MISSISSIPPI LEGISLATURE

By: Senator(s) Kirby

To: Judiciary

SENATE BILL NO. 2267

AN ACT TO AMEND SECTION 7-7-211, MISSISSIPPI CODE OF 1972, TO
PROVIDE A CIVIL PENALTY UPON SURETIES WHICH FAIL WITHIN A CERTAIN
PERIOD OF TIME TO PAY, OR TO GIVE THE STATE AUDITOR REASONS FOR
NONPAYMENT, ON THE BOND OF PUBLIC OFFICIALS; AND FOR RELATED
PURPOSES.
BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
SECTION 1. Section 7-7-211, Mississippi Code of 1972, is
amended as follows:

9 7-7-211. The department shall have the power and it shall be 10 its duty:

(a) To identify and define for all public offices of the state and its subdivisions generally accepted accounting principles as promulgated by nationally recognized professional organizations and to consult with the State Fiscal Officer in the prescription and implementation of accounting rules and regulations;

(b) To prescribe, for all public offices of regional 17 and local subdivisions of the state, systems of accounting, 18 budgeting and reporting financial facts relating to said offices 19 in conformity with legal requirements and with generally accepted 20 accounting principles as promulgated by nationally recognized 21 22 professional organizations; to assist such subdivisions in need of assistance in the installation of such systems; to revise such 23 systems when deemed necessary, and to report to the Legislature at 24 periodic times the extent to which each office is maintaining such 25 systems, along with such recommendations to the Legislature for 26 27 improvement as seem desirable;

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(c) To study and analyze existing managerial policies,
methods, procedures, duties and services of the various state
departments and institutions upon written request of the Governor,
the Legislature or any committee or other body empowered by the
Legislature to make such request to determine whether and where
operations can be eliminated, combined, simplified and improved;

(d) To postaudit each year and, when deemed necessary, 34 preaudit and investigate the financial affairs of the departments, 35 institutions, boards, commissions or other agencies of state 36 government, as part of the publication of a comprehensive annual 37 38 financial report for the State of Mississippi. In complying with the requirements of this subsection, the department shall have the 39 40 authority to conduct all necessary audit procedures on an interim and year-end basis; 41

To postaudit and, when deemed necessary, preaudit (e) 42 and investigate separately the financial affairs of (i) the 43 offices, boards and commissions of county governments and any 44 45 departments and institutions thereof and therein; (ii) public school districts, departments of education and junior college 46 districts; and (iii) any other local offices or agencies which 47 share revenues derived from taxes or fees imposed by the State 48 49 Legislature or receive grants from revenues collected by governmental divisions of the state; the cost of such audits, 50 investigations or other services to be paid as follows: Such part 51 52 shall be paid by the state from appropriations made by the Legislature for the operation of the State Department of Audit as 53 may exceed the sum of One Hundred Dollars (\$100.00) per day for 54 the services of each staff person engaged in performing the audit 55 or other service, which sum shall be paid by the county, district, 56 57 department, institution or other agency audited out of its general fund or any other available funds from which such payment is not 58 59 prohibited by law;

To postaudit and, when deemed necessary, preaudit 60 (f) and investigate the financial affairs of the levee boards; 61 agencies created by the Legislature or by executive order of the 62 63 Governor; profit or nonprofit business entities administering 64 programs financed by funds flowing through the State Treasury or through any of the agencies of the state, or its subdivisions; and 65 all other public bodies supported by funds derived in part or 66 wholly from public funds, except municipalities which annually 67 submit an audit prepared by a qualified certified public 68 accountant using methods and procedures prescribed by the 69 70 department;

(q) To make written demand, when necessary, for the 71 72 recovery of any amounts representing public funds improperly withheld, misappropriated and/or otherwise illegally expended by 73 74 an officer, employee or administrative body of any state, county or other public office, and/or for the recovery of the value of 75 any public property disposed of in an unlawful manner by a public 76 77 officer, employee or administrative body, such demands to be made (i) upon the person or persons liable for such amounts and upon 78 79 the surety on official bond thereof, and/or (ii) upon any individual, partnership, corporation or association to whom the 80 81 illegal expenditure was made or with whom the unlawful disposition of public property was made, if such individual, partnership, 82 corporation or association knew or had reason to know through the 83 84 exercising of reasonable diligence that the expenditure was illegal or the disposition unlawful. Such demand shall be 85 premised on competent evidence, which shall include at least one 86 (1) of the following: (i) sworn statements, (ii) written 87 documentation, (iii) physical evidence, or (iv) reports and 88 findings of government or other law enforcement agencies. Other 89 provisions notwithstanding, a demand letter issued pursuant to 90 91 this subsection shall remain confidential by the State Auditor until the individual against whom the demand letter is being filed 92

has been served with a copy of such demand letter. If, however, 93 such individual cannot be notified within fifteen (15) days using 94 reasonable means and due diligence, such notification shall be 95 96 made to the individual's bonding company, if he or she is bonded. 97 Each such demand shall be paid into the proper treasury of the state, county or other public body through the office of the 98 department in the amount demanded within thirty (30) days from the 99 date thereof, together with interest thereon in the sum of one 100 percent (1%) per month from the date such amount or amounts were 101 improperly withheld, misappropriated and/or otherwise illegally 102 103 expended. In the event, however, such person or persons or such surety shall refuse, neglect or otherwise fail to pay the amount 104 105 demanded and the interest due thereon within the allotted thirty 106 (30) days, the State Auditor shall have the authority and it shall be his duty to institute suit, and the Attorney General shall 107 prosecute the same in any court of the state to the end that there 108 shall be recovered the total of such amounts from the person or 109 110 persons and surety on official bond named therein; and the amounts so recovered shall be paid into the proper treasury of the state, 111 112 county or other public body through the State Auditor. In any case where written demand is issued to a surety on the official 113 114 bond of such person or persons and the surety refuses, neglects or otherwise fails within thirty (30) days thereof to either pay the 115 amount demanded and the interest due thereon or to give the State 116 117 Auditor a written response with specific reasons for nonpayment, then it shall be subject to a civil penalty in an amount not to 118 119 exceed Ten Thousand Dollars (\$10,000.00) to be deposited into the 120 State General Fund;

(h) To investigate any alleged or suspected violation
of the laws of the state by any officer or employee of the state,
county or other public office in the purchase, sale or the use of
any supplies, services, equipment or other property belonging
thereto; and in such investigation to do any and all things

necessary to procure evidence sufficient either to prove or 126 disprove the existence of such alleged or suspected violations. 127 The Department of Investigation of the State Department of Audit 128 129 may investigate, for the purpose of prosecution, any suspected 130 criminal violation of the provisions of this chapter. For the purpose of administration and enforcement of this chapter, the 131 enforcement employees of the Department of Investigation of the 132 State Department of Audit have the powers of a peace officer of 133 134 this state only over those persons under indictment or at the direction of another duly authorized law enforcement agency having 135 136 jurisdiction over the case. All enforcement employees of the Department of Investigation of the State Department of Audit hired 137 138 on or after July 1, 1993, shall be required to complete the Law Enforcement Officers Training Program and shall meet the standards 139 of the program. 140

To issue subpoenas, with the approval of, and 141 (i) returnable to, a judge of a chancery or circuit court, in termtime 142 143 or in vacation, to examine the records, documents or other evidence of persons, firms, corporations or any other entities 144 145 insofar as such records, documents or other evidence relate to dealings with any state, county or other public entity. 146 The 147 circuit or chancery judge must serve the county in which the 148 records, documents or other evidence is located; or where all or part of the transaction or transactions occurred which are the 149 150 subject of the subpoena;

In any instances in which the State Auditor is or 151 (j) shall be authorized or required to examine or audit, whether 152 preaudit or postaudit, any books, ledgers, accounts or other 153 154 records of the affairs of any public hospital owned or owned and 155 operated by one or more political subdivisions or parts thereof or any combination thereof, or any school district, including 156 157 activity funds thereof, it shall be sufficient compliance 158 therewith, in the discretion of the State Auditor, that such

examination or audit be made from the report of any audit or other 159 examination certified by a certified public accountant and 160 prepared by or under the supervision of such certified public 161 162 accountant. Such audits shall be made in accordance with generally accepted standards of auditing, with the use of an audit 163 program prepared by the State Auditor, and final reports of such 164 165 audits shall conform to the format prescribed by the State 166 Auditor. All files, working papers, notes, correspondence and all other data compiled during the course of the audit shall be 167 available, without cost, to the State Auditor for examination and 168 169 abstracting during the normal business hours of any business day. The expense of such certified reports shall be borne by the 170 respective hospital, or any available school district funds other 171 than minimum program funds, subject to examination or audit. 172 The State Auditor shall not be bound by such certified reports and 173 may, in his or their discretion, conduct such examination or audit 174 from the books, ledgers, accounts or other records involved as may 175 176 be appropriate and authorized by law.

177 (k) The State Auditor shall have the authority to contract with qualified public accounting firms to perform 178 selected audits required in subsections (d), (e) and (f) of this 179 180 section, if funds are made available for such contracts by the Legislature, or if funds are available from the governmental 181 entity covered by subsections (d), (e) and (f). Such audits shall 182 183 be made in accordance with generally accepted standards of auditing, with the use of an audit program prepared by the State 184 Auditor, and final reports of such audits shall conform to the 185 format prescribed by the State Auditor. All files, working 186 papers, notes, correspondence and all other data compiled during 187 188 the course of the audit shall be available, without cost, to the State Auditor for examination and abstracting during the normal 189 190 business hours of any business day.

The State Auditor shall have the authority to 191 (1) establish training courses and programs for the personnel of the 192 various state and local governmental entities under the 193 194 jurisdiction of the Office of the State Auditor. The training courses and programs shall include, but not be limited to, topics 195 on internal control of funds, property and equipment control and 196 inventory, governmental accounting and financial reporting, and 197 internal auditing. The State Auditor is authorized to charge a 198 fee from the participants of these courses and programs, which fee 199 shall be deposited into the Department of Audit Special Fund. 200 201 State and local governmental entities are authorized to pay such fee and any travel expenses out of their general funds or any 202 203 other available funds from which such payment is not prohibited by 204 law.

(m) Upon written request by the Governor or any member of the State Legislature, the State Auditor may audit any state funds and/or state and federal funds received by any nonprofit corporation incorporated under the laws of this state.

(n) To conduct performance audits of personal or
professional service contracts by state agencies on a random
sampling basis, or upon request of the State Personal Service
Contract Review Board under Section 25-9-120(3).

213 **SECTION 2**. This act shall take effect and be in force from 214 and after July 1, 2003.