the
     superintendent of schools * * * or the school board of a school
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     district that some function of the budget as filed is in excess of
     the requirement of that function and that the entire amount
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     budgeted for such function will not be needed for expenditures
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     therefor during the fiscal year, the school board of the school
     district, with assistance from the superintendent, may transfer
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     resources to and from functions and funds within the budget when
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     and where needed; however, no such transfer shall be made from
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     fund to fund or from function to function which will result in the
     expenditure of any money for any purpose different from that for
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     which the money was appropriated, allotted, collected or otherwise
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     made available or for a purpose which is not authorized by law.
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     No revision of any budget under the provisions hereof shall be
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     made which will permit a fund expenditure in excess of the
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     resources available for such purpose. The revised portions of the
     budgets shall be incorporated in the minutes of the school board
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     by spreading them on the minutes or by attaching them as an
     addendum. Final budget revisions, pertinent to a fiscal year,
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     shall be approved on or before the date set by the State Board of
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     Education for the school district to submit its financial
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     information for that fiscal year.
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          SECTION 19. Section 37-61-23, Mississippi Code of 1972, is
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     amended as follows:
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                     The superintendent of schools of each school
          37-61-23.
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     district * * * shall open and keep regular sets of books, as
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     prescribed by the State Auditor, which shall be subject to
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     inspection during office hours by any citizen so desiring to
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\*HR40/R1041\*

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H. B. No. 04/HR40/R1041 PAGE 14 (CTE\BD)

- 456 inspect the same. The books for each fiscal year shall be kept
- 457 separately and same shall be safely preserved by the
- 458 superintendent of schools \* \* \*.
- 459 **SECTION 20.** Section 37-61-27, Mississippi Code of 1972, is
- 460 amended as follows:
- 461 37-61-27. If any member of the school board or the
- 462 superintendent of schools \* \* \* disbursing and handling school
- 463 funds shall fail, refuse or neglect to comply with the provisions
- 464 of Section 37-61-9, he shall, upon conviction, be guilty of a
- 465 misdemeanor and shall be fined not more than Five Hundred Dollars
- 466 (\$500.00) for such failure, refusal or neglect for each offense.
- 467 In addition thereto, he shall be liable to a penalty of Five
- 468 Hundred Dollars (\$500.00) recoverable on his official bond by suit
- 469 filed by any county or district attorney or any interested
- 470 citizen, upon his official bond.
- 471 SECTION 21. Section 1 of Chapter 525, Laws of 1978, is
- 472 amended as follows:
- Section 1. For purposes of this act, the following terms
- 474 shall have the meaning ascribed herein, unless the context shall
- 475 otherwise require.
- 476 (a) "Board of education" shall mean that school board
- 477 of the school district in whose present jurisdiction (i) is
- 478 situated a sixteenth section of land, or (ii) was originally
- 479 situated a sixteenth section of land for which land has been
- 480 granted in lieu thereof. Provided, however, that in the event a
- 481 sixteenth section is situated within two (2) or more school
- 482 districts, the term "board of education" shall mean that school
- 483 board whose school district embraces the greatest land area within
- 484 the township in which said sixteenth section is located.
- (b) "Superintendent of education" shall mean that
- 486 superintendent of schools \* \* \* of a school district whose board
- 487 of education has control and jurisdiction over any sixteenth
- 488 section lands or lands granted in lieu thereof.

489 **SECTION 22.** This act shall take effect and be in force from 490 and after July 1, 2004.