MISSISSIPPI LEGISLATURE

By: Senator(s) Harden

To: Education; Finance

SENATE BILL NO. 3106

AN ACT TO AUTHORIZE SCHOOL DISTRICTS LOCATED IN CERTAIN 1 EXTRAORDINARY GROWTH AREAS OF THE STATE TO ISSUE TAX INCREMENT 2 FINANCING BONDS; TO PROVIDE FOR THE MATURITY AND TERMS OF SUCH BONDS; TO SPECIFY THE PURPOSES FOR WHICH THE PROCEEDS OF SUCH 3 4 BONDS MAY BE EXPENDED BY SCHOOL DISTRICTS; TO REQUIRE LOCAL SCHOOL 5 BOARDS TO ADOPT A RESOLUTION TO AUTHORIZE THE ISSUANCE OF SUCH 6 BONDS AND TO PUBLISH NOTICE OF ITS INTENTION; TO AUTHORIZE THE 7 ISSUANCE OF REFUNDING BONDS FOR PAYING SUCH TAX INCREMENT BONDS PRIOR TO MATURITY; TO AUTHORIZE SUCH SCHOOL BOARDS TO ADOPT A TAX 8 9 INCREMENT FINANCING PLAN FOR THE PURPOSE OF PLEDGING REVENUES OF 10 THE SCHOOL DISTRICT FOR THE PAYMENT OF DEBT SERVICE ON SUCH BONDS; 11 TO AUTHORIZE A LEVY OF AD VALOREM TAXES FOR THE REPAYMENT OF SUCH 12 BONDS IN THE EVENT INCREASED REVENUES OF THE SCHOOL DISTRICT ARE 13 NOT SUFFICIENT TO PAY THE DEBT SERVICE; TO PROVIDE THAT THE INCOME 14 FROM SUCH BONDS ARE EXEMPT FROM STATE INCOME TAXATION; AND FOR 15 16 RELATED PURPOSES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: **SECTION 1.** For the purposes of this act, the following terms shall have the meanings given them in this section unless a different meaning is clearly indicated by the context:

21 (a) "Extraordinary growth area" includes any school22 district which:

(i) Has experienced an average increase in the
assessed value of property within the district of five percent
(5%) or more for each year over the last three (3) years, and
which is projected to see an average increase in the assessed
value of property within the district of five percent (5%) or more
for each year of the next three (3) years; or

(ii) Will contain or lie adjacent to any district
that will contain any business project of the type set forth in
the Mississippi Major Economic Impact Act, Section 57-75-1 et seq.
(b) "School district" means any public school district
within the state.

34 (c) "Tax increment bonds" means any bond authorized by35 this act.

SECTION 2. Any school district located in an extraordinary 36 37 growth area may issue tax increment bonds, the final maturity of 38 which shall not extend beyond thirty (30) years, for the purpose of construction and other capital improvements within the 39 district, funding any reserve which the school district may deem 40 advisable in connection with the retirement of the proposed 41 indebtedness and funding any other incidental expenses involved in 42 incurring such indebtedness. The debt service of indebtedness 43 44 incurred pursuant to this section shall be provided from the added increments of school district ad valorem tax revenues to result 45 46 from any such extraordinary growth and shall never constitute an indebtedness of the school district within the meaning of any 47 state constitutional provision or statutory limitation and shall 48 never constitute nor give rise to a pecuniary liability of the 49 school district or a charge against its general credit or taxing 50 powers, other than as allowed by this act. 51

Said bonds may be authorized by resolution or resolutions of 52 53 the governing body of the school district, and may be issued in one or more series, may bear such date or dates, mature at such 54 55 time or times, bear interest at such rate or rates, be payable at such times, be in such denominations, be in such form, be 56 registered, be executed in such manner, be payable in such medium 57 58 of payment, at such place or places, be subject to such terms of redemption, with or without premium, carry such conversion or 59 60 registration privileges and be declared or become due before the maturity date thereof, as such resolution or resolutions may 61 provide; however, such bonds shall not bear a greater interest 62 rate to maturity than that allowed under Section 75-17-101. Said 63 bonds shall be sold for not less than par value plus accrued 64 65 interest at public sale in the manner provided by Section 31-19-25 or at private sale, in the discretion of the governing body. 66

Bonds shall bear interest and be payable and contain other terms 67 and conditions determined by the school district's governing body 68 to be in the best interest of the district. Said bonds may be 69 70 repurchased by the school district out of any available funds at a 71 price not to exceed the principal amount thereof and accrued 72 interest, and all bonds so repurchased shall be cancelled. In connection with the issuance of said bonds, the school district 73 74 shall have the power to enter into contracts for rating of the 75 bonds by national rating agencies; obtaining bond insurance or guarantees for such bonds and complying with the terms and 76 77 conditions of such insurance or quarantees; make provision for payment in advance of maturity at the option of the owner or 78 79 holder of the bonds; covenant for the security and better marketability of the bonds, including without limitation the 80 establishment of a debt service reserve fund and sinking funds to 81 secure or pay such bonds; and make any other provisions deemed 82 83 desirable by the municipality in connection with the issuance of 84 said bonds.

In connection with the issuance of said bonds, the school 85 86 district may arrange for lines of credit with any bank, firm or person for the purpose of providing an additional source of 87 88 repayment for such bonds and amounts drawn on such lines of credit may be evidenced by bonds, notes or other evidences of 89 indebtedness containing such terms and conditions as the school 90 district may determine; provided, however, that such bonds, notes 91 or evidences of indebtedness shall be secured by and payable from 92 93 the same sources as are pledged to the payment of said bonds which are additionally secured by such line of credit, and that said 94 bonds, notes or other evidences of indebtedness shall be deemed to 95 be bonds for all purposes of this chapter. Pending the 96 preparation or execution of definitive bonds, interim receipts or 97 98 certificates, or temporary bonds may be delivered to the purchaser or purchasers of said bonds. Any provision of law to the contrary 99 S. B. No. 3106

02/SS01/R1271 PAGE 3 100 notwithstanding, any bonds, if any, issued pursuant to this 101 chapter shall possess all of the qualities of negotiable 102 instruments.

103 The school district may also issue refunding bonds for the 104 purpose of paying any of its bonds at or prior to maturity or upon acceleration or redemption. Refunding bonds may be issued at such 105 time prior to the maturity or redemption of the refunded bonds as 106 107 the school district may determine. The refunding bonds may be 108 issued in sufficient amounts to pay or provide the principal of the bonds being refunded, together with any redemption premium 109 110 thereon, any interest accrued or to accrue to the date of payment of such bonds, the expenses of issuing the refunding bonds, the 111 112 expenses of redeeming the bonds being refunded, and such reserves for debt service or other capital or current expenses from the 113 proceeds of such refunding bonds as may be required by any of the 114 school district's resolutions, trust indenture or other security 115 instruments. The issuance of refunding bonds, the maturities and 116 117 other details thereof, the security therefor, the rights of the holders and the rights, duties and obligations of the school 118 district in respect of the same shall be governed by the 119 provisions of this chapter relating to the issuance of bonds other 120 121 than refunding bonds, insofar as the same may be applicable.

122 **SECTION 3.** Before any school district may issue tax 123 increment bonds under this act, the district must adopt a tax 124 increment financing plan as set forth herein. The plan must be 125 adopted by a majority of the members of the governing body of the 126 school district. The plan must contain the following:

127 (a) A statement of the objectives of the school128 district with regard to the bond issue.

(b) A statement indicating the need for theimprovements to be financed by the bond issue.

(c) A statement of the reasons the school districtconstitutes an extraordinary growth area.

133 (d) A statement of the expected amount of increase in134 property value in the district over the next five (5) years.

(e) The expected amount of increase in ad valorem taxes
to be paid to the school district over the next five (5) years as
a result of the extraordinary growth.

(f) The expected amount of increase in income to theschool district as a result of the extraordinary growth.

140 (g) A statement of the total amount of indebtedness to141 be incurred as a result of bonds authorized by this act.

142 **SECTION 4.** Before approving any tax increment bond issue, 143 the governing body of the school district shall hold a public 144 hearing thereon after publishing notice in a newspaper in which 145 the school district is authorized to publish legal notices at 146 least once and not less than ten (10) days and not more than 147 twenty (20) days prior to the hearing.

SECTION 5. The principal, interest and premium, if any, on 148 any tax increment bond shall be secured by a pledge of the 149 150 revenues payable to the school district pursuant to the tax increment financing plan. The proceedings under which any 151 indebtedness is authorized or any security agreement may contain 152 any agreement or provisions customarily contained in instruments 153 154 securing such obligations, without limiting the generality of the foregoing provisions respecting the construction, maintenance and 155 operation of buildings or other facilities or improvements of the 156 157 project, the creation and maintenance of special funds, the rights and remedies available in the event of default to the debt holders 158 or to the trustee, all as the governing body shall deem advisable; 159 provided, however, that in making any such agreements or 160 provisions, no school district shall have the power to obligate 161 162 itself except with respect to:

163 (a) The proceeds of the bonds and any property164 purchased with the proceeds of the bonds; and

(b) No school district shall have the power to obligate itself except with respect to the application of the revenues from the tax increments; nor shall any school district have the power to incur a pecuniary liability or charge upon its general credit or against its taxing powers, other than as provided in this act.

The proceedings authorizing any bonds and any security 170 agreement securing bonds may provide that in the event of default 171 in payment of the principal of or interest on such bonds, or in 172 the performance of any agreement contained in such proceedings or 173 security agreement, such payment and performance may be enforced 174 175 by mandamus or by appointment of a receiver in equity with such powers as may be necessary to enforce the obligations thereof. No 176 177 breach of any such agreement shall impose any pecuniary liability upon any school district or any charge upon its general credit or 178 179 against its taxing powers.

The trustee under any security agreement or any depository specified by such security agreement may be such persons or corporation as the school district shall designate; provided, that they may be residents of Mississippi or nonresidents of Mississippi or incorporated under the laws of the United States or the laws of other states of the United States.

186 <u>SECTION 6.</u> A school district may authorize a levy of ad 187 valorem taxes, not to exceed five (5) mills, provided that such 188 tax may only be levied to the extent that the increase in income 189 to the school district that actually occurs is not sufficient to 190 pay the debt service of the indebtedness for the bonds authorized 191 by this act.

192 <u>SECTION 7.</u> Any school district issuing bonds under this act 193 may, for the remaining term of such debt, irrevocably instruct the 194 appropriate local tax collector/assessor in writing to deposit a 195 portion of the monthly ad valorem tax collections for district 196 purposes directly with any state or federally chartered bank 197 serving as trustee or paying agent on such district debt. The

district's instructions to the tax collector/assessor shall specify the amount of tax receipts to be so deposited with the trustee or paying agent and shall be binding on the district and local tax collector/assessor during the term of such debt.

202 SECTION 8. The proceeds from the sale of any bonds issued 203 under authority of this chapter shall be applied only for the purpose for which the bonds were issued; provided, however, that 204 any premium and accrued interest received in any such sale shall 205 206 be applied to the payment of the principal of or the interest on the bonds sold; and provided further, that if for the purpose for 207 208 which the bonds were issued, such unneeded portion of the proceeds shall be applied to the payment of the principal of or the 209 210 interest on the bonds.

211 <u>SECTION 9.</u> The bonds authorized by this act and the income 212 therefrom and all security agreements and mortgages executed as 213 security therefor made pursuant to the provisions hereof, and the 214 revenues derived therefrom, shall be exempt from all income 215 taxation in the state.

SECTION 10. (1) After adoption of a tax increment financing 216 217 plan the appropriate tax assessor shall certify the assessed value of the real property, including personal property located thereon, 218 219 in the school district, as of a certification date as determined 220 by the school district. The certification date shall be no more 221 than three (3) years prior to the date the tax increment financing 222 plan is approved. Property taxable at the time of the certification date shall be included in the assessed value at its 223 224 most recently determined valuation. Property exempt from taxation at the time of the certification date shall be included at zero. 225 These assessed values shall be, and will be referred to as, the 226 "original assessed value." 227

(2) Each year thereafter, the clerk and the State Tax
Commission, if applicable, shall certify the amount by which the
assessed value of real property, including personal property

231 located thereon, within the district has increased or decreased 232 from the original assessed value. These assessed values shall be, 233 and will be referred to as, the "current assessed value."

234 (3) Any amount by which the current assessed value of the 235 real property, including personal property located thereon, within the district exceeds the original assessed value shall be referred 236 to as the "captured assessed value." The clerk shall certify the 237 amount of the captured assessed value to the school district each 238 239 year for the duration of the tax increment financing plan. Α school district may choose to retain all or a portion of the 240 241 captured assessed value for purposes of tax increment financing if the plan provides that all or a portion of the captured assessed 242 243 value is necessary to finance the objectives of the plan, including the cost of establishing necessary reserves to insure 244 payment of revenue bonds. 245

The amount of captured assessed value that a school district intends to use for purposes of tax increment financing must be clearly stated in the tax increment financing plan.

249 **SECTION 11.** This act shall take effect and be in force from 250 and after July 1, 2002.