MISSISSIPPI LEGISLATURE

By: Senator(s) Carlton

To: Judiciary

## SENATE BILL NO. 2629

AN ACT TO BRING FORWARD SECTIONS 93-17-5, 93-17-6, 93-17-7, 93-17-8, 93-15-103, 93-15-105, 93-15-107, 93-15-109 AND 93-15-111, MISSISSIPPI CODE OF 1972, TO CLARIFY THE PROCEDURE FOR TERMINATION OF PARENTAL RIGHTS IN CERTAIN CASES; TO REMOVE ANY DISCREPANCIES IN NOTICE PERIODS BETWEEN THE STATUTES AND THE RULES OF CIVIL PROCEDURE; AND FOR RELATED PURPOSES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
SECTION 1. Section 93-17-5, Mississippi Code of 1972, is
brought forward as follows:

10 93-17-5. (1) There shall be made parties to the proceeding by process or by the filing therein of a consent to the adoption 11 proposed in the petition, which consent shall be duly sworn to or 12 acknowledged and executed only by the following persons, but not 13 before seventy-two (72) hours after the birth of said child: (a) 14 the parents, or parent, if only one (1) parent, though either be 15 under the age of twenty-one (21) years; or, (b) in the event both 16 parents are dead, then any two (2) adult kin of the child within 17 18 the third degree computed according to the civil law, provided that, if one of such kin is in possession of the child, he or she 19 20 shall join in the petition or be made a party to the suit; or, (c) the guardian ad litem of an abandoned child, upon petition showing 21 that the names of the parents of such child are unknown after 22 diligent search and inquiry by the petitioners. In addition to 23 the above, there shall be made parties to any proceeding to adopt 24 a child, either by process or by the filing of a consent to the 25 adoption proposed in the petition, the following: 26

27 (i) Those persons having physical custody of such28 child, except persons having such child as foster parents as a

29 result of placement with them by the Department of Human Services 30 of the State of Mississippi.

(ii) Any person to whom custody of such child may have
been awarded by a court of competent jurisdiction of the State of
Mississippi.

34 (iii) The agent of the county Department of Human
35 Services of the State of Mississippi that has placed a child in
36 foster care, either by agreement or by court order.

37 (2) Such consent may also be executed and filed by the duly
38 authorized officer or representative of a home to whose care the
39 child has been delivered. The child shall join the petition by
40 its next friend.

In the case of a child born out of wedlock, the father 41 (3) shall not have a right to object to an adoption unless he has 42 demonstrated, within the period ending thirty (30) days after the 43 birth of the child, a full commitment to the responsibilities of 44 parenthood. Determination of the rights of the father of a child 45 born out of wedlock may be made in proceedings pursuant to a 46 petition for determination of rights as provided in Section 47 48 93-17-6.

(4) If such consent be not filed, then process shall be had 49 50 upon the parties as provided by law for process in person or by publication, if they be nonresidents of the state or are not found 51 therein, after diligent search and inquiry, or are unknown after 52 53 diligent search and inquiry; provided that the court or chancellor in vacation may fix a date in termtime or in vacation to which 54 55 process may be returnable and shall have power to proceed in termtime or vacation. In any event, if the child is more than 56 57 fourteen (14) years of age, a consent to the adoption, sworn to or acknowledged by the child, shall also be required or personal 58 59 service of process shall be had upon the child in the same manner 60 and in the same effect as if it were an adult.

61 **SECTION 2.** Section 93-17-6, Mississippi Code of 1972, is 62 brought forward as follows:

93-17-6. (1) Any person who would be a necessary party to 63 64 an adoption proceeding under this chapter and any person alleged 65 or claiming to be the father of a child born out of wedlock who is proposed for adoption or who has been determined to be such by any 66 administrative or judicial procedure (the "alleged father") may 67 file a petition for determination of rights as a preliminary 68 pleading to a petition for adoption in any court which would have 69 jurisdiction and venue of an adoption proceeding. A petition for 70 71 determination of rights may be filed at any time after the period ending thirty (30) days after the birth of the child. 72 Should competing petitions be filed in two (2) or more courts having 73 jurisdiction and venue, the court in which the first such petition 74 75 was properly filed shall have jurisdiction over the whole 76 proceeding until its disposition. The prospective adopting 77 parents need not be a party to such petition. Where the child's 78 biological mother has surrendered the child to a home for adoption, the home may represent the biological mother and her 79 80 interests in this proceeding.

(2) The court shall set this petition for hearing as
expeditiously as possible allowing not less than ten (10) days'
notice from the service or completion of process on the parties to
be served.

(3) The sole matter for determination under a petition for
determination of rights is whether the alleged father has a right
to object to an adoption as set out in Section 93-17-5(3).

(4) Proof of an alleged father's full commitment to the
responsibilities of parenthood would be shown by proof that, in
accordance with his means and knowledge of the mother's pregnancy
or the child's birth, that he either:

92 (a) Provided financial support, including, but not93 limited to, the payment of consistent support to the mother during

94 her pregnancy, contributions to the payment of the medical 95 expenses of pregnancy and birth, and contributions of consistent 96 support of the child after birth; that he frequently and 97 consistently visited the child after birth; and that he is now 98 willing and able to assume legal and physical care of the child; 99 or

(b) Was willing to provide such support and to visit the child and that he made reasonable attempts to manifest such a parental commitment, but was thwarted in his efforts by the mother or her agents, and that he is now willing and able to assume legal and physical care of the child.

(5) If the court determines that the alleged father has not met his full responsibilities of parenthood, it shall enter an order terminating his parental rights and he shall have no right to object to an adoption under Section 93-17-7.

(6) If the court determines that the alleged father has met his full responsibilities of parenthood and that he objects to the child's adoption, the court shall set the matter as a contested adoption in accord with Section 93-17-8.

(7) A petition for determination of rights may be used to determine the rights of alleged fathers whose identity is unknown or uncertain. In such cases the court shall determine what, if any, notice can be and is to be given such persons.

117 Determinations of rights under the procedure of this section may 118 also be made under a petition for adoption.

(8) Petitions for determination of rights shall be considered adoption cases and all subsequent proceedings such as a contested adoption under Section 93-17-8 and the adoption proceeding itself shall be portions of the same file.

123 **SECTION 3.** Section 93-17-7, Mississippi Code of 1972, is 124 brought forward as follows:

93-17-7. (1) No infant shall be adopted to any person ifeither parent, after having been summoned, shall appear and object

thereto before the making of a decree for adoption, unless it 127 128 shall be made to appear to the court from evidence touching such matters that the parent so objecting had abandoned or deserted 129 130 such infant or is mentally, or morally, or otherwise unfit to rear 131 and train it, including, but not limited to, those matters set out in subsection (2) of this section, in either of which cases the 132 adoption may be decreed notwithstanding the objection of such 133 parent, first considering the welfare of the child, or children 134 135 sought to be adopted. Provided, however, the parents shall not be summoned in the adoption proceedings nor have the right to object 136 137 thereto if the parental rights of the parent or parents have been terminated by the procedure set forth in Sections 93-15-101 138 139 through 93-15-111, and such termination shall be res judicata on 140 the question of parental abandonment or unfitness in the adoption proceedings. 141

142 (2) An adoption may be allowed over the objection of a143 parent where:

(a) The parent has abused the child. For purposes of
this paragraph, abuse means the infliction of physical or mental
injury which causes deterioration to the child, sexual abuse,
exploitation or overworking of a child to such an extent that his
health or moral or emotional well-being is endangered.

(b) The parent has not consistently offered to provide
reasonably necessary food, clothing, appropriate shelter and
treatment for the child. For purposes of this paragraph,
treatment means medical care or other health services provided in
accordance with the tenets of a well-recognized religious method
of healing with a reasonable, proven record of success.

(c) The parent suffers from a medical or emotional
illness, mental deficiency, behavior or conduct disorder, severe
physical disability, substance abuse or chemical dependency which
makes him unable or unwilling to provide an adequate permanent
home for the child at the present time or in the reasonably near

160 future based upon expert opinion or based upon an established 161 pattern of behavior.

(d) Viewed in its entirety, the parent's past or present conduct, including his criminal convictions, would pose a risk of substantial harm to the physical, mental or emotional health of the child.

(e) The parent has engaged in acts or omissionspermitting termination of parental rights under Section 93-15-103.

(f) The enumeration of conduct or omissions in this
subsection (2) in no way limits the court's power to such
enumerated conduct or omissions in determining a parent's
abandonment or desertion of the child or unfitness under
subsection (1) of this section.

173 SECTION 4. Section 93-17-8, Mississippi Code of 1972, is
174 brought forward as follows:

93-17-8. (1) Whenever an adoption becomes a contested matter, whether after a hearing on a petition for determination of rights under Section 93-17-6 or otherwise, the court:

(a) Shall, on motion of any party or on its own motion,
issue an order for immediate blood or tissue sampling in
accordance with the provisions of Section 93-9-21 et seq., if
paternity is at issue. The court shall order an expedited report
of such testing and shall hold the hearing resolving this matter
at the earliest time possible.

(b) Shall appoint a guardian ad litem to represent the child. Such guardian ad litem shall be an attorney, however his duties are as guardian ad litem and not as attorney for the child. The reasonable costs of the guardian ad litem shall be taxed as costs of court. Neither the child nor anyone purporting to act on his behalf may waive the appointment of a guardian ad litem.

(c) Shall determine first whether or not the objecting
parent is entitled to so object under the criteria of Section
93-17-7 and then shall determine the custody of the child in

193 accord with the best interests of the child and the rights of the 194 parties as established by the hearings and judgments.

(d) Shall schedule all hearings concerning the contested adoption as expeditiously as possible for prompt conclusion of the matter.

(2) In determining the custody of the child after a finding that the adoption will not be granted, the fact of the surrender of the child for adoption by a parent shall not be taken as any evidence of that parent's abandonment or desertion of the child or of that parent's unfitness as a parent.

203 (3) In contested adoptions arising through petitions for 204 determination of rights where the prospective adopting parents were not parties to that proceeding, they need not be made parties 205 206 to the contested adoption until there has been a ruling that the 207 objecting parent is not entitled to enter a valid objection to the 208 adoption. At that point the prospective adopting parents shall be made parties by joinder which shall show their suitability to be 209 210 adopting parents as would a petition for adoption. The identity and suitability of the prospective adopting parents shall be made 211 212 known to the court and the guardian ad litem, but shall not be made known to other parties to the proceeding unless the court 213 214 determines that the interests of justice or the best interests of 215 the child require it.

(4) No birth parent or alleged parent shall be permitted to
contradict statements given in a proceeding for the adoption of
their child in any other proceeding concerning that child or his
ancestry.

(5) Appointment of a guardian ad litem is not required in any proceeding under this chapter except as provided in subsection (1) (b) above and except for the guardian ad litem needed for an abandoned child. It shall not be necessary for a guardian ad litem to be appointed where the chancery judge presiding in the adoption proceeding deems it unnecessary and no adoption agency is

involved in the proceeding. No final decree of adoption heretofore granted shall be set aside or modified because a guardian ad litem was not appointed unless as the result of a direct appeal not now barred.

(6) The provisions of Chapter 15 of this Title 93,
Mississippi Code of 1972, are not applicable to proceedings under
this chapter except as specifically provided by reference herein.

(7) The court may order a child's birth father, identified as such in the proceedings, to reimburse the Department of Human Services, the foster parents, the adopting parents, the home, any other agency or person who has assumed liability for such child, all or part of the costs of the medical expenses incurred for the mother and the child in connection with the birth of the child, as well as reasonable support for the child after his birth.

240 **SECTION 5.** Section 93-15-103, Mississippi Code of 1972, is 241 brought forward as follows:

93-15-103. (1) When a child has been removed from the home 242 243 of its natural parents and cannot be returned to the home of his natural parents within a reasonable length of time because 244 returning to the home would be damaging to the child or the parent 245 is unable or unwilling to care for the child, relatives are not 246 appropriate or are unavailable, and when adoption is in the best 247 interest of the child, taking into account whether the adoption is 248 needed to secure a stable placement for the child and the strength 249 250 of the child's bonds to his natural parents and the effect of future contacts between them, the grounds listed in subsections 251 (2) and (3) of this section shall be considered as grounds for the 252 termination of parental rights. The grounds may apply singly or 253 254 in combination in any given case.

(2) The rights of a parent with reference to a child,
including parental rights to control or withhold consent to an
adoption, and the right to receive notice of a hearing on a
petition for adoption, may be relinquished and the relationship of

the parent and child terminated by the execution of a written voluntary release, signed by the parent, regardless of the age of the parent.

262 (3) Grounds for termination of parental rights shall be based263 on one or more of the following factors:

(a) A parent has deserted without means of
identification or abandoned a child as defined in Section 97-5-1,
or

(b) A parent has made no contact with a child under the age of three (3) for six (6) months or a child three (3) years of age or older for a period of one (1) year; or

(c) A parent has been responsible for a series ofabusive incidents concerning one or more children; or

(d) When the child has been in the care and custody of a licensed child caring agency or the Department of Human Services for at least one (1) year, that agency or the department has made diligent efforts to develop and implement a plan for return of the child to its parents, and:

277 (i) The parent has failed to exercise reasonable278 available visitation with the child; or

(ii) The parent, having agreed to a plan to effect
placement of the child with the parent, fails to implement the
plan so that the child caring agency is unable to return the child
to said parent; or

(e) The parent exhibits ongoing behavior which would
make it impossible to return the child to the parent's care and
custody:

(i) Because the parent has a diagnosable condition
unlikely to change within a reasonable time such as alcohol or
drug addiction, severe mental deficiencies or mental illness, or
extreme physical incapacitation, which condition makes the parent
unable to assume minimally, acceptable care of the child; or

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(ii) Because the parent fails to eliminate behavior, identified by the child caring agency or the court, which prevents placement of said child with the parent in spite of diligent efforts of the child caring agency to assist the parent; or

(f) When there is an extreme and deep-seated antipathy by the child toward the parent or when there is some other substantial erosion of the relationship between the parent and child which was caused at least in part by the parent's serious neglect, abuse, prolonged and unreasonable absence, unreasonable failure to visit or communicate, or prolonged imprisonment; or

302 (g) When a parent has been convicted of any of the following offenses against his natural or adopted child: (i) rape 303 304 of a child under the provisions of Section 97-3-65, (ii) sexual battery of a child under the provisions of Section 97-3-95(c), 305 (iii) touching a child for lustful purposes under the provisions 306 of Section 97-5-23, (iv) exploitation of a child under the 307 308 provisions of Section 97-5-31, (v) felonious abuse or battery of a 309 child under the provisions of Section 97-5-39(2), (vi) carnal 310 knowledge of a step or adopted child or a child of a cohabitating partner under the provisions of Section 97-5-41, or (vii) murder 311 312 of another child of such parent, voluntary manslaughter of another child of such parent, aided or abetted, attempted, conspired or 313 solicited to commit such murder or voluntary manslaughter, or a 314 315 felony assault that results in the serious bodily injury to the surviving child or another child of such parent; or 316

(h) The child has been adjudicated to have been abused or neglected and custody has been transferred from the child's parent(s) for placement pursuant to Section 43-15-13, and a court of competent jurisdiction has determined that reunification shall not be in the child's best interest.

322 (4) Legal custody and guardianship by persons other than the323 parent as well as other permanent alternatives which end the

324 supervision by the Department of Human Services should be 325 considered as alternatives to the termination of parental rights, 326 and these alternatives should be selected when, in the best 327 interest of the child, parental contacts are desirable and it is 328 possible to secure such placement without termination of parental 329 rights.

(5) When a parent has been convicted of rape of a child under 330 the provisions of Section 97-3-65, sexual battery of a child under 331 the provisions of Section 97-3-95(c), touching a child for lustful 332 purposes under the provisions of Section 97-5-23, exploitation of 333 a child under the provisions of Section 97-5-31, felonious abuse 334 or battery of a child under the provisions of Section 97-5-39(2), 335 or carnal knowledge of a step or adopted child or a child of a 336 337 cohabitating partner under the provisions of Section 97-5-41, notice of the conviction shall be forwarded by the circuit clerk 338 of the county in which the conviction occurred to the Mississippi 339 Department of Human Services, Division of Social Services. 340

(6) In any case where a child has been removed from the parent's home due to sexual abuse or serious bodily injury to the child, the court shall treat such case for termination of parental rights as a preference case to be determined with all reasonable expedition.

346 **SECTION 6.** Section 93-15-105, Mississippi Code of 1972, is 347 brought forward as follows:

348 93-15-105. (1) Any person, agency or institution may file for termination of parental rights in the chancery court or the 349 350 family or county court sitting as the youth court of the county in 351 which a defendant or the child resides, or in the county where an 352 agency or institution holding custody of the child is located. 353 The chancery court, or the chancellor in vacation, or the family court, or the family court judge in vacation, or the county court 354 355 when sitting as the youth court, or such county court judge in 356 vacation, may set the cause for hearing in termtime or in

vacation. The petition shall be triable either in termtime or in vacation, after personal service of process for thirty (30) days, and in case of nonresident defendants, or defendants whose addresses are unknown after diligent search, thirty (30) days after completion of publication; such publication shall be governed by Sections 13-3-19 and 13-3-21.

363 (2) In all cases involving termination of parental rights,364 minor parents may be served with process as an adult.

365 (3) In the event that one (1) parent voluntarily releases his
366 child for adoption a copy of the summons served on the child shall
367 not be required to be served on the releasing parent.

368 **SECTION 7.** Section 93-15-107, Mississippi Code of 1972, is 369 brought forward as follows:

370 93-15-107. (1) In an action to terminate parental rights, 371 the mother of the child, the legal father of the child, and the 372 putative father of the child, when known, shall be parties 373 defendant. A guardian ad litem shall be appointed to protect the 374 interest of the child in the termination of parental rights. A 375 child may be made party plaintiff, and any agency holding custody 376 of a minor shall act as party plaintiff.

377 (2) The Department of Human Services shall initiate 378 proceedings to terminate parental rights in accordance with Section 93-15-101 et seq. 379 in cases where a child has been placed in the physical custody of a relative and the department has been 380 381 given legal custody of the child. The department may provide necessary funds to defray the costs and attorney fees for any 382 adoption proceedings brought by the relative of such child in 383 384 cases where the relative is unable to pay such costs and fees 385 based on criteria established by the department in compliance with 386 federal law and the availability of funds to the department to pay 387 such costs and fees.

## 388 **SECTION 8.** Section 93-15-109, Mississippi Code of 1972, is 389 brought forward as follows:

93-15-109. After hearing all the evidence in regard to such 390 petition, if the chancellor, family court judge or county court 391 judge is satisfied by clear and convincing proof that the parent 392 393 or parents are within the grounds requiring termination of 394 parental rights as set forth in this chapter, then the court may terminate all the parental rights of the parent or parents 395 regarding the child, and terminate the right of the child to 396 397 inherit from such parent or parents. The termination of the parental rights of one (1) parent may be made without affecting 398 the parental rights of the other parent, should circumstances and 399 400 evidence ever so warrant.

401 **SECTION 9.** Section 93-15-111, Mississippi Code of 1972, is 402 brought forward as follows:

403 93-15-111. Should the court terminate the parental rights of the parents or only one (1) of the parents (if they both be 404 living), then the court shall place the child in the custody of 405 some suitable person, agency or institution, and such person, 406 407 agency or institution shall have full power to enter a petition under section 93-17-5, consenting to adoption, and no further 408 409 notice shall be given in the adoption proceeding to such parent or 410 parents.

411 **SECTION 10**. This act shall take effect and be in force from 412 and after July 1, 2003.