By: Representative Denny

To: Education; Ways and Means

## HOUSE BILL NO. 317

AN ACT TO AMEND SECTIONS 37-57-105 AND 37-57-107, MISSISSIPPI 1 CODE OF 1972, TO DELETE THE AUTHORITY OF SCHOOL BOARDS TO INCREASE 2 AD VALOREM TAXES LEVIED FOR SCHOOL DISTRICT PURPOSES, REGARDLESS OF THE MILLAGE RATE, ABSENT APPROVAL IN A REFERENDUM ON THE 3 4 PROPOSED TAX INCREASE; TO AMEND SECTION 27-39-207, MISSISSIPPI 5 б CODE OF 1972, IN CONFORMITY THERETO; TO REPEAL SECTION 37-57-104, MISSISSIPPI CODE OF 1972, WHICH REQUIRES AN ELECTION FOR CERTAIN AD VALOREM TAX INCREASES IN SCHOOL DISTRICTS LEVYING MORE THAN 55 7 8 MILLS; AND FOR RELATED PURPOSES. 9

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: SECTION 1. Section 37-57-105, Mississippi Code of 1972, is amended as follows:

37-57-105. (1) In addition to the taxes levied under 13 Section 37-57-1, the levying authority for the school district, as 14 defined in Section 37-57-1, upon receipt of a certified copy of an 15 16 order adopted by the school board of the school district requesting an ad valorem tax effort in dollars for the support of 17 the school district, shall, at the same time and in the same 18 manner as other ad valorem taxes are levied, levy an annual ad 19 valorem tax in the amount fixed in such order, subject to the 20 21 increased limitation prescribed in Section 37-57-107, upon all of 22 the taxable property of such school district, which shall not be 23 less than the millage rate certified by the State Board of 24 Education as the uniform minimum school district ad valorem tax levy for the support of the adequate education program in such 25 school district under Section 37-57-1. Provided, however, that 26 any school district levying less than the uniform minimum school 27 district ad valorem tax levy on July 1, 1997, shall only be 28 29 required to increase its local district maintenance levy in four 30 (4) mill annual increments in order to attain such millage

H. B. No. 317 \*HR07/R570\* 04/HR07/R570 PAGE 1 (BS\HS)

G3/5

31 In making such levy, the levying authority shall requirements. 32 levy an additional amount sufficient to cover anticipated delinquencies and costs of collection so that the net amount of 33 money to be produced by such levy shall be equal to the amount 34 35 which is requested by said school board. The proceeds of such tax 36 levy, excluding levies for the payment of the principal of and interest on school bonds or notes and excluding levies for costs 37 of collection, shall be placed in the school depository to the 38 credit of the school district and shall be expended in the manner 39 provided by law for the purpose of supplementing teachers' 40 salaries, extending school terms, purchasing furniture, supplies 41 and materials, and for all other lawful operating and incidental 42 expenses of such school district, funds for which are not provided 43 44 by adequate education program fund allotments.

The monies authorized to be received by school districts from 45 the School Ad Valorem Tax Reduction Fund pursuant to Section 46 47 37-61-35 shall be included as ad valorem tax receipts. The levying authority for the school district, as defined in Section 48 37-57-1, shall reduce the ad valorem tax levy for such school 49 50 district in an amount equal to the amount distributed to such school district from the School Ad Valorem Tax Reduction Fund each 51 52 calendar year pursuant to said Section 37-61-35. Such reduction shall not be less than the millage rate necessary to generate a 53 54 reduction in ad valorem tax receipts equal to the funds 55 distributed to such school district from the School Ad Valorem Tax Reduction Fund pursuant to Section 37-61-35. Such reduction shall 56 57 not be deemed to be a reduction in the aggregate amount of support 58 from ad valorem taxation for purposes of Section 37-19-11. The millage levy certified by the State Board of Education as the 59 uniform minimum ad valorem tax levy or the millage levy that would 60 61 generate funds in an amount equal to a school district's district 62 entitlement, as defined in Section 37-22-1(2)(e), shall be subject 63 to the provisions of this paragraph.

H. B. No. 317 \*HR07/R570\* 04/HR07/R570 PAGE 2 (BS\HS) 64 In any county where there is located a nuclear generating 65 power plant on which a tax is assessed under Section 27-35-309(3), 66 such required levy and revenue produced thereby may be reduced by 67 the levying authority in an amount in proportion to a reduction in 68 the base revenue of any such county from the previous year. Such 69 reduction shall be allowed only if the reduction in base revenue equals or exceeds five percent (5%). "Base revenue" shall mean 70 71 the revenue received by the county from the ad valorem tax levy plus the revenue received by the county from the tax assessed 72 under Section 27-35-309(3) and authorized to be used for any 73 74 purposes for which a county is authorized by law to levy an ad valorem tax. For purposes of determining if the reduction equals 75 76 or exceeds five percent (5%), a levy of millage equal to the prior 77 year's millage shall be hypothetically applied to the current 78 year's ad valorem tax base to determine the amount of revenue to 79 be generated from the ad valorem tax levy. For the purposes of this section and Section 37-57-107, the portion of the base 80 revenue used for the support of any school district shall be 81 deemed to be the aggregate receipts from ad valorem taxes for the 82 83 support of any school district. This paragraph shall apply to taxes levied for the 1987 fiscal year and for each fiscal year 84 85 thereafter. If the Mississippi Supreme Court or another court finally adjudicates that the tax levied under Section 27-35-309(3) 86 87 is unconstitutional, then this paragraph shall stand repealed. 88 When the tax is levied upon the territory of any school (2)district located in two (2) or more counties, the order of the 89 90 school board requesting the levying of such tax shall be certified to the levying authority of each of the counties involved, and 91 each of the levying authorities shall levy the tax in the manner 92 specified herein. The taxes so levied shall be collected by the 93 94 tax collector of the levying authority involved and remitted by 95 the tax collector to the school depository of the home county to the credit of the school district involved as provided above, 96 \*HR07/R570\* 317 H. B. No.

04/HR07/R570 PAGE 3 (BS\HS) 97 except that taxes for collection fees may be retained by the98 levying authority for deposit into its general fund.

99 \*\*

SECTION 2. Section 37-57-107, Mississippi Code of 1972, is amended as follows:

102 37-57-107. (1) Except as otherwise authorized pursuant to an election held under subsection (2) of this section, beginning 103 with the tax levy for the 2005 fiscal year \* \* \*, the aggregate 104 105 receipts from taxes levied for school district purposes, excluding collection fees, pursuant to Sections 37-57-105 and 37-57-1 shall 106 107 not exceed the aggregate receipts from those sources during \* \* \* 108 the immediately preceding \* \* \* fiscal year \* \* \*. For the 109 purpose of this limitation, the term "aggregate receipts" when 110 used in connection with the amount of funds generated in a preceding fiscal year shall not include excess receipts required 111 by law to be deposited into a special account. The additional 112 113 revenue from the ad valorem tax on any newly constructed 114 properties or any existing properties added to the tax rolls or any properties previously exempt which were not assessed in the 115 116 next preceding year may be excluded from the \* \* \* limitation set forth herein. Taxes levied for payment of principal of and 117 118 interest on general obligation school bonds issued heretofore or hereafter shall be excluded from the \* \* \* limitation set forth 119 120 herein. Any additional millage levied to fund any new program 121 mandated by the Legislature shall be excluded from the limitation for the first year of the levy and included within such limitation 122 123 in any year thereafter. For the purposes of this section, the term "new program" shall include, but shall not be limited to; (a) 124 the Early Childhood Education Program required to commence with 125 126 the 1986-1987 school year as provided by Section 37-21-7 and any 127 additional millage levied and the revenue generated therefrom, 128 which is excluded from the limitation for the first year of the 129 levy, to support the mandated Early Childhood Education Program, \*HR07/R570\* H. B. No. 317 04/HR07/R570

PAGE 4 (BS\HS)

which shall be specified on the minutes of the school board and of 130 131 the governing body making such tax levy; (b) any additional 132 millage levied and the revenue generated therefrom which shall be 133 excluded from the limitation for the first year of the levy, for 134 the purpose of generating additional local contribution funds 135 required for the adequate education program for the 2003 fiscal year and for each fiscal year thereafter under Section 136 37-151-7(2); and (c) any additional millage levied and the revenue 137 138 generated therefrom which shall be excluded from the limitation for the first year of the levy, for the purpose of support and 139 140 maintenance of any agricultural high school which has been transferred to the control, operation and maintenance of the 141 142 school board by the board of trustees of the community college 143 district under provisions of Section 37-29-272.

(2) If a school board has determined the need for additional 144 revenues, the school board may adopt an order requesting that the 145 levying authority, as defined in Section 37-57-1, call and hold an 146 147 election on the question of exceeding the limitation prescribed in However, before the order requesting the election 148 this section. 149 is adopted, the school board shall advertise its intention to do 150 so and shall hold a public meeting on the proposed increase in 151 accordance with Section 27-39-207. The order, notice and manner 152 of holding the election shall be as prescribed by law for the holding of elections for the issuance of bonds by the \* \* \* school 153 154 boards. The ballot shall contain the language "For the School Tax Increase" and "Against the School Tax Increase" and shall state 155 156 the specific amount of the proposed tax increase. The results of the election shall be certified to the school board. If 157 three-fifths (3/5) or more of the qualified electors voting in the 158 159 election vote in favor of the question, then the stated increase 160 requested by the school board shall be approved. Revenues 161 collected for the fiscal year in excess of the \* \* \* limitation 162 pursuant to an election shall be included in the tax base for the \*HR07/R570\* H. B. No. 317 04/HR07/R570 PAGE 5 (BS\HS)

163 purpose of determining aggregate receipts for which the \* \* \*
164 limitation applies for subsequent fiscal years.

165 (3) Except as otherwise provided for excess revenues 166 generated pursuant to an election, if revenues collected as the 167 result of the taxes levied for the fiscal year pursuant to this section and Section 37-57-1 exceed the \* \* \* limitation, then it 168 shall be the mandatory duty of the school board of the school 169 170 district to deposit such excess receipts over and above the \* \* \* limitation into a special account and credit it to the fund for 171 172 which the levy was made. It will be the further duty of such 173 board to hold said funds and invest the same as authorized by law. 174 Such excess funds shall be calculated in the budgets for the 175 school districts for the purpose for which such levies were made, for the succeeding fiscal year. Taxes imposed for the succeeding 176 year shall be reduced by the amount of excess funds available. 177 178 Under no circumstances shall such excess funds be expended during 179 the fiscal year in which such excess funds are collected.

180 (4) For the purposes of determining ad valorem tax receipts 181 for a preceding fiscal year under this section, the term "fiscal 182 year" means the fiscal year beginning October 1 and ending 183 September 30.

184 SECTION 3. Section 27-39-207, Mississippi Code of 1972, is 185 amended as follows:

186 27-39-207. (1) Unless the increased revenue in a budget is 187 derived solely from the expansion of a school district's ad 188 valorem tax base, a school district shall not budget an increase 189 in an ad valorem tax effort in dollars for support of the school 190 district unless it first advertises its intention to <u>request an</u> 191 <u>election on the increase</u> at the same time that it advertises its 192 intention to fix its budget for the next fiscal year.

193 (2) A request for an <u>election on an</u> ad valorem tax effort in 194 dollars for the support of the school district in excess of the 195 certified tax rate pursuant to Sections 37-57-105 and 37-57-107 H. B. No. 317 \*HR07/R570\* 04/HR07/R570

PAGE 6 (BS\HS)

196 shall not be <u>made</u> until an order has been approved by the school 197 board of the school district in accordance with the following 198 procedure:

199 (a) The school board of the school district shall 200 advertise its intent to request an election on exceeding the 201 certified tax rate in a newspaper of general circulation in the 202 county. The advertisement shall be no less than one-fourth (1/4)page in size and the type used shall be no smaller than eighteen 203 204 (18) point and surrounded by a one-fourth-inch (1/4") solid black The advertisement shall not be placed in any portion of 205 border. 206 the newspaper where legal notices and classified advertisements 207 The advertisement shall appear in a newspaper that is appear. 208 published at least five (5) days a week, unless the only newspaper 209 in the county is published less than five (5) days a week. The newspaper selected shall be one of general interest, readership 210 211 and circulation in all areas of the community. The advertisement 212 shall be published once each week for the two-week period 213 preceding the adoption of the final budget. The advertisement shall provide that the school board of the school district will 214 215 meet on a certain day, date, time and place fixed in the advertisement, which shall be no less than seven (7) days after 216 217 the day the first advertisement is published. The meeting on the proposed increase may coincide with the hearing on the proposed 218 budget of the school board of the school district. 219

(b) When the advertisement is required, it shall be inthe following form:

"NOTICE OF TAX INCREASE - (Name of the school district) 222 The (name of the school district) will hold a public hearing 223 on its proposed school district budget for fiscal year (insert the 224 225 year) on (date and time) at (meeting place). At this meeting, a proposed ad valorem tax effort increase will be considered. 226 227 The (name of the school district) is now operating with 228 projected total budget revenue of \$\_\_\_ \_\_\_\_. (\_\_\_\_ percent) or \*HR07/R570\* 317 H. B. No. 04/HR07/R570 PAGE 7 (BS\HS)

\$\_\_\_\_\_\_\_, of such revenue is obtained through ad valorem taxes.
For next fiscal year, the proposed budget has total projected
revenue of \$\_\_\_\_\_\_. Of that amount, (\_\_\_\_\_ percent) or
\$\_\_\_\_\_\_, is proposed to be financed through a total ad valorem
tax levy.

For the next fiscal year, the (name of the school district) plans to increase your ad valorem tax millage rate by \_\_\_\_\_ mills from \_\_\_\_\_ mills to \_\_\_\_\_ mills. (This portion of the notice shall not be required if the school district does not propose an increase in the ad valorem tax millage rate.)

This increase in ad valorem tax revenue means that you will pay more in ad valorem taxes on your home, automobile tag, utilities, business fixtures and equipment and rental real property.

Any citizen of (name of the school district) is invited to attend this public hearing on the proposed ad valorem tax increase, and will be allowed to speak for a reasonable amount of time and offer tangible evidence before any vote is taken."

(3) The school board of the school district, after the hearing has been held in accordance with the above procedures, may adopt an order requesting <u>an election on</u> the levying of an ad valorem tax effort in dollars in excess of the certified tax rate. If such order is not adopted on the day of the public hearing, the scheduled date, time and place for consideration and adoption of the order shall be announced at the public hearing.

(4) All hearings shall be open to the public. The school
board of the school district shall permit all interested parties
desiring to be heard an opportunity to present oral testimony
within reasonable time limits and offer tangible evidence.

(5) Each school board of a school district shall notify the
taxing entity of the date, time and place of its public hearing.
No school board of a school district may schedule its hearing at

H. B. No. 317 \*HR07/R570\* 04/HR07/R570 PAGE 8 (BS\HS) 261 the same time as another overlapping school district in the same 262 county.

263 **SECTION 4.** Section 37-57-104, Mississippi Code of 1972, 264 which requires an election for certain ad valorem tax increases in 265 school districts levying more than fifty-five (55) mills, is 266 repealed.

267 SECTION 5. Nothing in this act shall affect or defeat any claim, assessment, appeal, suit, right or cause of action for 268 269 taxes due or accrued under the ad valorem tax laws before the date on which this act becomes effective, whether such claims, 270 271 assessments, appeals, suits or actions have been begun before the date on which this act becomes effective or are begun thereafter; 272 273 and the provisions of the ad valorem tax laws are expressly 274 continued in full force, effect and operation for the purpose of 275 the assessment, collection and enrollment of liens for any taxes 276 due or accrued and the execution of any warrant under such laws 277 before the date on which this act becomes effective, and for the 278 imposition of any penalties, forfeitures or claims for failure to 279 comply with such laws.

SECTION 6. The Attorney General of the State of Mississippi shall submit this act, immediately upon approval by the Governor, or upon approval by the Legislature subsequent to a veto, to the Attorney General of the United States or to the United States District Court for the District of Columbia in accordance with the provisions of the Voting Rights Act of 1965, as amended and extended.

287 **SECTION 7.** This act shall take effect and be in force from 288 and after the date it is effectuated under Section 5 of the Voting 289 Rights Act of 1965, as amended and extended.

H. B. No. 317 04/HR07/R570 PAGE 9 (BS\HS)