By: Representatives Morris, McCoy, Smith (39th)

To: Ways and Means

## COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 1337

AN ACT TO AMEND SECTION 57-61-9, MISSISSIPPI CODE OF 1972, TO REVISE THE PROJECTS FOR WHICH A COUNTY OR MUNICIPALITY MAY REQUEST 3 ASSISTANCE UNDER THE MISSISSIPPI BUSINESS INVESTMENT ACT; TO AMEND 4 SECTION 57-61-11, MISSISSIPPI CODE OF 1972, TO AUTHORIZE THE MISSISSIPPI DEVELOPMENT AUTHORITY TO USE NOT MORE THAN 5 \$3,000,000.00 OF THE BOND PROCEEDS UNDER THE MISSISSIPPI BUSINESS 6 7 INVESTMENT ACT FOR THE PURPOSE OF MAKING LOANS FOR COUNTY-OWNED PORT PROJECTS AND MUNICIPALLY OWNED PORT PROJECTS; TO DECREASE THE AMOUNT OF BOND PROCEEDS UNDER THE MISSISSIPPI INVESTMENT BUSINESS 8 9 10 ACT THAT THE MISSISSIPPI DEVELOPMENT AUTHORITY MUST USE TO MAKE LOANS FOR STATE-OWNED PORT PROJECTS; AND FOR RELATED PURPOSES. 11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:

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- SECTION 1. Section 57-61-9, Mississippi Code of 1972, is 13
- amended as follows: 14
- 57-61-9. (1) Any private company desiring assistance from a 15
- 16 municipality shall submit to the municipality a letter of intent
- 17 to locate, expand or build a facility entirely or partially within
- the municipality or on land the municipality is authorized to own 18
- or otherwise acquire. The letter of intent shall include: 19
- (a) Except for strategic investments, a commitment that 20
- the proposed project will create and maintain a minimum of ten 21
- 22 (10) net new full-time equivalent jobs, will create and maintain
- 23 at least a five percent (5%) increase in full-time equivalent jobs
- in the case of expansion of an enterprise already located at the 24
- 25 site or at least a twenty-five percent (25%) increase in full-time
- equivalent jobs pursuant to subsection (9) of Section 57-61-15 and 26
- will create and maintain at least one (1) net new full-time 27
- equivalent job for every Fifteen Thousand Dollars (\$15,000.00) 28
- either loaned or granted for the project. The commitment required 29
- 30 by this paragraph (a) shall include any jobs created prior to the
- effective date of this chapter resulting from contracts entered 31

- 32 into contingent upon assistance being made available under this
- 33 chapter. All jobs required to be maintained by this paragraph (a)
- 34 shall be maintained until such time as any loan made under this
- 35 chapter for the benefit of a private company is repaid.
- 36 (b) A statement that the specific improvements are
- 37 necessary for the efficient and cost-effective operation of the
- 38 private company, together with supporting financial and
- 39 engineering documentation.
- 40 (c) Any commitment to pay rental on, or to make loan
- 41 repayments related to, the improvements to be made with funds
- 42 loaned to a municipality under this chapter.
- 43 (d) If required by the Mississippi Development
- 44 Authority, a notarized statement of willingness to grant a lien on
- 45 the facility for which the improvement is being provided, in an
- 46 amount and a manner to be determined by the Mississippi
- 47 Development Authority, which lien may be foreclosed in the event
- 48 that the private company fails to operate in the facility
- 49 according to the terms of the agreement and/or to collateralize
- 50 the loan made for the benefit of the private company for which the
- 51 improvement is being provided in an amount and manner to be
- 52 determined by the <u>Mississippi Development</u> Authority. In the event
- 53 the contractual agreement is to be entered into with a department
- or subsidiary of the United States government, the Mississippi
- 55 Development Authority shall determine that the governmental unit
- 56 will operate the proposed project for a sufficient number of years
- 57 to retire the loan based on increased revenue estimates by the
- 58 University Research Center and any agreement entered into shall
- 59 reflect that the interest paid on any loan for such purpose shall
- 60 be included in Mississippi's contributory value in the project.
- 61 In the event the private company requesting the assistance is a
- 62 subsidiary of another corporation, if required by the Mississippi
- 63 <u>Development Authority</u>, any contractual agreement entered into
- 64 shall also require the parent company to unconditionally warrant

- 65 the performance of the subsidiary in carrying out the terms of the
- 66 agreement or it shall require the subsidiary and/or the parent
- 67 company to pledge assets in an amount and a manner to be
- 68 determined by the <u>Mississippi Development Authority</u> and/or to
- 69 collateralize the loan in an amount and a manner to be determined
- 70 by the Mississippi Development Authority to ensure the performance
- 71 of the terms of the contract.
- 72 (2) Upon receipt of the letter of intent from a private
- 73 company, the municipality may apply to the Mississippi Development
- 74 Authority for a loan or grant. The application from the
- 75 municipality shall include, but not be limited to:
- 76 (a) A statement of the purpose of the proposed loan or
- 77 grant, including a list of eligible items and the cost of each.
- 78 (b) A statement showing the sources of funding for the
- 79 entire project, including the private company's or governmental
- 80 unit's investment in the project and any public and other private
- 81 sources of funding.
- 82 (c) A certified copy of the signed letter of intent
- 83 from a private company or governmental unit, as specified in this
- 84 section.
- 85 (d) Evidence that there will be a private match of at
- 86 least Three Dollars (\$3.00) for every One Dollar (\$1.00) of state
- 87 assistance, except in the case of ports where the private match
- will be at least Two Dollars (\$2.00) for every One Dollar (\$1.00)
- 89 of state assistance.
- 90 (e) Demonstration that the private company is
- 91 financially sound and is likely to fulfill the commitments made in
- 92 its letter of intent.
- 93 (f) A proposed timetable for the provision of the
- 94 improvements.
- 95 (g) Evidence that the project will be expeditiously
- 96 carried out and completed as planned.

97	(h) A demonstration that insufficient local capital
98	improvement funds at reasonable rates and terms are available
99	within the necessary time to provide the needed improvement on
100	public property. This includes local funds available through
101	issuance of bonds or other means, state funds available through
102	existing programs, and available federal program funds such as
103	community development block grant funds, urban development action
104	grant funds, and economic development administration funds.

- (i) A demonstration that insufficient private funds are available at reasonable rates and terms within the necessary time to fund improvement on property owned by the private company.
- 108 (3) The <u>Mississippi Development Authority</u> shall consider 109 grant and loan applications based on the following criteria:
- The number of net new full-time equivalent jobs 110 that will be provided and the amount of additional state and local 111 tax revenue estimated by the University Research Center to be 112 directly generated by the private company's new investment, and 113 114 additionally, as to loan applications by state agencies, the extent to which shipping through the port will be increased by the 115 116 proposed port development projects, the degree to which jobs will be increased in the port area and the impact on port revenues. 117
- (b) The ability to repay the principal and interest, in the case of a loan, based on increased revenue estimates and any revenue-producing provision of a contractual agreement.
- 121 (c) The increase in the employment base of the state.
- The <u>Mississippi Development Authority</u> and the University
  Research Center may use the resources and capabilities of the
  planning and development districts in carrying out the provisions
  of this chapter.
- 126 (4) No loan shall be made in excess of the amounts which can 127 be repaid with the increased revenues estimated by the University 128 Research Center, provided that this subsection (4) shall not apply 129 to loans in connection with a United States Navy home port.

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130	(5) (a) Notwithstanding anything contained in this chapter,
131	an agency of the State of Mississippi operating a state-owned
132	port, and hereinabove identified as a "municipality" and
133	"governmental unit" for purposes of this chapter, may make
134	application for a loan or grant under the terms and provisions of
135	this chapter. In addition, a public agency operating a port
136	bordering on the Gulf of Mexico, which shall be considered to be a
137	"municipality" or a "governmental unit" for the purposes of this
138	chapter, may make application for a loan or grant under the terms
139	and provisions of this chapter from funds other than those funds
140	authorized for a state-owned port under paragraph (e)(iii) of
141	Section 57-61-11. The application shall be initiated by
142	submission of a letter of intent to engage in a project or
143	projects for the purpose of effecting enlargement and improvement
144	in all facilities used and useful in attracting international and
145	foreign commerce through the port. Projects eligible for
146	inclusion in the letter of intent may include, but not be

- 148 (i) Dredging and deepening the access channel and 149 harbor basin of the port;
- 150 (ii) Effecting the enlargement of the land area of the port by reclamation;
- 152 (iii) Construction and installation of piling,
- 153 bulkheads, docks, wharves, warehouses and appurtenances; and
- 154 (iv) Acquisition of facilities and equipment for 155 handling bulk and containerized cargo.
- (b) With respect to a state-owned port bordering on the Gulf of Mexico, the letter of intent shall include the following information and any other information required by the Mississippi
- 159 Development Authority:

restricted to:

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160 (i) Present and future annual tonnages expected as 161 a result of the improvements.

162 (ii) Reasons why present facilities are	inadequate
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- 163 to enable the port to compete, including limitations imposed by
- 164 insufficient depth of channel and basin.
- 165 (iii) Increased channel and basin depths necessary
- 166 to accommodate modern shipping.
- 167 (iv) Comparison of the percentage of the world's
- 168 cargo shipping that can now be accommodated with what could be
- 169 accommodated with project improvements.
- 170 (v) Economic contribution to the region and state
- 171 resulting from increased shipping activity.
- 172 (vi) Statement of degree to which port revenues
- 173 are expected to be increased as a result of projects.
- 174 (vii) Financial data of port activities, including
- 175 cost of project, degree of federal funding available and required
- 176 local participation.
- On or before January 1, 1989, a state-owned port described in
- 178 this paragraph (b) shall submit to the Senate Finance Committee
- 179 and the House Ways and Means Committee of the Mississippi
- 180 Legislature a comprehensive, written report updating for each
- 181 committee the information listed in items (i) through (vii) of
- 182 this paragraph (b) with particular emphasis on the economic
- 183 contribution to the region and state by shipping activity at the
- 184 port; on financial data with respect to the degree of federal
- 185 funding available and local participation in funding port
- 186 activities; and on progress made in dredging and completing other
- 187 improvements necessary to accommodate modern shipping.
- 188 (c) The Mississippi Development Authority shall
- 189 consider grant and loan applications based on the following:
- 190 (i) The extent to which shipping through the port
- 191 will be increased by the proposed projects.
- 192 (ii) The degree to which jobs will be increased in
- 193 the port area.
- 194 (iii) Impact on port revenues.

- 195 (iv) The ability of the port to repay interest and 196 principal in the case of a loan.
- A municipality may apply to the Mississippi Development 197 198 Authority for a grant under the terms and provisions of this 199 chapter, and the Mississippi Development Authority may award grants to a municipality subject to limitations contained in this 200 The application shall be initiated by submission of a 201 chapter. 202 letter of intent to engage in a project or projects for the purpose of providing improvements necessary to accommodate a 203 United States Navy home port. 204
- (7) The Legislature hereby finds and determines that
  financing facilities necessary to accommodate a Navy home port
  serves a valid public purpose in that a Navy home port will
  significantly contribute to the employment base of the state which
  is in great need of assistance; provided, that in the event such
  facilities are no longer required for use by the Navy as a home
  port, such facilities shall revert as provided in Section 59-9-21.
  - (8) Notwithstanding any provision or requirement of this chapter to the contrary, a municipality may make application for a loan under this chapter, in an amount not to exceed Five Million Dollars (\$5,000,000.00), for the purpose of acquiring and developing land to be used as a technology/industrial park for which there is a binding commitment by one or more private companies to create and maintain not less than an aggregate of three hundred (300) jobs meeting minimum criteria established by the Mississippi Development Authority. Such a commitment by a private company shall not disqualify the private company from obtaining assistance under this section. The match requirements of this section shall not apply to any loan made pursuant to this subsection (8).
- 225 (9) Notwithstanding any provision or requirement of this
  226 chapter to the contrary, a municipality operating a county-owned
  227 port or municipally owned port may make application for a loan

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- 228 under this chapter, in an amount not to exceed Three Million
- 229 Dollars (\$3,000,000.00), for the purpose of acquiring land,
- 230 buildings and other improvements and for repairing, renovating,
- 231 maintaining and improving such a port.
- 232 (10) (a) A municipality is authorized to negotiate a
- 233 contract for the acquisition, construction and erection of a
- 234 project or any portion of a project hereunder where a municipality
- 235 finds that, because of the particular nature of a project or any
- 236 portion thereof, it would be in the best public interest of the
- 237 municipality to negotiate.
- (b) Contracts by a private company for the acquisition,
- 239 construction or erection of a project which receives assistance
- 240 under this chapter shall be effected in the manner prescribed by
- 241 law for public contracts, unless the Mississippi Development
- 242 Authority makes a written finding that, because of special
- 243 circumstances with respect to the projects or any portion thereof,
- 244 it would better serve the public interest or more effectively
- 245 achieve the purposes of this chapter to enter into such contracts
- 246 based on negotiation.
- 247 (11) A municipality is authorized upon such terms and
- 248 conditions as the municipality may deem advisable, provided such
- 249 terms and conditions shall not be in conflict with the provisions
- 250 of this chapter, to (a) acquire, whether by construction,
- 251 purchase, gift or lease, all of or any portion of a project
- 252 hereunder; (b) to lease or sell to others all of or any portion of
- 253 a project hereunder; and (c) to lend to the private company the
- 254 proceeds of the loan from the board to such municipality.
- 255 (12) All agreements between a municipality and a private
- 256 company related directly or indirectly to a project or a portion
- 257 of a project to be funded in whole or in part under this chapter
- are subject to approval by the  $\underline{\text{Mississippi Development Authority}}$ .
- SECTION 2. Section 57-61-11, Mississippi Code of 1972, is
- 260 amended as follows:

261 57-61-11. T	The <u>Mississippi</u>	Development	Authority	shall
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- 262 establish such guidelines, rules and regulations for the repayment
- 263 of funds loaned pursuant to this chapter as may be necessary.
- 264 These provisions shall include, but not be limited to, the
- 265 following:
- 266 (a) Funds may be loaned for a maximum of ten (10) years
- or the estimated useful life of the property as established by the
- 268 United States Department of Treasury, whichever is greater.
- 269 (b) The rate of interest charged by the <u>Mississippi</u>
- 270 Development Authority for improvements not on publicly owned
- 271 property may be negotiated by the Mississippi Development
- 272 Authority.
- (c) For all improvements funded through this chapter
- 274 which occur on publicly owned property, repayment of funds loaned
- 275 may, in the discretion of the Mississippi Development Authority,
- 276 involve only the principal amount loaned with no interest charged
- thereon.
- (d) An audit by a certified public accountant of all
- 279 costs of a project hereunder must be submitted to the Mississippi
- 280 Development Authority not later than ninety (90) days after a
- 281 project's completion. Such an audit shall certify that all of the
- 282 funds loaned or granted pursuant to this chapter were disbursed in
- 283 accordance with the terms of this chapter and shall be paid for by
- 284 the private company benefited by the project.
- (e) Notwithstanding the foregoing, in the case of an
- 286 application under Section 57-61-9(5)(a), the guidelines shall
- 287 include, but not be limited to, the following:
- 288 (i) Funds may be loaned for a maximum of twenty
- 289 (20) years, or the estimated useful life of improvements on the
- 290 land areas of the port, whichever is greater.
- 291 (ii) The rate of interest charged by the
- 292 <u>Mississippi Development Authority</u> for loans for port projects may

293 be negotiated by the <u>Mississippi Development Authority</u> and shall

- 294 be consistent with Section 57-61-11(b) and (c).
- 295 (iii) The total of grants and loans to any one (1)
- 296 state-owned port made pursuant to an application under Section
- 297 57-61-9(5)(a) shall not exceed Twenty Million Dollars
- 298 (\$20,000,000.00).
- 299 (iv) Before any loan or grant may be made under
- 300 Section 57-61-9(5)(a) to a state-owned port bordering the Gulf of
- 301 Mexico, the applicant shall make adequate assurance to the
- 302 Mississippi Development Authority that federal participation in
- 303 the cost of the project or projects has been committed contingent
- 304 only upon availability of local participation in accordance with
- 305 federal guidelines.
- 306 (v) Notwithstanding any provision of this chapter
- 307 to the contrary, the <u>Mississippi Development Auth</u>ority shall
- 308 utilize not more than Four Million Dollars (\$4,000,000.00) out of
- 309 the proceeds of bonds authorized to be issued in this chapter to
- 310 be made available as interest-bearing loans to state-owned ports
- 311 for the purpose of repairing, renovating, maintaining and
- 312 improving the state-owned port. The Mississippi Development
- 313 Authority shall establish an amortization schedule for the
- 314 repayment of any loans made pursuant to this subparagraph. The
- 315 state-owned port shall not spend any revenues for other purposes
- 316 unless payments on the loan are being timely made according to the
- 317 amortization schedule. The match requirements of this section and
- 318 Section 57-61-9 shall not apply to any loan made pursuant to this
- 319 subparagraph.
- 320 (f) Notwithstanding any provision of this chapter to
- 321 the contrary, the Mississippi Development Authority shall utilize
- 322 not more than Three Million Dollars (\$3,000,000.00) out of the
- 323 proceeds of bonds authorized to be issued in this chapter for the
- 324 purpose of making loans to municipalities operating county-owned
- 325 ports or municipally owned ports for the purpose of acquiring

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326	land, buildings and other improvements and for repairing,
327	renovating, maintaining and improving such ports. The Mississippi
328	Development Authority shall establish an amortization schedule for
329	the repayment of any loans made pursuant to this paragraph (f). A
330	municipality shall not spend any port revenues for other purposes
331	unless payments on the loan are being timely made according to the
332	amortization schedule.
333	SECTION 3. This act shall take effect and be in force from
334	and after July 1, 2003.