MISSISSIPPI LEGISLATURE

By: Senator(s) Smith

To: Elections

## SENATE BILL NO. 2478

AN ACT TO PROVIDE THAT IF AN ELECTED PUBLIC OFFICER DECLARES 1 A CHANGE IN HIS OR HER PARTY AFFILIATION DURING THE TERM OF HIS OR 2 3 HER OFFICE, SUCH PUBLIC OFFICER SHALL BE REMOVED FROM OFFICE; TO PROVIDE THAT SUCH REMOVAL SHALL BE INITIATED BY THE FILING OF AN 4 AFFIDAVIT WITH THE STATE BOARD OF ELECTION COMMISSIONERS; TO 5 REQUIRE THAT NOTICE OF THE AFFIDAVIT SHALL BE GIVEN TO THE ELECTED 6 PUBLIC OFFICER WITHIN 10 DAYS AFTER RECEIPT OF THE AFFIDAVIT; TO 7 REQUIRE THAT A NOTICE TO APPEAR AT A HEARING AT A TIME SET BY THE 8 STATE BOARD OF ELECTION COMMISSIONERS SHALL BE GIVEN TO THE 9 ELECTED PUBLIC OFFICER AT LEAST 20 DAYS PRIOR TO THE DATE WHEN HIS 10 11 APPEARANCE IS REQUIRED; TO PROVIDE THAT A COUNCIL OF THREE CHANCERY COURT JUDGES SHALL BE CONVENED AT THE TIME AND PLACE 12 STATED IN THE NOTICE TO DETERMINE IF THE ALLEGATION OF A CHANGE IN 13 PARTY AFFILIATION BY THE ELECTED PUBLIC OFFICER IS FACTUAL; TO 14 PROVIDE THAT THE PUBLIC SHALL BE GIVEN NOTICE OF THE HEARING BY A 15 PROCLAMATION OF THE STATE BOARD OF ELECTION COMMISSIONERS AND THAT 16 ANY CITIZEN MAY APPEAR AND GIVE RELEVANT EVIDENCE; TO PROVIDE THAT 17 IF THE COUNCIL DETERMINES BY CLEAR AND CONVINCING EVIDENCE THAT A 18 CHANGE IN PARTY AFFILIATION HAS OCCURRED, IT SHALL PRESENT ITS FINDINGS TO THE GOVERNOR WHO SHALL REMOVE THE ELECTED PUBLIC 19 20 OFFICER FROM OFFICE AND DECLARE A VACANCY IN OFFICE IF THE OFFICE 21 IS A LOCAL OFFICE OR APPOINT A REPLACEMENT IF THE OFFICE IS A 22 STATEWIDE OR STATE DISTRICT OFFICE; TO PROVIDE THAT IN THE EVENT 23 THE GOVERNOR IS ALLEGED TO HAVE CHANGED PARTY AFFILIATION, THE 24 25 LIEUTENANT GOVERNOR SHALL PERFORM THE DUTIES OF THE GOVERNOR UNDER THIS ACT; TO PROVIDE THAT IF A PUBLIC OFFICER IS REMOVED ALL HIS 26 MONETARY CAMPAIGN CONTRIBUTIONS SHALL BE FORFEITED AND DEPOSITED IN A SPECIAL FUND CREATED BY THIS ACT TO ASSIST IN THE DEFRAYING 27 28 OF ELECTIONS REQUIRED BY THIS ACT; TO PROVIDE A PROCEDURE FOR THE 29 30 FORFEITURE OF MONETARY CAMPAIGN CONTRIBUTIONS; AND FOR RELATED 31 PURPOSES.

32 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 33 <u>SECTION 1.</u> (1) As used in this act the term "elected public 34 officer" means any elected statewide, state district, county or 35 municipal officer.

36 (2) If an elected public officer declares a change in his or
37 her party affiliation during the term of his or her office and
38 prior to the qualifying deadline for such office, such public
39 officer shall be removed from office in the manner provided for in
40 this act.

41 <u>SECTION 2.</u> (1) Any qualified elector may initiate the 42 removal of an elected public officer for a declaration of a change 43 in party affiliation as provided in Section 1 of this act by 44 filing an affidavit with the State Board of Election Commissioners 45 stating the facts supporting the allegation of a change in party 46 affiliation.

When an affidavit is filed with the State Board of (2)47 Election Commissioners, the board shall, within ten (10) days of 48 the filing thereof, cause true copies to be personally delivered 49 by some officer, designated in writing by the board, to the 50 51 elected public officer named in the affidavit, and shall in like manner and form cause to be personally served on the elected 52 53 public officer named in the affidavit a notice to appear, if he desires, at a time to be fixed by the State Board of Election 54 55 Commissioners to show that the allegation of a change in party affiliation contained in the affidavit is false. The notice shall 56 be served upon the officer at least twenty (20) days prior to the 57 date when his appearance is required. The place of hearing shall 58 be the county courthouse of the county in which the officer 59 60 resides.

SECTION 3. At the time and place designated in the notice, 61 62 the Governor shall cause to be convened a removal council to be composed of three (3) chancery judges appointed by the State Board 63 of Election Commissioners, none of whom shall reside in the 64 65 district in which the officer under question resides, to hear and determine whether the allegation of change of party affiliation 66 contained in the affidavit is factual. The senior chancellor 67 shall serve as the presiding judge of the council. The hearing 68 herein provided may continue from day to day and be recessed from 69 time to time, as in the discretion of the council may be ordered. 70 The public shall be given notice of the hearing by proclamation of 71 72 the State Board of Election Commissioners of the time and place of Any interested citizen or citizens may likewise 73 such hearing.

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appear at the hearing and make such representations to the council 74 as, in the discretion of the council, may be material to the 75 issues involved. The council shall promulgate rules for such 76 77 hearings, which shall be in writing, but all representations shall 78 be made under oath, to be administered by some member of the It shall not be necessary that a stenographic record be 79 council. kept of the hearing, but the testimony taken shall be heard as 80 nearly as practicable in compliance with the usually applicable 81 rules of evidence. All decisions of the council on any question, 82 preliminary or final, including the question of whether just cause 83 84 for a removal has been shown, shall be final and not subject to review. 85

The elected public officer concerned shall be entitled to be represented by counsel of his choice at the hearing.

88 <u>SECTION 4.</u> (1) The council shall keep minutes of its final 89 judgments, and the disposition of each affidavit shall be recorded 90 therein. If it be the judgment of the council that the change in 91 party affiliation has not been proven by clear and convincing 92 evidence to have occurred, then the affidavit shall be dismissed.

93 (2) If the council shall be of the opinion that a change in
94 party affiliation has been shown by clear and convincing evidence,
95 the council shall present its findings to the Governor who shall:

96 (a) Declare a vacancy in the elective office if the 97 office is a county or municipal office; or

98 (b) Appoint a qualified person to serve in the elective
99 office if the office is a statewide or a state district office.
100 (3) If an elected public officer is removed under this act,

101 all monetary campaign contributions that are reported or required 102 to be reported under Sections 23-15-801 through 23-15-817 that are 103 in possession of the officer at the time of his removal or on the 104 qualifying deadline for the office from which he is removed if he 105 is removed after such deadline, shall be subject to forfeiture to

S. B. No. 2478 03/SS26/R493.1 PAGE 3 106 the state as provided in Section 8 of this act and shall be 107 deposited in the special fund created in Section 7 of this act.

SECTION 5. The elected public officer named in the removal 108 109 petition shall continue to perform the duties of his office until 110 the council issues its decision. If, however, the officer named in the affidavit shall offer his resignation before the issuance 111 of the decision of the council, it shall be accepted, shall take 112 effect on the date it is offered, and the vacancy shall be filled 113 as provided by law for the filling of any vacancy in an elective 114 county office. 115

116 <u>SECTION 6.</u> In the event the Governor is named in the 117 affidavit filed with the State Board of Election Commissioners 118 pursuant to this act, the Lieutenant Governor shall perform the 119 duties of the Governor under this act.

SECTION 7. There is hereby created in the State Treasury a special fund to be designated as the "Removal From Office Election Fund" into which shall be deposited funds as required by this act. Money in the fund shall not lapse and shall be utilized to assist local jurisdictions in defraying the cost of elections required by this act.

126 <u>SECTION 8.</u> (1) When campaign contributions are subject to 127 forfeiture under this act, proceedings under this section shall be 128 instituted promptly.

A petition for forfeiture shall be filed promptly 129 (2) (a) 130 in the name of the State of Mississippi with the clerk of the circuit court of the county in which the person to whom the 131 132 contributions were made lives. A copy of such petition shall be served upon the person to whom the monetary campaign contributions 133 were made and any person in possession of the monetary campaign 134 contributions. 135

(b) If there is any reasonable cause to believe thatthe monetary contributions are encumbered, then the state shall

make a good faith inquiry to identify the person to whom they are encumbered.

140 (c) No proceedings instituted pursuant to this section 141 shall proceed to hearing unless the judge conducting the hearing 142 is satisfied that this section has been complied with. Any answer 143 received from an inquiry required by this section shall be 144 introduced into evidence at the hearing.

The removed officer shall file a verified answer (3) (a) 145 within twenty (20) days after the completion of service of 146 If no answer is filed, the court shall hear evidence 147 process. that monetary campaign contributions of the removed officer are 148 subject to forfeiture and forfeit the property to the state. If 149 an answer is filed, a time for hearing on forfeiture shall be set 150 within thirty (30) days of filing the answer or at the succeeding 151 152 term of court if court would not be in progress within thirty (30) days after filing the answer. 153

(b) If the removed public officer has filed a verified 154 155 answer denying that the monetary contributions are subject to forfeiture, then the burden is on the state to prove that the 156 157 contributions are subject to forfeiture. The burden of proof placed upon the state shall be by a clear and convincing evidence. 158 However, if no answer has been filed, the petition for forfeiture 159 may be introduced into evidence and is prima facie evidence that 160 the monetary campaign contributions are subject to forfeiture. 161

162 (c) At the hearing any claimant of any interest in the163 monetary campaign contributions may prove his interest.

If it is found that the monetary campaign 164 (d) contributions are subject to forfeiture, then the judge shall 165 forfeit the property to the state. However, if proof at the 166 167 hearing discloses that the value of interest of any claimant is greater than or equal to the contribution, the court shall order 168 169 the contribution released to him. If the value of such interest 170 is less than the contribution and if the proof shows that the

S. B. No. 2478 03/SS26/R493.1 PAGE 5 171 contribution is subject to forfeiture, the court shall order the 172 property forfeited to the state.

(4) All contributions which are forfeited to the state shall be forwarded to the State Treasurer and deposited in the special fund created in Section 7 of this act; however, the forfeited contributions shall first be applied to the satisfaction of all interests, if any, in such contributions.

**SECTION 9.** The Attorney General of the State of Mississippi shall submit this act, immediately upon approval by the Governor, or upon approval by the Legislature subsequent to a veto, to the Attorney General of the United States or to the United States District Court for the District of Columbia in accordance with the provisions of the Voting Rights Act of 1965, as amended and extended.

SECTION 10. This act shall take effect and be in force from and after the date it is effectuated under Section 5 of the Voting Rights Act of 1965, as amended and extended.