MISSISSIPPI LEGISLATURE

By: Senator(s) Harden

To: Education; Appropriations

SENATE BILL NO. 2443

AN ACT TO REVISE STATUTES RELATING TO THE EDUCATION OF 1 EXCEPTIONAL CHILDREN; TO AMEND SECTION 37-23-135, MISSISSIPPI CODE 2 OF 1972, TO REQUIRE A JOINT REPORT BY THE STATE DEPARTMENT OF EDUCATION AND THE STATE DEPARTMENT OF HEALTH ON THE STATUS OF 3 4 PROVIDING FULL EDUCATIONAL OPPORTUNITIES TO ALL CHILDREN WITH 5 DISABILITIES AGE BIRTH THROUGH 21 IN COMPLIANCE WITH THE FEDERAL 6 IDEA LAW; TO AMEND SECTION 37-23-139, MISSISSIPPI CODE OF 1972, 7 TO REQUIRE THAT PARENTS OF EXCEPTIONAL CHILDREN SHALL BE GIVEN THE 8 OPPORTUNITY TO PARTICIPATE IN AN ON-SITE SCHOOL INVESTIGATION AND 9 TO PROVIDE FOR THE FORWARDING OF INFORMATION OBTAINED AT SUCH 10 INVESTIGATION; TO AMEND SECTION 37-23-141, MISSISSIPPI CODE OF 11 1972, TO PROVIDE PROCEDURES WHEN THE SCHOOL CHOOSES NOT TO USE THE 12 MEDIATION PROCESS AND TO PROVIDE CERTAIN STANDARDS FOR THE 13 MEDIATOR IF THE MEDIATION PROCESS IS USED; TO AMEND SECTION 14 37-23-143, MISSISSIPPI CODE OF 1972, TO REVISE COMPLAINT 15 PROCEDURES FOR PARENTS OF SUCH CHILDREN, TO PROVIDE FOR 16 PRE-HEARING CONFERENCES AND TO REQUIRE A REPORTING SYSTEM OF ALL 17 DUE PROCESS DECISIONS RENDERED; TO AMEND SECTION 37-23-145, 18 MISSISSIPPI CODE OF 1972, TO ESTABLISH AND EMPOWER A STATE ADVISORY COMMITTEE ON THE EDUCATION OF CHILDREN WITH DISABILITIES; 19 20 AND FOR RELATED PURPOSES. 21

22 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 23 SECTION 1. Section 37-23-135, Mississippi Code of 1972, is 24 amended as follows:

25 37-23-135. (1) For the purposes of this section, each local educational agency is eligible for assistance under IDEA Part B 26 27 for a fiscal year if, in providing for the education of children with disabilities within its jurisdiction, policies, procedures 28 and programs are in effect that are consistent with the 29 30 regulations established by the State Department of Education. The local educational agency shall have in effect 31 (2)policies, procedures and programs that are consistent with the 32 State Department of Education's policies and procedures to ensure: 33 A free appropriate public education is available to 34 (a)

35 all children with disabilities residing in the state between the 36 ages of three (3) and twenty (20), inclusive. Educational

services for children with disabilities who have been suspended or 37 38 expelled from school shall be provided based on the requirements 39 of IDEA, applicable federal regulations and state regulations; 40 The full educational opportunity goal established (b) 41 by the state is implemented. The State Department of Education and the Department of Health shall jointly prepare a report for 42 the 2003 Regular Session of the Legislature to be submitted to the 43 Chairman of the Education Committees of the Senate and of the 44 House of Representatives by December 1, 2002, on the status of 45 providing full educational opportunities to all children with 46 47 disabilities ages birth through twenty-one (21) years of age no later than the year 2005. This report shall include, but not be 48 49 limited to, the projected number of children with disabilities as defined under Part B and Part C of IDEA who will likely be in need 50 of services by 2005, an estimate of the increased number of 51 children that would be eligible for services if the age range of 52 eligibility is expanded, the additional services necessary to 53 provide a free appropriate education to children as defined under 54 IDEA, and the cost of expanding appropriate services as defined 55 56 under IDEA to eligible children with disabilities ages birth through twenty-one (21), including any projected increases of 57 58 teacher units. In preparing the report, the State Department of Education shall collaborate with a representative from other 59 public agencies and organizations that are responsible for 60 providing or paying for services to children with disabilities 61 ages birth through twenty-one (21), including the Mississippi 62 63 Department of Mental Health, Early Head Start and Head Start, State Department of Vocational Rehabilitation, Division of 64 Vocational and Technical Education of the State Department of 65 Education, Division of Medicaid, state institutions of higher 66 67 learning, State Board for Community and Junior Colleges, and the federal Social Security Administration. Representatives of parent 68 69 and advocacy organizations, as well as the Council of

Association, shall also be included in the collaborative 72 73 development of recommendations for the report to the Legislature; 74 (C)All children with disabilities, who are in need of special education and related services, including children with 75 disabilities attending private school, regardless of the severity 76 of their disabilities, are identified, located and evaluated; 77 (d) An individualized education program is developed, 78 reviewed and revised for each child with a disability; 79 80 (e) Children with disabilities are provided services within their least restrictive environment; 81 82 (f) Children with disabilities and their parents are afforded the procedural safeguards required under IDEA; 83 Children with disabilities are evaluated as 84 (q) required under IDEA; 85 The State Department of Education and local 86 (h) 87 education agencies will assure the protection of the confidentiality of any personally identifiable data, information 88 89 and records collected or maintained as required under IDEA and the Family Educational Rights and Privacy Act. 90 (i) 91 Children with disabilities participating in early intervention programs assisted under IDEA Part C who will 92 participate in preschool programs assisted under IDEA Part B shall 93 experience a smooth transition. An individualized educational 94 program shall be developed and implemented by the child's third 95 96 birthday; Children with disabilities enrolled in private 97 (j) schools by their parents shall be provided special education and 98 related services to the extent required under IDEA; 99 (k) Children with disabilities who are placed in 100 101 private schools or facilities by the local educational agency shall be provided special education and related services, in 102

Administrators for Special Education, the Mississippi Association

of School Superintendents and the Mississippi School Boards

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103 accordance with an individualized education program, at no cost to 104 their parents;

(1) A comprehensive system of personnel development has
been developed to ensure appropriately qualified personnel are
available and personnel are trained in accordance with the
requirements of the State Department of Education and IDEA;

(m) Personnel providing educational services to children with disabilities meet the personnel standards of the State Department of Education;

(n) The performance goals and indicators shall beimplemented as established by the State Board of Education; and

(o) Children with disabilities are included in statewide and district-wide assessment programs, with appropriate accommodations, in accordance with regulations established by the State Board of Education.

(3) The local educational agency shall make available to parents of children with disabilities and to the general public all documents relating to the agency's eligibility under IDEA.

If the State Department of Education determines that a 121 (4)local educational agency is not eligible to receive federal funds 122 due to compliance violations not being resolved within a specified 123 124 timeline, the local educational agency shall be notified of that determination and shall be provided with reasonable notice and an 125 opportunity for a hearing. The local educational agency in 126 127 receipt of such notice shall, by means of public notice, take such measures as may be necessary to bring the pendency of an action to 128 withhold funds to the attention of the public within the 129 jurisdiction of such agency. 130

(5) The State Department of Education, after reasonable notice and an opportunity for a hearing, shall reduce or shall not provide any further payments to the local educational agency until the department is satisfied that the violations have been

135 corrected.

136 SECTION 2. Section 37-23-139, Mississippi Code of 1972, is 137 amended as follows:

37-23-139. (1) The State Department of Education shall 138 139 establish the necessary rules and regulations in accordance with 140 IDEA to provide for an organization or individual to file a signed written complaint with respect to a violation of federal or state 141 regulations by a local educational agency relating to the 142 identification, evaluation or educational placement of the child, 143 144 or the provision of a free appropriate public education to such child. 145

146 (2) Procedures that require the parent of a child with a
147 disability, or the attorney representing the child, to provide
148 notice to the State Department of Education shall include:

(a) The name of the child, the address of the residence
of the child, and the name of the school the child is attending;
(b) A description of the nature of the problem of the

152 child relating to such proposed initiation or change, including 153 facts relating to such problem; and

154 (c) A proposed resolution of the problem to the extent155 known and available to the parents at the time.

(3) The State Department of Education shall develop a model
form to assist parents in filing a complaint in accordance with
the requirements under IDEA.

(4) All complaints shall remain protected by theconfidentiality requirements under IDEA.

161 (5) If the State Department of Education determines an 162 on-site investigation is needed regarding the complaint, then the 163 complaint(s) must be given the opportunity to participate in the 164 on-site investigation.

165 (6) A copy of all information, records and documents,
166 including computer media sent to or received from the local
167 educational agency involved in the complaint and the State

168 Department of Education, will be sent to the complainant and the

169 Mississippi Commission on School Accreditation at the same time

170 such information, records and/or documents are sent to or received

171 from the local educational agency involved in the complaint and

172 the State Department of Education.

173 (7) The State Department of Education shall provide the

174 State Advisory Panel on the Education of Children with

175 Disabilities a copy of all recent State Department of Education 176 complaint findings at each meeting.

177 SECTION 3. Section 37-23-141, Mississippi Code of 1972, is 178 amended as follows:

The State Department of Education shall 179 37-23-141. (1) promulgate the necessary rules and regulations to establish a 180 181 mediation system which, at a minimum, shall be available whenever 182 a due process hearing under IDEA is requested. The mediation system shall allow parties the opportunity to resolve such 183 disputes involving any matter relating to the identification, 184 evaluation or educational placement of the child, or the provision 185 186 of a free appropriate public education to such child.

187 (2) The State Department of Education shall ensure that the188 mediation process is:

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(a) Voluntary on the part of the parties;

(b) Not used to deny or delay a parent's right to a due
process hearing under IDEA or to deny any other rights afforded
under IDEA; and

193 (c) Conducted by a qualified and impartial mediator who194 is trained in effective mediation techniques.

195 (3) The State Department of Education may establish196 procedures to require:

197 <u>(a)</u> Parents who choose not to use the mediation process 198 to meet, at a time and location convenient to the parents, with a 199 disinterested party who is under contract with a parent training 200 and information center or community parent resource center in the 201 state established under IDEA, or an appropriate alternative

202 dispute resolution entity. The purpose of the meeting is to 203 encourage the use, and explain the benefits, of the mediation 204 process to the parents.

(b) A local educational agency who chooses not to use the mediation process to meet, at a time and location convenient to the local school district, with a disinterested party who is under contract with the State Department of Education, or an appropriate alternative dispute resolution entity. The purpose of the meeting is to encourage the use and explain the benefits of the mediation process to the local educational agency.

(4) The State Department of Education shall maintain a list
of individuals who are qualified mediators and knowledgeable in
laws and regulations relating to the provision of special
education and related services. <u>The qualified mediators shall be</u>
appointed by the State Board of Education.

217 (5) An individual who serves as a mediator:

(a) Shall not be an employee of the State Department of
 Education, a local school district or a state agency receiving a
 subgrant from the State Department of Education under IDEA.

221 (b) May not have a personal or professional conflict of 222 interest which impacts his or her objectivity in the mediation.

223 (6) Mediators shall be designated for mediation on a

224 rotation basis.

225 <u>(7)</u> The state shall bear the cost of the mediation process, 226 including the costs of all meetings described in this section.

227 <u>(8)</u> Each session in the mediation process shall be scheduled 228 in a timely manner and shall be held in a location that is 229 convenient to the parties in dispute.

230 (9) An agreement reached by the parties to the dispute in 231 the mediation process shall be set forth in a written mediation 232 agreement.

233 <u>(10)</u> Discussions that occur during the mediation process 234 shall be confidential and may not be used as evidence in any

235 subsequent due process hearings or civil proceedings and the

236 parties to the mediation process may be required to sign a

237 confidentiality pledge prior to the commencement of such process.

238 **SECTION 4.** Section 37-23-143, Mississippi Code of 1972, is 239 amended as follows:

37-23-143. (1) <u>The State Department of Education shall</u>
follow the due process procedures for parents and public agencies
requesting hearings under the Individuals with Disabilities
Education Act (IDEA), 20 USCS et seq., and regulations promulgated
thereunder.

245 (2) When any public agency directly responsible for the education of exceptional children * * * shall (a) * * * initiate 246 247 or change the identification, evaluation or educational placement of the child or the provision of a free appropriate public 248 education to the child, or (b) refuse to initiate or change the 249 250 identification, evaluation or educational placement of the child or the revision of a free appropriate public education to the 251 252 child, the parent of a child with a disability or the agency shall have the opportunity to request a state-level impartial due 253 254 process hearing.

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(3) The State Department of Education shall recruit 256 257 applicants for due process hearing officers who shall meet the criteria set forth in this section. Each applicant shall provide 258 259 a comprehensive disclosure of his or her professional background, affiliated organizations and work experience. Applicants must 260 261 have at least a master's level degree in an area of education or a Doctor of Jurisprudence degree. In the selection of individuals 262 to serve as due process hearing officers, the State Department of 263 264 Education shall solicit actively former members of the judiciary 265 to serve as due process hearing officers. The State Superintendent of Education shall select qualified persons or 266 267 organizations to establish and conduct training programs for

hearing officers, completion of which shall be a prerequisite to 268 service as a hearing officer. Such training shall be conducted in 269 an unbiased manner by education and legal experts, including 270 271 persons from outside the public education system. Training for 272 due process hearing officers shall include, at a minimum, 273 regulatory interpretations and court decisions relating to special education, relevant general education issues, evidence, diagnostic 274 procedures, methodologies relating to education, information about 275 276 disabilities and techniques, and procedures for conducting effective and impartial hearings. 277 278 (4) A due process hearing officer shall be removed from the list of state-level hearing officers by the State Department of 279 280 Education if, in the determination of the State Department of Education, the hearing officer has failed to conduct due process 281 hearings in accordance with state rules and regulations and IDEA. 282 283 (5) The State Department of Education shall provide all hearing officers, relevant court decisions, impartial hearing 284 285 officer decisions (with child identifying information deleted) and updates on revisions to applicable laws and regulations. Hearing 286 287 officers appointed by the State Department of Education shall serve for a term of five (5) years. Due process hearing officers 288 289 shall receive reasonable compensation for each hearing at a rate 290 established from time to time by the State Board of Education. (6) A request for due process hearing will be made to the 291 292 State Department of Education with a copy of the request being sent to all parties involved. 293 The State Department of Education shall designate due 294 (7) process hearing officers to preside over due process hearings 295 using a rotation system and shall notify each hearing officer of 296 297 his or her designation. A hearing officer having a personal or 298 professional interest that would conflict with his or her 299 objectivity in the hearing shall so notify the State Department of

Education and shall be replaced by the next scheduled impartial 300 due process hearing officer under the rotation system. 301 The State Department of Education shall establish, by 302 (8) 303 rule, procedures of the conduct of pre-hearing conferences to be 304 used by all hearing officers. Pre-hearing conferences procedures shall include, but not be limited to, the following: 305 306 (a) An explanation of the parties' rights as follows: 307 The right of either party to be accompanied (i) and advised by counsel and by individuals with special knowledge 308 or training with respect to the problems of children with 309 310 disabilities. (ii) The right of either party to present evidence 311 and confront and cross-examine witnesses. 312 (iii) The right, at the option of parents, to a 313 written or electronic verbatim record of such hearing. 314 315 (iv) The right, at the option of parents, to a written or electronic findings of fact and decisions. 316 317 (b) A determination of issues in dispute and the specific relief being sought; 318 319 (c) A determination of the parties' access to records; (d) A determination if the hearing will be open or 320 321 closed to the public; 322 (e) A determination regarding the sequestration of 323 witnesses; 324 (f) Identification of the type of recording to be used in the hearing; and 325 326 (g) A determination of the date and time for sharing of 327 evidence. (9) At least five (5) business days prior to a hearing being 328 329 conducted, each party shall disclose to all other parties all evaluations completed by that date and recommendations based on 330 331 the offering party's evaluations that the party intends to use at A hearing officer may bar any party that fails to 332 the hearing. S. B. No. 2443 02/SS02/R895 PAGE 10

333 comply with this requirement from introducing the relevant

334 evaluation or recommendation at the hearing without the consent of 335 the other party.

336 (10) The State Department of Education shall maintain a
 337 reporting system of all decisions rendered as a result of due
 338 process hearings and shall make such decisions available for
 339 review by the public after deleting all child-identifying
 340 information and shall provide the State Advisory Panel on the
 341 Education of Children with Disabilities a copy of all recent
 342 decisions at each scheduled meeting.

343 (11) The decision made by the hearing officer shall be 344 final, except that any party aggrieved by the findings and 345 decision made by the hearing officer shall have the right to bring 346 a civil action with respect to the issues of the due process 347 hearing. Such civil action may be brought in any court of 348 competent jurisdiction within <u>one (1) year</u> from the date of the 349 decision of the impartial due process hearing officer.

350 (12) Except as provided under IDEA, during the pendency of any proceedings conducted pursuant to this section, unless the 351 352 local educational agency and the parents otherwise agree, the child will remain in the then-current educational placement of 353 such child, or, if applying for initial admission to a public 354 school, shall, with the consent of the parents, be placed in the 355 public school program until all such proceedings have been 356 357 completed. This requirement does not limit the local educational agency from obtaining a temporary restraining order from any court 358 of competent jurisdiction, as deemed necessary by the agency. 359

360 (13) The State Department of Education shall prepare an 361 annual written report by September 1 of each year beginning in 362 2002 on due process hearings concluded in this state during the 363 preceding year. This report shall be submitted to the members of 364 the State Board of Education, the State Advisory Panel on the 365 Education of Children with Disabilities and shall be made

available to the public. This report shall include a listing of 366 367 all current hearing officers and their qualifications, a current list of mediators and their qualifications, the name of each 368 369 school district involved in a due process hearing, the date each 370 due process hearing request was filed, the name of the hearing officer assigned to each due process hearing, if mediation 371 procedures were used, the hearing date for each due process 372 hearing, the prevailing party in each due process hearing, and the 373 date of the hearing officer's decision in each due process 374 375 hearing. 376 SECTION 5. Section 37-23-145, Mississippi Code of 1972, is 377 amended as follows: The State Board of Education shall establish 378 37-23-145. (1)and maintain an advisory panel for the purpose of providing policy 379 guidance with respect to special education and related services 380 for children with disabilities in the state. 381 The advisory panel shall consist of members appointed by 382 (2) 383 the State Superintendent of Education who are representative of the state's population and who are composed of individuals 384 385 involved in, or concerned with, the education of children with disabilities, including: 386 Parents of children with disabilities; 387 (a) 388 (i) One (1) parent representing children from birth to two (2) years of age appointed by the Governor; 389 390 (ii) Two (2) parents representing preschool-age children, one (1) appointed by the Governor and one (1) appointed 391 392 by the Lieutenant Governor; Two (2) parents representing elementary-age 393 (iii) children, one (1) appointed by the Governor and one (1) appointed 394 by the Lieutenant Governor; 395 396 (iv) Two (2) parents representing middle 397 school-age children, one (1) appointed by the Governor and one (1) appointed by the Lieutenant Governor; 398 S. B. No. 2443

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399	(v) Two (2) parents representing high school-age
400	children, one (1) appointed by the Governor and one (1) appointed
401	by the Lieutenant Governor;
402	(vi) One (1) parent with a child between the ages
403	of twenty-one (21) and twenty-five (25) appointed by the
404	Lieutenant Governor.
405	(b) Four (4) individuals with disabilities, two (2)
406	appointed by the Governor and two (2) appointed by the Lieutenant
407	Governor;
408	(c) One (1) special education teacher and one (1)
409	regular education teacher appointed by the State Superintendent of
410	Education;
411	(d) One (1) representative of institutions of higher
412	education that prepare special education and related services
413	personnel appointed by the Governor;
414	(e) One (1) principal and one (1) school superintendent
415	appointed by the State Superintendent of Public Education;
416	(f) One (1) administrator of special education programs
417	appointed by the State Superintendent of Public Education;
418	(g) The Executive Director of the Mississippi
419	Department of Mental Health, or his designee;
420	(h) The Executive Director of the Mississippi
421	Department of Rehabilitation Services, or his designee;
422	(i) The Director of the Mississippi Department of
423	Health, Early Intervention Program, or his designee;
424	(j) One (1) representative of private schools and
425	public charter schools appointed by the State Superintendent of
426	Education;
427	(k) One (1) representative of a vocational, community
428	or business organization concerned with the provision of
429	transition services to children with disabilities appointed by the
430	State Superintendent of Education;

(1) One (1) representative from the state juvenile and 431 adult correction agencies appointed by the Attorney General; and 432 Two (2) members of the Legislature: the Chairman 433 (m) 434 of the House of Representatives Education Committee, or his/her 435 designee, and the Chairman of the Senate Education Committee, or his/her designee. Members from the Legislature shall be nonvoting 436 advisory members. 437 A majority of the members of the panel shall be 438 (3) individuals with disabilities or parents of children with 439 disabilities. 440 The duties of the advisory panel shall include: 441 (4) Review annually the state regulations, standards 442 (a) and guidelines pertaining to special education and recommend to 443 the State Board of Education any changes which it finds necessary; 444(b) Review all information collected, maintained or 445 446 used by the State Department of Education relating to special 447 education; 448 (c) Advise the State Department of Education of unmet needs within the state in the education of children with 449 450 disabilities; 451 (d) Advise the State Board of Education on any 452 legislative issues involving the provision of special education; 453 (e) Comment publicly on any rules or regulations proposed by the State Department of Education regarding the 454 455 education of children with disabilities; (f) Advise the State Department of Education in 456 developing evaluations and reporting on data to the secretary in 457 458 accordance with the requirements under IDEA; 459 (g) Advise the State Department of Education in 460 developing and implementing policies relating to the coordination of services for children with disabilities; * * * 461

(h) Advise the State Department of Education in 462 developing corrective action plans to address findings identified 463 in federal monitoring reports under IDEA; 464 465 (i) Annually elect its own co-chairs, one (1) of whom shall be a parent of a child with a disability and one (1) of whom 466 467 shall be a professional; 468 Establish and implement guidelines and bylaws for (j) the committee to follow; and 469 (k) Develop an annual report to be given to the State 470 Superintendent of Education and the Legislature by July 1 471 472 regarding the unmet needs of children with disabilities in the state. Co-chairs of the panel shall present the annual report to 473 the State Board of Education during the July meeting. 474 475 The advisory panel shall be provided the opportunity to (5) provide comments to the State Board of Education on rules or 476 regulations proposed by the State Department of Education relating 477 to the implementation of the IDEA 1997 Amendments. 478 This act shall take effect and be in force from 479 SECTION 6. and after July 1, 2002. 480