By: Senator(s) Gollott, Hewes

To: Public Health and Welfare; Appropriations

SENATE BILL NO. 2845

AN ACT TO AMEND SECTION 43-15-5, MISSISSIPPI CODE OF 1972, TO 1 PROVIDE THAT IN ANY COUNTY IN WHICH THERE IS A SHORTAGE OF 2 3 DEPARTMENT OF HUMAN SERVICES WORKERS PROVIDING PROTECTIVE SERVICES TO ABUSED CHILDREN, IT IS THE DUTY OF THE DEPARTMENT OF HUMAN SERVICES TO ENTER INTO AGREEMENT WITH SUCH COUNTY DESIRING TO 4 5 PROVIDE PROTECTIVE SERVICES; TO AMEND SECTION 43-15-7 AND 6 43-15-11, MISSISSIPPI CODE OF 1972, TO ALLOW COUNTIES TO USE CERTAIN FUNDS TO PROVIDE PROTECTIVE SERVICES FOR ABUSED CHILDREN; TO BRING FORWARD SECTION 43-15-13, MISSISSIPPI CODE OF 1972; TO 7 8 9 10 AMEND SECTION 43-15-51, MISSISSIPPI CODE OF 1972, TO AUTHORIZE COUNTIES AND CITIES TO ENTER INTO COOPERATIVE AGREEMENTS WITH THE 11 DEPARTMENT OF HUMAN SERVICES TO PROVIDE PROTECTIVE SERVICES FOR 12 ABUSED CHILDREN; TO AUTHORIZE THE APPROPRIATE YOUTH COURT TO 13 14 APPROVE SUCH AGREEMENTS; AND FOR RELATED PURPOSES.

15 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: SECTION 1. The Legislature finds that due to severe budget 16 cuts the Department of Human Services has reduced the number of 17 social workers assigned to help abuse and neglected children by 18 sixty percent (60%). These vulnerable children are not receiving 19 the protective services that are crucial to their survival and 20 development. Many counties and cities have expressed a desire to 21 provide protective services to these abused and neglected 22 children. A cooperative effort granting counties and cities the 23 authority and power to provide such services is necessary to 24 protect the health and safety of these most vulnerable children 25 and it is in the public interest to require such a joint effort 26 between the Department of Human Services and local entities. 27

28 **SECTION 2.** Section 43-15-5, Mississippi Code of 1972, is 29 amended as follows:

43-15-5. (1) The Department of Human Services shall have
 authority and it shall be its duty to administer or supervise all
 public child welfare services, including those services,

33 responsibilities, duties and powers with which the county

S. B. No. 2845 03/SS26/R550 PAGE 1

G1/2

34 departments of human services are charged and empowered in this 35 article; administer and supervise the licensing and inspection of all private child placing agencies; provide for the care of 36 37 dependent and neglected children in foster family homes or in 38 institutions, supervise the care of such children and those of 39 illegitimate birth; supervise the importation of children; and supervise the operation of all state institutions for children. 40 The Department of Human Services shall be authorized to purchase 41 hospital and medical insurance coverage for those children placed 42 in foster care by the state or county departments of human 43 44 services who are not otherwise eligible for medical assistance under the Mississippi Medicaid Law. The Department of Human 45 Services shall be further authorized to purchase burial or life 46 insurance not exceeding One Thousand Five Hundred Dollars 47 (\$1,500.00) for those children placed in foster care by the state 48 or county departments of human services. All insurance coverage 49 authorized herein may be purchased with any funds other than state 50 51 funds available to the Department of Human Services, including those funds available to the child which are administered by the 52 53 department.

Any person, partnership, group, corporation, 54 (2) 55 organization or association desiring to operate a child residential home, as defined in Section 43-16-3, may make 56 application for a license for such a facility to the Department of 57 58 Human Services on the application forms furnished for this purpose by the department. If an applicant meets the published rules and 59 60 regulations of the department regarding minimum standards for a child residential home, then the applicant shall be granted a 61 license by the department. 62

(3) In any county in which there is a shortage of social
 workers to provide support and protective services to abused and
 neglected children, it shall be the duty of the Department of
 Human Services to consult, coordinate and enter into an agreement

67 with any county or city within the county that petitions to

68 provide such services under Section 43-15-51.

69 SECTION 3. Section 43-15-7, Mississippi Code of 1972, is
70 amended as follows:

71 43-15-7. The county department of public welfare is hereby authorized to provide protective services for children as will 72 conserve home life; assume responsibility for the care and support 73 74 of dependent children needing public care away from their homes; 75 place children found by the department to be dependent or without proper care in suitable institutions or private homes, and 76 77 cooperate with public and private institutions and agencies in placing such children in suitable institutions or private homes; 78 79 accept custody or guardianship, through one of its designated employees, of any child, when appointed as custodian or guardian 80 in the manner provided by law. 81

The board of supervisors in each county is hereby empowered, in its discretion, to set aside and appropriate out of the tax levied and collected to support the poor of the county or out of the county general fund necessary monies to be administered by the county department of public welfare to carry out the provisions of this section.

The board of supervisors in any county which petitions to provide protective services for abused and neglected children is hereby empowered, in its discretion, to set aside and appropriate out of the tax levied and collected to the county general fund necessary monies to be administered by the county to provide protective services to the abused and neglected children of the county.

95 **SECTION 4.** Section 43-15-11, Mississippi Code of 1972, is 96 amended as follows:

97 43-15-11. (1) The board of supervisors of any county and/or
98 the mayor and board of commissioners of any city and/or the mayor
99 and board of aldermen of any municipality in this state are hereby
S. B. No. 2845

03/SS26/R550 PAGE 3

authorized and empowered, in their discretion, to expend out of 100 101 any monies in their respective treasuries, to be drawn by warrant thereon, a sum or sums of money not exceeding a total of 102 103 twenty-five dollars (\$25.00) annually per million dollars 104 (\$1,000,000.00) of the assessed valuation of the real and personal 105 property thereof for the purpose of providing for the care, support and maintenance of homeless or destitute children of any 106 county or municipality of this state who are supported, cared for, 107 maintained and placed for adoption by any children's home society 108 which operates over and serves the entire state of Mississippi, 109 110 and which is approved and licensed by the Mississippi Department of Public Welfare. 111

(2) The board of supervisors in any county which petitions to provide protective services for abused and neglected children is hereby empowered, in its discretion, to set aside and appropriate out of the monies authorized under this section to provide protective services to the abused and neglected children of the county.

118 (3) The authority granted in this section is supplemental of 119 and in addition to all existing authority for the expenditure of 120 funds by such boards of supervisors and municipal governing 121 authorities.

SECTION 5. Section 43-15-13, Mississippi Code of 1972, is brought forward as follows:

124 43-15-13. (1) For purposes of this section, "children" 125 means persons found within the state who are under the age of 126 twenty-one (21) years, and who were placed in the custody of the 127 Department of Human Services by the youth court of the appropriate 128 county.

(2) The Department of Human Services shall establish a
foster care placement program for children whose custody lies with
the department, with the following objectives:

(a) Protecting and promoting the health, safety andwelfare of children;

(b) Preventing the unnecessary separation of children
from their families by identifying family problems, assisting
families in resolving their problems and preventing the breakup of
the family where the prevention of child removal is desirable and
possible when the child can be cared for at home without
endangering the child's health and safety;

(c) Remedying or assisting in the solution of problems
which may result in the neglect, abuse, exploitation or
delinquency of children;

(d) Restoring to their families children who have been removed, by the provision of services to the child and the families when the child can be cared for at home without endangering the child's health and safety;

(e) Placing children in suitable adoptive homes
approved by a licensed adoption agency or licensed social worker,
in cases where restoration to the biological family is not safe,
possible or appropriate;

151 (f) Assuring safe and adequate care of children away 152 from their homes, in cases where the child cannot be returned home 153 or cannot be placed for adoption. At the time of placement, the 154 department shall implement concurrent planning, as described in subsection (8) of this section, so that permanency may occur at 155 156 the earliest opportunity. Consideration of possible failure or delay of reunification should be given, to the end that the 157 placement made is the best available placement to provide 158 permanency for the child; and 159

(g) Providing a social worker or social work team for a family and child throughout the implementation of their permanent living arrangement plan. Wherever feasible, the same social worker or social work team shall remain on the case until the child is no longer under the jurisdiction of the youth court.

The State Department of Human Services shall administer (3) 165 a system of individualized plans and reviews once every six (6) 166 months for each child under its custody within the State of 167 168 Mississippi, each child who has been adjudged a neglected, 169 abandoned or abused child and whose custody was changed by court order as a result of such adjudication, and each public or private 170 facility licensed by the department. The State Department of 171 Human Services administrative review shall be completed on each 172 child within the first three (3) months and a foster care review 173 once every six (6) months after the child's initial 174 175 forty-eight-hour shelter hearing. Such system shall be for the purpose of enhancing potential family life for the child by the 176 development of individual plans to return the child to its natural 177 parent or parents, or to refer the child to the appropriate court 178 179 for termination of parental rights and placement in a permanent 180 relative's home, adoptive home or foster/adoptive home. The goal of the State Department of Human Services shall be to return the 181 182 child to its natural parent(s) or refer the child to the appropriate court for termination of parental rights and placement 183 184 in a permanent relative's home, adoptive home or foster/adoptive home within the time periods specified in this subsection or in 185 186 subsection (4) of this section. In furthering this goal, the department shall establish policy and procedures designed to 187 appropriately place children in permanent homes, such policy to 188 189 include a system of reviews for all children in foster care, as follows: foster care counselors in the department shall make all 190 possible contact with the child's natural parent(s) and any 191 interested relative for the first two (2) months following the 192 child's entry into the foster care system. For any child who was 193 194 in foster care before July 1, 1998, and has been in foster care for fifteen (15) of the last twenty-two (22) months regardless of 195 196 whether the foster care was continuous for all of those twenty-two 197 (22) months, the department shall file a petition to terminate the

parental rights of the child's parents. The time period starts to run from the date the court makes a finding of abuse and/or neglect or sixty (60) days from when the child was removed from his or her home, whichever is earlier. The department can choose not to file a termination of parental rights petition if the following apply:

204 The child is being cared for by a relative; and/or (a) 205 The department has documented compelling and (b) 206 extraordinary reasons why termination of parental rights would not be in the best interests of the child. Prior to granting or 207 208 denying a request by the department for an extension of time for filing a termination of parental rights action, the court shall 209 210 receive a written report on the progress which a parent of such child has made in treatment, to be made to the court in writing by 211 a mental health/substance abuse therapist or counselor. 212

In the case of any child who is placed in foster care on 213 (4)or after July 1, 1998, except in cases of aggravated circumstances 214 215 prescribed in Section 43-21-603(7)(c) or (d), the child's natural parent(s) will have a reasonable time to be determined by the 216 217 court, which shall not exceed a six-month period of time, in which to meet the service agreement with the department for the benefit 218 219 of the child unless the department has documented extraordinary 220 and compelling reasons for extending the time period in the best interest of the child. If this agreement has not been 221 222 satisfactorily met, simultaneously the child will be referred to the appropriate court for termination of parental rights and 223 224 placement in a permanent relative's home, adoptive home or a foster/adoptive home. For children under the age of three (3) 225 years, termination of parental rights shall be initiated within 226 six (6) months, unless the department has documented compelling 227 and extraordinary circumstances, and placement in a permanent 228 229 relative's home, adoptive home or foster/adoptive home within two 230 For children who have been abandoned pursuant to the (2) months.

provisions of Section 97-5-1, termination of parental rights shall 231 be initiated within thirty (30) days and placement in an adoptive 232 home shall be initiated without necessity for placement in a 233 234 foster home. The department need not initiate termination of 235 parental rights proceedings where the child has been placed in durable legal custody or long-term or formalized foster care by a 236 court of competent jurisdiction. 237

(5) The foster care review once every six (6) months shall 238 239 be conducted by the youth court or its designee(s), and/or by personnel within the State Department of Human Services or by a 240 241 designee or designees of the department and may include others appointed by the department, and the review shall include at a 242 minimum an evaluation of the child based on the following: 243

244 (a) The extent of the care and support provided by the parents or parent, while the child is in temporary custody; 245 The extent of communication with the child by 246 (b) parents, parent or guardian; 247

248 (C) The degree of compliance by the agency and the parents with the social service plan established;

250 (d) The methods of achieving the goal and the plan establishing a permanent home for the child; 251

252 (e) Social services offered and/or utilized to 253 facilitate plans for establishing a permanent home for the child; 254 and

255 (f) Relevant testimony and recommendations from the foster parent of the child, the grandparents of the child, the 256 257 guardian ad litem of the child, representatives of any private care agency which has cared for the child, the social worker 258 assigned to the case, and any other relevant testimony pertaining 259 260 to the case.

Each child's review plan once every six (6) months shall be 261 262 filed with the court which awarded custody and shall be made 263 available to natural parents or foster parents upon approval of

S. B. No. 2845 03/SS26/R550 PAGE 8

249

the court. The court shall make a finding as to the degree of 264 compliance by the agency and the parent(s) with the child's social 265 The court also shall find that the child's health 266 service plan. 267 and safety are the paramount concern. In the interest of the 268 child, the court shall, where appropriate, initiate proceedings on its own motion. The State Department of Human Services shall 269 270 report to the Legislature as to the number of such children, the findings of the foster care review board and relevant statistical 271 information in foster care in a semiannual report to the 272 Legislature to be submitted to the Joint Oversight Committee of 273 274 the Department of Human Services. The report shall not refer to the specific name of any child in foster care. 275

The State Department of Human Services, with the 276 (6) 277 cooperation and assistance of the State Department of Health, shall develop and implement a training program for foster care 278 parents to indoctrinate them as to their proper responsibilities 279 upon a child's entry into their foster care. The program shall 280 281 provide a minimum of twelve (12) clock hours of training. The foster care training program shall be satisfactorily completed by 282 283 such foster care parents prior to or within ninety (90) days after 284 child placement with such parent. Record of such foster care 285 parent's training program participation shall be filed with the 286 court as part of a foster care child's review plan once every six (6) months. 287

288 (7) When the Department of Human Services is considering placement of a child in a foster home and when the department 289 deems it to be in the best interest of the child, the department 290 shall give first priority to placing the child in the home of one 291 292 (1) of the child's relatives within the third degree, as computed 293 by the civil law rule. In placing the child in a relative's home, the department may waive any rule, regulation or policy applicable 294 295 to placement in foster care that would otherwise require the child 296 to have a separate bed or bedroom or have a bedroom of a certain

297 size, if placing the child in a relative's home would be in the 298 best interest of the child and such requirements cannot be met in 299 the relative's home.

300 (8) The Legislature recognizes that the best interests of 301 the child require that the child be placed in the most permanent 302 living arrangement as soon as is practicably possible. To achieve this goal, the Department of Human Services is directed to conduct 303 concurrent planning so that a permanent living arrangement may 304 305 occur at the earliest opportunity. Permanent living arrangements may include prevention of placement of a child outside the home of 306 307 the family when the child can be cared for at home without endangering the child's health or safety; reunification with the 308 309 family, when safe and appropriate, if temporary placement is necessary; or movement of the child toward the most permanent 310 living arrangement and permanent legal status. When a child is 311 placed in foster care or relative care, the department shall first 312 ensure and document that reasonable efforts were made to prevent 313 314 or eliminate the need to remove the child from the child's home. The department's first priority shall be to make reasonable 315 316 efforts to reunify the family when temporary placement of the child occurs or shall request a finding from the court that 317 318 reasonable efforts are not appropriate or have been unsuccessful. A decision to place a child in foster care or relative care shall 319 be made with consideration of the child's health, safety and best 320 321 interests. At the time of placement, consideration should also be given so that if reunification fails or is delayed, the placement 322 323 made is the best available placement to provide a permanent living arrangement for the child. The department shall adopt rules 324 addressing concurrent planning for reunification and a permanent 325 living arrangement. The department shall consider the following 326 327 factors when determining appropriateness of concurrent planning: 328 (a) The likelihood of prompt reunification;

329

(b) The past history of the family;

330 (c) The barriers to reunification being addressed by331 the family;

332

(d) The level of cooperation of the family;

333 (e) The foster parents' willingness to work with the334 family to reunite;

(f) The willingness and ability of the foster family or relative placement to provide an adoptive home or long-term placement;

338

(g) The age of the child; and

339

(h) Placement of siblings.

340 (9) If the department has placed a child in foster care or relative care pursuant to a court order, the department may not 341 change the child's placement unless the department specifically 342 343 documents to the court that the current placement is unsafe or unsuitable or that another placement is in the child's best 344 interests unless the new placement is in an adoptive home or other 345 Except in emergency circumstances as 346 permanent placement. 347 determined by the department or where the court orders placement of the child pursuant to Section 43-21-303, the foster parents, 348 349 grandparents or other relatives of the child shall be given an 350 opportunity to contest the specific reasons documented by the department at least seventy-two (72) hours prior to any such 351 departure, and the court may conduct a review of such placement 352 unless the new placement is in an adoptive home or other permanent 353 354 placement. When a child is returned to foster care or relative care, the former foster parents or relative placement shall be 355 given the prior right of return placement in order to eliminate 356 357 additional trauma to the child.

(10) The Department of Human Services shall provide the foster parents, grandparents or other relatives with at least a seventy-two-hour notice of departure for any child placed in their foster care or relative care, except in emergency circumstances as determined by the department or where the court orders placement

of the child pursuant to Section 43-21-303. The parent/legal 363 guardian, grandparents of the child, guardian ad litem and the 364 court exercising jurisdiction shall be notified in writing when 365 366 the child leaves foster care or relative care placement, 367 regardless of whether the child's departure was planned or unplanned. The only exceptions to giving a written notice to the 368 parent(s) are when a parent has voluntarily released the child for 369 370 adoption or the parent's legal rights to the child have been terminated through the appropriate court with jurisdiction. 371

372 (11) The Department of Human Services shall extend the373 following rights to foster care parents:

(a) A clear understanding of their role as foster
parents and the roles of the birth parent(s) and the placement
agency in respect to the child in care;

377 (b) Respect, consideration, trust and value as a family
378 who is making an important contribution to the agency's
379 objectives;

(c) Involvement in all the agency's crucial decisions
 regarding the foster child as team members who have pertinent
 information based on their day-to-day knowledge of the child in
 care;

384 (d) Support from the social worker in efforts to do a
385 better day-to-day job in caring for the child and in working to
386 achieve the agency's objectives for the child and the birth family
387 through provision of:

388 (i) Pertinent information about the child and the389 birth family.

390 (ii) Help in using appropriate resources to meet391 the child's needs.

392 (iii) Direct interviews between the social worker 393 and the child, previously discussed and understood by the foster 394 parents;

395 (e) The opportunity to develop confidence in making396 day-to-day decisions in regard to the child;

The opportunity to learn and grow in their vocation

397

398 through planned foster parent education;

(f)

399 (g) The opportunity to be heard regarding agency400 practices that they may question; and

401 (h) Reimbursement for costs of the foster child's care
402 in the form of a board payment based on the age of the foster
403 child as prescribed in Section 43-15-17.

404 (12) The Department of Human Services shall require the405 following responsibilities from participating foster parents:

406 (a) Understanding the department's function in regard407 to the foster care program and related social service programs;

408 (b) Sharing with the department any information which409 may contribute to the care of foster children;

410 (c) Functioning within the established goals and411 objectives to improve the general welfare of the foster child;

(d) Recognizing the problems in foster home placement
that will require professional advice and assistance and that such
help should be utilized to its full potential;

(e) Recognizing that the foster family will be one of
the primary resources for preparing a child for any future plans
that are made, including return to birth parent(s), termination of
parental rights or reinstitutionalization;

419 (f) Expressing their view of agency practices which420 relate to the foster child with the appropriate staff member;

(g) Understanding that all information shared with the foster parents about the child and his/her birth parent(s) must be held in the strictest of confidence;

(h) Cooperating with any plan to reunite the foster
child with his birth family and work with the birth family to
achieve this goal; and

427 (i) Attending dispositional review hearings and
428 termination of parental rights hearings conducted by a court of
429 competent jurisdiction, or providing their recommendations to the
430 court in writing.

431 **SECTION 6.** Section 43-15-51, Mississippi Code of 1972, is 432 amended as follows:

(1) (a) The district attorneys or the Department 433 43-15-51. of Human Services may initiate formal cooperative agreements with 434 435 the appropriate agencies to create multidisciplinary child protection teams in order to implement a coordinated 436 437 multidisciplinary team approach to intervention in reports involving alleged severe or potential felony child physical or 438 439 sexual abuse, exploitation, or maltreatment. The 440 multidisciplinary team also may be known as a child abuse task force. The purpose of the team or task force shall be to assist 441 442 in the evaluation and investigation of reports and to provide consultation and coordination for agencies involved in child 443 444protection cases. The agencies to be included as members of the multidisciplinary team are: the district attorney's office, city 445 446 and county law enforcement agencies, county attorneys, youth court prosecutors, and other agencies as appropriate. 447

448 (b) Any county in which there is a shortage of social 449 workers to provide the support and protective services for abused and neglected children may initiate a formal cooperative agreement 450 451 with the Department of Human Services to provide support and protective services for such abused and neglected children. It 452 453 shall be the duty of the Department of Human Services to enter into such agreement as authorized by court order from the 454 appropriate youth court. Such county or city within the county 455 456 shall petition the youth court for the agreement in the same manner as for the multidisciplinary child abuse teams. The county 457 458 or city may also form multidisciplinary child abuse teams to 459 assist in providing such support and protective services.

460 (2) To implement the multidisciplinary child abuse team, the 461 team or task force must be authorized by court order from the 462 appropriate youth court. The court order will designate which 463 agencies will participate in the cooperative multidisciplinary 464 team.

(3) Teams created under this section may invite other 465 (a) persons to serve on the team who have knowledge of and experience 466 467 in child abuse and neglect matters. These persons may include 468 licensed mental and physical health practitioners and physicians, dentists, representatives of the district attorney's office and 469 470 the Attorney General's office, experts in the assessment and treatment of substance abuse or sexual abuse, the victim 471 assistance coordinator of the district attorney's office and staff 472 members of a child advocacy center. 473

(i) A child advocacy center means an agency that 474 (b) advocates on behalf of children alleged to have been abused and 475 assists in the coordination of the investigation of child abuse by 476 477 providing a location for forensic interviews and promoting the coordination of services for children alleged to have been abused. 478 479 A child advocacy center provides services that include, but are 480 not limited to, forensic medical examinations, mental health and 481 related support services, court advocacy, consultation, training 482 for social workers, law enforcement training, and child abuse multidisciplinary teams, and staffing of multidisciplinary teams. 483

video-taped forensic interview of the child in a child friendly 485 486 environment or separate building. The purpose of the video-taped 487 forensic interview is to prevent further trauma to a child in the investigation and prosecution of child physical and sexual abuse 488 489 cases. Child advocacy centers can also assist child victims by providing therapeutic counseling subsequent to the interview by a 490 491 qualified therapist. Child advocacy centers can also assist law 492 enforcement and prosecutors by acquainting child victim witnesses

Child advocacy centers may provide a

S. B. No. 2845 03/SS26/R550 PAGE 15

(ii)

484

493 and their parents or guardians to the courtroom through child 494 court school programs.

(4) A team or task force created under this section shall
review records on cases referred to the team by the Department of
Human Services or law enforcement or the district attorney's
office. The team shall meet at least monthly.

(5) No person shall disclose information obtained from a meeting of the multidisciplinary team unless necessary to comply with Department of Human Services' regulations or conduct and proceeding in youth court or criminal court proceedings or as authorized by a court of competent jurisdiction.

504 **SECTION 7**. This act shall take effect and be in force from 505 and after its passage.