## \*\*\*Adopted\*\*\* AMENDMENT No. 1 PROPOSED TO

Senate Bill NO. 2445

## By Representative(s) Committee

Amend by striking all after the enacting clause and inserting in lieu thereof the following:

15 <u>SECTION 1.</u> This article shall be known and may be cited as 16 the "Mississippi Telephone Solicitation Act."

17 <u>SECTION 2.</u> The use of the telephone to make all types of 18 solicitations to consumers is pervasive. This act gives consumers 19 a tool by which to object to telemarketing calls as these 20 communications can amount to a nuisance, an invasion of privacy, 21 and can create a health and safety risk for certain consumers who 22 maintain their phone service primarily for emergency medical 23 situations.

24 <u>SECTION 3.</u> For the purposes of this article, the following 25 words and terms shall have the meanings ascribed in this section 26 unless the context clearly indicates otherwise:

(a) "Consumer" means a person to whom is assigned in
the State of Mississippi a residential telephone line and
corresponding telephone number, who uses the residential line
primarily for residential purposes.

31 (b) "Caller identification service" means a type of 32 telephone service which permits a telephone subscriber to view the 33 telephone number and name of the person or entity making an 34 incoming telephone call.

(C) "Telephone solicitor" means any person, firm, 35 36 entity, organization, partnership, association, corporation, charitable entity, or a subsidiary or affiliate thereof, who 37 engages in any type of telephone solicitation on his or her own 38 behalf or through representatives, independent contractors, 39 salespersons, agents, automated dialing systems or machines or 40 other individuals or systems. 41

42 (d) "Telephone solicitation" means any voice communication over the telephone line of a consumer for the 43 purpose of: 44

(i) Encouraging the purchase or rental of, or 45 investment in, property; or 46

47 (ii) Soliciting a sale of any consumer goods or services, or an extension of credit for consumer goods or 48 services. 49

(e) "Commission" means the Mississippi Public Service 50 51 Commission.

(f) "Doing business in this state" refers to businesses 52 which conduct telephone solicitations from any location to 53 consumers located in this state. 54

"Consumer goods or services" means any real 55 (a) property or any tangible or intangible personal property which is 56 normally used for personal, family or household purposes, 57 including, without limitation, any property intended to be 58 attached to, or installed in, any real property, and any services 59 related to the property. 60

61 (h) "Established business relationship" means an existing relationship formed by a voluntary two-way communication 62 between a person or entity and a consumer, with or without an 63 exchange of consideration, on the basis of an inquiry, 64 application, purchase or transaction by the consumer, which 65 66 relationship has not been terminated by either party; however, the act of purchasing consumer goods or services under an extension of 67 credit does not create an existing business relationship between 68 the consumer and the entity extending credit to the consumer for 69 HR03\SB2445A.J

70 such purchase.

71 (i) "Charitable organization" means any person or entity holding itself out to be established for any benevolent, 72 educational, philanthropic, humane, scientific, patriotic, social 73 welfare or advocacy, public health, environmental or conservation, 74 75 civic or other eleemosynary purpose or for the benefit of law enforcement personnel, firefighters, or any other persons who 76 protect the public safety, or for any other purpose where a 77 charitable appeal is the basis of the solicitation. 78

79 <u>SECTION 4.</u> (1) Except as otherwise provided pursuant to 80 Section 5 or 6 of this act, a telephone solicitor may not make or 81 cause to be made any telephone solicitation to any consumer in 82 this state unless the telephone solicitor has purchased the 83 "no-calls" database from the commission or the entity under 84 contract with the commission.

85 (2) Except as otherwise provided pursuant to Section 5 or 6 86 of this act, a telephone solicitor may not make or cause to be 87 made any telephone solicitation to any consumer in this state who 88 has given notice to the commission, or the entity under contract 89 with the commission, of his or her objection to receiving 90 telephone solicitations.

91 (3) The commission, or an entity under contract with the 92 commission, shall establish and operate a "no-calls" database 93 composed of a list of telephone numbers of consumers who have 94 given notice of their objection to receiving telephone 95 solicitations. The "no-calls" database may be operated by the 96 commission or by another entity under contract with the 97 commission.

98 (4) Each local exchange company and each competing local 99 exchange carrier shall provide written notification on a 100 semiannual basis to each of its consumers of the opportunity to 101 provide notification to the commission or the entity under 102 contract with the commission, that the consumer objects to 103 receiving telephone solicitations. The notification must be 104 disseminated at the option of the carrier, by television, radio or

newspaper advertisements, written correspondence, bill inserts or messages, a publication in the consumer information pages of the local telephone directory, or any other method not expressly prohibited by the commission.

109 <u>SECTION 5.</u> The commission, in its discretion, may allow 110 telephone solicitors to make telephone solicitations without 111 requiring them to purchase the "no-calls" database, and regardless 112 of whether a telephone solicitation may be made to a consumer who 113 has given notice of his objection to receiving such solicitations, 114 provided that it adopts a written policy incorporating the 115 following criteria:

(a) The telephone solicitor must demonstrate to the commission that its proposed telephone solicitation is reasonably related to an established business relationship as defined in Section 3(h), or is being made in response to an invitation or notice from a consumer which clearly signifies that he is open to a contact being initiated;

(b) The telephone solicitation is to be made by a person or entity for the purpose of soliciting a contribution or donation to a bona fide nonprofit corporation, regardless of whether consumer goods or services will be provided to the consumer in return for the contribution or donation; or

(c) The consumer will not be telephoned for a telephone solicitation as defined in Section 3(d), but he will be telephoned for a bona fide religious or charitable purpose, including an invitation to attend an event or a request for a contribution or donation.

In all cases, the telephone solicitor must demonstrate that it will not use an automated dialing system or a method that will block or otherwise circumvent the consumer's use of a caller identification service.

In making its determination of whether to allow a telephone solicitation to be made under the policy which will include the limitations set forth in this section, the commission shall exercise due care in investigating previous conduct of the

140 telephone solicitor seeking such authority. The commission may 141 deny any telephone solicitor the privilege of making telephone 142 solicitations under this section, notwithstanding that any of the 143 criteria set forth in this section have been met.

144 <u>SECTION 6.</u> The provisions of this act shall not apply to:
145 (a) A person soliciting:

(i) Who does not make the major sales presentationduring the telephone solicitation;

148 (ii) Without the intent to complete or obtain 149 provisional acceptance of a sale during the telephone 150 solicitation; or

(iii) Without the intent to complete, and who does not complete, the sales presentation during the telephone solicitation, but who completes the sales presentation at a later face-to-face meeting between the person soliciting and the prospective purchaser or consumer.

(b) A person who is a licensee under Chapter 35, Title 73, Mississippi Code of 1972, who is a resident of the State of Mississippi, and whose telephone solicitation is for the sole purpose of selling, exchanging, purchasing, renting, listing for sale or rent or leasing real estate in connection with his real estate license and not in conjunction with any other offer.

A motor vehicle dealer as that term is defined in 162 (C)Section 63-17-55, who is a resident of the State of Mississippi 163 164 and who maintains a current motor vehicle dealer's license issued by the Mississippi Motor Vehicle Commission, whose telephone 165 solicitation is for the sole purpose of selling, offering to sell, 166 soliciting or advertising the sale of motor vehicles in connection 167 with his motor vehicle dealer's license and not in conjunction 168 with any other offer. 169

(d) An agent as that term is defined in Section 83-17-1
whose telephone solicitation is for the sole purpose of
soliciting, consulting, advising, or adjusting in the business of
insurance.

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(e) A broker-dealer, agent, or investment advisor

175 registered under Chapter 71, Title 75, Mississippi Code of 1972, 176 whose telephone solicitation is for the sole purpose of effecting 177 or attempting to effect the purchase or sale of securities or has 178 the purpose of providing or seeking to provide investment or 179 financial advice.

(f) A person calling on behalf of a charitable
organization which is registered under Chapter 11, Title 79,
Mississippi Code of 1972, whose telephone solicitation is for the
sole purpose of soliciting for the charitable organization and who
receives no compensation for his activities on behalf of the
organization.

(g) A person calling on behalf of a newspaper of
general circulation, whose telephone solicitation is for the sole
purpose of soliciting a subscription to the newspaper from, or
soliciting the purchase of advertising by, the consumer.

(h) A person calling on behalf of any national bank or
state bank, if the call to the consumer relates to banking
services, other than any form of credit card offer or any offer to
extend credit by the issuance of a credit card.

(i) A person calling on behalf of a funeral
establishment licensed under Section 73-11-41, if the sole purpose
of the telephone solicitation relates to services provided by the
funeral establishment in the course of its ordinary business.

198 <u>SECTION 7.</u> All telephone solicitors must register with the 199 commission before conducting any telephone solicitations in the 200 State of Mississippi.

201 <u>SECTION 8.</u> The commission may promulgate rules and 202 regulations necessary to effectuate this article, including, but 203 not limited to, the following:

(a) The methods by which consumers may give notice to
the commission or its contractor of their objection to receive
solicitations or revocation of the notice;

207 (b) The methods by which a notice of objection becomes 208 effective and the effect of a change of telephone number on the 209 notice;

(c) The methods by which objections and revocations arecollected and added to the database;

(d) The methods by which a person or entity desiring to make telephone solicitations may obtain access to the database as required to avoid calling the telephone number of consumers included in the database;

(e) The process by which the database is updated, andthe frequency of updates;

(f) The process by which telephone solicitors must register with the commission for the purpose of conducting telephonic solicitations in the state;

(g) The establishment of fees to be charged by the commission or its contractor to telephone solicitors for access to or for paper or electronic copies of the database on an annual basis;

(h) The establishment of a written policy which clearly
articulates the circumstances under which the commission, in its
discretion, may allow exceptions to the provisions of this article
pursuant to Section 5 of this act; and

(i) All other matters relating to the database that thecommission deems necessary.

231 <u>SECTION 9.</u> If the Federal Trade Commission establishes a 232 single national database of telephone numbers of consumers who 233 object to receiving telephone solicitations, the commission must 234 include the portion of the single national database that relates 235 to the State of Mississippi in the database established under this 236 article.

237 **SECTION 10.** Information contained in the database 238 established under this article may be used and accessed only for 239 the purpose of compliance with this article and shall not be 240 otherwise subject to public inspection or disclosure.

241 **SECTION 11.** All fees collected under the provisions of this 242 article shall be deposited into a special fund which is created in 243 the State Treasury to be expended by the commission for the 244 implementation and administration of this article. At the end of

each fiscal year, earned interest and unexpended monies remaining in the fund may not revert to any other fund of the state, but shall remain available for appropriations to administer this article. The Legislature shall appropriate annually from the fund the amount necessary for the administration of this article to the commission.

**SECTION 12.** (1) Any person or entity who makes an 251 authorized telephone solicitation to a consumer in this state 252 shall announce clearly, at the beginning of each call, his or her 253 254 name, the company he or she represents and the purpose of the 255 call. Such calls may only be made between the hours of 8:00 a.m. and 8:00 p.m. Central Standard Time. No telephone solicitations 256 257 may be made on a Saturday or Sunday. For purposes of this provision, an "authorized telephone solicitation" means a 258 solicitation that is made: (a) to a consumer who is not listed on 259 260 the most current "no-calls" database; (b) by a telephone solicitor 261 who has been authorized to make such solicitations under the 262 provisions of Section 5 of this act; or (c) by a telephone solicitor who is exempt from this act under the provisions of 263 264 Section 6 of this act.

(2) A person or entity who makes a telephone solicitation to a consumer in this state may not utilize knowingly any method that blocks or otherwise circumvents the consumer's use of a caller identification service, nor may the person or entity use an automated dialing system or any like system that uses a recorded voice message to communicate with the consumer.

271 **SECTION 13.** The commission may investigate alleged violations and to initiate proceedings relative to a violation of 272 this article or any rules and regulations promulgated pursuant to 273 this article. Such proceedings include, without limitation, 274 proceedings to issue a cease and desist order, and to issue an 275 276 order imposing a civil penalty not to exceed Five Thousand Dollars (\$5,000.00) for each violation. The commission shall afford an 277 opportunity for a fair hearing to the alleged violator(s) after 278 giving written notice of the time and place for said hearing. 279

Failure to appear at any such hearing may result in the commission finding the alleged violator(s) liable by default. Any telephone solicitor found to have violated this article, pursuant to a hearing or by default, may be subject to a civil penalty not to exceed Five Thousand Dollars (\$5,000.00) for each violation to be assessed and collected by the commission. Each telephonic communication shall constitute a separate violation.

All penalties collected by the commission shall be deposited in the special fund created under Section 11 for the administration of this article.

The commission may issue subpoenas, require the production of relevant documents, administer oaths, conduct hearings, and do all things necessary in the course of investigating, determining and adjudicating an alleged violation.

The remedies, duties, prohibitions and penalties set forth under this article shall not be exclusive and shall be in addition to all other causes of action, remedies and penalties provided by law, including, but not limited to, the penalties provided by Section 77-1-53.

299 <u>SECTION 14.</u> Any person who has received a telephone 300 solicitation in violation of this article, or any rules and 301 regulations promulgated pursuant to this article, may file a 302 complaint with the commission. The complaint will be processed 303 pursuant to complaint procedures established by the commission.

304 **SECTION 15.** It shall be a defense in any action or 305 proceeding brought under Section 13 or 14 of this act that the 306 defendant has established and implemented, with due care, 307 reasonable practices and procedures to effectively prevent 308 telephone solicitations in violation of this article.

309 **SECTION 16.** The commission is granted personal jurisdiction 310 over any telephone solicitor, whether a resident or a nonresident, 311 notwithstanding that telephone solicitors are not deemed to be a 312 public utility, for the purpose of administering this article. 313 The commission is granted personal jurisdiction over any 314 nonresident telephone solicitor, its executor, administrator,

receiver, trustee or any other appointed representative of such 315 316 nonresident as to an action or proceeding authorized by this 317 article or any rules and regulations promulgated pursuant to this 318 article as authorized by Section 13-3-57, and also upon any nonresident, his or her executor, administrator, receiver, trustee 319 320 or any other appointed representative of such nonresident who has qualified under the laws of this state to do business herein. 321 Service of summons and process upon the alleged violator of this 322 article shall be had or made as is provided by the Mississippi 323 Rules of Civil Procedure. 324

325 **SECTION 17.** Any party aggrieved by any final order of the 326 commission pursuant to this article, or any rules and regulations 327 promulgated pursuant to this article, shall have the right of 328 appeal to the Chancery Court of Hinds County, Mississippi, First 329 Judicial District.

330 **SECTION 18.** No provider of telephonic caller identification 331 service, local exchange telephone company or long distance company 332 certificated by the commission may be held liable for violations 333 of this article committed by other persons or entities.

**SECTION 19.** If any section, paragraph, sentence, phrase or 334 any part of this article shall be held invalid or 335 336 unconstitutional, such holding shall not affect any other section, paragraph, sentence, clause, phrase or part of this article which 337 is not in and of itself invalid or unconstitutional. Moreover, if 338 the application of this article, or any portion of it, to any 339 person or circumstance is held invalid, the invalidity shall not 340 341 affect the application of this article to other persons or circumstances which can be given effect without the invalid 342 343 provision or application.

344 **SECTION 20.** The provisions of Sections 1 through 18 of this 345 act shall supercede any other act or provision of law to the 346 contrary, and they shall be codified as a new article within 347 Chapter 3, Title 77, Mississippi Code of 1972.

348 **SECTION 21.** This act shall take effect and be in force from 349 and after July 1, 2003.

## Further, amend by striking the title in its entirety and inserting in lieu thereof the following:

AN ACT TO PROHIBIT TELEPHONE SOLICITATIONS TO RESIDENTIAL 1 2 SUBSCRIBERS WHO HAVE GIVEN NOTICE OF THEIR OBJECTION TO SUCH CALLS 3 TO THE PUBLIC SERVICE COMMISSION; TO REQUIRE THE PUBLIC SERVICE COMMISSION TO ESTABLISH A DATABASE TO COLLECT SUCH OBJECTIONS; TO 4 RESTRICT THE USE OF INFORMATION CONTAINED IN THE DATABASE; TO 5 REQUIRE ALL TELEPHONE SOLICITORS TO REGISTER WITH THE PUBLIC 6 7 SERVICE COMMISSION BEFORE CONDUCTING TELEPHONE SOLICITATIONS AND 8 TO PROVIDE FEES THEREFOR; TO AUTHORIZE THE PUBLIC SERVICE COMMISSION TO GRANT CERTAIN LIMITED EXCEPTIONS TO THE PROVISIONS 9 OF THIS ACT AND TO PROMULGATE RULES NECESSARY TO EFFECTUATE THIS 10 ACT; TO PROVIDE CIVIL PENALTIES FOR VIOLATIONS OF THIS ACT; TO 11 GRANT EXEMPTIONS TO THE PROVISIONS OF THIS ACT; AND FOR RELATED 12 13 PURPOSES.