MISSISSIPPI LEGISLATURE

To: Ways and Means

COMMITTEE SUBSTITUTE FOR HOUSE BILL NO. 849

AN ACT TO AMEND SECTION 69-2-13, MISSISSIPPI CODE OF 1972, TO EXTEND THE REPEALER ON CERTAIN PROGRAMS FUNDED UNDER THE EMERGING CROPS FUND; TO REQUIRE THE MISSISSIPPI DEVELOPMENT AUTHORITY TO PROVIDE FUNDS FROM THE EMERGING CROPS FUND TO THE MISSISSIPPI DEPARTMENT OF AGRICULTURE AND COMMERCE TO BE USED FOR REHABILITATION, MAINTENANCE AND ADVERTISING OF THE MISSISSIPPI FARMERS CENTRAL MARKET; AND FOR RELATED PURPOSES.

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 9 SECTION 1. Section 69-2-13, Mississippi Code of 1972, is 10 amended as follows:

69-2-13. (1) There is hereby established in the State 11 Treasury a fund to be known as the "Emerging Crops Fund," which 12 shall be used to pay the interest on loans made to farmers for 13 nonland capital costs of establishing production of emerging crops 14 15 on land in Mississippi, and to make loans and grants which are authorized under this section to be made from the fund. 16 The fund shall be administered by the Mississippi Development Authority. A 17 board comprised of the directors of the authority, the Mississippi 18 Cooperative Extension Service, the Mississippi Small Farm 19 Development Center and the Mississippi Agricultural and Forestry 20 Experiment Station, or their designees, shall develop definitions, 21 guidelines and procedures for the implementation of this chapter. 22 23 Funds for the Emerging Crops Fund shall be provided from the issuance of bonds or notes under Sections 69-2-19 through 69-2-37 24 and from repayment of interest loans made from the fund. 25

(2) (a) The Mississippi Development Authority shall develop
a program which gives fair consideration to making loans for the
processing and manufacturing of goods and services by
agribusiness, greenhouse production horticulture, and small

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business concerns. It is the policy of the State of Mississippi 30 31 that the Mississippi Development Authority shall give due recognition to and shall aid, counsel, assist and protect, insofar 32 33 as is possible, the interests of agribusiness, greenhouse 34 production horticulture, and small business concerns. To ensure 35 that the purposes of this subsection are carried out, the Mississippi Development Authority shall loan not more than One 36 Million Dollars (\$1,000,000.00) to finance any single 37 agribusiness, greenhouse production horticulture, or small 38 business concern. Loans made pursuant to this subsection shall be 39 40 made in accordance with the criteria established in Section 57-71-11. 41

(b) The Mississippi Development Authority may, out of the total amount of bonds authorized to be issued under this chapter, make available funds to any planning and development district in accordance with the criteria established in Section 57-71-11. Planning and development districts which receive monies pursuant to this provision shall use such monies to make loans to private companies for purposes consistent with this subsection.

49 (c) The Mississippi Development Authority is hereby
50 authorized to engage legal services, financial advisors,
51 appraisers and consultants if needed to review and close loans
52 made hereunder and to establish and assess reasonable fees,
53 including, but not limited to, liquidation expenses.

54 (3) The Mississippi Development Authority shall, in (a) addition to the other programs described in this section, provide 55 56 for a program of loans to be made to agribusiness or greenhouse production horticulture enterprises for the purpose of encouraging 57 thereby the extension of conventional financing and the issuance 58 of letters of credit to such agribusiness or greenhouse production 59 60 horticulture enterprises by private institutions. Monies to make 61 such loans by the Mississippi Development Authority shall be drawn from the Emerging Crops Fund. The amount of a loan to any single 62

H. B. No. 849 03/HR07/R1065CS PAGE 2 (BS\HS) agribusiness or greenhouse production horticulture enterprise under this paragraph (a) shall not exceed twenty percent (20%) of the total cost of the project for which financing is sought or Two Hundred Thousand Dollars (\$200,000.00), whichever is less. No interest shall be charged on such loans, and only the amount actually loaned shall be required to be repaid. Repayments shall be deposited into the Emerging Crops Fund.

70 (b) The Mississippi Development Authority shall, in addition to the other programs described in this section, provide 71 for a program of loans or loan guaranties, or both, to be made to 72 73 or on behalf of any agribusiness enterprise engaged in beef processing for the purpose of encouraging thereby the extension of 74 75 conventional financing and the issuance of letters of credit to such agribusiness enterprises by private institutions. 76 Monies to 77 make such loans or loan guaranties, or both, by the Mississippi Development Authority shall be drawn from the Emerging Crops Fund 78 and shall not exceed Twenty-one Million Dollars (\$21,000,000.00) 79 80 in the aggregate. The amount of a loan to any single agribusiness enterprise or loan guaranty on behalf of such agribusiness 81 82 enterprise, or both, under this paragraph (b) shall not exceed the total cost of the project for which financing is sought or 83 Twenty-one Million Dollars (\$21,000,000.00), whichever is less. 84 The interest charged on a loan made under this paragraph (b) shall 85 be at a rate determined by the Mississippi Development Authority. 86 87 All repayments of any loan made under this paragraph (b) shall be deposited into the Emerging Crops Fund. Assistance received by an 88 89 agribusiness enterprise under this paragraph (b) shall not disqualify the agribusiness enterprise from obtaining any other 90 assistance under this chapter. 91

92 (4) (a) Through June 30, <u>2004</u>, the Mississippi Development 93 Authority may loan or grant to qualified planning and development 94 districts, and to small business investment corporations,

95 bank-based community development corporations, the Recruitment and

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Training Program, Inc., the City of Jackson Business Development 96 97 Loan Fund, the Lorman Southwest Mississippi Development Corporation, the West Jackson Community Development Corporation, 98 99 the East Mississippi Development Corporation, and other entities 100 meeting the criteria established by the Mississippi Development Authority (all referred to hereinafter as "qualified entities"), 101 102 funds for the purpose of establishing loan revolving funds to 103 assist in providing financing for minority economic development. The monies loaned or granted by the Mississippi Development 104 Authority shall be drawn from the Emerging Crops Fund and shall 105 106 not exceed Twenty-three Million Dollars (\$23,000,000.00) in the aggregate. Planning and development districts or qualified 107 108 entities which receive monies pursuant to this provision shall use 109 such monies to make loans to minority business enterprises consistent with criteria established by the Mississippi 110 Development Authority. Such criteria shall include, at a minimum, 111 112 the following: 113 (i) The business enterprise must be a private, for-profit enterprise. 114 115 (ii) If the business enterprise is a proprietorship, the borrower must be a resident citizen of the 116 117 State of Mississippi; if the business enterprise is a corporation or partnership, at least fifty percent (50%) of the owners must be 118 resident citizens of the State of Mississippi. 119 120 (iii) The borrower must have at least five percent (5%) equity interest in the business enterprise. 121 122 (iv) The borrower must demonstrate ability to repay the loan. 123 (v)The borrower must not be in default of any 124 previous loan from the state or federal government. 125 (vi) Loan proceeds may be used for financing all 126 127 project costs associated with development or expansion of a new small business, including fixed assets, working capital, start-up 128 H. B. No. 849 03/HR07/R1065CS PAGE 4 (BS\HS)

129 costs, rental payments, interest expense during construction and 130 professional fees related to the project.

(vii) Loan proceeds shall not be used to pay off 131 132 existing debt for loan consolidation purposes; to finance the 133 acquisition, construction, improvement or operation of real property which is to be held primarily for sale or investment; to 134 provide for, or free funds, for speculation in any kind of 135 property; or as a loan to owners, partners or stockholders of the 136 applicant which do not change ownership interest by the applicant. 137 However, this does not apply to ordinary compensation for services 138 139 rendered in the course of business.

(viii) The maximum amount that may be loaned to any one (1) borrower shall be Two Hundred Fifty Thousand Dollars (\$250,000.00).

(ix) The Mississippi Development Authority shall
review each loan before it is made, and no loan shall be made to
any borrower until the loan has been reviewed and approved by the
Mississippi Development Authority.

For the purpose of this subsection, the term 147 (b) 148 "minority business enterprise" means a socially and economically disadvantaged small business concern, organized for profit, 149 150 performing a commercially useful function which is owned and 151 controlled by one or more minorities or minority business enterprises certified by the Mississippi Development Authority, at 152 153 least fifty percent (50%) of whom are resident citizens of the State of Mississippi. For purposes of this subsection, the term 154 155 "socially and economically disadvantaged small business concern" shall have the meaning ascribed to such term under the Small 156 Business Act (15 USCS, Section 637(a)), or women, and the term 157 158 "owned and controlled" means a business in which one or more minorities or minority business enterprises certified by the 159 160 Mississippi Development Authority own sixty percent (60%) or, in the case of a corporation, sixty percent (60%) of the voting 161

H. B. No. 849 03/HR07/R1065CS PAGE 5 (BS\HS) 162 stock, and control sixty percent (60%) of the management and daily 163 business operations of the business.

From and after July 1, <u>2004</u>, monies not loaned or granted by the Mississippi Development Authority to planning and development districts or qualified entities under this subsection, and monies not loaned by planning and development districts or qualified entities, shall be deposited to the credit of the sinking fund created and maintained in the State Treasury for the retirement of bonds issued under Section 69-2-19.

(c) Notwithstanding any other provision of this 171 172 subsection to the contrary, if federal funds are not available for commitments made by a planning and development district to provide 173 174 assistance under any federal loan program administered by the planning and development district in coordination with the 175 Appalachian Regional Commission or Economic Development 176 Administration, or both, a planning and development district may 177 use funds in its loan revolving fund, which have not been 178 179 committed otherwise to provide assistance, for the purpose of providing temporary funding for such commitments. 180 If a planning 181 and development district uses uncommitted funds in its loan revolving fund to provide such temporary funding, the district 182 183 shall use funds repaid to the district under the temporarily funded federal loan program to replenish the funds used to provide 184 the temporary funding. Funds used by a planning and development 185 186 district to provide temporary funding under this paragraph (c) must be repaid to the district's loan revolving fund no later than 187 twelve (12) months after the date the district provides the 188 temporary funding. A planning and development district may not 189 use uncommitted funds in its loan revolving fund to provide 190 temporary funding under this paragraph (c) on more than two (2) 191 192 occasions during a calendar year. A planning and development 193 district may provide temporary funding for multiple commitments on 194 each such occasion. The maximum aggregate amount of uncommitted 

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200 (d) If the Mississippi Development Authority determines that a planning and development district or qualified entity has 201 provided loans to minority businesses in a manner inconsistent 202 203 with the provisions of this subsection, then the amount of such loans so provided shall be withheld by the Mississippi Development 204 205 Authority from any additional grant funds to which the planning and development district or qualified entity becomes entitled 206 207 under this subsection. If the Mississippi Development Authority 208 determines, after notifying such planning and development district or qualified entity twice in writing and providing such planning 209 and development district or qualified entity a reasonable 210 211 opportunity to comply, that a planning and development district or 212 qualified entity has consistently failed to comply with this subsection, the Mississippi Development Authority may declare such 213 214 planning and development district or qualified entity in default under this subsection and, upon receipt of notice thereof from the 215 216 Mississippi Development Authority, such planning and development district or qualified entity shall immediately cease providing 217 loans under this subsection, shall refund to the Mississippi 218 219 Development Authority for distribution to other planning and development districts or qualified entities all funds held in its 220 221 revolving loan fund and, if required by the Mississippi Development Authority, shall convey to the Mississippi Development 222 Authority, all administrative and management control of loans 223 provided by it under this subsection. 224

(e) If the Mississippi Development Authority
determines, after notifying a planning and development district or
qualified entity twice in writing and providing copies of such

H. B. No. 849 03/HR07/R1065CS PAGE 7 (BS\HS) notification to each member of the Legislature in whose district 228 229 or in a part of whose district such planning and development district or qualified entity is located and providing such 230 231 planning and development district or qualified entity a reasonable 232 opportunity to take corrective action, that a planning and development district or qualified entity administering a revolving 233 loan fund under the provisions of this subsection is not actively 234 engaged in lending as defined by the rules and regulations of the 235 Mississippi Development Authority, the Mississippi Development 236 Authority may declare such planning and development district or 237 238 qualified entity in default under this subsection and, upon receipt of notice thereof from the Mississippi Development 239 240 Authority, such planning and development district or qualified entity shall immediately cease providing loans under this 241 subsection, shall refund to the Mississippi Development Authority 242 243 for distribution to other planning and development districts or qualified entities all funds held in its revolving loan fund and, 244 245 if required by the Mississippi Development Authority, shall convey to the Mississippi Development Authority all administrative and 246 247 management control of loans provided by it under this subsection.

The Mississippi Development Authority shall develop a 248 (5) 249 program which will assist minority business enterprises by 250 guaranteeing bid, performance and payment bonds which such minority businesses are required to obtain in order to contract 251 252 with federal agencies, state agencies or political subdivisions of the state. Monies for such program shall be drawn from the monies 253 allocated under subsection (4) of this section to assist the 254 financing of minority economic development and shall not exceed 255 Three Million Dollars (\$3,000,000.00) in the aggregate. 256 The 257 Mississippi Development Authority may promulgate rules and 258 regulations for the operation of the program established pursuant 259 to this subsection. For the purpose of this subsection (5) the

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260 term "minority business enterprise" has the meaning assigned such 261 term in subsection (4) of this section.

The Mississippi Development Authority may loan or grant 262 (6) 263 to public entities and to nonprofit corporations funds to defray 264 the expense of financing (or to match any funds available from 265 other public or private sources for the expense of financing) projects in this state which are devoted to the study, teaching 266 267 and/or promotion of regional crafts and which are deemed by the 268 authority to be significant tourist attractions. The monies loaned or granted shall be drawn from the Emerging Crops Fund and 269 270 shall not exceed Two Hundred Fifty Thousand Dollars (\$250,000.00) in the aggregate. 271

Through June 30, 1998, the Mississippi Development 272 (7) Authority shall make available to the Mississippi Department of 273 274 Agriculture and Commerce funds for the purpose of establishing loan revolving funds and other methods of financing for 275 agribusiness programs administered under the Mississippi 276 277 Agribusiness Council Act of 1993. The monies made available by the Mississippi Development Authority shall be drawn from the 278 Emerging Crops Fund and shall not exceed Seven Hundred Thousand 279 280 Dollars (\$700,000.00) in the aggregate. The Mississippi 281 Department of Agriculture and Commerce shall establish control and auditing procedures for use of these funds. These funds will be 282 used primarily for quick payment to farmers for vegetable and 283 284 fruit crops processed and sold through vegetable processing plants associated with the Department of Agriculture and Commerce and the 285 286 Mississippi State Extension Service.

(8) From and after July 1, 1996, the Mississippi Development
Authority shall make available to the Mississippi Small Farm
Development Center One Million Dollars (\$1,000,000.00) to be used
by the center to assist small entrepreneurs as provided in Section
37-101-25, Mississippi Code of 1972. The monies made available by

H. B. No. 849 03/HR07/R1065CS PAGE 9 (BS\HS) 292 the Mississippi Development Authority shall be drawn from the 293 Emerging Crops Fund.

The Mississippi Development Authority shall make 294 (9) 295 available to the Agribusiness and Natural Resource Development 296 Center through Alcorn State University an amount not to exceed Two Hundred Fifty Thousand Dollars (\$250,000.00) in fiscal year 2001 297 and Two Hundred Fifty Thousand Dollars (\$250,000.00) in fiscal 298 year 2002 from the cash balance of the Emerging Crops Fund to 299 300 support the development of a cooperative program for agribusiness development, marketing and natural resources development. 301 This 302 subsection (9) shall stand repealed on June 30, 2004.

The Mississippi Development Authority shall make 303 (10)304 available to the Small Farm Development Center at Alcorn State 305 University funds in an aggregate amount not to exceed Three Hundred Thousand Dollars (\$300,000.00), to be drawn from the cash 306 307 balance of the Emerging Crops Fund. The Small Farm Development Center at Alcorn State University shall use such funds to make 308 309 loans to producers of sweet potatoes and cooperatives anywhere in the State of Mississippi owned by sweet potato producers to assist 310 311 in the planting of sweet potatoes and the purchase of sweet potato production and harvesting equipment. A report of the loans made 312 313 under this subsection shall be furnished by January 15 of each year to the Chairman of the Senate Agriculture Committee and the 314 Chairman of the House Agriculture Committee. 315

(11) The Mississippi Development Authority shall make
available to the Mississippi Department of Agriculture and
Commerce "<u>Make Mine Mississippi</u>" program an amount not to exceed
One Hundred Fifty Thousand Dollars (\$150,000.00) to be drawn from
the cash balance of the Emerging Crops Fund.

321 (12) The Mississippi Development Authority shall make
 322 available to the Mississippi Department of Agriculture and
 323 Commerce an amount not to exceed One Hundred Fifty Thousand

324 Dollars (\$150,000.00) to be drawn from the cash balance of the

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325 Emerging Crops Fund to be used for the rehabilitation and

maintenance of the Mississippi Farmers Central Market in Jackson, 326 327 Mississippi. 328 (13) The Mississippi Development Authority shall make 329 available to the Mississippi Department of Agriculture and Commerce an amount not to exceed Twenty-five Thousand Dollars 330 (\$25,000.00) to be drawn from the cash balance of the Emerging 331 Crops Fund to be used for advertising purposes related to the 332 Mississippi Farmers Central Market in Jackson, Mississippi. 333 This act shall take effect and be in force from SECTION 2. 334 335 and after its passage.