Adopted AMENDMENT No. 1 PROPOSED TO

Senate Bill NO. 2628

By Representative(s) Committee

Amend by striking all after the enacting clause and inserting in lieu thereof the following:

- 12 <u>SECTION 1.</u> (1) This section shall be known and may be cited
- 13 as the "Medical Malpractice Coverage Availability Act."
- 14 (2) There is created the Medical Malpractice Coverage
- 15 Availability Plan that shall be funded by the participants in the
- 16 plan. The plan shall be administered by the Mississippi Tort
- 17 Claims Board created under Section 11-46-18.
- 18 (3) (a) The Tort Claims Board shall provide coverage for
- 19 medical malpractice to hospitals or other health care facilities
- 20 licensed by the State of Mississippi, physicians, nurses or other
- 21 personnel who are duly licensed to practice in a hospital or other
- 22 health care facility licensed by the State of Mississippi.
- 23 However, a state entity may not participate in the plan. The term
- 24 "state" as used in this subsection has the meaning ascribed to
- 25 that term under Section 11-46-1. Every community hospital, as
- 26 such term is defined in Section 41-13-10, shall participate in the
- 27 plan; however, the Tort Claims Board shall promulgate rules and
- 28 regulations to allow these community hospitals to opt out of the
- 29 plan. Participation in the plan shall be optional for any other
- 30 hospital or other health care facility, or any physician, nurse or
- 31 other health care provider who is duly licensed to practice in a

- 32 hospital or other health care facility licensed by the State of
- 33 Mississippi.
- 34 (b) The limits of coverage under the plan shall be as
- 35 follows:
- 36 (i) For participants who are "political
- 37 subdivisions" and participants who are "employees" of political
- 38 subdivisions, as such terms are defined under Section 11-46-1, a
- 39 maximum of Five Hundred Thousand Dollars (\$500,000.00), per single
- 40 occurrence, and Two Million Dollars (\$2,000,000.00), in the
- 41 aggregate, per year, for all occurrences; and
- 42 (ii) For all other participants, a maximum of One
- 43 Million Dollars (\$1,000,000.00), per single occurrence, and Three
- 44 Million Dollars (\$3,000,000.00), in the aggregate, per year, for
- 45 all occurrences.
- 46 (4) Every participant in the plan shall:
- 47 (a) File with the Tort Claims Board a written
- 48 agreement, the form and substance of which shall be determined by
- 49 the board, signed by a duly authorized representative of the
- 50 participant, that the participant will provide services to (i)
- 51 Medicaid recipients, (ii) State and School Employees Health
- 52 Insurance Plan participants and (iii) Children's Health Insurance
- 53 Program participants. The agreement must provide, among other
- 54 things, that the participant will provide services to Medicaid
- 55 recipients, State and School Employees Health Insurance Plan
- 56 participants and Children's Health Insurance Program participants
- 57 in a manner that is comparable to the services provided to all
- 58 other patients and shall be made without balance billing to the
- 59 patient; and
- (b) Pay all assessments and fees established by the
- 61 Tort Claims Board.
- 62 (5) The Tort Claims Board shall have the following powers
- 63 and duties:
- (a) To expend money from a loan from the Tort Claims
- 65 Fund in an amount not to exceed Five Hundred Thousand Dollars
- 66 (\$500,000.00) for the start-up costs of administering the Medical

- 67 Malpractice Coverage Availability Plan;
- (b) To approve and pay claims of participants;
- (c) To charge and collect assessments and fees from
- 70 participants in the plan;
- 71 (d) To contract with accountants, attorneys, actuaries
- 72 and any other experts deemed necessary to carry out the
- 73 responsibilities under the plan;
- 74 (e) To employ not more than five (5) persons in
- 75 time-limited positions to assist the board in the administration
- 76 of the plan;
- 77 (f) To contract for administration of the claims and
- 78 service of the plan to a third party; and
- 79 (g) To adopt and promulgate rules and regulations to
- 80 implement the provisions of the plan. The Tort Claims Board shall
- 81 adopt such rules and regulations as may be necessary to ensure
- 82 that the plan remains actuarially sound. The board shall retain
- 83 the limited liability established by Section 11-46-15.
- 84 (6) Nothing contained in this section shall be construed as
- 85 repealing, amending or superseding the provisions of any other
- 86 law; and, if the provisions of this section conflict with any
- 87 other law, then the provisions of such other law shall govern and
- 88 control to the extent of the conflict.
- SECTION 2. Section 11-46-17, Mississippi Code of 1972, is
- 90 amended as follows:
- 91 11-46-17. (1) There is hereby created in the State Treasury
- 92 a special fund to be known as the "Tort Claims Fund."
- 93 All such monies as the Department of Finance and
- 94 Administration shall receive and collect under the provisions of
- 95 subsection (2) of this section and all such funds as the
- 96 Legislature may appropriate for use by the board in administering
- 97 the provisions of this chapter shall be deposited in such fund.
- 98 All monies in the fund may be expended by the board for any and
- 99 all purposes for which the board is authorized to expend funds
- 100 under the provisions of this chapter. All interest earned from
- 101 the investment of monies in the fund shall be credited to the

- 102 fund. Monies remaining in such fund at the end of a fiscal year
 103 shall not lapse into the State General Fund.
- 104 (2) From and after July 1, 1993, each governmental entity 105 other than political subdivisions shall participate in a 106 comprehensive plan of self-insurance and/or one or more policies
- 107 of liability insurance administered by the Department of Finance
- 108 and Administration. Such plan shall provide coverage to each of
- 109 such governmental entities for every risk for which the board
- 110 determines the respective governmental entities to be liable in
- 111 the event of a claim or suit for injuries under the provisions of
- 112 this chapter, including claims or suits for injuries from the use
- or operation of motor vehicles; provided, however, that the board
- 114 may allow such plan to contain any reasonable limitations or
- 115 exclusions not contrary to Mississippi state statutes or case law
- 116 as are normally included in commercial liability insurance
- 117 policies generally available to governmental entities. In
- 118 addition to the coverage authorized in the preceding sentence, the
- 119 plan may provide coverage for liabilities outside the provisions
- 120 of this chapter, including, but not limited to, liabilities
- 121 arising from Sections 1983 through 1987 of Title 42 of the United
- 122 States Code and liabilities from actions brought in foreign
- 123 jurisdictions, and the board shall establish limits of coverage
- 124 for such liabilities. Each governmental entity participating in
- 125 the plan shall make payments to the board in such amounts, times
- 126 and manner determined by the board as the board deems necessary to
- 127 provide sufficient funds to be available for payment by the board
- 128 of such costs as it incurs in providing coverage for the
- 129 governmental entity. Each governmental entity of the state other
- 130 than the political subdivisions thereof participating in the plan
- 131 procured by the board shall be issued by the board a certificate
- 132 of coverage whose form and content shall be determined by the
- 133 board but which shall have the effect of certifying that in the
- 134 opinion of the board each of such governmental entities is
- 135 adequately insured.
- Prior to July 1, 1993, the Board of Trustees of State
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Institutions of Higher Learning may provide such liability
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     coverage for each university, department, trustee, employee,
     volunteer, facility and activity as the board of trustees, in its
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     discretion, shall determine advisable. If liability coverage,
     either through insurance policies or self-insurance retention is
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     in effect, immunity from suit shall be waived only to the limit of
     liability established by such insurance or self-insurance program.
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      From and after July 1, 1993, such liability coverage established
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     by the board of trustees must conform to the provisions of this
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     section and must receive approval from the board. Should the
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     board reject such plan, the board of trustees shall participate in
     the liability program for state agencies established by the board.
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          (3) All political subdivisions shall, from and after October
     1, 1993, obtain such policy or policies of insurance, establish
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     such self-insurance reserves, or provide a combination of such
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     insurance and reserves as necessary to cover all risks of claims
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     and suits for which political subdivisions may be liable under
     this chapter; except any political subdivision shall not be
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     required to obtain pollution liability insurance. However, this
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     shall not limit any cause of action against such political
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     subdivision relative to limits of liability under the Tort Claims
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     Act. Such policy or policies of insurance or such self-insurance
     may contain any reasonable limitations or exclusions not contrary
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     to Mississippi state statutes or case law as are normally included
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     in commercial liability insurance policies generally available to
     political subdivisions. All such plans of insurance and/or
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     reserves shall be submitted for approval to the board. The board
     shall issue a certificate of coverage to each political
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     subdivision whose plan of insurance and/or reserves it approves in
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     the same manner as provided in subsection (2) of this section.
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     Whenever any political subdivision fails to obtain the board's
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     approval of any plan of insurance and/or reserves, the political
     subdivision shall act in accordance with the rules and regulations
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     of the board and obtain a satisfactory plan of insurance and/or
     reserves to be approved by the board. Except as otherwise
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- 172 provided in Section 1(3)(a) of Senate Bill 2628, 2003 Regular
- 173 <u>Session</u>, notwithstanding any other provision to the contrary, all
- 174 community hospitals, as defined in Section 41-13-10, shall
- 175 participate in the Medical Malpractice Coverage Availability Plan
- 176 <u>established under Section 1 of Senate Bill 2628, 2003 Regular</u>
- 177 <u>Session.</u>
- 178 (4) Any governmental entity of the state may purchase
- 179 liability insurance to cover claims in excess of the amounts
- 180 provided for in Section 11-46-15 and may be sued by anyone in
- 181 excess of the amounts provided for in Section 11-46-15 to the
- 182 extent of such excess insurance carried; provided, however, that
- 183 the immunity from suit above the amounts provided for in Section
- 184 11-46-15 shall be waived only to the extent of such excess
- 185 liability insurance carried.
- 186 (5) Any two (2) or more political subdivisions are hereby
- 187 authorized to enter into agreement and to contract between and
- 188 among themselves for the purpose of pooling their liabilities as a
- 189 group under this chapter. Such pooling agreements and contracts
- 190 may provide for the purchase of one or more policies of liability
- 191 insurance and/or the establishment of self-insurance reserves and
- 192 shall be subject to approval by the board in the manner provided
- 193 in subsections (2) and (3) of this section.
- 194 (6) The board shall have subrogation rights against a third
- 195 party for amounts paid out of any plan of self-insurance
- 196 administered by such board pursuant to this section in behalf of a
- 197 governmental entity as a result of damages caused under
- 198 circumstances creating a cause of action in favor of such
- 199 governmental entity against a third party. The board shall
- 200 deposit in the Tort Claims Fund all monies received in connection
- 201 with the settlement or payment of any claim, including proceeds
- 202 from the sale of salvage.
- SECTION 3. Section 11-46-19, Mississippi Code of 1972, is
- 204 amended as follows:
- 205 11-46-19. (1) The board shall have the following powers:
- 206 (a) To provide oversight over the Tort Claims Fund;

207 (b) To approve any award made from the Tort Claims

208 Fund;

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209 (c) To pay all necessary expenses attributable to the 210 operation of the Tort Claims Fund from such fund;

211 (d) To assign litigated claims against governmental

212 entities other than political subdivisions to competent attorneys

213 unless such governmental entity has a staff attorney who is

214 competent to represent the governmental entity and is approved by

the board; the board shall give primary consideration to attorneys

216 practicing in the jurisdiction where the claim arose in assigning

217 cases; attorneys hired to represent a governmental entity other

218 than a political subdivision shall be paid according to the

219 department fee schedule;

- (e) To approve all claimants' attorney fees in claims against the state;
- (f) To employ on a full-time basis a staff attorney who
- 223 shall possess the minimum qualifications required to be a member
- 224 of the Mississippi Bar, and such other staff as it may deem
- 225 necessary to carry out the purposes of this chapter; the employees
- 226 in the positions approved by the board shall be hired by the
- 227 director, shall be employees of the department, and shall be
- 228 compensated from the Tort Claims Fund;
- 229 (g) To contract with one or more reputable insurance
- 230 consulting firms as may be necessary;
- 231 (h) To purchase any policies of liability insurance and
- 232 to administer any plan of self-insurance or policies of liability
- 233 insurance required for the protection of the state against claims
- 234 and suits brought under this chapter;
- (i) To expend money from the Tort Claims Fund for the
- 236 purchase of any policies of liability insurance and the payment of
- 237 any award or settlement of a claim against the state under the
- 238 provisions of this chapter or of a claim against any school
- 239 district, junior college or community college district, or state
- 240 agency, arising from the operation of school buses or other
- 241 vehicles, under the provisions of Section 37-41-42;

- 242 (j) To cancel, modify or replace any policy or policies
- 243 of liability insurance procured by the board;
- 244 (k) To issue certificates of coverage to governmental
- 245 entities, including any political subdivision participating in any
- 246 plan of liability protection approved by the board;
- 247 (1) To review and approve or reject any plan of
- 248 liability insurance or self-insurance reserves proposed or
- 249 provided by political subdivisions if such plan is intended to
- 250 serve as security for risks of claims and suits against them for
- 251 which immunity has been waived under this chapter;
- 252 (m) To administer disposition of claims against the
- 253 Tort Claims Fund;
- 254 (n) To withhold issuance of any warrants payable from
- 255 funds of a participating state entity should such entity fail to
- 256 make required contributions to the Tort Claims Fund in the time
- 257 and manner prescribed by the board;
- 258 (o) To develop a comprehensive statewide list of
- 259 attorneys who are qualified to represent the state and any
- 260 employee thereof named as a defendant in a claim brought under
- 261 this chapter against the state or such employee;
- 262 (p) To develop a schedule of fees for paying attorneys
- 263 defending claims against the state or an employee thereof;
- 264 (q) To adopt and promulgate such reasonable rules and
- 265 regulations and to do and perform all such acts as are necessary
- 266 to carry out its powers and duties under this chapter;
- 267 (r) To establish and assess premiums to be paid by
- 268 governmental entities required to participate in the Tort Claims
- 269 Fund;
- 270 (s) To contract with a third-party administrator to
- 271 process claims against the state under this chapter;
- (t) To annually submit its budget request to the
- 273 Legislature as a state agency; * * *
- 274 (u) To dispose of salvage obtained in settlement or
- 275 payment of any claim at fair market value by such means and upon
- 276 such terms as the board may think best; and

277 (v) To administer the Medical Malpractice Coverage
278 Availability Plan under Section 1 of Senate Bill 2628, 2003

279 Regular Session.

- 280 (2) Policies of liability insurance purchased for the 281 protection of governmental entities against claims and suits 282 brought under this chapter shall be purchased pursuant to the 283 competitive bidding procedures set forth in Section 31-7-13.
- 284 (3) The department shall have the following powers and 285 duties:
- 286 (a) To annually report to the Legislature concerning
 287 each comprehensive plan of liability protection established
 288 pursuant to Section 11-46-17(2). Such report shall include a
 289 comprehensive analysis of the cost of the plan, a breakdown of the
 290 cost to participating state entities, and such other information
 291 as the department may deem necessary.
- (b) To provide the board with any staff and meeting facilities as may be necessary to carry out the duties of the board as provided in this chapter.
- (c) To submit the board's budget request for the initial year of operation of the board in order to authorize expenditures for the 1993-1994 fiscal year and for the appropriation of such general funds as shall be required for the commencement of its activities.
- 300 **SECTION 4**. This act shall take effect and be in force from and after its passage, and shall stand repealed from and after 302 July 1, 2005.

Further, amend by striking the title in its entirety and inserting in lieu thereof the following:

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AN ACT TO CREATE THE "MEDICAL MALPRACTICE COVERAGE AVAILABILITY ACT"; TO PROVIDE FOR THE ESTABLISHMENT OF THE MEDICAL MALPRACTICE COVERAGE AVAILABILITY PLAN; TO PROVIDE THAT THE PLAN SHALL BE ADMINISTERED BY THE TORT CLAIMS BOARD; TO PRESCRIBE THE POWERS AND DUTIES OF THE BOARD IN REGARD TO THE ADMINISTRATION OF THE PLAN; TO PROVIDE REQUIREMENTS FOR PLAN PARTICIPANTS; TO PRESCRIBE LIMITS OF COVERAGE FOR PARTICIPANTS IN THE PLAN; TO AMEND SECTIONS 11-46-17 AND 11-46-19, MISSISSIPPI CODE OF 1972, IN CONFORMITY WITH THE PROVISIONS OF THIS ACT; AND FOR RELATED

¹⁰ PURPOSES.