By: Representative Warren

To: Education; Appropriations

HOUSE BILL NO. 746

- AN ACT TO AMEND SECTIONS 37-13-63 AND 37-151-7, MISSISSIPPI
- CODE OF 1972, TO CLARIFY THE AUTHORITY OF THE STATE BOARD OF
- EDUCATION TO EXEMPT SCHOOLS FROM THE REQUIRED 180-DAY MINIMUM SCHOOL CALENDAR FOR TIME MISSED DUE TO EMERGENCIES AND TO CONTINUE 3
- TO PAY SCHOOL DISTRICTS FULL ADEQUATE EDUCATION PROGRAM 5
- ALLOTMENTS; AND FOR RELATED PURPOSES.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI:
- SECTION 1. Section 37-13-63, Mississippi Code of 1972, is 8
- amended as follows: 9
- 10 37-13-63. (1) All public schools in the state shall be kept
- in session for at least one hundred eighty (180) days in each 11
- scholastic year. 12
- (2) If the school board of any school district determines 13
- that it is not economically feasible or practicable to operate any 14
- school within the district for the full one hundred eighty (180) 15
- days required for a scholastic year as contemplated due to an 16
- 17 enemy attack, a manmade, technological or natural disaster in
- which the Governor has declared a disaster emergency under the 18
- laws of this state or the President of the United States has 19
- declared an emergency or major disaster to exist in this state, 20
- the school board may notify the State Department of Education of 21
- the disaster and submit a plan for altering the school term. If 22
- the State Board of Education finds the disaster to be the cause of 23
- 24 the school not operating for the contemplated school term and that
- the school was in a school district covered by the Governor's or 25
- President's disaster declaration, it may permit the school board 26
- to operate the schools in its district for less than one hundred 27
- eighty (180) days. 28

- SECTION 2. Section 37-151-7, Mississippi Code of 1972, is
- 30 amended as follows:
- 37-151-7. The annual allocation to each school district for
- 32 the operation of the adequate education program shall be
- 33 determined as follows:
- 34 (1) Computation of the basic amount to be included for
- 35 current operation in the adequate education program. The
- 36 following procedure shall be followed in determining the annual
- 37 allocation to each school district:
- 38 (a) Determination of average daily attendance. During
- 39 months two (2) and three (3) of the current school year, the
- 40 average daily attendance of a school district shall be computed,
- 41 or the average daily attendance for the prior school year shall be
- 42 used, whichever is greater. The district's average daily
- 43 attendance shall be computed and currently maintained in
- 44 accordance with regulations promulgated by the State Board of
- 45 Education.
- 46 (b) Determination of base student cost. The State
- 47 Board of Education, on or before August 1, with adjusted estimate
- 48 no later than January 2, shall annually submit to the Legislative
- 49 Budget Office and the Governor a proposed base student cost
- 50 adequate to provide the following cost components of educating a
- 51 pupil in an average school district meeting Level III
- 52 accreditation standards required by the Commission on School
- 53 Accreditation: (i) Instructional Cost; (ii) Administrative Cost;
- 54 (iii) Operation and Maintenance of Plant; and (iv) Ancillary
- 55 Support Cost. The department shall utilize a statistical
- 56 methodology which considers such factors as, but not limited to,
- 57 (i) school size; (ii) assessed valuation per pupil; (iii) the
- 58 percentage of students receiving free lunch; (iv) the local
- 59 district maintenance tax levy; (v) other local school district
- 60 revenues; and (vi) the district's accreditation level, in the
- 61 selection of the representative Mississippi school districts for

which cost information shall be obtained for each of the above 62 63 listed cost areas.

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For the instructional cost component, the department shall

65 determine the instructional cost of each of the representative 66 school districts selected above, excluding instructional cost of 67 self-contained special education programs and vocational education programs, and the average daily attendance in the selected school 68 districts. The instructional cost is then totaled and divided by 69 the total average daily attendance for the selected school 70 districts to yield the instructional cost component. 71 72 administrative cost component, the department shall determine the administrative cost of each of the representative school districts 73 74 selected above, excluding administrative cost of self-contained special education programs and vocational education programs, and 75 the average daily attendance in the selected school districts. 76 77 The administrative cost is then totaled and divided by the total 78 average daily attendance for the selected school districts to 79 yield the administrative cost component. For the plant and maintenance cost component, the department shall determine the 80 81 plant and maintenance cost of each of the representative school districts selected above, excluding plant and maintenance cost of 82 83 self-contained special education programs and vocational education programs, and the average daily attendance in the selected school 84 The plant and maintenance cost is then totaled and 85 districts. divided by the total average daily attendance for the selected 86 school districts to yield the plant and maintenance cost 87 88 component. For the ancillary support cost component, the department shall determine the ancillary support cost of each of 89 the representative school districts selected above, excluding 90 ancillary support cost of self-contained special education 91 92 programs and vocational education programs, and the average daily 93 attendance in the selected school districts. The ancillary support cost is then totaled and divided by the total average 94

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- 95 daily attendance for the selected school districts to yield the
- 96 ancillary support cost component. The total base cost for each
- 97 year shall be the sum of the instructional cost component,
- 98 administrative cost component, plant and maintenance cost
- 99 component and ancillary support cost component, and any estimated
- 100 adjustments for additional state requirements as determined by the
- 101 State Board of Education. Provided, however, that the base
- 102 student cost in fiscal year 1998 shall be Two Thousand Six Hundred
- 103 Sixty-four Dollars (\$2,664.00).
- 104 (c) Determination of the basic adequate education
- 105 program cost. The basic amount for current operation to be
- 106 included in the Mississippi Adequate Education Program for each
- 107 school district shall be computed as follows:
- Multiply the average daily attendance of the district by the
- 109 base student cost as established by the Legislature, which yields
- 110 the total base program cost for each school district.
- 111 (d) Adjustment to the base student cost for at-risk
- 112 **pupils.** The amount to be included for at-risk pupil programs for
- 113 each school district shall be computed as follows: Multiply the
- 114 base student cost for the appropriate fiscal year as determined
- under paragraph (b) by five percent (5%), and multiply that
- 116 product by the number of pupils participating in the federal free
- 117 school lunch program in such school district, which yields the
- 118 total adjustment for at-risk pupil programs for such school
- 119 district.
- 120 (e) Add-on program cost. The amount to be allocated to
- 121 school districts in addition to the adequate education program
- 122 cost for add-on programs for each school district shall be
- 123 computed as follows:
- 124 (i) Transportation cost shall be the amount
- 125 allocated to such school district for the operational support of
- 126 the district transportation system from state funds.

127		(ii) Vo	ocational	or te	chnica	ıl educa	ation prog	gram
128	cost shall be	the amoun	nt alloca	ted to	such	school	district	from
129	state funds fo	or the ope	erational	suppo	rt of	such p	rograms.	

- (iii) Special education program cost shall be the amount allocated to such school district from state funds for the operational support of such programs.
- (iv) Gifted education program cost shall be the
 amount allocated to such school district from state funds for the
 operational support of such programs.
- (v) Alternative school program cost shall be the
 amount allocated to such school district from state funds for the
 operational support of such programs.
- (vi) Extended school year programs shall be the
 amount allocated to school districts for those programs authorized
 by law which extend beyond the normal school year.
- (vii) University-based programs shall be the
 amount allocated to school districts for those university-based
 programs for handicapped children as defined and provided for in
 Section 37-23-131 et seq., Mississippi Code of 1972.
- (viii) Bus driver training programs shall be the amount provided for those driver training programs as provided for in Section 37-41-1, Mississippi Code of 1972.
- The sum of the items listed above (i) transportation, (ii)
 vocational or technical education, (iii) special education, (iv)
 gifted education, (v) alternative school, (vi) extended school
 year, (vii) university-based, and (viii) bus driver training shall
 yield the add-on cost for each school district.
- (f) Total projected adequate education program cost.

 The total Mississippi Adequate Education Program Cost shall be the sum of the total basic adequate education program cost (paragraph (c)), and the adjustment to the base student cost for at-risk pupils (paragraph (d)) for each school district.

- Supplemental grant to school districts. 159 (q) 160 addition to the adequate education program grant, the State Department of Education shall annually distribute an additional 161 162 amount as follows: Multiply the base student cost for the 163 appropriate fiscal year as determined under paragraph (b) by .13% 164 and multiply that product by the average daily attendance of each 165 school district. Such grant shall not be subject to the local revenue requirement provided in subsection (2). 166
 - (2) Computation of the required local revenue in support of the adequate education program. The amount that each district shall provide toward the cost of the adequate education program shall be calculated as follows:
 - (a) The State Board of Education shall certify to each school district that twenty-eight (28) mills, less the estimated amount of the yield of the School Ad Valorem Tax Reduction Fund grants as determined by the State Department of Education, is the millage rate required to provide the district required local effort for that year, or twenty-seven percent (27%) of the basic adequate education program cost for such school district as determined under subsection (c), whichever is a lesser amount. In the case of an agricultural high school the millage requirement shall be set at a level which generates an equitable amount per pupil to be determined by the State Board of Education.
- The State Board of Education shall determine (i) 182 (b) 183 the total assessed valuation of nonexempt property for school purposes in each school district; (ii) assessed value of exempt 184 185 property owned by homeowners aged sixty-five (65) or older or disabled as defined in Section 27-33-67(2), Mississippi Code of 186 1972; (iii) the school district's tax loss from exemptions 187 provided to applicants under the age of sixty-five (65) and not 188 disabled as defined in Section 27-33-67(1), Mississippi Code of 189 190 1972; and (iv) the school district's homestead reimbursement 191 revenues.

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192	(c) The amount of the total adequate education program
193	funding which shall be contributed by each school district shall
194	be the sum of the ad valorem receipts generated by the millage
195	required under this subsection plus the following local revenue
196	sources for the appropriate fiscal year which are or may be
197	available for current expenditure by the school district:
198	One hundred percent (100%) of Grand Gulf income as prescribed
199	in Section 27-35-309.

(3) Computation of the required state effort in support of the adequate education program.

- (a) The required state effort in support of the adequate education program shall be determined by subtracting the sum of the required local tax effort as set forth in subsection (2)(a) of this section and the other local revenue sources as set forth in subsection (2)(c) of this section in an amount not to exceed twenty-seven percent (27%) of the total projected adequate education program cost as set forth in subsection (1)(f) of this section from the total projected adequate education program cost as set forth in subsection (1)(f) of this section.
- 211 (b) Provided, however, that in fiscal year 1998 and in the fiscal year in which the adequate education program is fully 212 213 funded by the Legislature, any increase in the said state contribution, including the supplemental grant to school districts 214 provided under subsection (1)(g), to any district calculated under 215 216 this section shall be not less than eight percent (8%) in excess of the amount received by said district from state funds for the 217 fiscal year immediately preceding. For purposes of this paragraph 218 (b), state funds shall include minimum program funds less the 219 add-on programs, state Uniform Millage Assistance Grant funds, 220 221 Education Enhancement Funds appropriated for Uniform Millage Assistance Grants and state textbook allocations, and State 222 223 General Funds allocated for textbooks.

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224 If the appropriation is less than full funding for fiscal year 2003, allocations for state contributions to school 225 districts in support of the adequate education program will be 226 227 determined by the State Department of Education in the following 228 manner: (i) Calculation of the full funding amount under 229 this chapter, with proportionate reductions as required by the 230 appropriation level. 231 (ii) Calculation of the amount equal to the state 232 funds allocated to school districts for fiscal year 2002 plus the 233 234 estimated amount to fund the adequate education program salary schedule for fiscal year 2003. For purposes of this item (ii), 235 236 state funds shall be those described in paragraph (b) and an amount equal to the allocation for the adequate education program 237 in fiscal year 2002, plus any additional amount required to 238 satisfy fiscal year 2003 pledges in accordance with paragraphs 239 (d), (e) and (f) of subsection (5) of this section. If a school 240 district's fiscal year 2003 pledge is different than the pledge 241 amount for fiscal year 2002, the district shall receive an amount 242 243 equal to the fiscal year 2003 pledge or the amount of funds calculated under the adequate education formula for fiscal year 244 245 2002 before any pledge guarantee for fiscal year 2002, whichever 246 is greater. If the pledge is no longer in effect, the district shall receive the amount of funds calculated under the formula for 247 248 fiscal year 2002 before any pledge guarantee for fiscal year 2002. The portion of any district's allocation 249 250 calculated in item (i) of this paragraph which exceeds amounts as 251 calculated in item (ii) shall be reduced by an amount not to exceed twenty-one percent (21%). The amount of funds generated by 252 this reduction of funds shall be redistributed proportionately 253 among those districts receiving insufficient funds to meet the 254

amount calculated in item (ii). In no case may any district

receive funds in an amount greater than the amount that the

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257 district would have received under full funding of the program for 258 fiscal year 2003.

(d) If the school board of any school district 259 260 determines that it is not economically feasible or practicable to 261 operate any school within the district for the full one hundred eighty (180) days required for a school term of a scholastic year 262 as required in Section 37-13-63, Mississippi Code of 1972, due to 263 an enemy attack, a manmade, technological or natural disaster in 264 which the Governor has declared a disaster emergency under the 265 laws of this state or the President of the United States has 266 267 declared an emergency or major disaster to exist in this state, the school board may notify the State Department of Education of 268 269 the disaster and submit a plan for altering the school term. If the State Board of Education finds the disaster to be the cause of 270 the school not operating for the contemplated school term and that 271 the school was in a school district covered by the Governor's or 272 President's disaster declaration, it may permit the school board 273 274 to operate the schools in its district for less than one hundred eighty (180) days and, in that case, the State Department of 275 276 Education shall not reduce the state contributions to the adequate education program allotment for the district, because of the 277 278 failure to operate the schools for one hundred eighty (180) days. The State Adequate Education Program Fund is hereby 279 280 established in the State Treasury which shall be used to

established in the State Treasury which shall be used to distribute any funds specifically appropriated by the Legislature to such fund, to school districts entitled to increased allocations of state funds under the adequate education program funding formula prescribed in Sections 37-151-3, 37-151-5 and 37-151-7 of this article. If the Legislature provides less funds than the total state funds needed for support of such increased allocations under the adequate education program, the State Department of Education shall reduce all elements of the cost of the adequate education program proportionately. Any such adequate

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education program funds shall be transferred to the school
district maintenance fund of such district in the manner
prescribed in Section 37-19-47, Mississippi Code of 1972, and
shall be expended in the manner provided by law.

The Interim School District Capital Expenditure Fund is

- hereby established in the State Treasury which shall be used to 295 distribute any funds specifically appropriated by the Legislature 296 297 to such fund to school districts entitled to increased allocations of state funds under the adequate education program funding 298 formula prescribed in Sections 37-151-3 through 37-151-7, 299 300 Mississippi Code of 1972, until such time as the said adequate education program is fully funded by the Legislature. 301 following percentages of the total state cost of increased 302 303 allocations of funds under the adequate education program funding formula shall be appropriated by the Legislature into the Interim 304 305 School District Capital Expenditure Fund to be distributed to all school districts under the formula: Nine and two-tenths percent 306 307 (9.2%) shall be appropriated in fiscal year 1998, twenty percent (20%) shall be appropriated in fiscal year 1999, forty percent 308 309 (40%) shall be appropriated in fiscal year 2000, sixty percent (60%) shall be appropriated in fiscal year 2001, eighty percent 310 311 (80%) shall be appropriated in fiscal year 2002, and one hundred percent (100%) shall be appropriated in fiscal year 2003 into the 312 State Adequate Education Program Fund created in subsection (4). 313 314 Until July 1, 2002, such money shall be used by school districts for the following purposes: 315
- (a) Purchasing, erecting, repairing, equipping,
 remodeling and enlarging school buildings and related facilities,
 including gymnasiums, auditoriums, lunchrooms, vocational training
 buildings, libraries, school barns and garages for transportation
 vehicles, school athletic fields and necessary facilities
 connected therewith, and purchasing land therefor. Any such
 capital improvement project by a school district shall be approved

- 323 by the State Board of Education, and based on an approved
- 324 long-range plan. The State Board of Education shall promulgate
- 325 minimum requirements for the approval of school district capital
- 326 expenditure plans.
- 327 (b) Providing necessary water, light, heating, air
- 328 conditioning, and sewerage facilities for school buildings, and
- 329 purchasing land therefor.
- 330 (c) Paying debt service on existing capital improvement
- 331 debt of the district or refinancing outstanding debt of a district
- 332 if such refinancing will result in an interest cost savings to the
- 333 district.
- 334 (d) From and after October 1, 1997, through June 30,
- 335 1998, pursuant to a school district capital expenditure plan
- 336 approved by the State Department of Education, a school district
- 337 may pledge such funds until July 1, 2002, plus funds provided for
- 338 in paragraph (e) of this subsection (5) that are not otherwise
- 339 permanently pledged under such paragraph (e) to pay all or a
- 340 portion of the debt service on debt issued by the school district
- 341 under Sections 37-59-1 through 37-59-45, 37-59-101 through
- 342 37-59-115, 37-7-351 through 37-7-359, 37-41-89 through 37-41-99,
- 343 37-7-301, 37-7-302 and 37-41-81, Mississippi Code of 1972, or debt
- 344 issued by boards of supervisors for agricultural high schools
- 345 pursuant to Section 37-27-65, Mississippi Code of 1972, or
- 346 lease-purchase contracts entered into pursuant to Section 31-7-13,
- 347 Mississippi Code of 1972, or to retire or refinance outstanding
- 348 debt of a district, if such pledge is accomplished pursuant to a
- 349 written contract or resolution approved and spread upon the
- 350 minutes of an official meeting of the district's school board or
- 351 board of supervisors. It is the intent of this provision to allow
- 352 school districts to irrevocably pledge their Interim School
- 353 District Capital Expenditure Fund allotments as a constant stream
- of revenue to secure a debt issued under the foregoing code

355 sections. To allow school districts to make such an irrevocable

pledge, the state shall take all action necessary to ensure that 356 the amount of a district's Interim School District Capital 357 Expenditure Fund allotments shall not be reduced below the amount 358 359 certified by the department or the district's total allotment 360 under the Interim Capital Expenditure Fund if fully funded, so 361 long as such debt remains outstanding. 362 From and after October 1, 1997, through June 30, 363 1998, in addition to any other authority a school district may have, any school district may issue State Aid Capital Improvement 364 Bonds secured in whole by a continuing annual pledge of any 365 366 Mississippi Adequate Education Program funds available to the district, in an amount not to exceed One Hundred Sixty Dollars 367 (\$160.00) per pupil based on the latest completed average daily 368 attendance count certified by the department prior to the issuance 369 370 of the bonds. Such State Aid Capital Improvement Bonds may be 371 issued for the purposes enumerated in subsections (a), (b), (c) and (g) of this section. Prior to issuing such bonds, the school 372 373 board of the district shall adopt a resolution declaring the necessity for and its intention of issuing such bonds and 374 375 borrowing such money, specifying the approximate amount to be so borrowed, how such money is to be used and how such indebtedness 376 377 is to be evidenced. Any capital improvement project financed with 378 State Aid Capital Improvement Bonds shall be approved by the department, and based on an approved long-range plan. 379 380 Board of Education shall promulgate minimum requirements for the approval of such school district capital expenditure plans. 381 State Board of Education shall not approve any capital expenditure 382 plan for a pledge of funds under this paragraph unless it 383 determines (i) that the quality of instruction in such district 384 385 will not be reduced as a result of this pledge, and (ii) the district has other revenue available to attain and maintain at 386 387 least Level III accreditation.

388	A district issuing State Aid Capital Improvement Bonds may
389	pledge for the repayment of such bonds all funds received by the
390	district from the state, in an amount not to exceed One Hundred
391	Sixty Dollars (\$160.00) per pupil in average daily attendance in
392	the school district as set forth above, and not otherwise
393	permanently pledged under paragraph (d) of this subsection or
394	under Section 37-61-33(2)(d), Mississippi Code of 1972. The
395	district's school board shall specify by resolution the amount of
396	state funds, which are being pledged by the district for the
397	repayment of the State Aid Capital Improvement Bonds. Once such a
398	pledge is made to secure the bonds, the district shall notify the
399	department of such pledge. Upon making such a pledge, the school
400	district may request the department which may agree to irrevocably
401	transfer a specified amount or percentage of the district's state
402	revenue pledged to repay the district's State Aid Capital
403	Improvement Bonds directly to a state or federally chartered bank
404	serving as a trustee or paying agent on such bonds for the payment
405	of all or portion of such State Aid Capital Improvement Bonds.
406	Such instructions shall be incorporated into a resolution by the
407	school board for the benefit of holders of the bonds and may
408	provide that such withholding and transfer of such other available
409	funds shall be made only upon notification by a trustee or paying
410	agent on such bonds that the amounts available to pay such bonds
411	on any payment date will not be sufficient. It is the intent of
412	this provision to allow school districts to irrevocably pledge a
413	certain, constant stream of revenue as security for State Aid
414	Capital Improvement Bonds issued hereunder. To allow school
415	districts to make such an irrevocable pledge, the state shall take
416	all action necessary to ensure that the amount of a district's
417	state revenues up to an amount equal to One Hundred Sixty Dollars
418	(\$160.00) per pupil as set forth above which have been pledged to
419	repay debt as set forth herein shall not be reduced so long as any
420	State Aid Capital Improvement Bonds are outstanding.

Any such State Aid Capital Improvement bonds shall mature as 421 determined by the district's school bond over a period not to 422 exceed twenty (20) years. Such bonds shall not bear a greater 423 424 overall maximum interest rate to maturity than that allowed in 425 Section 75-17-101, Mississippi Code of 1972. The further details and terms of such bonds shall be as determined by the school board 426 427 of the district. The provisions of this subsection shall be cumulative and 428 429

The provisions of this subsection shall be cumulative and supplemental to any existing funding programs or other authority conferred upon school districts or school boards. Debt of a school district secured in whole by a pledge of revenue pursuant to this section shall not be subject to any debt limitation.

For purposes of this paragraph (e), "State Aid Capital Improvement Bond" shall mean any bond, note, or other certificate of indebtedness issued by a school district under the provisions hereof.

This paragraph (e) shall stand repealed from and after June 30, 1998.

As an alternative to the authority granted under 439 440 paragraph (e), a school district, in its discretion, may authorize 441 the State Board of Education to withhold an amount of the 442 district's adequate education program allotment equal to up to One Hundred Sixty Dollars (\$160.00) per student in average daily 443 attendance in the district to be allocated to the State Public 444445 School Building Fund to the credit of such school district. A school district may choose the option provided under this 446 447 paragraph (e) or paragraph (f), but not both. In addition to the grants made by the state pursuant to Section 37-47-9, a school 448 449 district shall be entitled to grants based on the allotments to 450 the State Public School Building Fund credited to such school district under this paragraph. This paragraph (f) shall stand 451

repealed from and after June 30, 1998.

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The State Board of Education may authorize the 453 (q) 454 school district to expend not more than twenty percent (20%) of its annual allotment of such funds or Twenty Thousand Dollars 455 456 (\$20,000.00), whichever is greater, for technology needs of the 457 school district, including computers, software, 458 telecommunications, cable television, interactive video, film 459 low-power television, satellite communications, microwave 460 communications, technology-based equipment installation and maintenance, and the training of staff in the use of such 461 technology-based instruction. Any such technology expenditure 462 463 shall be reflected in the local district technology plan approved 464 by the State Board of Education under Section 37-151-17, 465 Mississippi Code of 1972. To the extent a school district has not utilized 466 (h) twenty percent (20%) of its annual allotment for technology 467 468 purposes under paragraph (g), a school district may expend not more than twenty percent (20%) of its annual allotment or Twenty 469 470 Thousand Dollars (\$20,000.00), whichever is greater, for instructional purposes. The State Board of Education may 471 472 authorize a school district to expend more than said twenty percent (20%) of its annual allotment for instructional purposes 473

(i) The State Department of Education or the State
Board of Education may require that any project commenced pursuant
to this act with an estimated project cost of not less than Five
Million Dollars (\$5,000,000.00) shall be done only pursuant to
program management of the process with respect to design and
construction. Any individuals, partnerships, companies or other
entities acting as a program manager on behalf of a local school

483 district and performing program management services for projects

484 covered under this subsection shall be approved by the State

if it determines that such expenditures are needed for

485 Department of Education.

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accreditation purposes.

486	Any interest accruing on any unexpended balance in the
487	Interim School District Capital Expenditure Fund shall be invested
488	by the State Treasurer and placed to the credit of each school
489	district participating in such fund in its proportionate share.
490	The provisions of this subsection $\underline{(5)}$ shall be cumulative and
491	supplemental to any existing funding programs or other authority
492	conferred upon school districts or school boards.
493	SECTION 3. This act shall take effect and be in force from
494	and after its passage.